

**Bills Committee on
Companies (Amendment) Bill 2002**

**Summary of concerns
(as at 10 October 2002)**

<u>Subject/Clause</u>	<u>Organization/individual</u>	<u>Concern/View</u>	<u>Administration’s Comments</u>
Reducing threshold for shareholders’ proposals	Mr David Webb (CB (1)2604/01-02)	Support the 2.5% threshold but not the 50-holder threshold as it may not be fair to shareholders of companies with low par value relative to market value or net assets per share. Consideration should be given to requiring requisitionists to make a specific deposit to defray costs, at a fixed amount per registered shareholder. The deposit will be refunded if the proposed resolution receives the support of more than 5% by value of shares voted in general meeting.	<p>This legislative proposal is based on the Standing Committee on Company Law Reform (SCCLR)’s recommendation that the threshold for circulating shareholders’ proposals should be reduced from 5% to 2.5% of the voting rights or from 100 shareholders (holding shares on which there has been paid up an average sum of not less than \$2,000 per person) to 50 shareholders.</p> <p>The existing reference to the paid-up sum is relatively simple and easy to understand. We do not consider it necessary to introduce the concept of net assets, which appear to change in value from time to time.</p> <p>On the proposal to add a deposit requirement to the Companies Ordinance, we are concerned that this would effectively mean that all shareholders of a company (instead of the requisitionists)</p>

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			definition refers to a person in accordance with whose directions or instructions the directors <u>or majority of the directors</u> of the company are accustomed to act.
Extending the statutory provisions to cover in generic terms provision of financial assistance to directors	CGCC	The proposal may affect the financial flexibility of some companies, particularly those small and medium enterprises which usually operate on a tight capital.	This legislative proposal should not affect the financial flexibility of a company as the proposed prohibition applies to loans made to a director by the company but not vice-versa. Moreover, certain exceptions are already provided for in the new section 157HA e.g. the proposed prohibition does not prohibit a private company (other than one that is a member of a group of companies of which a company is a listed company in Hong Kong) from making a loan to its directors that has been approved by the company at a general meeting.
Permitting the formation of a company by one person	Hong Kong General Chamber of Commerce (HKGCC) (CB(1) 2592/01-02)	Need to address problems arising from the death of the sole shareholder and director.	The possible problems arising from the death of the sole member and director of a one-member company are no different from those for a company with two or more members. Section 72 of the Ordinance provides that the production to a company of any document which is by law sufficient evidence of probate of the will, or letters of administration of the estate of a deceased person having been granted to some person shall be accepted by the company, notwithstanding anything in its articles, as

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			sufficient evidence of the grant. This section applies to the scenario of one-member company. We do not consider appropriate to further legislate in respect of such a scenario, which may impact on the established framework for the administration of a deceased's estate (as stipulated in the Probate and Administration Ordinance). Moreover, the existing approach under the Ordinance is consistent with those adopted in UK and Australia.
Authorization of electronic forms of publicity	HKGCC	To consider amending the relevant provisions, including section 74A, to enable the Registrar to approve websites as an alternative to newspapers.	The proposal entails a number of issues such as the public's access to information, who should be responsible for establishing the proposed website and the mechanics of doing so. It is more appropriate to deal with this proposal outside the Bill.
Specified forms	Society of Chinese Accountants & Auditors (SCAA) (CB(1) 2658/01-02)	Not able to comment on the impact of the proposed specified forms unless given the chance to review these forms.	The specified forms would be designed so as to contain the information specified in the corresponding provisions of the Ordinance. The draft forms were circulated earlier this year to the Companies Registry (CR)'s major customers and various professional bodies and their suggestions have been incorporated into the forms, where appropriate. As regards the existing specified form for the annual return (AR1), the Notes for Completion of the form contain a direction that the address to be given by the directors

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			should be the usual residential address. The new specified form contains the same note and an additional direction that the residential addresses of directors have to be given.
Statutory declaration	SCAA	The proposed replacement of statutory declaration by written statement may give the public a wrong impression that there is a relaxation on the accuracy of information lodged with the Company Registry. Given that accuracy of information is of prime importance to certain sections in the Companies Ordinance, it is necessary for the Administration to assess the social impact of such changes. Meanwhile, the public should be made aware of the consequences of making a false statement.	We do not consider that the proposal would give the public the impression that there is a relaxation in the accuracy of information required to be filed under the Ordinance. Any person making a false statement in such a written statement may be prosecuted under section 349 of the Ordinance and, on conviction, subject to a maximum penalty of \$100,000 and maximum imprisonment of 6 months.
Clause 2 Definition of	Law Society of Hong Kong (LS) (CB(1) 2340/01-02(02))	Need to amend the wording to clarify whether "under the immediate authority of the board" includes for example	The definition of the term "manager" ¹ in clause 2(1)(b) aims to implement the SCCLR's recommendation that the term

¹ The term "manager", in relation to a company, means a person occupying a position under the immediate authority of the board of directors but does not include –

- (a) a receiver or manager of the property of the company; or
- (b) a special manager of the estate or business of the company appointed under section 216.

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		cancel the alteration when the resolution has been passed by the majority. In appropriate circumstances, the dissenting shareholders may invoke section 168A.	shareholders to apply to the court to annul alterations to the objects clause in a public company's constitution should be repealed having regard to the fact that such dissenting shareholders can always sell their shares in the company. The same factor does not however apply to private companies. Hence, the SCCLR has not recommended repealing the right of the shareholders of private companies. In any event, section 168A of the Ordinance can only be invoked if the interest of a shareholder is unfairly prejudiced.
Clause 9	<p>LU</p> <p>Federation of Hong Kong Industries (FHKI) (CB(1)2645/01-02)</p>	<p>The amendment has not added anything new to the existing law since there are many cases which have already clarified the meaning of section 23(1).</p> <p>It is inappropriate to apply new section 23 to cover the situation whereby shareholders, particularly those minority shareholders, in private companies who fail to spell out their rights in joint agreements as this may distort the neutrally applied terms between the shareholders.</p>	<p>This amendment aims to implement the SCCLR's recommendation that it should be made clear in the law that every shareholder has a personal right to sue to enforce the terms of the memorandum and articles of association of the company.</p> <p>This legislative proposal relates to the memorandum and articles of association of the company only and should not affect the joint agreements mentioned.</p>
Clause 10	LU	No need to provide for dissenting	Comments in relation to clause 5 above are

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		shareholders to apply to the court to cancel the alteration when the resolution has been passed by the majority. In appropriate circumstances, the dissenting shareholders may invoke section 168A.	relevant.
Clauses 14 to 17 and 19 to 23	<p>LS</p> <p>Hong Kong Institute of Company Secretaries (HKICS) (CB(1) 2622/01-02(04))</p> <p>SFC</p> <p>HKGCC</p>	<p>Need to specifically address the consequences of making a false statement.</p> <p>There is no provision dealing with the consequences of making a false statement.</p> <p>The consequences of making a false statement are not set out in the Bill.</p> <p>Disappointed that only minor amendments are proposed in relation to share repurchases. A more comprehensive review should be conducted with a view to simplifying the relevant provisions.</p>	<p>These clauses aim to amend certain provisions in the Ordinance to replace the filing requirement of a statutory declaration or affidavit by the filing of a written statement. Any person making a false statement in such a written statement may be prosecuted under section 349 of the Ordinance and, on conviction, subject to a maximum penalty of \$100,000 and maximum imprisonment of 6 months.</p> <p>The proposals put forward by the HKGCC are likely to have implications for shareholders' and creditors' interests. As they touch on an area outside the scope of the Bill, it is more appropriate to deal with the issues raised by the HKGCC outside the Bill.</p>
Clause 25	LS	Suggest to amend sub-clauses (1) and (2) such that notification is still required within 15 days of passing the resolution and, where appropriate, again on the	To streamline the procedure and simplify the filing requirement, we consider it appropriate to dispense with the existing requirement for filing a resolution that authorizes an increase

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		<p>resolution lapsing or becoming unconditional since there may be circumstances where someone searching the public register will want to know the passing of a resolution to increase capital, even if the increase will or may take place at a later date.</p>	<p>in the share capital of a company. Instead, the company would be required to file a notice with the Registrar of Companies (R of C) of the increase within 15 days after the increase takes effect. These legislative changes are in line with the existing filing arrangements for matters relating to share capital such as consolidation of shares, conversion of shares into stock. It is also worth noting that if the resolution in question is passed by way of a special resolution², section 117 of the Ordinance still requires the special resolution to be filed.</p>
<p>Clause 26</p>	<p>Hong Kong Association of Banks (HKAB) (CB(1) 2547/01-02(01))</p>	<p>There should be an additional condition such that court confirmation of a reduction of share capital is not required if no cash is paid out of the company. Otherwise, a court confirmation is required to protect creditors.</p>	<p>Under the Ordinance, the court's approval is required for a reduction in a company's share capital. The SCCLR considers that such approval is not necessary where there is no distribution out of the company and shareholders are treated equally and fairly. Accordingly, the SCCLR recommends that no court approval is required for a reduction in a company's share capital arising from a redesignation of par value to a lower amount provided that –</p> <p style="text-align: right;">(a) the company has only one class of shares;</p>

² Where a company's articles of association do not provide for the increase of capital by an ordinary resolution, a special resolution is required to be passed for the increase.

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			<p>(b) all issued shares are fully paid-up;</p> <p>(c) the reduction is distributed equally to all shares; and</p> <p>(d) the reduction is credited to the share premium account.</p> <p>Given that the reduction is credited to the share premium account, there would not be any distribution out of the company since the share premium account is deemed to be the share capital of a company under section 48B. It is worth noting that court approval (as in the case of a reduction in the share capital) is required in respect of any distribution from the share premium account. Hence, we do not consider it necessary to add the condition “no cash is paid out of the company” in the clause.</p>
Clause 32	<p>LS</p> <p>HKICS</p>	<p>Need to clarify the rationale for removing the requirement for the certificate to state the amount secured, which is a useful information, particularly to creditors.</p> <p>Query why the requirement for the certificate of registration to state the</p>	<p>We have proposed to dispense with the requirement for a certificate of registration of a charge to state the amount secured, having regard to the experience of the CR. R of C has advised us that 95% of the current charges are “all monies” charges, where the amount cannot be accurately stated. He is often presented with such</p>

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		amount secured should be removed.	verbose and legalistic descriptions of the amounts secured that it is very difficult for him to interpret them and state the essence in the certificates of registration. We do not consider that the requirement to state the amount secured by the charge in the charge certificate serves any real purpose. Interested parties can obtain more comprehensive information by searching the related documents, which are available at the CR for public inspection.
Clause 33	LS HKAB	<p>Need to clarify the position of a creditor if the company wrongfully files a memorandum of satisfaction.</p> <p>The amendment may give rise to the possibility of a release being entered based on a certificate of the company when in fact the property covered by the charge has not actually been released by the mortgagee or chargee. A certificate of the mortgagee or chargee should be required prior to release.</p>	We do not see a need to require a certificate of mortgagee or chargee or to clarify the position of a chargee over his security (when the release of a registered charge is wrongly registered) in the Ordinance, as the policy intent is that if a specified form in respect of the release of the registered charge is submitted to R of C by a person other than the mortgagee or chargee, it has to be accompanied by a document evidencing the release of the registered charge. Such document will either be sealed or signed by an authorized signatory on behalf of the chargee or mortgagee confirming his agreement to the release of the charge. We are reviewing the wording of clause 33 to see if this policy intent should be made more explicit.

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	Mr David Webb	<p>resolution or record of a decision be treated for all purposes of the Companies Ordinance and any Articles of Association as being equivalent to a resolution passed at a duly convened and quorate meeting.</p> <p>Fail to see the need to provide for a quorum for a meeting of a company having only one member since meetings, by definition, require at least two participants. In this connection, a written resolution of that member will have the same effect as a meeting of shareholders.</p>	<p>44 and 55 recognize respectively the decisions made at a meeting where a company has one member or director. It is also worth noting that clause 2(3) provides that any provision in the Ordinance should apply with necessary modifications to cater for the situation where a company has only one member or director. Hence, we do not see a need to further amend the Ordinance as suggested.</p> <p>This legislative proposal aims to cater for the scenario in which a one-member company wishes to have a general meeting e.g. with the directors of the company.</p>
Clause 44	<p>HKAB</p> <p>SH&L</p>	<p>Refer to comments in respect of Clause 42</p> <p>A delay of 30 days in filing the written resolution is too long and will be subject to abuse. Suggest to require filing to be done as soon as possible. In line with new section 153C relating to proofs of decisions of single director, consideration should be given to providing that such filing will be</p>	<p>Comments in relation to clause 42 above are relevant.</p> <p>This legislative proposal is adopted from the UK Companies Act 1985 (section 382B). We need a specific timeframe for the filing. The proposed 30 days is meant to give sufficient time for the filing to be done. We are reviewing the need to amend the clause along the lines of the new section 153C.</p>

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		sufficient proof of the actions taken by the relevant member.	
Clause 53	SCAA	It is expected that many SMEs will have only one director after the enactment of the Bill. As the single director will have total control of the company and the chance of the number of directors being reduced to zero is greatly increased, the remaining officers of the company viz the Secretary or the Manager will have practical difficulties, if not impossible, to put the board back from zero to one. Therefore, it is not fair nor appropriate to hold these officers liable under proposed section 153A(3).	In accordance with the new section 153A(4), where the number of directors of a private company is reduced to zero by reason of the office of any director being vacated, the company or any officer shall not be liable for any default under the new section 153A(3) for a period of two months beginning on the day on which the office is vacated. A general meeting can be convened during this period to appoint a new director. Such arrangement would be analogous to the present situation where the number of directors of a company falls to below 2.
Clause 54	LU SH&L	Need to clarify the definition of "alternate director". If the articles of a company provide for the appointment of an alternate director and the board of directors approves the appointment, there is no reason why an alternate director so appointed shall be deemed to be the agent of the director who appoints him, rendering the director concerned liable for any tort committed by the alternate director. Whether the ambit of section 153B	In this legislative proposal, it is sufficient to rely on the literal meaning of the term "alternate director". As the alternate director is appointed by the director and not the board of directors, the director should be vicariously responsible for the acts or omissions of his alternate (except in relation to an offence). It is worth noting that this deeming provision is subject to the contrary provisions in the articles of the company. We agree with the SCCLR's view that a

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	SFC	<p>should be restricted such that a director will not be liable for the acts of his alternates if he has taken reasonable care to appoint a competent person to act as the alternate and the alternate's actions which give rise to the liability have been taken independently of the director appointing him.</p> <p>The proposed provision seems to defeat the policy objective of improving the standard of corporate governance by holding directors responsible for the acts and omissions of their alternates.</p>	<p>director should be vicariously responsible for his alternate unless there are contrary provisions in the articles of the company. Hence, we do not consider it appropriate to restrict the ambit of section 153B as suggested.</p> <p>This legislative proposal is based on the SCCLR's recommendation. As a matter of principle, the SCCLR considers that a director should be vicariously responsible for his alternate. However, given the practical difficulties pointed out by practitioners and businessmen, the SCCLR agrees that it is more desirable to make it a default rule that a director should be responsible for the acts and omissions of his alternate, unless there are contrary provisions in the articles of the company.</p>
Clause 55	HKAB	Refer to comments in respect of Clause 42	Comments in relation to clause 42 above are relevant.
Clause 56	Mr David Webb	Fail to see the sole director of a company should be prohibited from acting as Secretary of the company. The proposed provision imposes an unnecessary burden on the sole owner and director of a very small business	This legislative proposal is adopted from section 283 of the UK Companies Act 1985. It goes some way to alleviating the problems arising from the death of the sole director/member who has not made a will regarding the administration of the

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		<p>who must find a third party to act as Secretary, which will inevitably incur expenses.</p>	<p>company affairs.</p>
<p>Clause 57</p>	<p>LU</p>	<p>Instead of calling for a special notice, consideration should be given to specifying a longer notification period if the 14-day notice period is deemed insufficient.</p>	<p>The requirement for giving a special notice in respect of a resolution to remove a director is the same as that for the removal of an auditor under the Ordinance.</p>
<p>Clause 58</p>	<p>HKAB</p>	<p>The phrase “take part” under new section 157H(4) is not clear and can catch a transaction which does not involve any giving of credit to the director concerned. Need to amend the proposed section such that a company is prohibited from taking part in an arrangement if it involves some form of the giving of credit to the director concerned.</p> <p>Need to review the definition of “credit transaction” under new section 157H(7). The way it is drafted can cover transactions which do not necessarily involve any credit, such as ordinary contracts for sale of land and tenancy agreements of property. The former are conditional while rent for the</p>	<p>The SCCLR considers that the term “loan” in relation to provision of financial assistance by a company to its directors is inadequate to cover modern forms of credit. It notes that the UK has amended its laws and extended the prohibition to credit transactions and quasi-loans and recommends that the Ordinance should be extended to cover in generic terms the provision of financial assistance. Against the above background, this clause is drafted, on the basis on the relevant provisions in the UK legislation.</p> <p>As regards the concern over the terms “credit transaction” and “take part in an arrangement”, we intend to couch the clause in such terms to cover all possible scenarios where “financial assistance to directors” is involved. For example, leasing goods or land to a director with periodic payments could involve “financial assistance to</p>

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	<p>SFC</p> <p>FHKI</p>	<p>latter is usually payable monthly and in advance, thus do not involve the extension of any credit.</p> <p>New section 157HA does not seem to adequately provide in all cases an exception to the provision of new section 157H(2) or (4).</p> <p>New section 157H(1)(d) does not extend to loans made to a company in which directors of the holding company (of the company making the loan etc) have a controlling interest.</p> <p>The requirement for private companies to first obtain the approval of shareholders before they can make loans to their directors is likely to impair the efficient functioning of companies, particularly those family-owned small and medium enterprises</p>	<p>directors” if the payments are set at a level not available in the commercial markets. On the term “conditional sales agreement”, we are considering whether it should be defined in the Bill for the sake of clarity.</p> <p>Both new sections 157H(2) and (4) prohibit a company from taking certain actions which would amount to a contravention of the new section 157H(1) in relation to the prohibition of financial assistance to directors. Such prohibition is however subject to certain exceptions in the new section 157HA. Reading sections 157H(2) and (4) together with section 157HA, it is clear that the exceptions in new section 157HA apply equally to new sections 157H(2) and (4).</p> <p>The term “indirectly” in section 157H(1) should be wide enough to cover the loans in question.</p> <p>We consider that the proposed prohibition would not impair the efficient functioning of companies as it only applies to loans made to a director by a company but not vice-versa, and the requirement to obtain shareholders’ approval already exists in the Ordinance.</p>

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		(SMEs). It is therefore recommended that private companies with shareholders' fund below a threshold be exempted from the requirement.	
Clause 63	HKAB SFC	Refer to comments on “credit transaction” under section 157H of Clause 58. It is not clear as to who will be deemed to be a person “connected with a director of the company” under new sections 161(B)(1)(b), 3(a) and 12(a)	Comments in relation clause 58 above are relevant. We are reviewing the need to define the phrase “connected with a director of the company” in the new section.
Clause 65	HKAB	Question why the requirement for a company which has only one shareholder and enters into a contract with that shareholder, who is also a director, to set out the contract concerned in a written memorandum which is kept with the company's books does not apply to contracts entered into in the ordinary course of business.	It is worth noting that the Ordinance does not impose a general obligation on a company to keep records of the contracts between the company and its members. The purpose of this clause is to enhance the transparency of a company with one member who is also a director of the company by requiring that proper records be kept for contracts (excluding those entered into in the ordinary course of the company's business) between the member and company. We do not consider that the clause should go further than that; otherwise, an onerous burden will be unnecessarily imposed on such company, thereby discouraging the use of this incorporation vehicle.

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	SFC	The consequences of making a false statement are not set out in the Bill.	
Clause 86	LS HKICS SFC	Need to set out the consequences of making a false statement. There is no provision dealing with the consequences of making a false statement. The consequences of making a false statement are not set out in the Bill.	Comments in relation to Clauses 14 to 17 and 19 to 23 above are relevant.
Others	Baker & McKenzie (CB(1) 2622/01-02(04)) Consumer Council (CB(1) 2622/01-02(03))	Comments mainly on drafting aspect which shall be considered during the clause-by-clause examination of the Bill. Consideration should be given to including in the Bill a provision to abolish private company corporate directors. This will assist in identifying the actual persons responsible for the actions of companies.	We are considering these comments and will revert to the Bills Committee before the clause-by-clause examination of the Bill. In drafting the Bill in relation to the abolition of corporate directors, we have become aware of the view that this legislative proposal would result in adverse implications for business, in particular the ability of secretarial firms to form companies quickly and companies solely concerned with asset management. However, on the other hand, there is no true accountability or transparency in a company which has corporate directors.

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	FHKI	Express concern that the proliferation of new regulations on business will not only incur additional compliance cost on companies, particularly those SMEs, but also erode their competitiveness in the world market. Caution that an overly regulated business environment will defeat the entrepreneurial spirit and deter overseas investors from setting up companies in Hong Kong.	<p>In view of these considerations, we have initiated another round of consultation with the concerned parties on the matter and are examining the submissions received with a view to deciding how best to take the matter forward.</p> <p>It is one of our guiding principle not to impose an unnecessary burden on the companies when drawing up any legislative amendments to the Ordinance.</p>

Financial Services Branch
Financial Services and Treasury Bureau
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