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公眾諮詢 Public Consultation

擴大塑膠購物袋環保徵費計劃 Extension of the Environmental Levy Scheme on Plastic Shopping Bags



塑膠購物袋：生產者責任計劃

Plastic Shopping Bags: Producer Responsibility Scheme

- 首階段自二零零九年七月起實施
First phase implemented since July 2009
- 實施方式：在零售層面的環保徵費，每個五毫
An environmental levy of 50 cents each collected at retail level
- 登記零售商派發量顯著減少，估計近九成
PSB distribution significantly reduced among registered retailers (↓90%)



↓90%



環保徵費的成效

Effectiveness of the Environmental Levy

- 商戶和市民響應參與
Support and participation from retailers and public
- 登記零售商派發量減少約九成
Distribution by registered retailers dropped by about 90%
- 徵費收入遠低於預期
Levy income far less than originally estimated
- 大部分市民認為有助養成自備購物袋的習慣
Majority in the community considered it helpful for adopting a BYOB habit





為環境再做多一點

Charting the Way Forward

- 大部分市民行為已經改變，樂意自備購物袋
Already inculcated a behavioural change towards BYOB
- 現行計劃只涵蓋少數零售點 (4%)
Current scheme only covers 4% of retail outlets
- 把握時機擴大推行，可以為環境再做多一點
Time to move ahead, do more for the environment





全面推行的理據

Justifications for Full Extension

- 塑膠購物袋濫用問題仍然嚴重
Indiscriminate use of PSBs remains a serious problem
- 民意清晰支持擴大計劃
Public opinion supports an extended coverage
- 廣泛實施膠袋徵費符合國際趨勢
Extensive coverage consistent with international trend
- 貫徹廢物管理的全盤策略
A key policy tool of the Waste Management Strategy





其他地區的經驗：內地

Experience of Other Places : Mainland



- 又稱「限塑令」，二〇〇八年開始在零售點實施
Implemented at retail level, starting from 2008
- 全面推行，但豁免用於指定新鮮食物或熟食
Full coverage with exemption for bags carrying specified fresh or cooked food
- 由零售商戶自行釐定收費，且毋需向政府交付
Variable charge as set, and retained, by individual retailers



其他地區的經驗：台灣

Experience of Other Places : Taiwan



- 二〇〇二年開始在零售點實施
Implemented at retail level, starting from 2002
- 分階段實施，二〇〇三年擴展涵蓋範圍
Implemented by phases; extended coverage in 2003
- 豁免用於指定新鮮食物的膠袋
Exemption for bags carrying specified fresh food
- 由零售商戶自行釐定收費，且毋需向政府交付
Variable charge as set, and retained, by individual retailers



其他地區的經驗：愛爾蘭

Experience of Other Places : Ireland



- 二〇〇二年開始在零售點實施
Implemented at retail level, starting from 2002
- 全面推行，但豁免用於指定新鮮食物
Full coverage with exemption for bags carrying specified fresh food
- 定額收費，所得須全數經增值稅系統向政府交付
Fixed levy, remitted to Revenue Commissioner in full via VAT system



全面推行膠袋徵費

Full Extension of the Environmental Levy on PSBs

- 跨出連鎖店的界線，涵蓋至中小型零售商
Go beyond chain operators to cover also SME retailers
- 須考慮推行細節，包括：
Need to consider operational details, including:
 - 豁免機制：為保障食物衛生而使用一般被視作合理
Exemption: PSB use on food hygiene grounds generally considered justifiable
 - 如何處理收費：須決定應向政府交付，或由商戶保留
Two approaches for handling the PSB charge: remitted to Government or retained by retailers





全面推行膠袋徵費：建議的豁免

Full Extension of the Levy Scheme: Proposed Exemptions

- 適用於僅用作直接盛載某些新鮮食品的膠袋
Applicable to PSBs directly and solely used for carrying certain fresh food

- 「新鮮食品」可指海鮮、禽畜、蔬果、熟食等



'Fresh food' could mean seafood, meat and poultry, fruit and vegetable, cooked food etc.

- 考慮其他為保障食物衛生而使用膠袋的情況
Other circumstances of PSB use for food hygiene reasons

- 平頭膠袋：除盛載食品外，應否受到規管？
Flat-top bags: should their use (beyond carrying food) be regulated?



全面推行：處理收費的方式

Full Extension: Approaches in Handling Charge Collected

- 繼續沿用「向政府交付」？
Continue with the 'Remittance' approach?
- 「由零售商保留」？
'Retention' approach?





徵費的處理

Handling of Charge Collected

- 向政府交付

The 'Remittance' Approach

- 目前在香港約三千個大型或連鎖商戶推行
Currently implemented in ~3000 major or chained retail outlets In Hong Kong
- 涉及公帑，須設立嚴格的循規制度
Require elaborated compliance system for the public money involved
- 類似愛爾蘭的制度，但香港沒有同類的銷售稅系統
Similar to Ireland, but no equivalent VAT system in Hong Kong
- 可能構成中小型企業難以負擔的運作及循規成本
Could create undue burden on SMEs in terms of extra operating and compliance costs





徵費的處理

Handling of Charge Collected

- 由商戶保留

The 'Retention' Approach

- 類似措施已在內地、台灣推行

Similar initiative already implemented in Mainland and Taiwan

- 同樣是經濟抑制手段，有助減廢

An economic disincentive for waste reduction

- 運作成本無需大增，中小型企業亦可輕易推行

Minimal operating costs, conducive for easy adoption among SMEs





請提出意見

Share Your Views With Us

- 方法：郵遞、電郵、傳真
By Post, Email, Fax
- 諮詢期至二〇一一年八月十六日
Consultation period :
from now till 16 August, 2011
- 用少一點，為環境再做多一點
Save Money, Save the Environment





用少一點 為環境**再**做多一點
Save money Save the environment

~ Thank You ~