For discussion on 23 February 2009

Legislative Council Panel on Environmental Affairs

Provision of sewerage in Yuen Long and Kam Tin

PURPOSE

This paper seeks Members' support for the Administration's proposed funding application to Public Works Subcommittee (PWSC) and Finance Committee (FC) for upgrading part of the following two projects to Category A –

- (a) **235DS** Yuen Long and Kam Tin sewerage and sewage disposal at an estimated cost of about \$520 million in money-of-the-day (MOD) prices; and
- (b) **274DS** Yuen Long and Kam Tin sewerage, stage 3 at an estimated cost of about \$190 million in MOD prices.

PROPOSAL AND JUSTIFICATION

2. Apart from Yuen Long Town Centre and Tin Shui Wai, the remaining areas in the Northwest New Territories (NWNT) are largely not served by public sewers. Sewage from these unsewered areas is currently treated and disposed of by means of privately owned sewage treatment plants or septic tank and soakaway systems. These privately owned facilities are often ineffective in removing pollutants due to their close proximity to watercourses ¹ and inadequate maintenance ². Sewage discharged from these unsewered areas is a source of pollution to nearby stream courses and the receiving waters of Deep Bay. The lack of public sewerage also hinders future development in these areas.

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Soakaway systems operate by allowing the effluent to percolate through the gravel whereby pollutants would be removed in a natural manner. However, if a system is located in an area where the underground water table is high such as an area in close proximity to watercourses, it cannot function properly.

Inadequate maintenance of septic tanks or soakaway systems would affect their pollutant removal efficiency and may even lead to an overflow of effluent.

3. As a long term measure to address water pollution problem and to meet future development needs in NWNT, we have included **235DS** and **274DS** in the Public Works Programme with a view to providing public sewerage in Yuen Long and Kam Tin areas.

PROJECT SCOPE AND NATURE

235DS -Yuen Long and Kam Tin sewerage and sewage disposal

- 4. The sewerage works under **235DS** that we propose to part-upgrade to Category A cover the provision of trunk sewer systems and a new sewage pumping station in Yuen Long South to serve a total projected population of about 38 000 and upgrading of relevant sewerage facilities in Ha Tsuen area. The sewage collected from Yuen Long South will be conveyed to San Wai sewage treatment works for treatment and disposal.
- 5. While the proposed work is the first package under **235DS**, the remaining trunk sewerage and associated pumping facilities for other areas in Yuen Long and Kam Tin and upgrading of Yuen Long sewage treatment works will be implemented in future packages.
- 6. The scope of the proposed works under **235DS** to be part-upgraded comprises
 - (a) construction of about 9 kilometres (km) of trunk sewers in Yuen Long South and Ha Tsuen areas;
 - (b) construction of a new sewage pumping station near Shui Tsiu San Tsuen Road in Yuen Long South and expansion of the existing Ha Tsuen sewage pumping station; and
 - (c) ancillary works.

A site plan showing the proposed works is at **Enclosure 1**.

7. We plan to commence construction of the proposed works in mid 2009 for completion in late 2013.

274DS – Yuen Long and Kam Tin sewerage, stage 3

8. The sewerage works under **274DS** that we propose to part-upgrade to Category A cover the provision of sewerage facilities to serve a total projected population of about 13 600 in nine unsewered areas in Wang Chau of Yuen Long.

The sewage collected from the unsewered areas will be conveyed via existing sewerage to Yuen Long sewage treatment works for treatment and disposal.

- 9. Works under **274DS** are being implemented by phases. Phase 1 work which comprised construction of about 2.3 km trunk sewers along Yuen Long Highway and a sewage pumping station near Pok Oi Interchange was upgraded to Category A as **335DS** entitled "Yuen Long and Kam Tin sewerage, stage 3 phase 1" in June 2002 and the construction works were completed in August 2006. The part that we now propose to upgrade to Category A covers the construction of sewerage works at nine unsewered areas in Wang Chau of Yuen Long. Sewerage works for another 25 unsewered areas in Yuen Long under **274DS** will be implemented in future phases.
- 10. The scope of the proposed works under **274DS** to be part-upgraded comprises
 - (a) construction of about 9 km of sewers at nine unsewered areas in Wang Chau of Yuen Long, namely Lam Uk Tsuen, Yuk Yat Garden, Yeung Uk Tsuen, Tung Tau Wai, Tung Tau Wai San Tsuen, Chung Sam Wai, Fuk Hing Tsuen, Sai Tau Wai and Ting Fook Villas:
 - (b) construction of a new sewage pumping station near Tung Tau Industrial Area; and
 - (c) ancillary works.

A site plan showing the proposed works is at **Enclosure 2**.

11. We plan to commence construction of the proposed works in mid 2009 for completion in mid 2013.

FINANCIAL IMPLICATIONS

12. We estimate the capital cost³ of the proposed works to be about \$710 million in MOD prices made up as follows –

These are the latest estimates of the capital costs and new job opportunities. We will finalize the project costs and new job opportunities, and include the cost breakdown, prior to submitting the proposals to the PWSC for consideration.

		\$ million (MOD)
(a)	235DS – Yuen Long and Kam Tin sewerage and sewage disposal (proposed part)	520
(b)	274DS – Yuen Long and Kam Tin sewerage, stage 3 (proposed part)	190
	Total	710

13. We estimate that the proposed works will create about 240 jobs³ (190 for labourers and another 50 for professional/technical staff) providing a total employment of 8 990 man-months as follows –

Project	No. of jobs for		Total no. of	Employment
			jobs created	in man-months
	Labourers	Professional/		
		Technical		
		staff		
235DS	135	35	170	6 230
(proposed part)				
274DS	55	15	70	2 760
(proposed part)				
Total	190	50	240	8 990

PUBLIC CONSULTATION

235DS -Yuen Long and Kam Tin sewerage and sewage disposal

14. We consulted the Shap Pat Heung Rural Committee, Ha Tsuen Rural Committee and the Environmental Improvement Committee of the Yuen Long District Council on 7 September 2007, 5 March 2008 and 19 May 2008 respectively. They supported the proposed works. Furthermore, we consulted the local community including the Village Representatives between November 2007 and May 2008 and they supported the proposed works.

274DS – Yuen Long and Kam Tin sewerage, stage 3

15. We consulted the Ping Shan Rural Committee and the Environmental Improvement Committee of the Yuen Long District Council on 14 November 2006 and 23 July 2007 respectively on the proposed works. They supported the

implementation of the proposed works. Furthermore, we consulted the local community including the Village Representatives between January and March 2007 and they supported the proposed works.

ENVIRONMENTAL IMPLICATIONS

- 16. Under **235DS**, the proposed expansion of Ha Tsuen sewage pumping station is a designated project under the Environmental Impact Assessment Ordinance (EIAO). We have assessed its potential environmental impacts and concluded that it will not cause long term adverse environmental impact. We have applied for an Environmental Permit from the Environmental Protection Department (EPD) in December 2008. The proposed sewers and sewage pumping station near Shui Tsiu San Tsuen Road in Yuen Long South are not designated projects under EIAO and will not cause long term adverse environmental impact.
- 17. Under **274DS**, the proposed sewage pumping station near Tung Tau Industrial Area is a designated project under the EIAO. We have assessed its potential environmental impacts and concluded that it will not cause long term adverse environmental impact. We have applied for an Environmental Permit from the EPD in December 2008. The proposed sewers are not designated projects under EIAO and will not cause long term adverse environmental impact.
- 18. For short term impacts during construction of the proposed works under 235DS and 274DS, we will control noise, dust and site run-off within the established standards and guidelines through the implementation of mitigation measures, such as the use of silenced construction equipment and noise barriers to reduce noise generation, water-spraying to reduce emission of fugitive dust, and proper treatment of site run-off before discharge. We will also carry out close site inspection to ensure that these recommended mitigation measures and good site practice are properly implemented on site.
- 19. We will implement the mitigation measures set out in the Environmental Permits to be issued by the Director of Environmental Protection.
- 20. We have considered measures in the planning and design stages to reduce the generation of construction waste where possible. In addition, we will require the contractor to reuse inert construction waste (e.g. excavated soil and demolished concrete) on site or in other suitable construction sites as far as possible, in order to minimize the disposal of inert construction waste to public fill reception facilities⁴.

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Public fill reception facilities are specified in Schedule 4 of the Waste Disposal (Charges for Disposal of Construction Waste) Regulation. Disposal of inert construction waste in public fill reception facilities requires a licence issued by the Director of Civil Engineering and Development.

We will encourage the contractor to maximize the use of recycled or recyclable inert construction waste, as well as the use of non-timber formwork to further minimize the generation of construction waste.

- 21. We will also require the contractor to submit for approval a plan setting out the waste management measures, which will include appropriate mitigation means to avoid, reduce, reuse and recycle inert construction waste. We will ensure that the day-to-day operations on site comply with the approval plan. We will require the contractor to separate the inert portion from non-inert construction waste on site for disposal at appropriate facilities. We will control the disposal of inert construction waste and non-inert construction waste to public fill reception facilities and landfills respectively through a trip-ticket system.
- 22. We estimate that the two projects will generate in total about 264 400 tonnes of construction waste as shown in the table below. Of these, we will reuse about 175 300 tonnes (66%) of inert construction waste on site and deliver 71 500 tonnes (27%) of inert construction waste to public fill reception facilities for subsequent reuse. In addition, we will dispose of 17 600 tonnes (7%) of non-inert construction waste at landfills. The total cost for accommodating the construction waste at public fill reception facilities and landfill sites is estimated to be about \$4.1 million for these projects (based on a unit cost of \$27/tonne for disposal at public fill reception facilities and \$125/tonne⁵ at landfills.)

Project	Construction waste generated (tonnes)	Inert construction waste to be reused on site	Inert construction waste to be delivered to public fill reception facilities	Non-inert construction waste to be disposed of at landfills
		(tonnes)	(tonnes)	(tonnes)
235DS	241 400	162 800	62 900	15 700
(proposed part)				
274DS	23 000	12 500	8 600	1 900
(proposed part)				
Total	264 400	175 300	71 500	17 600

The estimate has taken into account the cost for developing, operating and restoring the landfills after they are filled and the aftercare required. It does not include the land opportunity cost for existing landfill sites (which is estimated at \$90/m³), nor the cost to provide new landfills (which is likely to be more expensive) when the existing ones are filled.

ADVICE SOUGHT

- 23. Members are invited to support the Administration's proposal to upgrade part of the following two projects to Category A
 - (a) **235DS** Yuen Long and Kam Tin sewerage and sewage disposal at an estimated cost of \$520 million in MOD prices for consideration by the PWSC in April 2009 with a view to seeking funding approval by the FC in May 2009; and
 - (b) **274DS** Yuen Long and Kam Tin sewerage, stage 3 at an estimated cost of \$190 million in MOD prices for consideration by the PWSC with a view to seeking funding approval by the FC both in June 2009.

Environmental Protection Department February 2009



