

**Briefing to Legislative Council Panel on  
Information Technology and Broadcasting on  
Telecommunications (Amendment) Bill 2002**

**13 May 2002**

# Policy Objectives

- Promote fair and effective competition to protect consumer interest
- Facilitate businesses to make informed decisions on mergers and acquisitions matters in the telecommunications market

# Industry Concerns Addressed

- Consultation conducted in April to June 2001, 17 submissions received
- Telecommunications User Groups (Consumer Council, HK Information Technology Federation) welcome our proposal
- Industry concerns :
  - Competition law should be universal  
Response : Government policy to introduce sector specific competition law only
  - To use *ex post* regulatory regime rather than *ex ante* regime  
Response : Proposal revised to adopt *ex post* regime

# Light-handed Approach to Ensure Minimal Compliance Burden

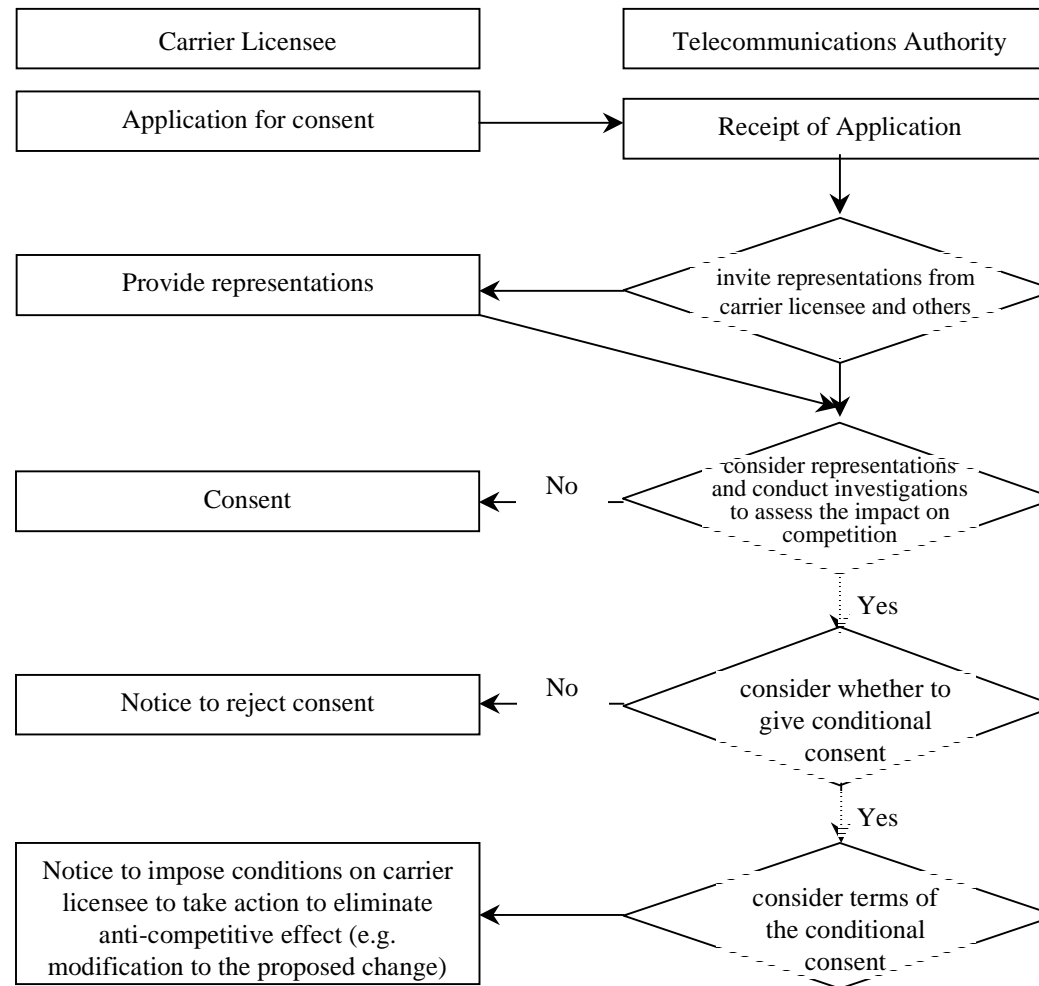
- *Ex post* regulatory regime, with a channel to seek prior consent on a voluntary basis (see flow charts)
- Telecommunications Authority to step in only if there is potential adverse effect on competition
- Apply to carrier licensees only

# International Examples - HK Adopts a Light-handed Approach

	<b>Compulsory Pre-Notification</b>	<b>Pre-Notification Threshold</b>	<b>Competition Test</b>	<b>Power to issue Injunction/ Administrative Order</b>	<b>Power to ask for Divestiture of Shareholdings/ Assets</b>
<b>HK</b>	No (i.e. <i>ex post</i> regime)	-	Substantially lessen competition	No	Yes
<b>Australia</b>	No (i.e. <i>ex post</i> regime)	-	Substantially lessen competition	Yes	Yes
<b>UK</b>	No (i.e. <i>ex post</i> regime)	-	Maintaining and promoting competition	No	Yes
<b>Canada</b>	Yes	Assets and sales-based	Prevents or lessens competition substantially	Yes	Yes
<b>EC</b>	Yes	Turnover-based	Effective competition significantly impeded	No	Yes
<b>Singapore</b>	Yes	Any change in ownership, shareholding,	Unreasonably restrict competition	Yes	Yes
<b>US</b>	Yes	Assets and sales-based	Substantially lessen competition	Yes	Yes

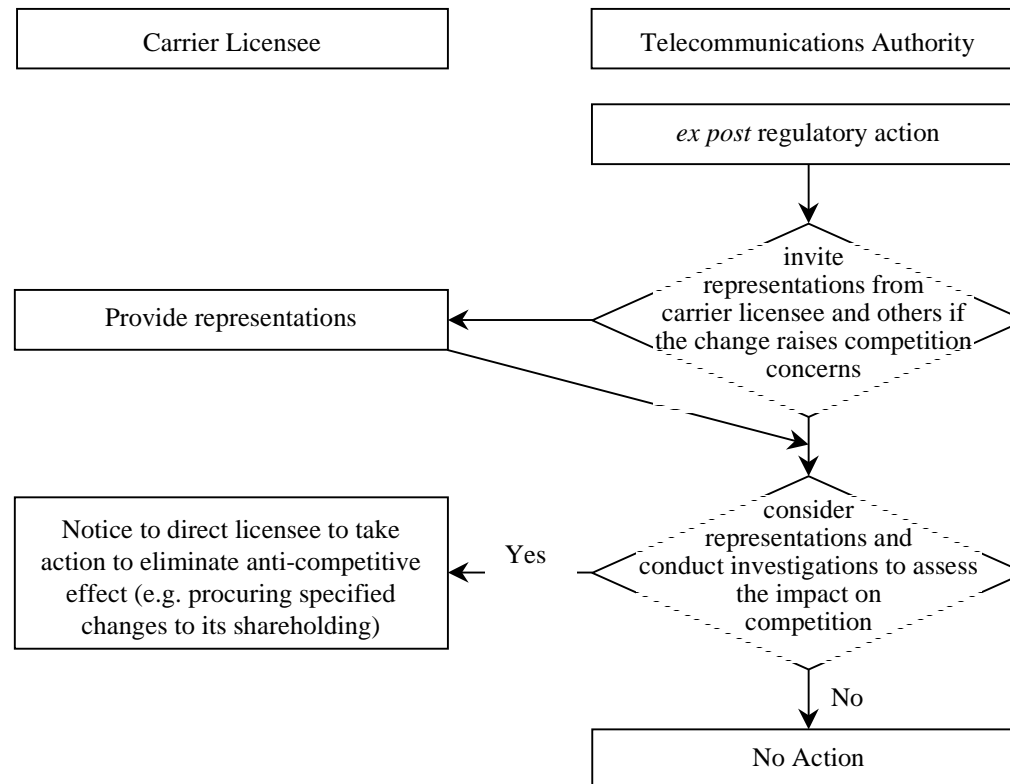
# Proposal under Telecommunications (Amendment) Bill 2002

Before a proposed change in ownership or control :  
To seek prior consent on a voluntary basis



# Proposal under Telecommunications (Amendment) Bill 2002 (Cont'd)

After a change in ownership or control :  
Telecommunications Authority to conduct regulatory  
review



# A Clear Framework

- Telecommunications Authority will publish in the guidelines factors to be considered in assessing whether a change in ownership or control has, or is likely to have, an anti-competitive effect
  - Such matters may include the availability of substitutes, entry barriers, market concentration, etc.
  - Telecommunications Authority will consult the industry before publishing the guidelines
- ⇒ To provide a clear regulatory framework and facilitate businesses in making informed decisions



## Next Steps

First reading and  
commencement of  
second reading debate

15 May 2002

Enactment of the Bill

Subject to scrutiny  
of Bills Committee