

Legislative Council Panel on Constitutional Affairs

Hong Kong 2001 Population Census – Maps and Tables for District Council Districts

Purpose

This paper highlights findings of the Hong Kong 2001 Population Census (“the Census”) relating to the 18 District Council (DC) districts, which are relevant to the policy area of constitutional affairs.

Background

2. At the meeting on 17 December 2001, Members agreed that the Administration should be invited to brief the Panel on Constitutional Affairs on the publications of the Census relating to maps and tables for DC districts and constituency areas which are of relevance to the policy areas of the Panel. A list of the relevant publications together with their abstracts are at Annex A. We understand that copies of the publications have been distributed to Members through the LegCo Secretariat in end January 2002.

Relevant Findings

3. Of the wide range of information provided in the publications at Annex A, population figures, which serve as the basis for demarcation of constituency boundaries in the DC elections, are of greater relevance to the policy area of constitutional affairs. Based on the results of the 2001 Population Census, the population of Hong Kong as at mid-March 2001 was 6.71 million, which was 60 000 higher than that of 6.65 million for end March 1999 used in the demarcation of election boundaries in the

1999 DC elections.

4. Breakdown of the population by DC districts is presented in Annex B. Past two years witnessed a shift of population from districts in the urban areas to districts in the New Territories. Save for Wong Tai Sin and Southern, all the districts in the urban areas have experienced negative population change. On the other hand, noticeable population increase is found in some districts in the New Territories such as Yuen Long and Sai Kung.

Demarcation of DC Constituency Boundaries

5. According to section 6 of the Ordinance, the Chief Executive (CE) in Council should, by order published in the Gazette, declare any area within a district to be a constituency for the purposes of election of a member of the DC established for that district. When making the order, the CE in Council must have regard to the recommendations made by the Electoral Affairs Commission (EAC). As provided for in section 18 of the EAC Ordinance (Cap. 541), the EAC will submit its recommendations on the delineation of DC constituency for the next DC elections in 2003 to the Chief Executive on or before 27 November 2002. Section 19 of the EAC Ordinance further provides that the EAC should consult the public on the proposed delineation before it is to submit its recommendations to the CE.

6. In making its recommendations on constituency boundaries, section 20 of the EAC Ordinance provides that the EAC should -

(a) have regard to the community identities and the preservation of

local ties as well as physical features such as size, shape, accessibility and development of the relevant area;

- (b) ensure that the population in each constituency is as near the population quota as practicable (the population quota, by definition, means the total population of Hong Kong divided by the total number of elected members to be returned in a particular election. In the 1999 DC elections, the population quota was 17,043); and
- (c) where it is not practicable to comply with the requirement at (b), ensure that the extent of each constituency is such that the population in that constituency does not exceed or fall short of the population quota by more than 25 %.

7. It should be noted that the EAC is empowered under section 20(5) of the EAC Ordinance to depart from the application of the requirements at (b) and (c) above if a consideration referred to in (a) renders such a departure necessary or desirable. In the 1999 DC elections, the EAC had allowed the population in 14 DC constituencies to deviate from the population quota by more than 25%. The population size of these DC constituencies in the DC elections varied from 5,220 to 23,004¹.

8. Relevant extracts of the DC Ordinance and the EAC Ordinance on provisions mentioned in paras. 5 – 7 above are at Annex C.

¹ In the 1999 DC elections, the population in the smallest constituency, Lamma & Po Toi, was 5,220 (-69%), while the biggest constituency, “Wo Che”, had a population of 23,004 (+35%).

9. When drawing up the constituency boundaries for the 2003 DC elections, the EAC will take into account the population changes in various districts by mid-2003 as well as the statutory requirements provided for in the EAC Ordinance.

Advice Sought

10. Members are advised to note the contents of this paper.

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Annex A

**Publications of the 2001 Population Census
Relating to District Councils**

Title of Publications	Abstract
Basic Tables for District Council Districts	This report contains statistics on each District Council (DC) district and is organised into three parts. The first part "Summary Statistics" provides key statistics on the population and households in each DC district. The second part "Age-sex Profile" contains statistics of the population in each DC district with breakdown by age and sex. Detailed population and household characteristics in each DC district are presented in the third part "Basic Tables".
Boundary Maps Complementary to Tables for District Council Districts and Constituency Areas	This set of 22 maps shows the geographical boundaries of the DC districts and Constituency Areas adopted in the 1999 DC elections. The same boundaries are adopted by the 2001 Population Census. When reading the reports "Basic Tables for District Council Districts", "Basic Tables for Constituency Areas: Hong Kong Island", "Basic Tables for Constituency Areas: Kowloon" and "Basic Tables for Constituency Areas: New Territories", Members can use this map pack for reference.
Basic Tables for Constituency Areas: Hong Kong Island	This publication contains statistics on each Constituency Area on Hong Kong Island and is organized into two parts. The first part "Summary Statistics" provides key statistics on the population and households in each Constituency Area. Detailed population and household characteristics in each Constituency Area are presented in the second part "Basic Tables".
Basic Tables for Constituency Areas: Kowloon	This publication contains statistics on each Constituency Area in Kowloon and is organized into two parts. The first part "Summary Statistics" provides key statistics on the population and households in each Constituency Area. Detailed population and household characteristics in each

	Constituency Area are presented in the second part “Basic Tables”.
Basic Tables for Constituency Areas: New Territories	This publication contains statistics on each Constituency Area in the New Territories and is organized into two parts. The first part “Summary Statistics” provides key statistics on the population and households in each Constituency Area. Detailed population and household characteristics in each Constituency Area are presented in the second part “Basic Tables”.
Basic Tables for Tertiary Planning Units	This report contains statistics on each Tertiary Planning Unit and is organized into two parts. The first part “Summary Statistics” provides key statistics on the population and households in each Tertiary Planning Unit. Detailed population and household characteristics in each Tertiary Planning Unit are presented in the second part “Basic Tables”.
Boundary Maps Complementary to Tables for Tertiary Planning Units	This set of 5 maps shows the boundaries of the Tertiary Planning Units adopted by the 2001 Population Census. When reading the report “Basic Tables for Tertiary Planning Units”, Members can use this map pack for reference.

Annex B

	Population figures as shown in the 2001 Population Census Publication ¹	Population figures as at 31 March 1999 ²	Population Increase/ Decrease
Central and Western	261,884	267,563	-5,679
Wan Chai	167,146	172,138	-4,992
Eastern	616,199	629,463	-13,264
Southern	290,240	287,860	+2,380
Yau Tsim Mong	282,020	284,516	-2,496
Sham Shui Po	353,550	369,122	-15,572
Kowloon City	381,352	386,608	-5,256
Wong Tai Sin	444,630	428,067	+16,563
Kwun Tong	562,427	585,530	-23,103
Tsuen Wan	275,527	284,805	-9,278
Tuen Mun	488,831	489,589	-758
Yuen Long	449,070	391,364	+57,706
North	298,657	268,992	+29,665
Tai Po	310,879	319,278	-8,399
Sai Kung	327,689	295,211	+32,478
Sha Tin	628,634	621,722	+6,912
Kwai Tsing	477,092	479,919	-2,827
Islands	86,667	84,909	+1,758
Total	6,702,494	6,646,656	+55,838

¹ Figures extracted from the publication "Basic Tables for District Council Districts". There were 5, 895 persons living on board vessels (i.e. marine) who were not included in this table.

² 1999 was the year the last DC elections were held

附件 C

區議會條例第 6 條

6. 選區的宣布

- (1) 行政長官會同行政會議可藉在憲報刊登的命令——
- 宣布某地方行政區內的任何地區為選區，以在該選區舉行選舉選出為該地方行政區設立的區議會的議員；及
 - 為該等選區命名。
- (2) 在根據第(1)款作出命令時，行政長官會同行政會議必須顧及選舉管理委員會為該命令所關乎的選舉的目的，而在其按照《選舉管理委員會條例》(第 541 章)第 18 條提交的該委員會的最後報告中作出的建議。
- (3) 如本條所指的命令提述界定選區範圍的地圖——
- 選舉登記主任必須確保最少有一份該地圖備存於選舉登記主任的辦事處，供公眾人士在該辦事處的通常辦公時間內查閱；及
 - 指定人員必須確保最少有一份該地圖備存於指定人員的辦事處，供公眾人士在該辦事處的通常辦公時間內查閱。
- (4) 欲查閱該等地圖的公眾人士無須繳費。
- (5) 經選舉登記主任核證為界定選區範圍的地圖的真確副本的地圖，是該選區的範圍的不可推翻的證據。

6. Declaration of constituencies

- (1) The Chief Executive in Council may, by order published in the Gazette—
- declare any area within a District to be a constituency for the purposes of an election to elect the members of the District Council established for that District; and
 - give names to those constituencies.
- (2) When making an order under subsection (1), the Chief Executive in Council must have regard to the recommendations made by the Electoral Affairs Commission in the last report of the Commission submitted in accordance with section 18 of the Electoral Affairs Commission Ordinance (Cap. 541) for the purposes of the election to which the order relates.
- (3) If an order under this section refers to a map that defines the area of a constituency—
- the Electoral Registration Officer must ensure that at least one copy of the map is kept at that Officer's office and is made available for inspection by members of the public during ordinary business hours of that office; and
 - the Designated Officer must ensure that at least one copy of the map is kept at that Officer's office and is made available for inspection by members of the public during ordinary business hours of that office.
- (4) No charge is payable by a member of the public who wishes to inspect a copy of the map.
- (5) A map certified by the Electoral Registration Officer as a true copy of a map that defines the area of a constituency is conclusive evidence of the area of the constituency.

選舉管理委員會條例第 18, 19 及 20 條

18. 關於選區分界的報告

- (1) 選管會須按照本條的規定——
 - (a) 就換屆選舉向行政長官提交一份載有地方選區的劃定的建議以及選管會建議各選區所採用的名稱的報告；及
 - (b) 就一般選舉向行政長官提交一份載有區議會選區的劃定的建議以及選管會建議各選區所採用的名稱的報告。(由 1999 年第 8 號第 89 條代替)
- (1A) 第 (1) 款所指的報告必須載有以下資料——
 - (a) 作出有關建議的理由；及
 - (b) 在不局限 (a) 段的一般性的原則下，凡選管會依據第 20(5) 條而沒有嚴格地按照第 20(1)(b) 或 (d) 條行事，則須載有沒有嚴格地按照該條行事的解釋；及
 - (c) 凡選管會收到根據第 19(4) 條作出的申述，則須載有該等申述或該等申述的摘要(視乎選管會就每一個案認為何者適當而定)。(由 1999 年第 8 號第 89 條增補)
- (2) 根據第 (1) 款作出的建議，須參照一幅或多於一幅符合以下規定的地圖，該等地圖須連同有關報告一併提交——
 - (a) 顯示各建議中的地方選區或區議會選區(視屬何情況而定)的劃定分界；(由 1999 年第 8 號第 89 條修訂)
 - (b) 在選管會認為適當的情況下輔以說明，不論是參照上述地圖或其他方式對上述地圖上顯示的分界作出說明。
- (3) 第 (1) 款所提述的報告，須按以下期限提交——
 - (a) (i) 就為第二屆立法會的任期而舉行的換屆選舉而言，在 1999 年 10 月 31 日或之前；及
 - (ii) 就其後的換屆選舉而言，與上一屆換屆選舉相隔不多於 36 個月；及 (由 1999 年第 48 號第 52 條代替)
 - (b) (i) 就根據《區議會條例》(第 547 章)舉行的首屆一般選舉而言，在 1999 年 5 月 31 日或之前；及
 - (ii) 就其後的一般選舉而言，與上一屆一般選舉相隔不多於 36 個月。(由 1999 年第 8 號第 89 條代替)
- (4) 行政長官可將第 (3)(a)(i) 或 (b)(i) 款所提述的期間延長，或在任何個別情況下，將第 (3)(a)(ii) 或 (b)(ii) 款所提述的期間延長。(由 1999 年第 8 號第 89 條修訂；由 1999 年第 48 號第 52 條修訂)

18. Report on boundaries

- (1) The Commission shall submit to the Chief Executive, in accordance with this section, in relation to—
 - (a) a general election, a report containing recommendations for the delineation of geographical constituencies and the name proposed by the Commission for each constituency; and
 - (b) an ordinary election, a report containing recommendations as to the delineation of District Council constituencies and the name proposed by the Commission for each constituency. (Replaced 8 of 1999 s. 89)
- (1A) A report under subsection (1) must contain—
 - (a) the reasons for the recommendations; and
 - (b) without limiting the generality of paragraph (a), where the Commission departs from the strict application of section 20(1)(b) or (d) pursuant to section 20(5), an explanation relating to such departure; and
 - (c) where the Commission receives representations under section 19(4), the representations, or a summary of them, as the Commission considers appropriate in each case. (Added 8 of 1999 s. 89)
- (2) The recommendations under subsection (1) shall be made with reference to a map or maps—
 - (a) showing the demarcation of the boundaries of each proposed geographical constituency or District Council constituency, as the case may be; (Amended 8 of 1999 s. 89)
 - (b) supplemented, where the Commission considers it appropriate, by a description, whether by reference to the map or maps, or otherwise of any boundary shown on such map or maps, which shall be submitted with the report.
- (3) A report referred to in subsection (1) shall be submitted—
 - (a) in respect of—
 - (i) the general election for the second term of office of the Legislative Council, not later than 31 October 1999; and
 - (ii) subsequent general elections, at intervals of not more than 36 months from the preceding general election; and (Replaced 48 of 1999 s. 52)
 - (b) in respect of—
 - (i) the first ordinary election to be held under the District Councils Ordinance (Cap. 547), not later than 31 May 1999; and
 - (ii) subsequent ordinary elections, at intervals of not more than 36 months from the preceding ordinary election. (Replaced 8 of 1999 s. 89)
- (4) The Chief Executive may extend the period referred to in subsection (3)(a)(i) or (b)(i), or in any particular case, the period referred to in subsection

19. 臨時建議

(1) 凡選管會對其擬根據第 18 條就任何換屆選舉或一般選舉作出的建議有了臨時決定，選管會須在根據該條就有關的選舉提交報告之前，安排將符合以下規定的一幅或多於一幅地圖——

(a) 顯示建議中的地方選區或區議會選區(視何者適當而定)及其劃定分界；及

(b) 載有為各上述地方選區或區議會選區(視屬何情況而定)指定的名稱，在選管會認為就供公眾人士於合理時間免費查閱而言屬適當的地方，為供公眾人士如此查閱而展示；為期不少於 30 天。(由 1999 年第 8 號第 89 條修訂)

(2) 選管會須藉憲報公告公布可供查閱上述地圖的地點及時間，並須在公告中指明提交為本條的目的而提交的任何書面申述的地址。

(3) 選管會如認為適當，可將根據第 (1) 款展示的地圖所顯示的任何選區分界的說明，供公眾人士根據該款查閱。

(4) 任何人均可在自憲報刊登第 (2) 款所指的公告的日期起計的 30 天內，就擬提出的建議向選管會作出申述。

(5) 為本條的目的而作出的申述可用書面(包括圖文傳真)作出，或在根據第 (6) 款舉行的任何會議中作出。

(6) 選管會可舉行會議，以根據本條的規定聽取申述，而除選管會認為該等會議不適宜向公眾人士開放外，該等會議須向公眾人士開放。

(7) 選管會——

(a) 須執行將根據第 (6) 款舉行的會議，以其認為合適的方式通知公眾人士舉行該會議的日期、時間及地點；及

(b) 可採用其認為合適的程序舉行該會議；

(8) 選管會根據第 18 條作出建議時，須顧及根據本條作出的任何申述。

(9) 第 (1) 及 (4) 款在適用於就根據《區議會條例》(第 547 章)舉行的首屆一般選舉所作出的臨時建議時，須解釋為猶如——(由 1999 年第 8 號第 89 條修訂)

(a) 第 (1) 款所提述的 30 天代以 14 天一樣；及

(b) 第 (4) 款所提述的 30 天代以不少於 14 天一樣。

19. Provisional recommendations

(1) The Commission shall, when it has provisionally determined the recommendations it proposes to make for the purposes of section 18 in respect of a general election or an ordinary election, and before it submits a report under that section in respect of the election concerned, cause a map or maps—

(a) showing the delineation of the proposed geographical constituencies or the District Council constituencies, as may be appropriate, and the demarcation of their boundaries; and

(b) with a name assigned to each proposed geographical constituency or District Council constituency, as the case may be, to be exhibited, for a period of not less than 30 days, for inspection by the public at reasonable hours and free of charge, at any place considered appropriate by the Commission for such purpose. (Amended 8 of 1999 s. 89)

(2) The Commission shall give notice in the Gazette of the place and hours at which the map or maps may be so inspected, and specify in the notice an address to send any representations in writing for the purposes of this section.

(3) The Commission may, where it considers it appropriate, make available for inspection under subsection (1), a description of any boundary shown on a map or maps exhibited under that subsection.

(4) Any person may make representations to the Commission regarding the proposed recommendations within the period of 30 days beginning on the date a notice under subsection (2) is published in the Gazette.

(5) Representations for the purposes of this section may be made in writing (including by facsimile transmission) or at any meeting held under subsection (6).

(6) The Commission may hold meetings for the purpose of receiving representations under this section and any such meeting shall be open to the public except where the Commission considers it desirable that the meeting should not be open to the public.

(7) The Commission—

(a) shall notify the public in such manner as it thinks fit, of the date, time and place of a meeting to be held under subsection (6); and

(b) may adopt such procedures as it thinks fit in respect of such a meeting.

(8) The Commission shall have regard to any representations made under this section when making recommendations under section 18.

(9) In their application to the provisional recommendations made for the first ordinary election to be held under the District Councils Ordinance (Cap. 547), subsections (1) and (4) shall be read as if— (Amended 8 of 1999 s. 89)

(a) a reference to 14 days were substituted for the reference to 30 days in subsection (1); and

(b) a reference to not less than 14 days were substituted for the reference to 30 days in subsection (4).

20. 作出建議的準則

- (1) 選管會在為本部的目的而作出建議時—
 - (a) 須確保各建議中的地方選區的範圍須使其人口在切實可行的範圍內，盡量接近標準人口基數乘以從該地方選區中依據任何選舉法選出進入立法會的議員人數所得的數目（“所得數目”）；
 - (b) 在就任何建議中的地方選區而言遵從(a)段的規定並非切實可行的情況下，選管會須確保該地方選區的範圍須使其人口不少於適用於該地方選區的所得數目的85%，亦不多於該數目的115%；
 - (c) 須確保各建議中的區議會選區的範圍須使其人口在切實可行的範圍內盡量接近標準人口基數；（由1999年第8號第89條增補）
 - (d) 在就任何建議中的區議會選區而言遵從(c)段的規定並非切實可行的情況下，選管會須確保該區議會選區的範圍須使其人口不少於標準人口基數的75%，亦不多於該基數的125%。（由1999年第8號第89條增補）
- (2) 選管會在作出有關建議時，須確保各建議中的地方選區均由2個或多於2個毗連的完整的區議會選區組成。
- (3) 選管會在作出有關建議時，須顧及—
 - (a) 社區獨特性及地方聯繫的維持；及
 - (b) 有關區域或其部分的自然特徵，例如大小、形狀，以及交通方便程度及發展。
- (4) 選管會在就換屆選舉作出有關建議時，須顧及—
 - (a) 現有的地方行政區的分界；及
 - (b) 現有的地方選區分界。（由1999年第78號第7條代替）
- (4A) 在不抵觸第(4B)款的規定下，選管會在就一般選舉作出有關建議時，必須依據《區議會條例》(第547章)或根據該條例所指明的現有的地方行政區的分界以及區議會現有的通過選舉產生的議員人數。（由1999年第8號第89條增補）

20. Criteria for making recommendations

- (1) In making recommendations for the purposes of this Part, the Commission shall—
 - (a) ensure that the extent of each proposed geographical constituency is such that the population in that constituency is as near as is practicable to the number which results (“the resulting number”) when the population quota is multiplied by the number of members to be returned to the Legislative Council by that geographical constituency pursuant to any electoral law;
 - (b) where it is not practicable to comply with paragraph (a) in respect of a proposed geographical constituency, ensure that the extent of the constituency is such that the population in that constituency does not exceed or fall short of the resulting number applicable to that constituency, by more than 15% thereof;
 - (c) ensure that the extent of each proposed District Council constituency is such that the population in that constituency is as near the population quota as practicable; (Added 8 of 1999 s. 89)
 - (d) where it is not practicable to comply with paragraph (c) in respect of a proposed District Council constituency, ensure that the extent of the proposed constituency is such that the population in that constituency does not exceed or fall short of the population quota, by more than 25% thereof. (Added 8 of 1999 s. 89)
- (2) In making such recommendations the Commission shall ensure that each proposed geographical constituency is constituted by 2 or more contiguous whole District Council constituencies.
- (3) In making such recommendations the Commission shall have regard to—
 - (a) community identities and the preservation of local ties; and
 - (b) physical features such as size, shape, accessibility and development of the relevant area or any part thereof.
- (4) In making such recommendations in relation to a general election the Commission shall have regard to—
 - (a) existing boundaries of Districts; and
 - (b) existing boundaries of geographical constituencies. (Replaced 78 of 1999 s. 7)
- (4A) Subject to subsection (4B), in making such recommendations in relation to an ordinary election, the Commission must follow the existing boundaries of Districts and the existing number of members to be elected to a District Council as specified in or under the District Councils Ordinance (Cap. 547). (Added 8 of 1999 s. 89)

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(4B) 如行政長官會同行政會議根據《區議會條例》(第 547 章) 第 8 條作出任何命令，而該命令——

- (a) 是在就上述建議所關乎的一般選舉提交報告的期限前的 12 個月之前作出的；及
- (b) 是就該項一般選舉而適用的；及
- (c) 是為宣布地方行政區或指明某區議會須通過選舉產生的議員人數而作出的。

則選管會就在該項一般選舉作出有關建議時，必須依循該命令所宣布的地方行政區的分界及該命令所指明的須通過選舉產生的議員人數。(由 1999 年第 8 號第 89 條增補)

(5) 只有在選管會認為第 (3) 款所提述的考慮事項使其有需要或適宜不嚴格地按第 (1) 款行事的情況下，選管會方可不嚴格地按第 (1) 款行事。

(6) 為施行第 (1) 款——

- (a) 選管會須盡力估計在舉行建議所關乎的選舉的年度內香港的人口總數或任何建議中的選區的人口總數(視屬何情況而定)；及
- (b) 如遵從(a)段的規定並非切實可行，選管會在顧及為作出建議屬在有關情況下可能得到的最佳資料後，須估計香港的人口、地方選區的人口或區議會選區的人口(視屬何情況而定)。

(7) 在本條中——

“地方行政區”(District) 具有《區議會條例》(第 547 章) 給予該詞的涵義。(由 1999 年第 8 號第 89 條增補)

(由 1999 年第 8 號第 89 條修訂；由 1999 年第 78 號第 7 條修訂)

(4B) If the Chief Executive in Council makes any order under section 8 of the District Councils Ordinance (Cap. 547)—

- (a) not later than 12 months before the deadline for submitting a report for the ordinary election to which the recommendations relate; and
- (b) which is applicable in relation to that ordinary election; and
- (c) for the purpose of declaring Districts or specifying the number of members to be elected to a District Council,

the Commission must, in making such recommendations in relation to that ordinary election, follow the boundaries of the Districts as declared in the relevant order and the number of members to be elected as specified in the relevant order. (Added 8 of 1999 s. 89)

(5) The Commission may depart from the strict application of subsection (1) only where it appears that a consideration referred to in subsection (3) renders such a departure necessary or desirable.

(6) The Commission shall, for the purposes of subsection (1)—

- (a) endeavour to estimate the total population of Hong Kong or any proposed constituency, as the case may be, in the year in which the election to which the recommendations relate, is to be held; and
- (b) if it is not practicable to comply with paragraph (a), estimate the population of Hong Kong, the geographical constituency or the District Council constituency, as the case may be, having regard to the available information which is the best possible in the circumstances for the purpose of making recommendations.

(7) In this section—

“District” (地方行政區) has the meaning assigned to it by the District Councils Ordinance (Cap. 547). (Added 8 of 1999 s. 89)

(Amended 8 of 1999 s. 89; 78 of 1999 s. 7)