

擴大塑膠購物袋環保徵費計劃

Extension of the Environmental Levy Scheme on Plastic Shopping Bags

2011.11.28

2011年進行的公眾諮詢

Public Consultation in 2011

- 出席20次不同會議，與區議會、環保團體、商會及諮詢組織等交換意見
Attended 20 meeting sessions to exchange views with District Councils, green groups, chambers of commerce and advisory bodies
- 進行了電話問卷調查
Conducted a telephone survey
- 收到超過1 800 份意見書
Received over 1 800 submissions

2011年進行的公眾諮詢

Public Consultation in 2011

- 市民普遍支持全面推行，並適用於中小型企業
General support for full extension with covering including SMEs

- 消費者明顯地已養成「自備購物袋」的習慣，並將繼續實踐
BYOB has taken root as a sustained shopping habit

- 要求就實際運作細節作出清晰界定
Request for operational details in clearer terms

建議未來路向

Proposed Way Forward

- 在零售貨品時，一律禁止免費派發塑膠購物袋
No free distribution of PSBs in the retail sales of any goods

- 食物、飲品、藥物或供人或動物食用的其他物品，未與外界環境妥為分隔便可獲豁免
Exemption applies in respect of food, drink, medicine or other items for human or animal consumption unless securely segregated from the outside environment

- 平頭膠袋會被納入受規管範圍之內
Flat-top bags to be added and covered under regulation

建議措施

Proposed Measures

- 零售商可保留膠袋收費，現有行政規定取消
Retailers may retain the PSB charge; existing administrative requirements to be removed

- 考慮引入定額罰款制度
Consider the introduction of fixed penalty

- 加強公眾教育，深化「自備購物袋」文化
Enhance public education to deepen our BYOB culture

重要議題

Key Issues

- 不織布袋的大量使用
Extensive use of non-woven bags

- 由商戶保留收費
PSB charge to be retained by retailers

- 零售商的定義
Definition of retailers

- 關於食物衛生的豁免
Exemption for food hygiene reasons

不織布袋的大量使用

Extensive use of non-woven bags

- 有意見認為不織布袋使用量上升，關注計劃成效
Some concerns about increased use of non-woven bags and effectiveness of the existing scheme
- 已解釋現行計劃成功，但有空間多做一點
Explained that the existing scheme is effective but we could do more
 - 首階段徵費明顯促成「自備購物袋」的習慣
A BYOB habit clearly brought about by the first phase of levy
 - 各種數據顯示受規管界別使用量銳減九成
Various data point to drastic reduced PSB use by 90% in the regulated sector
 - 仍未受規管界別仍然存在濫用問題
Excessive PSB remains a problem in the non-regulated sector

由商戶保留收費

PSB charge to be retained by retailers

- 制度較簡單，是全面推行的最可行方法
Most feasible way. with a streamlined system. to achieve full extension
 - 令中小企業有力參與計劃（參考：報販的運作模式）
Enable SMEs to participate in the extended scheme (cf. newspaper vendors)
- 「雙軌制」並不切實可行
“Dual” approach not practicable
 - 舊有零售店可以根據新制度重新註冊
Existing retail outlets may choose to re-register under new scheme
 - 新增連鎖經營者可保留收費，舊有直接競爭者卻要向政府交付
New chain operators may retain the PSB charge whereas direct competitors under the existing scheme have to remit to the Government

由商戶保留收費

PSB charge to be retained by retailers

- 市民繼續自備購物袋，預料違規情況並不普遍
Non-compliance unlikely to be prevalent as the community extensively practises BYOB
- 如商戶售賣塑膠購物袋，鼓勵消費者退回
Encourage consumers to reject if retailers intend to sell them PSBs
- 多管齊下的執法策略：加強宣傳，有效巡查，並考慮引入定額罰款
Multi-pronged enforcement strategy: enhanced publicity, effective inspections and a new fixed penalty system (under consideration)

零售商的定義

Definition of retailers

- 銷售貨品而非服務，對象為最終用家而非批發買家
Sale of goods (vs. service), to ultimate users (vs. wholesale buyers)
- 不論規模或貨品種類
Irrespective of business scale and product types
- 服務機構銷售貨品時亦包括在內
Also include service establishments when they are sell goods
 - 例如：髮廊售賣的美髮用品
For example, the sale of hair products in hairdressers

關於食物衛生的豁免

Exemption for food hygiene reasons

- 國際間普遍豁免，市民亦認同香港應有相關安排
Exemption common internationally; public support for putting in place relevant arrangements in Hong Kong

- 指明豁免準則，而非具體貨品（如飯盒）或包裝模式（如單層包裝）
Indicate exemption criteria, instead of prescribing exempted products (e.g. lunch box) or packaging methods (e.g. one allowable wrapping layer)
 - 直接用作盛載食物、飲品、藥物或供人或動物食用的其他物品
Directly wrapping food, drink, medicine or other items for human or animal consumption
 - 如經過包裝，須未與外界環境妥為隔絕
Also applicable to packed food that is not securely segregated from outside environment

關於食物衛生的豁免

Exemption for food hygiene reasons

- 直接接觸「食品」便可獲豁免
Exemption applies if in direct contact with “foodstuff”



關於食物衛生的豁免

Exemption for food hygiene reasons

- 豁免安排可充分處理對飯盒的關注
Concerns about lunch box sufficiently addressed



關於食物衛生的豁免

Exemption for food hygiene reasons

- 配合宣傳教育，適當地處理其餘日常的情況
Enhanced publicity to facilitate proper handling of other everyday situations



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