

**For discussion on
14 March 2011**

LC Paper No. CB(2)1216/10-11(05)

**LEGISLATIVE COUNCIL
PANEL ON WELFARE SERVICES**

**Setting up a New Integrated Rehabilitation Services Centre
for Persons with Disabilities in Kau Wah Keng, Kwai Chung**

Purpose

This paper seeks Members' support for the Administration's proposal to set up a new Integrated Rehabilitation Services Centre (IRSC) for persons with disabilities in Kau Wah Keng, Kwai Chung (the Kau Wah Keng IRSC).

Background

2. The overall objective of our rehabilitation policy is to support the full participation of persons with disabilities in society. To this end, the Administration provides a series of rehabilitation services seeking to assist persons with disabilities to develop their physical, mental and social capabilities to the fullest possible extent and to promote their integration into the community.

Development of Residential Care Services for Persons with Disabilities

3. For persons with disabilities who cannot live independently or cannot be adequately cared for by their families, the Administration has taken measures to meet their residential care needs, to improve their quality of life and to help them develop independent living skills. In accordance with the 2007 Rehabilitation Programme Plan, the Administration has been adopting a three-pronged approach to encourage participation from different sectors in providing diversified residential care services for persons with disabilities, viz –

- (a) regulating the residential care homes for persons with

disabilities, so as to ensure the service quality on one hand and help the market develop residential care homes of different types and operational modes on the other;

- (b) supporting non-governmental organisations (NGOs) to develop self-financing homes; and
- (c) continuing to steadily increase the number of subsidised residential care home places.

4. In line with these strategic directions, the Government will introduce a licensing scheme for residential care homes for persons with disabilities (RCHDs). In tandem, the Government has launched the pilot Bought Place Scheme for private RCHDs with a view to encouraging private operators of RCHDs to upgrade service standard, shortening the waiting time for services by increasing the overall supply of subsidised residential care places, and helping the market develop more service options. Subject to meeting the requirements of the scheme by the selected operators, SWD expects to purchase about 150 to 230 residential care places in 2011-12.

5. Furthermore, the Government has been continuously increasing the provision of subsidised residential places in recent years. At present, there are about 11 600 subsidised residential care places for persons with disabilities, representing an increase of about 81.3% since 1997. Over the past three years, we have provided 1 015 additional subsidised places in RCHDs. Coupled with the allocation for recurrent expenditure already earmarked, the Government will provide a total of 1 046 additional residential care places in 2010-11 and 2011-12, including residential care places to be provided by the proposed Kau Wah Keng IRSC.

Development of Day Training Services for Persons with Disabilities

6. Apart from residential care services, we also strive to make available training and support to persons with disabilities with a view to assisting them in developing their potential, enabling them to continue to live independently at home and preparing them for full integration into the

community. These services also aim at strengthening the carers' caring capacity and relieving their stress. To this end, the Government has been strengthening the day training services, such as setting up 16 district support centres for persons with disabilities to provide one-stop district-based support services, as well as providing additional subsidised day training places. In 2010-11 and 2011-12, the Government will provide a total of 478 day training places, including those to be provided by the proposed Kau Wah Keng IRSC.

Provision of Additional Residential Care and Day Training Places in Kau Wah Keng IRSC

7. As reflected from the data captured by SWD's Central Referral System for Rehabilitation Services, there is a substantial demand for both day training and residential care services for persons with severe disabilities, in particular services of Day Activity Centre (DAC), Hostel for Severely Mentally Handicapped Persons (HSMH) and Care and Attention Home for Severely Disabled Persons (C&A/SD). The latest position on the provision, waiting list and average waiting time of these rehabilitation facilities is at **Annex A**.

8. Having regard to service demand, SWD has identified suitable premises and secured additional funding for setting up a new IRSC at Kau Wah Keng, Kwai Chung. To facilitate service integration and shared use of common support facilities on one hand, and enable the provision of one-stop day and residential services for the service users, thereby enhancing their continuum of care and training on the other, SWD adopts as far as possible an integrated service mode for the provision of day and residential care services. In this regard, the premises identified in Kau Wah Keng will be converted into an IRSC.

Details of the New IRSC

9. SWD proposes to set up the Kau Wah Keng IRSC by retrofitting and converting the existing premises located at PGLA No. KT 1081, Kau Wah Keng, Kwai Chung. The premises were allocated to SWD in December 1994 and had been used as the O Pui Shan Boys' Home (OPSBH) for providing residential training and custodial care for

young offenders. With a view to enhancing the service quality and utilisation of resources, OPSBH was relocated to Tuen Mun Children and Juvenile Home, a new purpose-built residential complex, following its merger with the other five correctional homes under SWD's management. Lands Department's approval for change in land use allocation was obtained in June 2010.

10. The premises include five blocks and an open ground area with an internal floor area of 3 865m². The site is located in a quiet environment and considered well suited for the provision of rehabilitation services. A location map is at **Annex B**. The future operator of the proposed Kau Wah Keng IRSC will be required to provide 210 residential care places and 160 day training places for persons with disabilities. Details are as follows –

<u>Facility</u>	<u>Capacity</u>
<i>Block 1</i>	
Central Administration Office	Not applicable (N.A.)
Staff Common / Rest Room	N.A.
General Store	N.A.
<i>Block 2</i>	
Dining / Multi-purpose Room	N.A.
TV / Common Rooms for Residents	N.A.
Kitchen	N.A.
<i>Block 3 & 4</i>	
HSMH	160
DAC	160
General Store	N.A.
<i>Block 5</i>	
C&A/SD	50
Dining / Multi-purpose Room	N.A.
TV / Common Rooms for Residents	N.A.
Physiotherapy & Occupational Therapy Rooms	N.A.

11. The Kau Wah Keng IRSC is targeted to commence operation in the first quarter of 2012. NGOs will be invited to submit project

proposals to operate the IRSC and selection will be made through a competitive quality-based system. SWD will evaluate the proposals on the basis of service quality, innovation in service delivery mode, value-added services for users and availability of environment-friendly and energy efficiency measures. To allow sufficient time for the selected operator to fit out the premises and gear up for operation, SWD plans to invite NGOs to submit proposals in June 2011 after obtaining Finance Committee (FC)'s funding approval.

Funding Arrangement

12. The setting-up costs of the IRSC will be funded under the Lotteries Fund (LF). SWD obtained endorsement of the LF Advisory Committee on 19 January 2011 for the capital funding of \$44,426,180 (\$38,559,180 for fitting-out works and \$5,867,000 for meeting the costs of furniture and equipment). Under Section 6(4) of the Government Lotteries Ordinance (Cap. 334), the Financial Secretary has the authority to approve payments from LF to finance the development of social welfare services. In line with the established practice, we will seek FC's approval for the proposed project which will incur recurrent government expenditure in excess of \$10 million per annum (please see paragraph 13 below for details). Subject to Members' views, we plan to seek FC's approval in May 2011 for the allocation from LF.

13. The estimated full-year recurrent subvention for the operation of Kau Wah Keng IRSC is \$41,650,000. We have included sufficient provisions in the 2011-12 draft Estimates and will do the same for the draft Estimates in subsequent years. A breakdown of the subvention for the IRSC is as follows –

	\$'000
(a) Personal Emoluments	39,158
(b) Other Charges (including employee compensation insurance, public liability insurance & repair and maintenance)	5,915
(c) Rates and Government Rent	668
	<hr/>
Sub-total	45,741
Less Income from Users' Fees	4,091
	<hr/>
Total Subvention Required	41,650

The subvention will be allocated in a lump sum mode to allow greater flexibility to the operator in resource deployment. The above funding estimates are based on the notional staffing of 184 professional, care and ancillary staff. A breakdown of the notional staff establishment is at **Annex C**.

Public Consultation

14. SWD consulted the Community Affairs Committee of Kwai Tsing District Council in December 2009. The Committee supported the proposal.

Advice Sought

15. Members are invited to comment on the Administration's proposal to set up the Kau Wah Keng IRSC.

Social Welfare Department
March 2011

**Current Provision, Waiting Lists and Average Waiting Time
for Rehabilitation Services to be Provided in Kau Wah Keng IRSC**

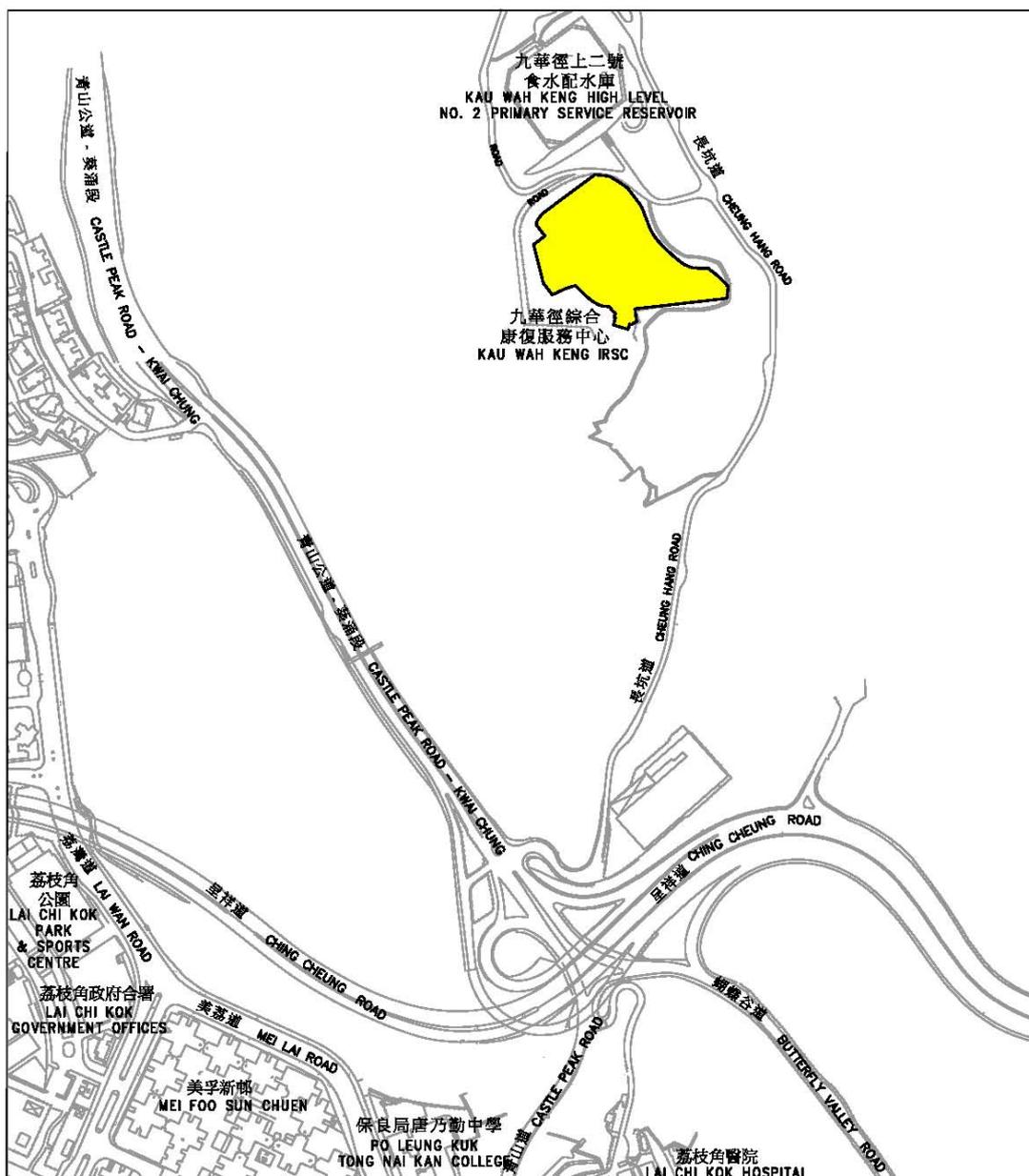
Service type	Provision as at December 2010 (places)	Persons with Disabilities on the waiting list as at December 2010	Average waiting time in 2009-10 (months)
<i>Residential care services</i>			
Hostel for Severely Mentally Handicapped Persons (HSMH) ¹	3 193	2 032	68.4
Care and Attention Home for Severely Disabled Persons (C&A/SD) ²	908	382	39.6
<i>Day training service</i>			
Day Activity Centre (DAC) ³	4 632	1 094	31.2

¹ HSMH provides home living for persons with severe intellectual disabilities who lack basic self-care skills and require assistance in personal and nursing care.

² C&A/SD provides residential care and facilities for persons with severe intellectual or physical disabilities who are unlikely to benefit from a regular day training placement, and are in need of nursing and intensive personal care to maintain their health and to assist them in routine personal care tasks and daily living activities.

³ DAC provides day care and training to persons with severe intellectual disabilities who are unable to benefit from vocational training or sheltered employment. The programmes include training on motor skills, self-help skills, communication skills, domestic skills, community living skills, simple work skills, social and interpersonal skills, and provision of social and recreational activities.

LOCATION MAP OF KAU WAH KENG IRSC



**Breakdown of the Notional Staff Establishment for
the Kau Wah Keng IRSC**

Item	Staff Establishment
Professional Staff (e.g. social worker, nurse, physiotherapist, occupational therapist)	51
Training and Care Staff (e.g. welfare worker, workshop instructor, personal care worker)	101
Supporting Staff (e.g. clerk, workman, driver, cook)	32
Total	184

Note: Under the Lump Sum Grant Subvention System, NGOs have the flexibility to deploy the allocated provision to arrange suitable staffing to ensure service quality and meet service needs.