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Legislative Council

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From : Clerk to the Legislative Council

To : All Members of the Legislative Council

Council meeting of 13 July 2011

**Amendments to motion on
“Improving the medical services of
the various clusters under the Hospital Authority”**

Further to LC Paper No. CB(3) 981/10-11 issued on 30 June 2011, six Members (Hon Frederick FUNG Kin-kee, Hon CHAN Hak-kan, Dr Hon PAN Pey-chyou, Hon Tommy CHEUNG Yu-yan, Dr Hon LEUNG Ka-lau and Hon Ronny TONG Ka-wah) have respectively given notices of their intention to move separate amendments to Hon Fred LI Wah-ming’s motion on “Improving the medical services of the various clusters under the Hospital Authority” scheduled for the Council meeting of 13 July 2011. As directed by the President, the respective amendments proposed by the Members will be printed in the terms in which they were handed in on the Agenda of the Council.

2. The President will order a joint debate on the above motion and amendments. To assist Members in debating the motion and amendments, I set out below the procedure to be followed during the debate:

- (a) the President calls upon Hon Fred LI to speak and move his motion;
- (b) the President proposes the question on Hon Fred LI’s motion;
- (c) the President calls upon the six Members, who intend to move amendments, to speak in the following order, but no amendment is to be moved at this stage:

- (i) Hon Frederick FUNG;
 - (ii) Hon CHAN Hak-kan;
 - (iii) Dr Hon PAN Pey-chyou;
 - (iv) Hon Tommy CHEUNG;
 - (v) Dr Hon LEUNG Ka-lau; and
 - (vi) Hon Ronny TONG;
- (d) the President calls upon the designated public officer(s) to speak;
 - (e) the President invites other Members to speak;
 - (f) the President gives leave to Hon Fred LI to speak for the second time on the amendments;
 - (g) the President calls upon the designated public officer(s) again to speak;
 - (h) in accordance with Rule 34(5) of the Rules of Procedure, the President has decided that he will call upon the six Members to move their respective amendments in the order set out in paragraph (c) above. The President invites Hon Frederick FUNG to move his amendment to the motion, and forthwith proposes and puts to vote the question on Hon Frederick FUNG's amendment;
 - (i) after Hon Frederick FUNG's amendment has been voted upon, the President deals with the other five amendments; and
 - (j) after all amendments have been dealt with, the President calls upon Hon Fred LI to reply. Thereafter, the President puts to vote the question on Hon Fred LI's motion, or his motion as amended, as the case may be.

3. For Members' ease of reference, the terms of the original motion and of the motion, if amended, are set out in the **Appendix**.

(Mrs Justina LAM)
for Clerk to the Legislative Council

Encl.

(Translation)

**Motion debate on
“Improving the medical services of
the various clusters under the Hospital Authority”
to be held at the Council meeting of 13 July 2011**

1. Hon Fred LI Wah-ming’s original motion

That the proportion of the Government’s expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, but population ageing and population growth have resulted in increased healthcare costs, and the Government’s development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority (‘HA’) have resulted in further increases in the costs of public medical services; at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system, improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people’s aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; and
- (f) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents.

2. Motion as amended by Hon Frederick FUNG Kin-kee

That, *although* the proportion of the Government's expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, ~~but~~ population ageing and population growth have resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services; at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system,

improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people's aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to relocate Shek Kip Mei Health Centre and upgrade it to an integrated health services centre, so as to rectify its existing problems of remote location and inadequate facilities, etc.;*
- ~~(e)~~(f) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; and
- ~~(f)~~(g) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents.

Note: Hon Frederick FUNG Kin-kee's amendment is marked in *bold and italic type* or with deletion line.

3. Motion as amended by Hon CHAN Hak-kan

That, *although* the proportion of the Government's expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, ~~but~~ population ageing and population growth have resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services; at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system, improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people's aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital, *finalize the*

planning details of the district hospital under the Kai Tak Development, and require that the hospital must benefit the residents in Wong Tai Sin District;

- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, ***reinstate emergency obstetric services***, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; ~~and~~
- (f) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents;
- (g) ***for facilitating the integration and comprehensive development of public medical services on Lantau Island, to relocate the existing Tung Chung Health Centre to North Lantau Hospital under construction, and develop an integrated Chinese medicine services centre in the existing site vacated by the health centre;***
- (h) ***focusing on the impact of mainland pregnant women giving birth in Hong Kong on the medical system in Hong Kong, including the impact on obstetrics and gynaecology, neonatal intensive care as well as maternal and child health centre services, to conduct a comprehensive assessment and proceed with planning of manpower and resources, so as to avoid affecting the quality of overall medical services; and***
- (i) ***to expeditiously establish the remaining three public Chinese medicine out-patient clinics for honouring the undertaking of establishing public Chinese medicine out-patient clinics in all 18 districts, and proactively introduce Chinese medicine in-patient services and conjoint Chinese medicine and Western medicine consultations in the various clusters.***

Note: Hon CHAN Hak-kan's amendment is marked in ***bold and italic type*** or with deletion line.

4. Motion as amended by Dr Hon PAN Pey-chyou

That, *education and social welfare aside, health is the policy area which occupies the largest proportion in the Government's total expenditure*; the proportion of the Government's expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, but population ageing and population growth have resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services; at the same time, owing to the *continuously* uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system, improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., *expeditiously implement the establishment of Chinese medicine clinics in all 18 districts of Hong Kong, introduce men's medical check-up and specialist services*, focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and, *having regard to the characteristics of population structures within the districts*, allocate more resources and manpower to *reduce cross-district medical consultations and* respond to people's aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) *apart from the Centre of Excellence in Paediatrics and the Centre of Excellence in Neuroscience, to expeditiously implement the establishment of an acute general hospital at the Kai Tak site, so as to share the burden of meeting Kowloon East residents' demand for public medical services;*
- (~~d~~)(e) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (f) *to expedite the completion of Tin Shui Wai Hospital, and before the commencement of the Hospital's services, to expeditiously launch the integrated clinic building in Tin Shui Wai Area 109, so as to cope with the demand of Tin Shui Wai's residents for medical services;*
- (g) *to honour the undertaking of reinstating the provision of urology services at Yan Chai Hospital after its redevelopment;*
- (~~e~~)(h) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department ***and introducing obstetrics and gynaecology hospitalization and delivery care services***, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; ~~and~~
- (~~f~~)(i) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents; ***and before the completion of North Lantau Hospital, to maintain and improve the holiday and evening clinic services in Tung Chung; and***

- (j) *to implement the provision of general out-patient and family medicine clinic services in Siu Sai Wan.*

Note: Dr Hon PAN Pey-chyou's amendment is marked in ***bold and italic type*** or with deletion line.

5. Motion as amended by Hon Tommy CHEUNG Yu-yan

That, ***given that*** the proportion of the Government's expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, but population ageing and population growth have resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services; ***besides, manpower shortage, coupled with the prevalence of Mainland pregnant women giving birth in Hong Kong, has overloaded public sector obstetric and gynaecology services as well as maternal and child health services, seriously affecting the quality of the services enjoyed by local pregnant women, and the authorities' quota system for non-local pregnant women giving birth in Hong Kong is unable to meet the needs of Hong Kong people's pregnant wives on the Mainland;*** at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system, improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services, ***insufficient obstetric and gynaecology as well as maternal and child health services,*** and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical

resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people's aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel;
~~and~~
- (f) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents;
- (g) *to conduct studies on separately handling Hong Kong people's pregnant wives on the Mainland and other Mainland pregnant women under the quota system for admission of non-local pregnant women giving birth in public hospitals, and provide the former with opportunities of waiting for quota places of giving birth in Hong Kong on a priority basis; and*
- (h) *to improve obstetric and gynaecology services as well as maternal and child health services, so as to avoid undermining the healthcare rights and interests of local pregnant women and infants.*

Note: Hon Tommy CHEUNG Yu-yan's amendment is marked in *bold and italic type* or with deletion line.

6. Motion as amended by Dr Hon LEUNG Ka-lau

That the proportion of the Government's expenditure on *public* medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, but population ageing ~~and population growth~~ have *has* resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning ~~has~~ *and its refusal to provide healthcare personnel in the public healthcare system with reasonable working conditions have* led to a serious wastage of healthcare manpower and manpower shortage ~~in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services;~~ at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources ~~within individual clusters,~~ many ~~community~~ hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage *mismatch*, review the policy direction and the pace of developing the healthcare industry and private medical services to ~~reduce the~~ *cause positive* impact on the public medical system, improve the management of ~~HA~~ *Hospital Authority ('HA')*, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people's aspirations and improve services within the districts; the relevant measures should *undergo cost-benefit assessment and may* include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms;

- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; and
- (f) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents.

Note: Dr Hon LEUNG Ka-lau's amendment is marked in *bold and italic type* or with deletion line.

7. Motion as amended by Hon Ronny TONG Ka-wah

That, *although* the proportion of the Government's expenditure on medical and health services in its recurrent expenditure has increased from 15.9% in 2007-2008 to 16.5% in 2011-2012, ~~but~~ population ageing and population growth have resulted in increased healthcare costs, and the Government's development of the healthcare industry and private medical services in the absence of proper manpower planning has led to a serious wastage of healthcare manpower and manpower shortage in the public healthcare system, and the manpower retention measures adopted by the Hospital Authority ('HA') have resulted in further increases in the costs of public medical services; at the same time, owing to the uneven distribution of resources among the various clusters and the lack of transparency in the allocation of manpower and resources within individual clusters, many community hospitals are unable to improve services in response to the demands of residents within the communities; in this connection, this Council urges the executive authorities to face up to the problems of increasing healthcare costs and healthcare manpower shortage, review the policy direction and the pace of developing the healthcare industry and private medical services to reduce the impact on the public medical system, improve the management of HA, set a staffing establishment so as to ensure that public medical resources are put to proper uses and spent on the districts and fields with the greatest need, and apart from handling problems commonly found in various districts, such as the HA Drug Formulary rendering

many patients unable to get the required drugs, long waiting time for services of accident and emergency departments as well as specialist out-patient services, long booking periods for surgical operations, difficulties in booking out-patient services and the non-provision of dental services in the public medical system, etc., focus particularly on clusters facing a particularly severe shortage of medical resources and manpower, such as New Territories West Cluster and Kowloon East Cluster, etc., and allocate more resources and manpower to respond to people's aspirations and improve services within the districts; the relevant measures should include:

- (a) to expand United Christian Hospital and include the provision of oncology services;
- (b) to extend the services of Tseung Kwan O Hospital, provide a more comprehensive range of healthcare services, and draw up a timetable for equipping it with delivery rooms *and offering a full range of obstetric services*;
- (c) to introduce 24-hour out-patient services or services of the Accident and Emergency Department in Our Lady of Maryknoll Hospital;
- (d) to expeditiously and fully launch the new facilities at Pok Oi Hospital, which was redeveloped in 2007, for service commencement;
- (e) to extend the services of North District Hospital by providing in-patient services in its Paediatrics and Adolescent Medicine Department, strengthen the support for its Accident and Emergency Department, and, in view of the various major medical incidents at North District Hospital, to raise the number and quality of its healthcare personnel; ~~and~~
- (f) to improve transportation support for Lantau Island residents going to Princess Margaret Hospital, and expeditiously complete the construction of North Lantau Hospital, so as to provide medical services for Lantau Island residents;
- (g) *to increase the resources allocated for New Territories West Cluster and improve the services of Tuen Mun Hospital; and*
- (h) *to strengthen mental health services in the various clusters and shorten waiting time.*

Note: Hon Ronny TONG Ka-wah's amendment is marked in *bold and italic type* or with deletion line.