財經事務及庫務局 (庫務科)



FINANCIAL SERVICES AND THE TREASURY BUREAU (The Treasury Branch)

> Central Government Offices Lower Albert Road Hong Kong

香港下亞厘畢道 中區政府合署

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香港中區 萬國寶通銀行大廈3樓 立法會秘書處

(經辦人:湯李燕屏女士)

湯女士:

政府就黃國興議員及李卓人議員 二零零四年十二月二日 關於通過涉及政府外判服務的兩項動議的回應

就立法會人力事務委員會在2004年12月2日通過的兩項動議,我們的回應如下。

黃國與議員的動議:

"要求政府把所有外判服務合約招標書的範本中關於僱傭條件的部份 交本會討論及通過後才簽約。"

因應立法會議員的關注及受僱於政府外判服務合約承辦商的非技術工人的訴求,政府已分別於2004年3月27日及5月6日公布有關外判服務(建築服務除外)合約的標書評審強制性規定及服務合約承辦商扣分制度和服務合約的強制性工資規定,以加強對外判服務合約承辦商的規管及確保這些服務合約承辦商給予其僱用的非技術工人的每月工資不低於市場同類行業或工種的平均工資(與平均每日正常工作時數和平均每月標準日數有關)。爲了施行有關的強制性規定,各採購部門已適當地更改了外判服務合約的招標文件,將有關的強制性規定的條款,加進招標

文件內。主要採購部門(如食物環境衞生署和康樂及文化事務署)的招標文件中涉及規管承辦商及僱員服務條件的一般條款,列於附件一,以供參閱。其他部門的服務合約招標文件,也會載列相約的條款。由於部門的服務合約的要求不同,每份服務合約的有關條款或會因應情況而有所修改。此外,雖然房屋署並不受政府採購政策規範,但該署的服務合約招標文件,亦載列了大致相同的條款,有關的條款詳列於附件二。

對動議要求將所有外判服務招標文件中有關僱傭條件的條款交予立 法會人力事務委員會通過才簽約,我們並不同意。採購部門在制訂服務 合約招標文件時,須考慮各類服務的性質及要求,並在有需要時就有關 條款徵詢法律意見,然後才會使用。現時的條款,已充分反映有關強制 性要求的政策。況且,根據食物環境衞生署、康樂及文化事務署和房屋 署所提供的資料,共有54份已進行招標的服務合約及多份計劃在2004年 12月份招標的服務合約的招標工作,已因是項動議而暫時停止進行。這 些服務合約的招標工作,須儘快恢復,否則會嚴重影響有關部門對市民所 提供的服務。

政府充分明白議員對政府外判服務合約僱傭條件的關注。我們會盡力杜絕服務合約承辦商剝削其員工。採購部門會加強監管服務合約承辦商,並適當地運用合約條款,懲罰那些違反合約條款的服務承辦商。勞工處亦會加強執法檢控違反僱傭條例及僱員補償條例的承辦商。

李卓人議員的動議:

"本委員會要求政府規定外判承辦商在8小時服務合約(包括膳食時間)應支付工人月薪工資爲統計處《工資及薪金總額按季統計報告》的有關工人平均工資。"

政府決定實施強制性工資的規定,是要確保受僱於政府外判服務合約承辦商的非技術工人獲得不低於市場同類行業或工種的平均工資(與平均每日正常工作時數和平均每月標準日數有關)。政府採用統計處所發表的《工資及薪金總額按季統計報告》的每月平均工資,作爲強制性工資的基準,是因爲統計處的資料是最能反映市場的工資。這個工資的統計方法是以淨工作時數計算,並不包括用膳及休息時間。我們不同意將用膳時間包括在淨工作時數內,因爲這樣做會扭曲根據統計處發表的有關的市場工資,並會影響非八小時工作的僱員工資計算方法。

爲了減少涉及工資的誤會,我們會要求採購部門檢討它們的服務要求,以釐定非技術工人的工作時數。我們亦會提醒部門,指示服務合約 承辦商在與其員工簽定的僱傭合約中,清楚列明工資和工作時數是否包括用膳時間。採購部門正積極考慮在評審標書的評分制度中,加入一項 準則,以評審投標者建議給予其非技術工人的工資。願意支付高於統計處所發表的相關行業/職業的工資的投標者,可獲得較高的評分,以鼓勵投標者給予其非技術工人較高的工資,從而改善他們的工資水平。

財經事務及庫務局局長

(丁徐慧明



代行)

副本送: 勞工處處長 (經辦人:鄭嘉慧女士)

食物環境衞生署署長 政府產業署署長 房屋署署長 (經辦人: 莫錦鈞先生) (經辦人: 漢雖鈞先生)

康樂及文化事務署署長 (經辦人:徐健明先生)

二零零五年一月六日

合約招標文件中涉及僱用條件的一般條款^{*} (條款會因服務合約性質及要求不同而有所變更)

投標須知

強制性規定

政府會按強制性規定來評審標書的技術資料。未能符合強制性 規定的標書將不獲考慮。只有符合強制性規定的標書才會納入 第二階段評審程序。爲此,投標者須遵從以下的強制性規定:

- 投標者過往遵行下列條例的表現令人滿意 -
 - (A) 《僱傭條例》(第 57 章)及《僱員補償條例》(第 282 章) 內訂明最高罰款相等於《刑事訴訟程序條例》(第 221 章)附表 8 所述第 5 級或以上罰款的罪行;
 - (B) 《入境條例》(第 115 章)第 17I(1)條;
 - (C) 《刑事訴訟程序條例》(第 221 章)第 89 條及《入境條例》(第 115 章)第 41 條;以及
 - (D) 《入境條例》(第 115 章)第 38A(4)條。

倘投標者在截標日期前十二(12)個月內,因觸犯上述條例而 共有三(3)次或以上的定罪記錄,其過往表現將被視作未能 令人滿意。就此而言,不論是與政府合約或私人合約有關 的定罪記錄,均會予以計算,而定罪次數則以獲判罪的傳 票數目計算。

投標者過往在履行有關薪金、工作時數方面的合約責任,表現令人滿意;以及在履行二零零四年三月二十七日以後透過招標批出的所有須僱用大量非技術工人的政府服務合約時,遵行與非技術工人所簽訂的僱傭合約[如合約期超過七(7)天]。如在截標日期前最近四個季度,即計至三月三十

^{*} 参考主要採購部門(包括食物環境衛生署及康樂及文化事務署)的招標 文件。

一日、六月三十日、九月三十日及十二月三十一日的季度內,投標者在履行須僱用大量非技術工人的政府服務合約時,因違反合約責任而被一個或多個政府部門記下的違約分數共達六(6)分,則投標者過往的表現將被視作未能令人滿意。

- 投標者擬付予[註明職位名稱]的月薪,不得少於[註明行業名稱]內[註明職位名稱]的整體平均月薪,即港幣[XXXX]元[以員工每天實際工作[XX]小時(不包括用膳時間)、每月工作[XX]天]爲準。有關的整體月薪資料,載錄於政府統計處最新版本[註明出版月/年份]的《工資及薪金總額按季統計報告》。
- 投標者須作出聲明,陳述以僱主身分經營業務的經驗。倘 投標者曾觸犯本投標須知第[註明條款]所述的條例而被定 罪,則須詳述定罪記錄,並同意和授權[註明部門名稱]向有 關當局查證開列於[註明附表名稱]的定罪記錄。

一般合約條件

指定服務的費用

● 倘承辦商按照本合約的規定提供所有指定服務,並提交一份報表,證實屬下所有[註明職位名稱]已支取不少於[註明附表名稱]所訂明的工資,又承辦商已根據《強制性公積金計劃條例》(第 485 章)或《職業退休計劃條例》(第 426 章)為其所有[註明職位名稱]供款,情況令政府代表滿意,則政府須按[註明附表名稱]訂明的月費額,就承辦商所提供的指定服務支付未繳的月費,但數額得按本合約規定及下文規定的方式打折或扣減。承辦商須向政府代表提供資料,如工資紀錄、銀行自動轉帳單、工資收據及根據《強制性公積金計劃條例》(第 485 章)或《職業退休計劃條例》(第 426 章)供款的記錄,以供政府代表核對報表所載的資料。

保險單及補償

- 承辦商須按政府代表批准的條款及條件,以本部門及承辦商的共同名義,專爲本合約自費向《保險公司條例》(第 41章)所認可、信譽良好的保險公司,就任何一宗意外購買投保金額不少於港幣一千萬(10,000,000)元而申索次數不限的公眾法律責任保險,以便一旦因承辦商、政府及兩者的僱員及次承辦商(如有者)的行爲或違約行爲而導致或引致有人受傷或死亡,以及財物有所損失及損毀時,承擔支付損害賠償或補償費用的法律責任。承辦商並須於本合約生效期間,使保險單持續有效。
- 承辦商須在接獲政府發出有關批出本合約的通知書後十四 (14)天內,向政府代表提交上述保險單副本兩(2)份及繳付 最近一期保險費的收據。
- 倘承辦商的僱員在履行本合約期間或因本合約而受傷或死亡,則不論是否有人要求賠償,承辦商也須於七(7)個完整工作天內,把此事書面通知政府代表。

不得外洩的資料

- 政府有權在其認爲合適或爲了履行合約責任的情況下,無 須事先徵得承辦商的同意,公開下述資料:
 - (i) 承辦商在其提交的標書內,就[註明職位名稱]工資、工作時數上限及爲履行本合約而僱用的僱員數目,提供的合約資料及作出的承諾;以及
 - (ii) 承辦商因違反本合約訂明的責任而被記下違約分數的 資料。

<u>須遵行的法例及規例</u>

承辦商須就其僱員、政府人員及其他可能受指定服務影響的人士的健康及安全,時刻遵守《職業安全及健康條例及規例》(第509章)、其附屬法例,以及其他法律條文的規定。

終止合約的規定

在許多情況下(包括但不限於下述情況),政府代表有權即時終止本合約而不影響政府既有或可有的其他權利及補償一

- 承辦商嚴重違反和/或多次違反他根據本合約所須承擔的 責任;
- 發現承辦商在投標過程中有嚴重的失實陳述;
- 發現承辦商在投標過程中,就觸犯《僱傭條例》(第 57 章)、《僱員補償條例》(第 282 章)、《入境條例》(第 115 章)或《刑事訴訟程序條例》(第 221 章)的判罪記錄,於[註明附表名稱]作出虛假聲明或填報不實資料;
- 承辦商履行本合約時,觸犯《僱傭條例》(第 57 章)、《僱員補償條例》(第 282 章)、《入境條例》(第 115 章)第 17I(1)條、《刑事訴訟程序條例》(第 221 章)第 89 條或《入境條例》(第 115 章)第 41 條而被定罪;
- 承辦商違反[註明條款]的承諾,該承諾關乎承辦商與屬下 [註明職位名稱]所簽訂的僱傭合約;
- 承辦商違反[註明條款]有關工資水平或每天准予工作時數 上限的承諾;或
- 承辦商履行本合約時觸犯《強制性公積金計劃條例》(第 485章)或《職業退休計劃條例》(第 426章)而被定罪。

特別合約條件

承辦商的保證及承諾

承辦商謹向政府保證和承諾:

● 遵守《僱傭條例》(第 57 章)、《僱員補償條例》(第 282 章)、《入境條例》(第 115 章)第 17I(1)條、《刑事訴訟程序條例》 (第 221 章)第 89 條或《入境條例》(第 115 章)第 41 條。倘 承辦商履行本合約時,觸犯《僱傭條例》(第 57 章)或《僱員補償條例》(第 282 章)下可被判處最高相等於《刑事訴訟程序條例》(第 221 章)附表 8 所述第 5 級或以上罰款的罪行;或觸犯《入境條例》(第 115 章)第 17I(1)條、《刑事訴訟程序條例》(第 221 章)第 89 條或《入境條例》(第 115 章)第 41 條的罪行而被定罪,則可視作違反合約承諾。政府代表或有權採取適當的補救方法,包括根據本部分[註明條款]的規定,行使終止本合約的權利。

● 在僱用職員方面,遵守《強制性公積金計劃條例》(第 485章)或《職業退休計劃條例》(第 426章)的規定。倘發現承辦商因履行本合約而違反這項承諾,觸犯《強制性公積金計劃條例》(第 485章)或《職業退休計劃條例》(第 426章)下任何罪項而被定罪,政府可以書面通知承辦商終止本合約,承辦商無權索取賠償。

服務表現

 承辦商僱用以履行本合約的員工,每[XX]小時或以上的值 勤班次中,需有[XX]小時的用膳時間。用膳時間表由政府 代表訂定。承辦商事前未經政府代表書面同意,不得更改 用膳時間表。爲免發生爭議,承辦商須負責作出所需的安 排,與員工共同議定用膳時間。

人事記錄

- 承辦商須妥善保存爲履行本合約而聘請的所有僱員的最新 準確記錄。記錄內容須包括這些人士的姓名、照片、職級、 職位、性別、身分證號碼、年齡、訓練資料、出勤單及工 資簿。
- 承辦商須承諾和保證,倘承辦商與其[註明職位名稱]之間的僱傭關係爲期超過七(7)天,便會簽訂僱傭合約。合約內容須包括作出修訂、更改或予以取消的事項,且最低限度逃明承辦商在標書中承諾支付的最低工資及每天工作時數上限、僱用期、休假安排、付予[註明職位名稱]的工資,以及他們的每天工作時數上限。簽訂僱傭合約的雙方同意,一旦政府代表或勞工處提出要求,便會出示僱傭合約及所有與此僱傭關係有關的文件,供政府執法之用。

- 承辦商須在本合約生效後兩(2)星期內,自費向政府代表提供所有根據[註明條款]規定而簽訂的僱傭合約副本。倘承辦商其後更換[註明職位名稱]或更改僱傭條款,包括但不限於[註明條款]所提述的條款,承辦商便須在作出有關變動後三(3)天內,自費向政府代表提供新簽訂或經修訂的僱傭合約副本(視屬何者而定)。
- 承辦商須妥善保存僱傭合約的記錄,包括所有修訂、更改或取消事項,以及向[註明職位名稱]發放工資的詳情。承辦商須採用自動轉帳或以支票形式發放僱員的工資,以便妥善記錄有關資料。倘[註明職位名稱]行使權利,要求以現金發放工資,則承辦商須向有關[註明職位名稱]收取正式收據。
- 倘承辦商違反[註明條款]有關其與屬下[註明職位名稱]所 簽訂僱傭合約的承諾,可被視作違反本合約的承諾。政府 代表或有權採取適當的補救方法,包括根據[註明條款]的規 定,行使終止本合約的權利。
- 承辦商須確保並促令其與次承辦商(如有者)簽訂的合約內載有與本條意思相同的條款。承辦商並須確保次承辦商(如有者)違反有關合約條款的情況可隨時得以糾正。根據[註明條款],倘次承辦商(如有者)不遵守有關合約條款,得視作承辦商本身違反合約規定論。政府有權即時終止本合約。

[註明職位名稱]的工資水平、每天准予工作時數上限及已簽訂 的僱傭合約

● 承辦商付予每天實際工作[XX]小時(不包括用膳時間)及每月工作[XX]天的每名[註明職位名稱]的工資,不得少於承辦商在[註明附表名稱]訂明的數額。更明確來說,倘[註明職位名稱]的工作時數並非基準的每天實際[XX]小時(不包括用膳時間)和每月[XX]天,其月薪得按比例計算。此外,承辦商不得容許工人一天內的總工作時數淨額,超過[註明附表名稱]所訂明者。

- 倘承辦商違反有關工資水平的承諾,可視作違反本合約的 承諾論,政府代表有權尋求其他適當的補救方法,包括根據[註明條款]的規定,行使終止本合約的權利。
- 承辦商須確保和促令他與次承辦商(如有者)所簽訂的合約內,載有與本條意思相同的合約條款。承辦商並須確保次承辦商(如有者)違反有關合約條款的情況可隨時得以糾正。根據[註明條款],倘次承辦商(如有者)不遵守有關合約條款,得視作承辦商本身違反合約規定論,政府有權即時終止合約。
- 倘承辦商違反[註明條款]所述的承諾,政府代表有權以"違反僱傭規定通知書"形式記錄有關事件,並把通知書送達承辦商。政府代表有權扣除一筆款項,數額相等於政府執行本條款規定而引致的實際行政費用,即港幣[XXXX]元,作爲算定損害賠償。此舉不影響政府發出上述通知書的權利及根據本合約所享有的其他權利、補償或可採取的訴訟,也不影響承辦商須對已知違約事隨時作出補救行動的責任。
- 更明確來說,倘承辦商不履行有關工資水平及經簽訂僱傭合約方面的合約責任,政府會就每個違約事項發出一份"違反僱傭規定通知書"。承辦商履行須僱用大量非技術工人的政府服務合約時每接獲一份通知書即被記1分。承辦商日後競投須僱用大量非技術工人的政府服務合約時,政府會把承辦商被各政府部門記下的違約分數,列作評審標書的考慮因素。這樣可能導致承辦商的標書不被接納。

<u> 發放工資的規定</u>

承辦商得準時向爲履行本合約而僱用的僱員發放薪金。倘 承辦商未能遵辦,政府有權終止本合約。

分包合約事宜

- 承辦商提出分包合約申請時,須向政府代表提交次承辦商的詳細資料、提出出分包合約的原因,以及招標文件和分包合約的草擬本,供政府代表事先書面批核。若申請獲批,承辦商須確保並促令其與次承辦商簽訂的合約內,載有與[註明條款]意思相同的合約條款。政府代表有權要求承辦商把其認爲適當的條款及條件納入分包合約內。分包合約一經簽定,承辦商須在三(3)天內向政府代表提交該等分包合約的副本,並須取得政府代表書面批准,方可提出修訂或接納修訂分包合約的建議。
- 在符合[註明條款]的規定和條件下,本部門會考慮有關次承辦商的定罪記錄及違約分數,並採用[註明條款]所開列的相同原則,考慮是否批准根據[註明條款]提出的分包合約建議。
- 承辦商與他人訂立分包合約來履行本合約的任何部分時, 仍須對所提供的指定服務負上全責,且不能因此而免除本 合約規定的責任及承擔。承辦商又須對次承辦商(如有者) 或其僱員的違約行爲或疏忽負全責。

即時終止合約

倘承辦商違反[註明條款]的規定,其嚴重程度足以令政府即時終止本合約,則政府可即時終止本合約,並採取行動追討所有損失、損害賠償、開支及費用,包括但不限於因承辦商違反本條的規定而另聘一家或多家承辦商和再行招標(如有者)所引致的所有開支及費用。政府並有權從本合約及其他政府合約(如有者)所規定付予承辦商的款項中,扣除上述損失、損害賠償、開支及費用之數。上述兩者均不影響[註明條款]的規定和政府得享有或其後得享有的其他權利、補償或可採取的訴訟。

房屋署服務合約招標文件中有關僱傭條件的條款

<u>甲部:清潔服務合約(暫時只得中文本。房屋署正安排英文翻譯。當</u> <u>譯本收到後,房屋署會另行呈交)</u>

潔淨工作合約投標章程

- 投標者如在截標日期前12個月內,因違反《僱傭條例》、《僱員補償條例》或《入境條例》共有三次或以上的定罪記錄,其投標建議便不會獲得考慮。
- 承辦商在遞交標書時,必須同時呈報聲明曾否觸犯《僱傭條例》,《僱員 補償條例》,《入境條例》或有關法例的資料。如有虛報,標書將不獲評 審;或在獲批合約後,合約會被終止。
- 根據扣分制度,承辦商如不履行有關工資、工時以及與其僱員簽訂書面僱傭合約的責任時,房屋事務經理即向有關的承辦商發出失責通知書,每發出一次失責通知書,承辦商會被扣一分。如在截標日期前最近四個季度內,投標者被一個或以上的政府部門扣滿六分,其提交的標書將不獲考慮。
- 承辦商須按實際需要提供人手,但工人的整體工作時數,個別工人的工 資及合計月薪總額,無論如何不得少於投標價格分析表所列的數目。
- 承辦商給予其僱員的每月工資,如低於招標時政府統計處最新發表的 《工資及薪金總額按季統計報告》內相關行業/職業的平均每月工資, 則其投標建議將不會獲得考慮。
- 為方便評審標書及執行合約,房屋署會將承諾工資的定義完善化,清楚列出工資部分所包含的類別及性質。所有保証的收入及各項津貼必須符合政府統計處的標準指引,才會被接納。
- 承辦商於投標時,必須就所提供服務的總工作時數作出承諾,以確保服務質素。此外,是項承諾的總工作時數,亦會納入評審標書的計分制中,用作鼓勵承辦商投放合適資源於服務上。
- 承辦商僱用工人的平均工作時數,每10日一個時段(只計算值勤的工作天),不能超過其在投標時所承諾工人每日最高工作時數。
- 為確保服務質素,承辦商在調配工人時,兼職工人的數目將不能超越整體工人人數的八分之三。

合約一般條款

僱傭合約

承辦商必須與爲履行本合約而僱用員工簽訂書面僱傭合約,並須使用勞工處制訂的標準僱傭合約,列明主要的僱用條款,例如工資、工作時數、休息日等。

承諾工資

承辦商給予其僱員的每月工資,不能低於招標時政府統計處最新發表的 《工資及薪金總額按季統計報告》內相關行業/職業的平均每月工資

在遞交服務費用月結單時,承辦商須同時遞交房屋署認可的「潔淨工作工人薪俸結算書」,清楚列明員工應獲工資的計算方法,作爲證據。

倘房屋事務經理提出要求,承辦商必須將所有爲履行本合約而僱用員工的僱員薪金報稅表及有關的証明文件,提交房屋署查閱及/或複印,並在事前已取得有關僱員的書面同意書。

承辦商需採用自動轉賬或以簽發支票方式支付僱員工資,以便核實薪 酬。

承辦商必須在屋邨租用的辦公室或員工休息室內,張貼各類工人的薪金資料,以便員工知悉。

扣款

工人的整體工作時數及薪金總和少於投標價格分析表內所承諾的總工時及薪金,本會得按情況從每月潔淨費中扣除一筆合理的款項。

房屋事務經理在執行付款時會採用"整筆付款調整"概念,用作核實承辦商申索的費用。他亦會抽查員工薪俸結算書,或約見員工,了解情況。 一旦發現違規情況屬實,房署會以少付工人的金額,將承辦商申索工人工資的整筆費用作相應調減。

• 檢查工作與拒絕付款

在繳付潔淨費前,房屋事務經理將檢查有關的潔淨工作,倘認爲未符合約的規定,則有權停發潔淨費。

• 財產損失

如有任何動產或不動產因潔淨工作的執行或在潔淨工作進行期間受到損壞,而該項損壞是承辦商本人、其屬員、代理人或分包商的疏忽、過失或在其可控制的情況下所引致,則本會因此事而遭受控告或索償時,承辦商須負全責,並賠償本會所蒙受的一切損失。

• 賠償

- (a) 承辦商必須爲所有工作人員購買保險。保險單必須在工作人員的 整段受僱期間內有效。在本會提出要求時,保險單連同現行保險 費收據,須一倂呈交房屋署署長於合約期內妥爲保存。
- (b) 倘承辦商未有投購上述或合約規定的其他保險,並將其保持有效,本會得代爲投購此類保險,並保持其在合約期間有效,然後 視作債項向承辦商索還。
- (c) 如承辦商或分包商為執行本合約而僱用的工作人員受傷,則不論 其要求賠償與否,承辦商必須立即以書面通知房屋署署長。

投購保險

承辦商須按房屋委員會的要求投購或着令其分包商投購以承辦商聯同 房屋委員會的名義爲投保人的有關保險,以便一旦有人因執行本合約的 潔淨工作或在工作期間受傷或死亡,而此事又非因本會或本會人員的行 爲或疏忽而致時,可承擔賠償責任。

- (a) 上述投保的賠償額得為:
 - (i) 任何一宗意外:不少於港幣 750 萬元。
 - (ii) 在整個投保期內賠償無限次。
- (b) 除非另外得到〔香港房屋委員會〕同意,承辦商須於本合約生效 當日或以前,購買並繼續維持本合約規定的保險,投保期須涵蓋 本合約整段合約期,內容則須包含香港房屋委員會規定的最低限 度保險條款和承保範圍。

- (c) 承辦商須於本合約生效當日或以前,向香港房屋委員會提交由其 承保人或保險經紀/代理人發出的確認書,證明已購買包含最低 限度保險條款和承保範圍的保險,並已繳付保費,而且有關保險 是由經保險業監理處認可在香港經營此類保險業務的承保人承 保。
- (d) 如上述確認書所指的保險單並未涵蓋本合約的整段合約期,則承辦商須在該保險單和其後每份保險單(如有的話)承保期屆滿前,向香港房屋委員會再行提交由其承保人/保險經紀/代理人發出的確認書,以符合上述各項規定和證明上述事宜。
- (e) 每項上述保險,得向房委會所批准的保險公司按房委會批准的條件投購。承辦商得經由管理人向房委會遞交保單正副本,確認書正本及現期保金收條。

• 分包商

未經房屋署署長書面同意,承辦商不得將本合約或其中任何部分或股份或權益直接或間接移交或轉讓他人。

• 遵守有關條例、規例等

承辦商在各方面均須遵守適用於本合約的條例的規定,及本地或其他正式組成的管理當局的規例或附例,並須符合此等規則及規例,或上述一類公共機構及公司的有關規定。

• 提前終止合約

本會有權隨時終止承辦商的潔淨服務,但須於3個月前以書面通知。

違約

倘承辦商在履行任何一期(每期一年)合約時 -

- (i) 放棄合約,或
- (ii) 不按照合約的規定執行工作或經常疏於履行合約內的義務,

則房屋署署長在向承辦商發出書面通知 7 日後,得將本合約終止,並得進入有關的物業將其逐走,但承辦商並不因此而免負本合約所規定的義務與責任。

合約特別條款

• 工人工資

承辦商必須提供足夠的管工及工人,按「工作細則表」的規定,清潔有關屋邨。僱用的工人數目,須視乎實際需要而定,以確保能圓滿履行潔淨工作細則表的規定,但工人的整體工作時數,個別工人的工資及合計月薪總額,無論如何不得少於投標價格分析表所列的數目。

• 員工紀錄

承辦商須向房屋事務經理提交一份有關上文第 5(a)及(b)條所規定聘請的潔淨工人調配表,詳列工人的職責範圍及工作時數。工人如有任何變動,須立即向房屋事務經理報告。在合約期內,承辦商須要求清潔工人每日簽署出勤表,及將值勤紀錄記存,以供房屋事務經理或其代表隨時查閱。

• 職業安全設備

承辦商須在潔淨工人執行潔淨工作時,爲他們提供防護手套、防滑鞋、安全帶、口罩及安全帽。在清理斜坡及進行高空工作時,承辦商必須指派不少於2名工人執行工作。承辦商必須爲其僱員提供足夠的安全設備及措施,包括高空工作台。承辦商必須指派一名僱員整體負責及監察員工的職業安全事官。

工作細則表

• 職業安全設備

根據香港特別行政區職業安全及健康條例(第509章)第6(1)條, 承辦商必須確保所有爲執行本合約而僱用的工作人員的安全及健康。 承辦商清理斜坡及執行高空工作時,必須提供其僱員足夠的安全設備 及安全措施,並注意公衆安全。

投標價格分析表

- 工作時數不包括用膳時間。
- 工資率以政府統計處公布工人每月工作26日每日8小時爲基準。

Basic Employment terms-related Provisions in Tender Document of the Housing Department

Part B: Security service contract (English version only. The Housing Department is arranging Chinese translation and will submit it to the Panel when it is ready)

CONDITIONS OF TENDER

- A tender offer shall not be considered if during the 12-month period prior to the tender closing date, the tenderer has had a total of three or more convictions under the 'Employment Ordinance', 'Employees' Compensation Ordinance', 'Immigration Ordinance' or other relevant Ordinances.
- The tenderers shall submit a statement of all convictions/no conviction of offences (Appendix I) in triplicate in relation to the "Employment Ordinance", "Employees' Compensation Ordinance", "Immigration Ordinance" or other relevant Ordinances. The Authority shall invalidate the tender if the tenderer is subsequently found to have made a false declaration at the tendering stage or terminate the contract if discovered after award of contract.
- Under the Demerit Point System of the HKSAR Government, a tender offer shall not be considered if the tenderer has received from one or more government departments a total of six or more demerit points in the four most recent quarters before the tender closing date.
- A tender offer shall not be considered if the monthly wages offered by the tenderer to the security guards to be employed by it for the carrying our of the contract are less than the average monthly wages for the relevant industry/occupation as published in the latest Census and Statistics Department's (C&SD) Quarterly Report of Wage and Payroll Statistics at the time when the tenders are invited, i.e, \$_____.
- The definition of "committed wages" will be refined to restrict the type and nature of wage elements allowed and use for tender comparison and contract administration. Only guaranteed income and allowances meeting the specification used by C&SD will be accepted.

GENERAL CONDITIONS OF CONTRACT

Payment for Services

Submission of Invoice

- As soon as possible after the last day of each month and in any case within seven days, the Contractor shall submit to the Manager or as otherwise directed for certification and any necessary correction an invoice setting out the hours of security guard services provided during the month under the Contract together with the Monthly Salary Statements as mentioned under Clause 20(5) of the General Conditions of Contract. No payment shall be made unless such invoice as submitted by the Contractor has been certified by the Manager or the Manager's Representative.
- Provided always that the Director of Housing may, at his absolute discretion, directs payments to be made to the Contractor whenever he considers it desirable notwithstanding that a certificate has not been issued or signed by the Manager or the Manager's Representative.
- The Manager's certification under the preceding sub-clause shall be final and the Contractor is not entitled to make any objection thereto whatsoever.

Batch-payment Adjustment

• The "batch-payment adjustment" concept in validating the payment claimed by the contractor shall be adopted. The guards wage statements shall be sampling-checked and the concerned security guards will be interviewed. The total payment to the contractor shall be downward adjusted in accordance with the shortfall of payment to security guards reflected by sampling checking.

Remedy on Contractor's failure to perform services required

- If the Contractor shall fail to replace any security guard or supervisory officer objected to and removed under Clause 24(2) herein before mentioned, or if the Contractor shall fail to provide the number of security guards as stipulated in the Contract or as may be required by the Manager from time to time upon service of the appropriate notice, then the Manager shall be entitled -
 - (a) to deduct appropriate sums from the monthly payments commensurate with the failure to provide adequate replacements to maintain a satisfactory standard of performance of service; or
 - (b) to instruct employees of the Authority or other contractors to carry out such services as are rendered necessary by the contractors' failure and the Authority shall be entitled to recover the cost thereof from the Contractor, or to deduct the same from any monies due or becoming due to the Contractor under this or any other contract;
 - (c) to withhold, refuse, disallow payment in respect of the services which may have been rendered by security guards or supervisory officers objected to and required to be removed as aforesaid or in respect of services which may have been rendered by other employees of the Contractor on behalf of the employees who are found absent from work or in respect of service which have not been performed or performed properly.
- In case of dispute to the above clause, the decision of the Manager shall be final.

Policy of Insurance and Compensation

Public Liability Insurance

- Without limiting the Contractor's obligations and responsibilities under clauses 10, 11 and 12 of the General Conditions of Contract, the Contractor shall insure in the joint names of the Hong Kong Housing Authority and the Contractor against all loss or damage for which the Contractor is responsible under the terms of the Contract, in such a manner that the Authority and the Contractor are covered for the duration of the Contract.
- Unless otherwise agreed by the Authority, the Contractor shall on or before the date of commencement of this Contract effect and thereafter maintain for the full period of this Contract the insurance as required under Clause 13(1) of this Contract, which insurance shall provide the minimum insurance terms and coverage as required by the Authority.
- The minimum limit of indemnity to be provided shall be :-
 - (a) Any one accident HK\$7,500,000.00; and
 - (b) Unlimited in aggregate during the period of insurance.
- The Contractor shall submit to the Authority on or before the commencement date of this Contract a Confirmation Letter issued by its Insurer or Insurance Broker/Agent certifying that an insurance covering the minimum insurance terms and coverage has been taken out, the premium has been settled, and the insurance was placed with authorized insurer by the Office of the Commissioner of Insurance to carry out the kind of insurance business(es) in H.K.

If the insurance policy referred to in such Confirmation Letter shall not cover the full period of this Contract, the Contractor shall, prior to the expiration of the insurance policy and each subsequent insurance policy (if any), submit to the Hong Kong Housing Authority a further Confirmation Letter issued by its Insurer/Insurance Broker/Agent to complying with the above requirements and certifying the matters as aforesaid.

- Each such insurance shall be effected with an Insurer and in terms approved by the Authority. The Contractor shall lodge with the Authority through the Manager original and copies of the policy or policies, the receipts for payment of the current premium together with the Confirmation Letter.
- In respect of any subcontractor employed by the Contractor the Contractor's obligation to insure as aforesaid under this clause shall be satisfied if the subcontractor shall have insured against the liability in same manner as the Contractor.

The Subcontractor shall lodge with the Authority through the Manager original and copies of the policy or policies, the receipts for payment of the current premium together with the Confirmation Letter.

• If the Contractor shall fail to effect and keep in force the insurance referred to in Clause 12 and 13 or any other insurance which he may be required to effect under the terms of the Contract then and in any such case the Authority may effect and keep in force any such insurance and pay such premium or premiums as may be necessary for that purpose and from time to time deduct the amount so paid by the Authority as aforesaid from any moneys due or which may become due to the Contractor or recover the same as a debt due from the Contractor.

Liability for damages or compensation for employees

• The Authority shall not be liable for or in respect of any damages or compensation payable at law in respect or in consequence of any accident or injury to any Security Guard or other person in the employment of the Contractor or any sub-contractor save and except an accident or injury resulting solely from any act or default of the Authority, its agents or servants and the Contractor shall indemnify and keep indemnified the Authority against all such damages and compensation, save and except as aforesaid, and against all claims demands, proceedings, costs, charges and expenses whatsoever in respect thereof or in relation thereto.

- The contractor shall effect a policy of insurance against all liability to pay demands or compensation as aforesaid in respect of all workmen and other persons who may be employed on the works with a company approved by the Housing Authority (which approval shall not be unreasonably withheld) and shall keep in force such insurance during the whole of the time that any persons are employed by him on the works and shall, when required, deposit with the Director of Housing for safe keeping during the currency of the contract such policy of insurance together with the receipt of payment of the current premium.
- Provided always that in respect of any persons employed by any sub-contractor the Contractor's obligation to effect a policy of insurance as aforesaid under this clause shall be deemed to be fulfilled if the sub-contractor shall have effected such a policy of insurance in respect of such persons but the Contractor shall required the sub-contractor to deposit with the Director of Housing when required such policy of insurance and the receipt for payment of the current premium.

Damages to persons and property

• The Contractor shall, except if and so far as the Contract provides otherwise, indemnify and keep indemnified the Authority against all losses and claims for injuries or damage to any person or any property whatsoever, which may arise out of or in consequence of the execution of the Services and against all claims, demands, proceedings, damages, costs, charges and expenses whatsoever in respect of or in relation thereto.

Contractor to give notice to injury

• In the event of any workman or other person employed on the sites or in connection with the Contract whether in the employ of the Contractor or a sub-contractor suffering any personal injury and whether there be a claim for compensation or not, the Contractor shall, without delay, notify the Commissioner for Labour in such form as the Commissioner for Labour may require and shall forward two copies of such notification to the Manager.

Compliance with Laws and Regulations

- The Contractor shall conform in all respects with the provisions of any enactment and the regulations or by-laws of any local or other duly constituted authority which may be applicable to the contract and with such rules and regulations or public bodies and companies as aforesaid and shall keep the Authority indemnified against all penalties and liability of every kind for breach of any such enactment, regulations, by-laws or rules.
- The Contractor shall take all necessary steps to ensure compliance of the requirements of the Personal Data (Privacy) Ordinance in the performance of the contract.

Level of Wages, Personnel Records and Signed Written Employment Agreements for Security Personnel

Security Guard's Wages and Personnel Records

- The monthly wages offered by the contractor to the security guards to be employed by it for the carrying out of the contract should not be less than the average monthly wages for the relevant industry/occupation as published in the latest Census and Statistics Department's Quarterly Report of Wage and Payroll Statistics at the time when tenders are invited, i.e. \$_____.
- The Contractor shall not reduce the wage shown in the Cost Analysis of Tendered Rates and Workplan Proposal during the entire term of the contract.
- The Contractor shall adopt the use of auto-pay or cheques for wages payment to facilitate payroll checking by the Manager.
- The Contractor shall produce documentary evidence such as payroll record and attendance record on monthly basis to the Manager's representative at the estate or office covered in the contract for examination to show to the satisfaction of the Manager's representative that the Contractor has complied with the Contractor's obligations under sub-clauses (1)-(3) of this clause.

- When submitting the invoice for the monthly payment of security services charged, the contractor shall, at the same time, submit the Monthly Salary Statements approved by the Housing Authority with clear calculation of wages payable to the security guards to support payment claims.
- If the contractor shall fail to comply with the contractual obligations under sub-clauses (1) (5), the Manager shall exercise disciplinary actions which may include but not limited to giving a poor performance appraisal report, imposing tender bar, and removal of the contractor from the Authority's Approved List.

Engagement of labour

• The Contractor shall be required to sign employment contract with each of their security guards using the standardized Employment Contract published by the Labour Department and produce signed employment contracts to the Manager's representatives at the estate or office covered in the contract for examination.

Demerit Point System

- Without prejudice to any other remedies available to the Hong Kong Housing Authority, if during a regular or ad-hoc checking, the contractor is found to have breached his contractual obligation(s) as regards (i) wages, (ii) working hours; or (iii) signing of written employment agreements, one Default Notice will be issued to him in respect of each of the three types of breaches, irrespective of the number of workers the breaches relate to. Each Default Notice will attract one Demerit Point. Under the Demerit Point System of the HKSAR Government, the Demerit Points of the contractor will be taken into account in tender evaluation of the contractor's bids for Government service contracts that rely heavily on the deployment of non-skilled workers and may result in the contractor failing the tender assessment.
- The Authority will provide the Government Logistics Department (GLD) with information on the demerit points that have been given to the contractors. The GLD will publish this information on the restricted Government Intranet 'Central Cyber Government Office (CCGO)' for cross checking by all Government Departments.

Supply of uniform, material and equipment

• Except where otherwise specified the Contractor shall at his own expense supply and provide and maintain all the uniforms, equipment etc. for carrying out the Services including the supervision of Security Personnel, transport to or from or in and about the site or estate and other things of every kind required for the performance of the Service.

Sub-contract

- The Contractor shall not sub-contract all or any part of this Contract or all or any of the rights or obligations herein contained to any third party without the express prior written consent of the Manager provided that the Manager shall have full power to withdraw such consent at any time during the Contract and to prevent any sub-contractor from carrying out any duties under the Contract.
- The sub-contracting of the whole or any portion of the Service shall not relieve the Contractor from any liability or obligation under the Contract.
- It shall be the duty of the Contractor if so required by the Manager to furnish the Manager with all the particulars of any sub-contractor employed or to be employed on the execution of services.

Termination of Contract

- The Authority shall terminate the contract if the contractor is subsequently found to have made a false declaration of conviction of offences under the "Employment Ordinance", "Employees' Compensation Ordinance", "Immigration Ordinance" or other relevant Ordinances relating to staff employment.
- The Authority has the right to terminate this Contract at any time by giving three months' prior notice in writing.

SPECIAL CONDITIONS OF CONTRACT

Number of Security Guards Required and Working Hours

- Security guards are required on 8 hours basis.
- The number of security guards to be provided under this Contract is specified in [Appendix II] but may be altered at later dates by one week's advance notice in writing by the Authority.
- For ad hoc service, security guards may be required for a minimum of four hours. The hourly rates shall stay the same as stipulated in the Form of Quotation.
- The number of security guards for temporary shelter security duties is two in normal circumstance. The duration of service is usually a few days on each occasion. Upon the verbal order from the Manager(s) or the Managers' Representatives, the contractor shall provide the required guards within two hours or the following 9:00 a.m., whichever is the earlier. All orders for service will be confirmed in writing.

Security personnel provided

• Except with the prior approval of the Manager or his representative no security personnel shall be allowed on duty for more than 8 hours in any 24-hour period. In the event that this limit is breached, no payment will be made for any excess hours worked.

Basic Employment terms-related Provisions in the Tender Document of the Housing Department

Part C: Property management agent contract (English version only. The Housing Department is arranging Chinese translation and will submit it to the Panel when it is ready)

TERMS AND CONDITIONS OF CONTRACT

Committed Wages and Working Hours

- The wages of all cleansing workers (i.e. including the relieving and additional workers) working for this Agreement are subject to the wage commitment in the management proposal in [Schedule Two]. Refer to [Clause 4 (E)] for the fee adjustment in case of non-compliance.
- Security guards should be required to work on 8-hour basis per shift as stipulated on the management proposals. Except with the prior approval of the Authority's representatives, no security personnel shall be allowed on duty for more than 8 hours in any 24-hour period in Housing Authority's properties. In the event that this limit is breached, no payment will be made for any excess hours worked.
- The wages of all security workers (i.e. including the relieving and additional workers) working for this Agreement are subject to the wage commitment in the management proposal in [Schedule Two]. Refer to [Clause 4 (E)] for the fee adjustment in case of non-compliance.
- The Company must ensure that each of cleansing and security workers (full time or part time) employed by him or his sub-contractors for this Agreement receives at least the committed wage for the worker inserted in the management proposal in [Schedule Two]. Due adjustment to the committed wages shall be made on account of any overtime works, no paid leaves, etc. In the case of non-compliance, the monthly fees payable to the Company will be adjusted in commensuration with the amount of underpayment.

- The committed monthly wage shall be the guaranteed take-home wage to be received by each of the workers of the corresponding occupations for working 8 hours a day (excluding meal break, traveling time, change-over time between shift, etc.) and 6 days a week i.e. 7 days a week less one rest day (save for the holidays and paid leaves entitled by the worker under statute i.e. the holidays and paid leaves shall be counted as working days for the purpose of calculating the committed wage). For the avoidance of doubt, the monthly wages for cleansing workers with working hours deviating from the referenced 8 working hours per day shall be determined on pro rata basis.
- The committed wage can include the following:
 - (a) basic wage (before deduction of any employee's contribution to the Mandatory Provident Fund (MPF)); and
 - (b) regular and guaranteed payments (e.g. regular and guaranteed shift allowance, cost-of-living allowance, meal allowance, etc.),

provided the payments (except the employee's MPF contribution) is actually received by the worker in the monthly payment.

- The committed wage shall be net of or after deduction for the following:
 - (a) commissions, bonuses or allowances that are non-regular or non-guaranteed or not actually paid in the monthly payment (e.g. year-end bonus, performance bonus not in proportion to the worker's attendance);
 - (b) on-costs (e.g. insurance, employer's MPF contribution, uniform, tools, etc.);
 - (c) rest days, holidays, paid leaves, sick leaves, etc. entitled by the worker under statue; and
 - (d) the like.

- For any cleansing or security workers working for this Agreement not receiving the corresponding committed wages, adjustments will be made in accordance with an adjustment factor to the monthly fees payable to the Company. Refer to [Clause 4(E)] for details of the fee adjustment.
- The Company shall post the committed wages at prominent locations inside the estate management office, control rooms and rest rooms respectively for the workers' information.
- The Company shall ensure that the average daily working hours of each of the cleaners/toilet attendants calculated as per [Clause 4 (C) (viii)] above must not exceed the maximum average daily working hours committed in the management proposal in [Schedule Two].

Payment of Wages

- The Company shall issue monthly salary statements to each of the cleansing and security workers. The monthly statements shall be in a format approved by the Authority, with at least the following clearly indicated in Chinese or a language understood by the workers employed:
 - (a) basic wage and any additional payments, basic working hours, committed wage;
 - (b) adjustments for overtime work, no-pay leaves, etc.;
 - (c) employee's MPF contribution;
 - (d) average daily working hours for the period 1st-10th, 11th-20th and 21st-end of the month (for cleaners/toilet attendants only); and
 - (e) declaration by the Company (or its sub-contractor) including that he has paid the amount of money stated in the statement to the worker and declaration by the worker as to the validity of the statement.

The statements are required to support the Company's monthly payment applications. The statements will be sampled and the concerned workers will be interviewed. The fees payable to the Company will be adjusted according to the findings of the sampling.

• The Company shall ensure that each of the cleansing and security workers continuously employed for this Agreement is paid by means of auto-payment into the worker's bank account to facilitate payroll checking. During the period the auto-payment is being arranged (e.g. in the case of a new employee, or change of banks, etc.), the worker shall be paid by means of a cross-cheque payable in a bank in Hong Kong. Temporary workers must also be paid by means of a cross-cheque payable in a bank in Hong Kong.

Employment Contract

• The Company must enter into written employment contract with each of the cleansing and security workers if the employment period is longer than seven days, specifying the basic terms as wage rates, working hours, rest days, etc. The Standardized Employment Contract published by the Labour Department shall be used. Moreover, the employment contract must include the following declaration to the Authority by the Company (or his sub-contractors, if any) and the worker:

"I/We hereby authorize the Authority or his delegates to inspect this Employment Contract and any other documents that may be required to facilitate him or his delegates to conduct checking on the payment situation under this Employment Contract, inclusive of bankbooks, bank statements, salary statements, payrolls, and the like."

A copy of the agreement shall be retained by the workers, and another copy shall be kept in the estate management office for inspection by the Contract Administrator anytime during the contract period.

Sub-contracting

The Company must ensure that the cleansing and security sub-contractors (if any) directly engaged by him do not further sub-let their services. In considering a request for sub-letting, the Authority amongst other things will take into account the sub-contractor's conviction records and Demerit Points (see below) in relation to employment of workers. The sub-contractor must also have at least two years' experience in the respective field of services.

Demerit Point System

- In the case where tender for sub-contract is invited, each tenderer is required to submit a statement of all convictions or a statement of "no convictions" in [Schedule Ten] in respect of the offences listed below for the 12-month period preceding the date of the tender submission.
 - (a) the Employment Ordinance (Cap. 57) and the Employees' Compensation Ordinance (Cap.282). All convictions which individually carry maximum fines corresponding to Level 5 or higher within the meaning of Schedule 8 to the Criminal Procedure Ordinance (Cap.221) will count as convictions under the Employment Ordinance and the Employees' Compensation Ordinance;
 - (b) the Immigration Ordinance (Cap.115). Convictions under Section 17I (1), Cap. 115 (offence to be employer of a person who is not lawfully employable) will count;
 - (c) Section 89, Cap.221 and Section 41, Cap. 115 (aiding and abetting another person to breach his/her condition of stay); and
 - (d) Section 38A(4), Cap.115 (offence of the construction site controller if a person not lawfully employable takes employment on a construction site).
- The statement should be certified by a person authorized to sign contracts on the tenderer's behalf. The tender document should include an express term to the effect that the Company will terminate the contract if the sub-contractor is subsequently found to have made a false declaration at the tendering stage. Tenderers are required to authorize the Authority or his delegates to obtain information about their conviction records in respect of the aforesaid ordinances from all government departments and give consent to the government departments concerned to release and provide the information. The Authority or his delegates shall check with the Labour Department and Immigration Department respectively of the validity for the tenderers' claim.

- A tender offer should not be recommended for the approval of the Authority if, during the 12-month period prior to management proposal or the tender closing date of the sub-contract, the tenderer has had a total of three or more convictions under the aforesaid Ordinances. Convictions will count for both government and private contracts and by the number of summons convicted.
- The Company and his sub-contractors (if any) must comply with all relevant employment law.
- Demerit points in relation to employment of workers the tender will not be considered if the tenderer has received from one or more government departments a total of 6 or more demerit points in the four most recent quarters before the tender closing date, demerit points received after tender closing date may also be taken into account.

Ratio of Part-time/Full-time Workers

• For any given occupation (cleaner/toilet attendant, cleansing foreman, security guard, special guard and security supervisor), the ratio of part-time workers to full-time workers must be no more than 3:5. In other words, the number of part-time workers must be no more than three-eighth of the total number of workers of the given occupation working for this Agreement. For the purpose of this provision only, part time workers shall mean those workers who as a norm work less than 42 hours a week.

Deduction of Fees

• In the case the Company is in breach of the contractual commitment in relation to the employment of cleansing and security workers, adjustments shall be made to deduct the fees payable to the Company in accordance with the [formulae specified in the tender document].

END

Basic Employment terms-related Provisions in Tender Document of the Housing Department

Part D: Property services contract (English version only. The Housing Department is arranging Chinese translation and will submit it to the Panel when it is ready)

CONDITIONS OF TENDER / INSTRUCTIONS TO TENDERER

Tender Assessment

- Aspects of tender assessment includes
 - Resources for cleansing services (where committed man-hours of cleaners less than the suggested man-hours will attract zero or negative score)
 - Daily working hours of cleaners (where committed maximum daily working hours of cleaners more than the suggested working hours will attract zero or negative score.)
- Past conviction records in relation to employment of workers the tender will <u>not</u> be considered if the tenderer has had a total of <u>3 or more</u> <u>convictions</u> in respect of the ordinances listed in [Annex D] in the 12-month period preceding the tender closing date, nor if the tenderer has made a <u>false declaration</u> in the tender submission as regards his conviction records, convictions after tender closing date may also be taken into account;
- Demerit points in relation to employment of workers the tender will <u>not</u> be considered if the tenderer has received from one or more government departments a total of <u>6 or more demerit points</u> in the four most recent quarters before the tender closing date, demerit points received after tender closing date may also be taken into account.

TECHNICAL PROPOSAL

Declaration of Convictions in Relation to Employment of Worker

- Tenderer shall declare that during the 12-month period preceding the date of submission of tender, either: The company has NOT been convicted of any offence relating to staff employment under the ordinances listed in the Notes of this [Annex D] in both government and private contracts OR The company has been convicted on _____ count(s) of offence(s) relating to staff employment under the ordinances listed in the Notes of this Annex D in government and/or private contracts with details given.
- Tenderer shall authorize the Housing Authority to obtain information from all government departments concerning the conviction records of the company relating to staff employment under the ordinances listed in the Notes of this [Annex D] for the purpose of assessment of the company's tender for the caption contract Tenderer shall also give consent to all government departments to release and provide the aforesaid information to the Housing Authority for the purpose of assessment of the company's tender for the caption contract

Commitment on Wages, Resource Input and Daily Working Hours

- Tenderer shall commit:
 - Minimum Monthly Wage committed for Security Worker (security guard, special guard and security supervisor) and Cleansing Worker (cleaner, cleansing foreman);
 - resources input for cleansing service in term of minimum man-hours of cleaners per week.; and
 - Daily Working Hours of Cleaners in term of maximum average daily working hours of each worker.

- Reference is made to the Average Monthly Salaries in Table 8 of the Quarterly Report of Wage and Payroll Statistics [Dec 2003] published by the Census & Statistic Department of the HKSAR Government.
- The committed monthly wage inserted by the tenderer must <u>not</u> be less than the corresponding lowest acceptable wage. Where the Tenderer does not insert a wage, the lowest acceptable wage shall be deemed to be the committed wage for the concerned occupation. If the Tenderer inserts a wage lower than the corresponding lowest acceptable wage, the tender will be disqualified.
- The committed monthly wage shall be the guaranteed take-home wage to be received by each of the workers of the corresponding occupations for working 8 hours a day (excluding meal break, travelling time, change-over time between shifts, etc.) and 6 days a week i.e. 7 days a week less one rest day (save for the holidays and paid leaves entitled by the worker under statute i.e. the holidays and paid leaves shall be counted as working days for the purpose of calculating the committed wage).
- The committed wage can include the following:
 - (a) basic wage (before deduction of any employee's contribution to the Mandatory Provident Fund (MPF)); and
 - (b) regular and guaranteed payments (e.g. regular and guaranteed shift allowance, cost-of-living allowance, meal allowance, etc.), provided the payments (except the employee's MPF contribution) is actually received by the worker in the monthly payment
- The committed wage shall be net of or after deduction for the following:
 - (a) commissions, bonuses or allowances that are non-regular or non-guaranteed or not actually paid in the monthly payment (e.g. year-end bonus, performance bonus not in proportion to the worker's attendance);

- (c) on-costs (e.g. insurance, employer's MPF contribution, uniform, tools, etc.);
- (d) rest days, holidays, paid leaves, paid sick leave etc. entitled by the worker under statute; and
- (e) the like.

Fee Adjustment on Default

• For any cleansing or security workers working for the Contract not receiving the corresponding committed wages, <u>adjustments will be made to the monthly fees</u> payable to the Contractor. Refer to [PRS.8] for details of the fee adjustment.

For man-hours used in the contract,

- (i) The man-hours shall include those provided on rest days and holidays.
- (ii) The man-hours shall be net of any meal break or travelling time.
- (iii) Refer to PS.1 for the permitted maximum ratio of time-part workers.
- (iv) The monthly fees payable to the Contractor shall be deducted for failure to provide the committed man-hours. Refer to [PRS.8] for details of the fee adjustment.

Maximum Average Daily Working Hour

• For each individual cleaner working for the Contract, three average daily working hours will be worked out in each month, respectively for the period 1st-10th, 11th-20th and 21st-end of the month. The average daily working hour is calculated from the worker's total working hours (excluding meal break and travelling time) in the period divided by his total working days in the period. Each of the three average daily working hours must not exceed the committed maximum daily working hours.

CONDITIONS OF CONTRACT

Compliance with enactments and regulations

- The Contractor shall conform in all respects with:
 - (a) the provisions of any enactment, lease, deed or covenant,
 - (b) the regulations or bye-laws of any local or duly constituted authority, and
 - (c) the rules and regulations of such public bodies and companies as are referred to in [Clause CC32],

and any additions or amendments thereto during the continuance of the Services, which are applicable to the Services, and shall keep the Employer indemnified against all penalties and liabilities of every kind for breach of any such enactment, regulations, bye-laws or rules.

Engagement of Labour and Specified Personnel

- The Contractor shall make his own arrangements in regard to the provision of such labour and personnel, skilled and unskilled, as may be required for the provision of the Services and shall use all diligence in arranging for a sufficient and suitable supply of such labour and personnel but all such arrangements shall be in accordance with general local usage and subject to such regulations as the Government may from time to time require to be observed.
- The Contractor shall employ at least the number of qualified labour and personnel in each of the scheduled categories as specified in the Contract. The Contractor shall, when requested by the Contract Administrator, provide reasonable evidence that such qualified labour and personnel where specified have been and are still being employed by the Contractor.

Fair Wages

- The Contractor shall pay rates of wages and observe hours and conditions of labour which are not less favourable than the general level of wages, hours and conditions observed by other employers whose general circumstances in the trade or industry in which the Contractor is engaged are similar.
- In the event of default being made in the payment of any money in respect of wages of any person by the Contractor in and for carrying out of this Contract and if a claim therefore is filed in the office of the Labour Department and proof thereof is furnished to the satisfaction of the Hong Kong Commissioner for Labour, the Employer may, failing payment of the said money by the Contractor, make payment of such claim on behalf of the Contractor to the said Commissioner or his representative and any sums so paid shall be recoverable by the Employer from the Contractor.
- The Contract Administrator and the Employer shall be at liberty to exercise such other disciplinary action and deduction of payment as they may consider reasonably appropriate.

Forfeiture

• If the Contract Administrator shall certify in writing to the Employer that in his opinion the Contractor has made any false declaration in the tendering stage then the Employer may after giving at least 7 days' notice in writing to the Contractor enter upon the Site or any part thereof and expel the Contractor therefrom without thereby avoiding the Contract or any part thereof or releasing the Contractor from any of his obligations or liabilities under the Contract or any part thereof or affecting the rights and powers conferred on the Employer or the Contract Administrator by the Contract and the Employer may take up the Services or any part thereof or any work or may employ any other contractor to take up the Services or any part thereof or any work.

Fee adjustments for Non-compliance

• If the Contractor fails to provide any service or to comply with any obligation under the Contract for which service or obligation a standard fee adjustment amount or rate has been specified in the Contract, then without prejudice to any other rights or remedies of the Employer, the Employer shall be entitled to make adjustments to the payment to the Contractor accordingly, and may but shall not be bound to make such adjustments either in whole or in part, in accordance with the provisions of [Clause CC83]. Such fee adjustments shall not relieve the Contractor from any other of his obligations under the Contract.

GENERAL SPECIFICATIONS

Termination of Service

- If the Contractor fails to:
 - (i) deliver any service required under this Contract;
 - (ii) fulfil any obligation specified in the tender or the Contract Agreement;
 - (iii) deliver the services to the satisfaction of the Employer; or
 - (iv) meet the performance standards set in the Management Proposal

then the Employer shall have the right to initiate or exercise any remedial actions available under the Contract and the Contractor shall co-operate fully with Employer in carrying out these remedial actions. In case of emergency, the Employer shall also have the right to initiate or exercise any remedial actions without notifying the Contractor in advance.

Sub-contracting of Cleansing and Security Services

• Where in the opinion of the Contract Administrator a sub-contractor including but not limited to a sub-contractor for cleansing or security services has performed unsatisfactorily or has failed to comply with any requirements under the Contract in particular those relating to unskilled workers' wages or working hours and the non-compliance is a persistent or serious nature, the Contract Administrator may at his absolute discretion require the Contractor to remove the sub-contractor from the Contract.

PARTICULAR SPECIFICATIONS

Staff Resource Input

• The staff specifically required for this Contract are stated in the Schedule of Cost (SOC). The Contractor shall deploy to the Site at least the specified headcount for each of the stated ranks. The minimum qualifications (if any) of the staff are as set out in [Appendix C to the General Specifications]. The Contractor must also provide at least the man-hours of cleaners/toilet attendants committed in the Management Proposal in [Annex A]. The Contractor shall be paid for the staff according to the proportion of site possession and conditional upon the staff/man-hours being deployed to the Site as required.

Employment of Cleansing and Security Staff

• The Contractor must ensure that each of cleansing and security workers (full time or part time) employed by him or his sub-contractors for the Contract receives at least the committed wage for the worker inserted in the Management Proposal in [Annex A]. Due adjustment to the committed wages shall be made on account of any overtime works, no-paid leaves, etc., and annual changes of price indices. In the case of non-compliance, the monthly fees payable to the Contractor will be adjusted in commensuration with the amount of underpayment.

- The Contractor shall post the committed wages at prominent locations inside the estate management office, control rooms and rest rooms respectively for the workers' information.
- The Contractor shall issue monthly salary statements to each of the cleansing and security workers. The monthly statements shall be in a format approved by the Contract Administrator, with at least the following clearly indicated in Chinese or a language understood by the workers employed:
 - (i) basic wage and any additional payments, basic working hours, committed wage;
 - (ii) adjustments for overtime work, no-pay leaves, etc.;
 - (iii) employee's MPF contribution;
 - (iv) average daily working hours for the period 1st-10th, 11th-20th and 21st-end of the month (for cleaners/toilet attendants only)

declaration by the Contractor (or his sub-contractor) including that he has paid the amount of money stated in the statement to the worker and declaration by the worker as to the validity of the statement.

- The statements shall be submitted to support the Contractor's monthly payment applications. The statements will be sampled and the concerned workers will be interviewed. The fees payable to the Contractor will be adjusted according to the findings of the sampling.
- The Contractor shall ensure that each of the cleansing and security workers continuously employed for the Contract is paid by means of auto-payment into the worker's bank account to facilitate payroll checking. During the period the auto-payment is being arranged (e.g. in the case of a new employee, or change of banks, etc.), the worker shall be paid by means of a cross-cheque payable in a bank in Hong Kong. Temporary workers must also be paid by means of a cross-cheque payable in a bank in Hong Kong.

- The Contractor shall ensure that the average daily working hours of each of the cleaners/toilet attendants calculated as per [PS.1.3.3] above must not exceed the maximum average daily working hours committed in the Management Proposal in [Annex A].
- The Contractor must enter into written employment contract with each of the cleansing and security workers if the employment period is longer than seven days, specifying the basic terms as wage rates, working hours, rest days, etc. The Standardized Employment Contract published by the Labour Department shall be used. Moreover, the employment contract must include the following declaration to the Housing Authority by the Contractor (or his sub-contractor) and the worker:

"I/We hereby authorize the Contract Administrator of the Housing Authority Property Services Contract No. _____ or his delegates to inspect this Employment Contract and any other documents that may be required to facilitate him or his delegates to conduct checking on the payment situation under this Employment Contract, inclusive of bankbooks, bank statements, salary statements, payrolls, and the like."

- A copy of the agreement shall be retained by the worker, and another copy shall be kept in the estate management office for inspection by the Contract Administrator anytime during the Contract Period.
- The Contractor shall further require the cleansing and security workers to sign attendance sheets, copies of which shall be kept at the estate management office for inspection and surprise check purpose.
- The Contractor shall ensure all the cleansing and security workers wear identity badges bearing the name of the company and the worker.
- The Contractor must ensure that the cleansing and security sub-contractors (if any) directly engaged by him do not further sub-let their services. In considering a request for sub-letting, the Contract Administrator amongst other things will take into account the sub-contractor's conviction records and Demerit Points (see below) in relation to employment of workers. The sub-contractor must also have at least two years' experience in the respective field of services.

- For any given occupation (cleaner/toilet attendant, cleansing foreman, security guard, special guard and security supervisor), the ratio of part-time workers to full-time workers must be no more than 3:5. In other words, the number of part-time workers must be no more than three-eighth of the total number of workers of the given occupation working for the Contract. For the purpose of this provision only, part time workers shall mean those workers who as a norm work less than 42 hours a week.
- The Contractor must comply with all relevant employment law.

Demerit Point System

- Without prejudice to any other remedies available to the Employer, if during a regular or ad-hoc checking, the Contractor is found to have breached his contractual obligation(s) as regards (i) wages; (ii) working hours; or (iii) signing of written employment agreements, one Default Notice will be issued to him in respect of each of the three types of breaches, irrespective of the number of workers the breaches relate to. Each Default Notice will attract one Demerit Point. Under the Demerit Point System of the HKSAR Government, the Demerit Points of the Contractor will be taken into account in tender evaluation of the Contractor's bids for Government service contracts that rely heavily on the deployment of non-skilled workers and may result in the Contractor failing the tender assessment.
- The Contractor shall ensure his cleansing and security sub-contractors observe all the above requirements under [PS.1.3], and shall be liable for any breaches by his sub-contractors. Default Notices will be issued to the Contractor and attract Demerit Points even though the breaches are committed by his sub-contractors.

Certification by qualified accountant

• For each monthly payment application, the Contractor shall include a financial statement audited by a qualified accountant (i.e. having recognised accounting qualification from Hong Kong Society of Accountants or Association of Chartered Certified Accountants or equivalent) to substantiate the payment application in relation to the following:

- (a) deployment of staff resources (inclusive of cleansing and security workers) specified in the SOC or committed in the Management Proposal in Annex A;
- (b) wages received by security and cleansing workers;
- (c) expenditure of provisional sums allowed in the SOC.

The financial statement shall in a form as that provided in [GS Appendix H] or otherwise directed by the Contract Administrator. All expenses in connection with the appointment and employment of the auditors/accountants shall be borne by the Contractor, no separate payment for this will be made. The cost shall be deemed to be included in other items in the Contract.

Fee Adjustments for Non-compliance

• In the case the Contractor is in breach of the contractual commitment in relation to the employment of cleansing and security workers, adjustments shall be made to deduct the fees payable to the Contractor in accordance with the shortfall.

END