

立法會
Legislative Council

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From : Clerk to the Legislative Council

To : All Members of the Legislative Council

Council meeting of 11 January 2012

**Amendments to motion on
“Formulating a comprehensive mental health policy”**

Further to LC Paper No. CB(3) 286/11-12 issued on 29 December 2011, four Members (Dr Hon Joseph LEE, Hon CHEUNG Man-kwong, Dr Hon PAN Pey-chyou and Hon Alan LEONG) have respectively given notices of their intention to move separate amendments to Hon CHEUNG Kwok-che’s motion on “Formulating a comprehensive mental health policy” scheduled for the Council meeting of 11 January 2012. As directed by the President, the respective amendments will be printed in the terms in which they were handed in on the Agenda of the Council.

2. The President will order a joint debate on the above motion and amendments. To assist Members in debating the motion and amendments, I set out below the procedure to be followed during the debate:

- (a) the President calls upon Hon CHEUNG Kwok-che to speak and move his motion;
- (b) the President proposes the question on Hon CHEUNG Kwok-che’s motion;
- (c) the President calls upon the four Members, who intend to move amendments, to speak in the following order, but no amendment is to be moved at this stage:
 - (i) Dr Hon Joseph LEE;

- (ii) Hon CHEUNG Man-kwong;
 - (iii) Dr Hon PAN Pey-chyou; and
 - (iv) Hon Alan LEONG;
- (d) the President calls upon the designated public officer(s) to speak;
- (e) the President invites other Members to speak;
- (f) the President gives leave to Hon CHEUNG Kwok-che to speak for the second time on the amendments;
- (g) the President calls upon the designated public officer(s) again to speak;
- (h) in accordance with Rule 34(5) of the Rules of Procedure, the President has decided that he will call upon the four Members to move their respective amendments in the order set out in paragraph (c) above. The President invites Dr Hon Joseph LEE to move his amendment to the motion, and forthwith proposes and puts to vote the question on Dr Hon Joseph LEE's amendment;
- (i) after Dr Hon Joseph LEE's amendment has been voted upon, the President deals with the other three amendments; and
- (j) after all amendments have been dealt with, the President calls upon Hon CHEUNG Kwok-che to reply. Thereafter, the President puts to vote the question on Hon CHEUNG Kwok-che's motion, or his motion as amended, as the case may be.

3. For Members' ease of reference, the terms of the original motion and of the motion, if amended, are set out in the **Appendix**.

(Mrs Justina LAM)
for Clerk to the Legislative Council

Encl.

(Translation)

**Motion debate on
“Formulating a comprehensive mental health policy”
to be held at the Council meeting of 11 January 2012**

1. Hon CHEUNG Kwok-che’s original motion

That Hong Kong people have persistently faced high rentals, high inflation, long working hours and the absence of retirement protection in their lives, and the Government has also failed to put in place a comprehensive safety net, create a fair competition environment, and provide Hong Kong people with sufficient and affordable homes, thus causing people’s livelihood pressure to increase; besides, Hong Kong people’s happiness index has long remained on the low side, and the symptoms of mental illnesses such as depression and anxiety are prevalent; government departments and organizations which are currently providing drug treatment and counselling services for people with mental illness and people recovering from mental illness follow different policies, and policy bureaux and administrative departments all adopt an indifferent attitude; hence, it is necessary to conduct a comprehensive review of the existing policies and various services; in this connection, this Council urges the Government to formulate a comprehensive mental health policy, strengthen preventive and remedial services, improve the relevant policies on labour, land, healthcare, welfare and education, etc., and build a care-based community, so as to improve Hong Kong people’s living environment and mental health quality, reduce their chance of contracting mental illnesses, assist people with mental illness to recover and reintegrate into society, and promote all social sectors to accept people recovering from mental illness to integrate into society.

2. Motion as amended by Dr Hon Joseph LEE

That *the Government has long neglected the importance of formulating a sound mental health policy*, Hong Kong people have persistently faced high rentals, high inflation, long working hours and the absence of retirement protection in their lives, and the Government has also failed to put in place a comprehensive safety net, create a fair competition environment, and provide Hong Kong people with sufficient and affordable homes, thus causing people’s livelihood pressure to increase; besides, Hong Kong people’s happiness index has long remained on the low side, and the symptoms of mental illnesses such as depression and anxiety are prevalent; government departments and organizations which are currently providing drug treatment and counselling

services for people with mental illness and people recovering from mental illness follow different policies, and policy bureaux and administrative departments all adopt an indifferent attitude; hence, it is necessary to conduct a comprehensive review of the existing policies and various services; in this connection, this Council urges the Government to formulate a comprehensive mental health policy, strengthen preventive and remedial services, improve the relevant policies on labour, land, healthcare, welfare and education, etc., ~~and~~ ***including reviewing the existing psychiatric services provided by the Hospital Authority and non-profit-making organizations to ensure effective resource allocation between the two, while enhancing service quality and efficiency; comprehensively assessing the demand for healthcare manpower and appropriately increasing the number of healthcare personnel to ensure that the manpower is sufficient to cope with the demand of community mental rehabilitation programmes; and at the same time stepping up the work of mental health education and organizing talks in the community to enable the public to better understand the concept of mental health, with a view to preventing, addressing and identifying at an early stage various types of mental illness as well as building*** a care-based community, so as to improve Hong Kong people's living environment and mental health quality, reduce their chance of contracting mental illnesses, assist people with mental illness to recover and reintegrate into society, and promote all social sectors to accept people recovering from mental illness to integrate into society.

Note: Dr Hon Joseph LEE's amendment is marked in ***bold and italic type*** or with deletion line.

3. Motion as amended by Hon CHEUNG Man-kwong

That, ***given that*** Hong Kong people have persistently faced high rentals, high inflation, long working hours and the absence of retirement protection in their lives, and the Government has also failed to put in place a comprehensive safety net, create a fair competition environment, and provide Hong Kong people with sufficient and affordable homes, thus causing people's livelihood pressure to increase; besides, Hong Kong people's happiness index has long remained on the low side, and the symptoms of mental illnesses such as depression and anxiety are prevalent; government departments and organizations which are currently providing drug treatment and counselling services for people with mental illness and people recovering from mental illness follow different policies, and policy bureaux and administrative departments all adopt an indifferent attitude; hence, it is necessary to conduct a comprehensive review of the existing policies and various services; in this connection, this Council urges the Government to:

- (a) formulate a comprehensive mental health policy, strengthen preventive and remedial services, improve the relevant policies on labour, land, healthcare, welfare and education, etc., and build a care-based community, so as to improve Hong Kong people's living environment and mental health quality, reduce their chance of contracting mental illnesses, assist people with mental illness to recover and reintegrate into society, and promote all social sectors to accept people recovering from mental illness to integrate into society;
- (b) *set up a Mental Health Council to co-ordinate policy formulation, programme arrangements, research and public education, etc. in the area of mental health, so as to promote public understanding and acceptance of people with mental illness and prevent people with mental illness from failing to integrate into the community due to stigmatization and discrimination;*
- (c) *implement joint planning for mental rehabilitation services and other community facilities with a view to developing and expanding mental rehabilitation services in the community, and amend the legislation having regard to the changes in the mode of mental rehabilitation services;*
- (d) *substantially increase resources and manpower, expeditiously implement a territory-wide case manager system for people with mental illness and people recovering from mental illness, and improve psychiatric drugs, specialist outpatient services as well as community care, so as to address the worsening mental health problem;*
- (e) *focusing on the rehabilitation needs of people with mental illness, ameliorate the problem of disconnection between service referral and acceptance, and strengthen the services provided by half-way houses and sheltered workshops as well as the support for patient groups and social workers; and*
- (f) *allocate more resources for providing rehabilitation training and developing the Extending Care Patients Intensive Treatment, Early Diversion and Rehabilitation Stepping Stone programme.*

Note: Hon CHEUNG Man-kwong's amendment is marked in *bold and italic type*.

4. Motion as amended by Dr Hon PAN Pey-chyou

That, *given that* Hong Kong people have persistently faced high rentals, high inflation, long working hours and the absence of retirement protection in their lives, and the Government has also failed to put in place a comprehensive safety net, create a fair competition environment, and provide Hong Kong people with sufficient and affordable homes, thus causing people's livelihood pressure to increase; besides, Hong Kong people's happiness index has long remained on the low side, and the symptoms of mental illnesses such as depression and anxiety are prevalent; government departments and organizations which are currently providing drug treatment and counselling services for people with mental illness and people recovering from mental illness follow different policies, and policy bureaux and administrative departments all adopt an indifferent attitude; hence, it is necessary to conduct a comprehensive review of the existing policies and various services; in this connection, this Council urges the Government to ~~formulate a comprehensive mental health policy, strengthen preventive and remedial services, improve:~~

- (a) *formulate a comprehensive and long-term mental health policy, so as to set a clear direction for the prevention, early detection, treatment, rehabilitation, long-term care and public education of mental illness;*
- (b) *strengthen preventive, curative and remedial services, allocate more resources to train and recruit professionals and ancillary personnel engaging in the prevention of mental illness and rehabilitation services, and provide adequate land for developing community treatment and rehabilitation service facilities;*
- (c) *clearly position psychiatric services in the public sector so that resources are effectively utilized to treat people whose mental illness is more severe, and resolve the problems in the distribution of resources and facilities among the clusters so as to enhance effectiveness of the services;*
- (d) *strengthen training on professional knowledge on psychiatry for healthcare personnel in family medicine and enhance the collaboration between family medicine and psychiatric services, so that family doctors can diagnose and treat various types of mental illness at an early stage and make timely referral of serious cases to psychiatric units for follow-up;*
- (e) *allocate more resources for mental illness treatment, particularly for psychological treatment and more advanced drugs, so that people with mental illness can receive the most suitable treatment for their illness;*

- (f) *further develop the community medical and rehabilitation services to cater for the needs of people with mental illness and people recovering from mental illness, expand long-term case management, re-introduce evening consultation services, increase community rehabilitation facilities, and reinforce the collaboration of various types of services, with a view to assisting people with mental illness, people recovering from mental illness and their families in coping with the various difficulties in daily life;*
- (g) *establish a platform for inter-departmental collaboration, so as to achieve co-ordination among* the relevant policies on labour, land, healthcare, welfare and education, etc., and build a care-based community, so as to improve Hong Kong people's living environment and mental health quality, reduce their chance of contracting mental illnesses; *and*
- (h) *encourage the private and public sectors to employ people with disabilities including people recovering from mental illness, encourage the participation of the private sector by means of tax concession, etc., pro-actively promote public education and volunteer work on mental health, eliminate discrimination in the community,* assist people with mental illness to recover and reintegrate into society, and promote all social sectors to accept people recovering from mental illness to integrate into society.

Note: Dr Hon PAN Pey-chyou's amendment is marked in *bold and italic type* or with deletion line.

5. Motion as amended by Hon Alan LEONG

That Hong Kong people have persistently faced high rentals, high inflation, long working hours and the absence of retirement protection in their lives, and the Government has also failed to put in place a comprehensive safety net, create a fair competition environment, and provide Hong Kong people with sufficient and affordable homes, thus causing people's livelihood pressure to increase; besides, Hong Kong people's happiness index has long remained on the low side, and the symptoms of mental illnesses such as depression and anxiety are prevalent; government departments and organizations which are currently providing drug treatment and counselling services for people with mental illness and people recovering from mental illness follow different policies, and policy bureaux and administrative departments all adopt an indifferent attitude; hence, it is necessary to conduct a comprehensive review of the existing policies and various services; in this connection, this Council urges the Government to formulate a comprehensive mental health policy, strengthen

preventive and remedial services, improve the relevant policies on labour, land, healthcare, welfare and education, etc., and build a care-based community, so as to improve Hong Kong people's living environment and mental health quality, reduce their chance of contracting mental illnesses, assist people with mental illness to recover and reintegrate into society, and promote all social sectors to accept people recovering from mental illness to integrate into society; *the relevant measures should include the following:*

- (a) *to increase resources for psychiatric services, including recruiting additional healthcare personnel and other allied health staff, strengthen the relevant training for all healthcare personnel, upgrade family doctors' capability of diagnosing and treating relevant diseases, and improve the existing psychiatric services in respect of diagnosis, treatment, drugs, hospitalization and rehabilitation, etc.;*
- (b) *to increase resources for various psychiatric specialist services, including child psychiatric service and psychogeriatric service, in order to meet the increasing demand for psychiatric specialist services, such as specific learning disabilities and dementia, etc.;*
- (c) *to expeditiously perfect and establish Integrated Community Centres for Mental Wellness in the 18 districts and strengthen the manpower of such centres, so as to enhance the community support and care for people recovering from mental illness, carers or people in the communities;*
- (d) *to step up services for discharged patients and people recovering from mental illness, including the provision of evening consultation services to dovetail with the work of people recovering from mental illness and increasing the manpower and training of relevant personnel such as psychiatric community nurses and social workers, etc., so as to reduce discharged patients' chances of relapse;*
- (e) *to strengthen public education on mental health, so as to deepen public understanding about mental health and reduce social discrimination against people with mental illness and people recovering from mental illness; and*
- (f) *to regularly conduct studies on the mental health situation and policies in Hong Kong, and adopt corresponding measures to upgrade Hong Kong's mental health services.*

Note: Hon Alan LEONG's amendment is marked in *bold and italic type*.