

Panel on Constitutional Affairs

List of outstanding items for discussion
(*position as at 12 October 2009*)

**Proposed
timing for
discussion**

1. The question of "important bill" under Article 50 of the Basic Law

The Panel discussed the question of "important bill" under Article 50 of the Basic Law at a number of meetings since late 1999.

To be decided
by the Panel

The Panel noted the Administration's position on the following issues -

- (a) what constitutes an "important bill";
- (b) who determines whether a bill is important;
- (c) when to determine whether a bill is important; and
- (d) procedures and parties involved in the consultations under Article 50.

Given the Administration's position, the Chairman sought the views of members on the way forward at the meeting on 18 July 2005 when the item was last discussed. Hon Audrey EU suggested and members agreed that the item should remain on the outstanding list. At the meeting on 20 November 2006, members noted the background brief on the past discussions of members and developments subsequent to the meeting on 18 July 2005 prepared by the Legislative Council (LegCo) Secretariat (LC Paper No. CB(2)376/06-07(02)), and expressed no strong view on the timing for discussing the item.

2. Constitutional development

On 12 December 2007, the Administration published The Report on Public Consultation on Green Paper on Constitutional Development. The Chief Executive (CE) submitted a report to the Standing Committee of the National People's Congress (NPCSC) on the same day. The Panel discussed the two reports at its meetings on 17 and 19 December 2007. On 29 December 2007, NPCSC promulgated its decision on issues relating to the methods for selecting CE and forming LegCo in 2012 and on issues relating to universal suffrage. At the meeting on 17 December 2007, members deliberated on the CE's Report.

On-going
discussion

In February 2008, CE set up a task group on constitutional development under the Commission on Strategic Development to study possible options for electing CE and for forming LegCo in 2012, within the framework set out by NPCSC's decision. The task group concluded its discussion in June 2008. Separately, at three meetings held on 17 March, 21 April and 19 May 2008, the Administration listened to the views of Panel members on the two electoral methods for 2012. The Administration advised that it would, within the first half of 2009, consult the public on possible options for amending the methods for electing CE and for forming LegCo in 2012.

During the CE's Question and Answer Session on 15 January 2009, CE announced that the public consultation on the electoral arrangements for 2012 would be deferred to the fourth quarter of 2009. The rationale was that Hong Kong's economic downturn was likely to be most serious during the first half of this year. Members of the public would be primarily concerned about economic and livelihood issues, and might not be able to focus on discussing the electoral methods for elections that would only take place three years later. At the Panel's request, the Administration briefed members on the working timetable for relevant public consultation and legislative process at the meeting on 16 February 2009.

3. Role and development of political parties

The Panel held a discussion on the need to introduce a political party law at its meeting on 21 February 2005 and received views from deputations on the role and development of political parties at a special meeting on 26 February 2005.

To be decided
by the Panel

The Administration's position was that the introduction of a political party law would hinder the development of political parties. As one of the means to facilitate the development of political party and political talent, the Administration had extended the financial assistance scheme applicable to candidates in LegCo elections to candidates in the 2007 District Council elections and increased the subsidy rate to \$11 per vote.

4. Composition, functions and operation of the Electoral Affairs Commission (EAC)

On 21 June 2004, the Research Report prepared by the Research and Library Services Division of the LegCo Secretariat (RLSD) on "Operation of Electoral Regulatory Bodies in Selected Places" (RP04/03-04) was presented to the Panel. Members agreed to

To be decided
by the Panel

further explore the issues raised in the Research Report in future.

5. Usage of electoral register

In September 2007, Hon Margaret NG requested the Panel to discuss whether the Administration should review and amend the relevant subsidiary legislation to allow Members returned by election to use the relevant information in the electoral register for communication with their constituents while they were in office, and to require corporate and professional bodies of Functional Constituencies (FCs) to provide the necessary assistance to FC Members.

To be decided
by the Panel

The Panel followed up the issue at its meetings on 17 November 2007 and 18 February 2008. In response to members' request, RLSD had prepared an Information Note on "Usage of electoral register" (IN05/07-08) which was considered by the Panel on 18 February 2008. At the meeting, some members expressed the view that the information contained in the electoral register should be released for use for purposes other than a purpose related to an election, e.g. to communicate with electors after the election. The Administration undertook to relay members' views to EAC for consideration.

6. *Submission of reports by the Hong Kong Special Administrative Region Government to the United Nations under international human rights treaties

China is expected to submit its second report under the International Covenant on Economic, Social and Cultural Rights (ICESCR) to the United Nations (UN) before 30 June 2010 which will include the third report of HKSAR.

As and when
those reports are
submitted by
China to UN and
published
Constitutional
and Mainland
Affairs Bureau
(CMAB) &
LWB

The Administration advised in March 2009 that Central People's Government (CPG) had commenced the preparation of China's combined third and fourth report under the Convention on the Rights of the Child (CRC), and the HKSAR Government would submit to CPG the second report of HKSAR for incorporation into China's report. The Panel discussed the outline of the second report of HKSAR on 16 April 2009 and met with deputations and the Administration on 18 May 2009.

The third report of HKSAR under the International Covenant on Civil and Political Rights (ICCPR) is expected to be due in 2010.

China's 10th to 13th combined report under the International Convention on the Elimination of All Forms of Racial Discrimination (ICERD), of which the report on HKSAR formed a part, was submitted to UN in June 2008. After discussion of the report on

HKSAR at its meeting held on 15 December 2008, the Panel further discussed the subject and received views from the public on 15 June 2009. UN hearing was held in August 2009. The Administration will submit a paper on its initial views on matters raised in the concluding observations to the Panel in due course.

UN Human Rights Council has initiated a Universal Periodic Review (UPR) of all UN member states. The hearing on China, which covered HKSAR, was held on 9 February 2009. The Panel discussed the section on HKSAR of the report of CPG to UN on 19 January 2009 and the Administration reported outcome of the UN hearing to the Panel on 7 July 2009. The next report on UPR will be due in 2013.

The third report of HKSAR under the Convention on the Elimination of All Forms of Discrimination Against Women, the reporting responsibility of which falls under the purview of the Labour and Welfare Bureau (LWB), will be part of China's 7th and 8th combined report which is due for submission by September 2010.

Under the Convention on the Rights of Persons with Disabilities, HKSAR (the reporting responsibility falls under the purview of LWB) will submit a report as part of China's combined report to UN within two years after the entry into force of the Convention for HKSAR on 31 August 2008. Thereafter, HKSAR is required to submit subsequent reports at least every four years.

The Administration's second report on implementation of international human rights treaties in Hong Kong in 2004 was issued vide LC Paper No. CB(2)2403/04-05(01) dated 1 August 2005.

7. *Review of the Personal Data (Privacy) Ordinance (Cap. 486)

The Government, with the support of the Privacy Commissioner for Personal Data, has conducted a comprehensive review of the Personal Data (Privacy) Ordinance ("PDPO") to examine whether its existing provisions still afford adequate protection to personal data having regard to developments, including advancement in technology, over the last decade or so. The Government published the Consultation Document on Review of the Personal Data (Privacy) Ordinance on 28 August 2009 to invite public views on the proposals to amend the PDPO. The Panel was briefed on the Consultation Document at its special meeting on 11 September 2009. The consultation period will end on 30 November 2009. The Administration has undertaken to revert to the Panel on the consultation results.

To be confirmed
by CMAB

8. *Amendments to the Sex Discrimination Ordinance (SDO) and the Disability Discrimination Ordinance (DDO) proposed by the Equal Opportunities Commission (EOC)

The Race Discrimination Bill (RDB) passed on 10 July 2008 has incorporated one of the amendments proposed by EOC, i.e. to extend the definition of sexual harassment in SDO to cover conduct which created a sexually hostile or intimidating environment at an educational establishment. As regards the other amendments proposed by EOC, the Administration has pointed out that some of them are technical amendments and the others might have read-across implications to other anti-discrimination ordinances. The Administration would consider the most appropriate way to take forward these proposed amendments and would further report progress to the relevant Panel in due course.

To be confirmed
CMAB & LWB

9. *Management of public records - issues relating to access to information

The HA Panel agreed at its meeting on 11 May 2007 to discuss the management of public records from the perspective of access to information.

To be confirmed
CMAB and
Administration
Wing (Chief
Secretary for
Administration's
Office)

10. *Issues relating to the Equal Opportunities Commission

Proposed establishment of an Equal Opportunities Tribunal

To be confirmed
CMAB

The Bills Committee on RDB (the Bills Committee) noted that EOC was looking at the possibility of establishing an Equal Opportunities Tribunal, with informal procedures and active case management functions, so as to make the adjudication process speedy and more accessible. EOC has submitted their recommendation to the Administration for consideration. It was agreed that the issue should be referred to this Panel for follow-up.

Review of the composition of EOC

During the scrutiny of RDB, there was a suggestion that the composition of EOC should be reviewed and more representatives of relevant concern groups should be appointed to the Commission. The Bills Committee agreed that the issue should be referred to this Panel for follow-up.

The Administration has advised the Panel that the new EOC Board appointed on 20 May 2009 represents a fairly balanced mix of expertise and representatives of various sectors, including the interests of women, persons with disability, ethnic minorities, employment, social services sector, legal professionals, accounting professionals, academics and the community at large. **The Administration has suggested that this item be deleted.**

11. Administrative guidelines on promotion of racial equality

In response to the request of the Bills Committee on RDB that a statutory duty should be imposed on the Government and specified public authorities to draw up a Race Equality Scheme, the Administration had instead proposed to compile administrative guidelines on promotion of racial equality within the Government for the key Bureaux and Departments to follow in their formulation and implementation of their relevant policies and measures. The Administration consulted the Panel on the draft guidelines on 7 July 2009. The Administration agreed to report further to the Panel at an appropriate time depending on the implementation progress. Hon Emily LAU suggested that representatives of relevant bureaux, departments and public authorities should be invited to the future meeting.

October 2009

12. District Council (DC) election mechanism

Hon Emily LAU raised an oral question on population of DC constituencies at the Council meeting held on 3 December 2008. She considered that the population quota of DC constituencies should be raised and the proportional representation system should be adopted for returning DC members. The Administration explained that if the two measures were adopted at the same time, individual candidates would need to devote more resources to compete for seats with other candidates in the larger constituencies. This would raise the barrier for individual candidates to take part in elections, especially those who were independent and had no political affiliation. Ms LAU proposed that the Panel should follow up relevant issues at a future meeting.

To be decided by the Panel

13. Discrimination issues relating to sexual orientation and gender identity

Duty Roster Members met with a deputation on 7 May 2009 regarding its request for legislation against discrimination on

To be confirmed by CMAB

grounds of sexual orientation. Duty Roster Members have suggested that the Panel should set up a subcommittee to follow up the relevant issues. The referral from the Complaints Division was issued vide LC Paper No. CB(2)1544/08-09(01). The Administration undertook to provide a paper for discussion at the beginning of the new legislative session.

14. Post-office employment control of politically appointed officials

The Panel on Public Service (the PS Panel) discussed the Report of the Committee on Review of Post-Service Outside Work for Directorate Civil Servants (the Review Committee) at its special meeting on 13 July 2009. The Review Committee has recommended to the Chief Executive in its Report that a separate review should be carried out on the post-office employment control of politically appointed officials. The PS Panel has agreed to refer the subject to this Panel for follow-up and requested that its members be invited to join the future discussion of the subject.

To be confirmed
by CMAB

* In the last term, these issues fell within the purview of the HA Panel.

Council Business Division 2
Legislative Council Secretariat
12 October 2009