

**For discussion on
10 June 2002**

Paper No. CB(2)2164/01-02(06)

Legislative Council Panel on Welfare Services

Conversion of the Fanling Hospital into a New Rehabilitation Facility

Purpose

The purpose of this paper is to inform Members of the plan to convert the Fanling Hospital into a new rehabilitation facility providing day and residential services to people with disabilities.

Background

2. Fanling Hospital (FH), situated at Ling Shan Road, Fanling, is a public hospital administered and managed by the Hospital Authority (HA). Following a review on provision of medical services in the northern part of the New Territories, HA considered that in-patient care should be provided in the North District Hospital. Accordingly, HA has transferred all in-patients in FH to the North District Hospital in January 2001 and FH will be de-gazetted as a public hospital under the HA Ordinance. The general out-patient clinic currently housed in FH will also be relocated to the new Fanling Primary Health Care Centre by October 2002.

3. The Social Welfare Department (SWD) has liaised with HA on taking over the FH premises and to convert them into a rehabilitation facility for people with disabilities after the vacation of all hospital and health services from the hospital. The HA has agreed to return the site and premises to the Government. We consider such arrangement an expedient and cost-effective way to provide day and residential facilities for people with disabilities. The FH, with low-rise buildings in good conditions, located in a relatively quiet environment, is considered very suitable for provision of rehabilitation services.

Details of the Project

4. The FH has a total floor area of 4,062 m², comprising of a high block (five-storey) with floor area of 1,783 m², a low block (three-storey) with floor area of 1,828 m², two staff quarters (two-storey) with floor area of 308 m² and a pharmacy extension with floor area of 143 m². A location map, layout plan and photos of FH are at [Annex 1](#), [Annex2](#) and [Annex 3](#).

5. Taking into account the total floor area in FH and the current priorities in provision of rehabilitation services, and with a view to facilitating a continuum of care for service users through service integration and synergy, we plan to convert FH to provide the following services -

Capacity	Facility	
	<u>High Block</u>	
	Care and Attention Home for Severely Disabled Persons (C&A/SD)	50
	Hostel for Moderately Mentally Handicapped Persons (HMMH)	30
	<u>Low Block</u>	
	Day Activity Centre (DAC)	60
	Hostel for Severely Mentally Handicapped Persons (HSMH)	60
	<u>Staff Quarters</u>	
	Home-based Training and Support (HBTS) Team	80
	Central Administration Office	
	Staff Barrack/Changing Rooms	
	<u>Pharmacy Extension</u>	
	Multi-purpose Activity Room / Community Support and Resource Centre	
	Central Building Service Facilities of Switch Room and Transformer Room	

A brief description of the respective services is at [Annex 4](#).

6. In recent years, we are putting greater emphasis on community-based support and care to encourage families to look after their disabled members as far as possible and to promote re-integration of people with disabilities into the community. The Multi-purpose Activity Room / Community Support and Resource Centre proposed in the new facility, apart from being used as a meeting place for trainees and residents of the rehabilitation facility, will provide the necessary venue for the future service operator to provide various kinds of community support services for families of people with disabilities in the district.

7. In a package of measures to provide better care for people with disabilities announced in the 2001-02 Budget, the Administration is committed to providing additional 1,000 residential places and 1,387 day places, on top of those previously pledged, to address present service shortfall and waiting time. As at end March 2002, 350 residential and 872 day places have been commissioned and a further 400 residential and 365 day places are also put in the pipeline. The additional services to be provided in this new facility will help to meet the outstanding requirements in the service expansion plan. A table showing the existing provision and the number of applicants on waiting list for the various types of rehabilitation services to be provided in this new facility is at [Annex 5](#).

8. Taking account of all projects in the pipeline (including projects founded by previously secured funding and additional resources obtained from 2001-02 Budget), the planned total provision in these relevant services since 2001-02 will be as below -

	2001-02	2002-03	2003-04 to 2006-07	Total
C&A/SD	110	0	300	410
HMMH	84	50	300	434
HSMH	110	105	620	835
DAC	172	135	610	917

The home-based training and support team included in this project will contribute to the 2001 Policy Address initiative to expand existing home-based training teams from 5 to 18 in order to provide better support to people with disabilities staying in the community.

Funding Arrangement

9. We have obtained the endorsement of the Lotteries Fund Advisory Committee on 8 May 2002 for the capital funding (\$32.02 million for conversion and fitting out works and \$3.15 million for the purchase of furniture and equipment) of the project. An annual subvention of about \$20.58 million will be required for the operation of this new rehabilitation facility, broken down as follows -

		<u>\$'000</u>
(a) Personal Emoluments		19,437
(b) Other Charges		3,754
	Sub-total	23,191
Less Income from users' fees		2,604
	Total Subvention Required	<u>20,587</u>
	Say	<u>20,580</u>

The above estimate is based on a notional staffing of 101 professional, care and ancillary staff. The subvention will, however, be disbursed in a lump sum mode to give the operator greater flexibility in resource deployment.

10. The new facility is targeted to commence service in 2003-04. Under the revised framework for allocating new social welfare units, the operation of this new rehabilitation facility will be allocated through a competitive quality-based system under which Non-governmental Organizations (NGOs) will be invited to submit quality proposals for its operation. In the process, SWD will look for innovation in service mode and value added services for users and the community in the evaluation of the proposals received. To allow ample time for the selected NGO operator to fit out the premises and prepare for operation, SWD will invite NGOs to submit proposals for operation in July 2002.

Consultations

11. The HA Board has agreed to return the FH premises to Government for conversion into a rehabilitation facility. Public consultations on setting up the facility at the FH premises have been undertaken with favorable support given by the North District Council. The Rehabilitation Advisory Committee also endorsed the proposed plan. Since the recurrent expenditure of the project

exceeds \$10 million per year, in line with the established practice, we will seek the approval of Finance Committee of the Legislative Council in June 2002.

Social Welfare Department
May 2002

Location Map of Fanling Hospital

LOCATION



Fanling Hospital

Fanling
Primary Health
Care Centre

FOR IDENTIFICATION PURPOSES ONLY

District Lands Office, North
Lands Department

Map Prepared by District Survey Office, North

GOVERNMENT LAND ALLOCATION - DN314
REHABILITATION COMPLEX
SOCIAL WELFARE DEPARTMENT

File No. DLO/M 256/MCS/90

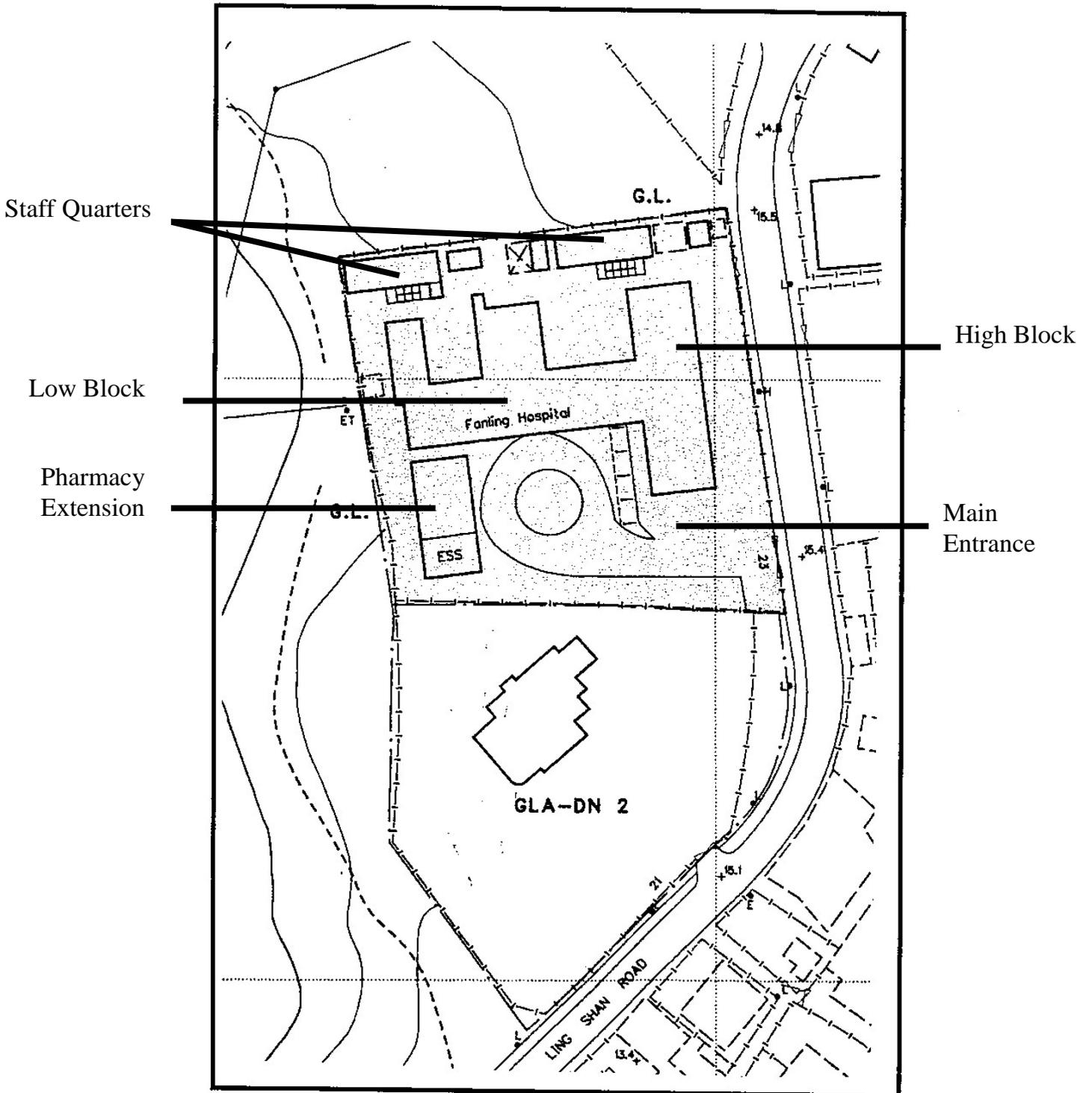
Survey Sheet No. 3-SW-7C

LAYOUT PLAN No. 9/133/9

Reference Plan No. _____

PLAN No. DNMI040-PO

Layout Plan of Fanling Hospital





The Main Entrance of Fanling Hospital



The High Block of Fanling Hospital

The entrance
of General
Out-patient
Clinic



The Low Block of Fanling Hospital



The Pharmacy Extension of Fanling Hospital

Information Brief of Services Concerned

Care and Attention Home for Severely Disabled Persons (C&A/SD)

C&A/SD provides residential care and facilities for persons with severe mental or physical disabilities who are unlikely to benefit from a regular day training placement, and are in need of nursing and intensive personal care to maintain their health and to assist them in routine personal care tasks and daily living activities.

Hostel for Moderately Mentally Handicapped Persons (HMMH)

HMMH aims to provide home living for persons with moderate mental handicap who are capable of basic self-care but lack adequate daily living skills to live independently in the community.

Day Activity Centre (DAC)

DAC provides day care and training to adults with severe mental handicap who are unable to benefit from vocational training or sheltered employment. The programmes include training on motor skills, self-help skills, communication skills, domestic skills, community living skills, simple work skills, social and interpersonal skills, and provision of social and recreational activities.

Hostel for Severely Mentally Handicapped Persons (HSMH)

HSMH provides home living for persons with severe mental handicap who lack basic self-care skills and require assistance in personal and nursing care.

Home-based Training and Support Team (HBTS)

HBTS aims to establish a community-based integrative training and support network for people with mental handicap who have not yet received day rehabilitation services and their families through utilization and integration of rehabilitation services and community resources.

**Existing Provision and Number of Clients on
Waiting list for Various Rehabilitation Services
(as at 31 March 2002)**

Service	Existing provision	Number of clients on waiting list
Care and Attention Home for Severely Disabled Persons	600	321*
Hostel for Moderately Mentally Handicapped Persons	1,828	1,116**
Day Activity Centre cum Hostel for Severely Mentally Handicapped Persons	2,485	1,772***

Explanatory Notes

* 12 applicants are receiving day rehabilitation services

** 814 applicants are receiving day rehabilitation services/ Home-based Training

*** 900 applicants are receiving day rehabilitation services/ Home-based Training