

**Panel on Manpower**

**List of outstanding items for discussion**  
(position as at 10 October 2011)

**Proposed timing  
for discussion**

**Items proposed by members**

**1. Review of the Employment Ordinance - the requirement of "continuous contract"**

At the meeting on 16 May 2002, the Panel agreed that the protection of workers not employed under a continuous contract should be discussed at a future meeting. On 16 June 2005, the Administration advised the Panel that the Census and Statistics Department ("C&SD") would conduct a special topic enquiry to gather updated information on employees who were not working under a continuous contract and study overseas experience.

Late 2011 /  
early 2012

The Panel considered the report on the result of C&SD's survey on "Benefits of employees under the Employment Ordinance" (LC Paper No. CB(2)665/07-08 issued on 19 December 2007) at the meeting on 17 January 2008. The Panel urged the Administration to consider relaxing the "4-18" requirement and enhancing the rights and benefits of employees who were not employed under a continuous contract. The Administration advised that it would conduct an internal review on the definition of "continuous contract" under the Employment Ordinance (Cap. 57) ("EO") in the light of recent developments in the labour market. The Administration further advised in its letter dated 5 March 2008 that given the complexity of the subject, the review would take time. The Administration's response was circulated to members vide LC Paper No. CB(2)1308/07-08 on 10 March 2008.

In their letter dated 14 October 2008, Hon WONG Kwok-kin, Hon WONG Kwok-hing, Hon IP Wai-ming and Dr Hon PAN Pey-chyou requested the Government to review EO, in particular the "4-18" requirement.

At the meeting on 17 February 2011, Hon LEUNG Yiu-chung enquired about the progress of the review conducted by the Administration on the definition of "continuous contract" under EO and the Administration's timetable for completing the review. The Administration advised that the Labour Department ("LD") had commissioned C&SD to collect further statistical data of employees who were not engaged under a "continuous contract", including their distribution and proportion in the labour market as well as their occupational characteristics. The review on the definition of "continuous contract" was carried out in the light of the survey findings. The Administration would strive to complete the data compilation and analysis of the survey findings in mid-2011 and revert to the Panel within the current term of the Administration.

**2. Establishment of a central compensation insurance fund**

Following the "911" terrorist attack in 2001 and the outbreak of SARS in 2003, there were concerns over the potential non-availability of employees' compensation insurance ("ECI") cover for certain risks e.g. infectious diseases.

To be confirmed

On 19 May 2005, the Panel was briefed on the proposed measures to improve the ECI system in Hong Kong. The Administration presented its research findings on the operation of the ECI schemes in some overseas countries and the views received from the insurance industry. As replacing a private market by a central ECI scheme would have significant impact on insurers, the Labour Advisory Board ("LAB") agreed to test run a "residual scheme" proposed by the Hong Kong Federation of Insurers. The scheme sought to act as a market of last resort to assist employers who had difficulties finding ECI cover. At the meeting, the Panel urged the Administration that, while introducing the residual scheme, it should also consider pursuing a central ECI scheme in the long run.

At the meeting on 15 March 2007, the Panel was briefed

on the structure and mode of operation of the Employees' Compensation Insurance Residual Scheme ("the Scheme") scheduled to be launched by the insurance industry on 1 May 2007. The Panel was advised that a mid-term review of the progress of the Scheme would be conducted one year after implementation and an overall review after operating the Scheme for two years.

The outcome of the review of the Scheme was circulated to members vide LC Paper No. CB(2)2509/08-09 on 22 September 2009.

At the Panel meeting on 19 February 2009, Hon LEE Cheuk-yan proposed that the employee compensation for injury/death caused by accidents en route to work be discussed by the Panel.

### **3. Progress of establishment of a Qualifications Framework**

Hon CHAN Yuen-han, Hon WONG Kwok-hing and Hon KWONG Chi-kin suggested in their letter dated 16 December 2004 that the progress of the establishment of the Qualifications Framework ("QF") proposed by the Administration should be discussed by the Panel.

October 2011

The Accreditation of Academic and Vocational Qualifications ("AAVQ") Bill was introduced into the Legislative Council on 6 July 2005. At the House Committee meeting on 8 July 2005, a Bills Committee was formed to scrutinize the Bill. The Bills Committee completed its scrutiny of the Bill on 27 March 2007. The Bill, with amendments, was enacted on 2 May 2007. The AAVQ Ordinance commenced full operation on 5 May 2008.

The Administration reported to the Panel the development of QF at the meetings on 23 October 2008, 16 July 2009, 22 October 2009, 17 June 2010, 21 October 2010 and 17 June 2011.

The Administration will brief members on the latest

progress of the implementation of QF at the Panel meeting to be held in October 2011 to receive the briefing by the Secretary for Education on relevant policy initiatives in the Chief Executive's Policy Address.

**4. Working group's findings on the study on recognition of sick leave certificates issued by registered chiropractors as valid sick leave certificates**

The item was proposed by Hon CHAN Yuen-han, Hon WONG Kwok-hing and Hon KWONG Chi-kin on 8 April 2005. They considered that EO should be amended to recognize sick leave certificates issued by registered chiropractors as valid sick leave certificates.

To be confirmed

Hon WONG Kwok-hing raised the subject again at the meeting on 18 January 2007. According to the Administration, an Inter-bureaux/departmental Working Group ("the Working Group") had been set up to study issues pertinent to the recognition of medical treatment, examination and certification given by registered chiropractors for entitlement of employee benefits under the relevant labour legislation.

In their letter dated 14 October 2008, Hon WONG Kwok-kin, Hon WONG Kwok-hing, Hon IP Wai-ming and Dr Hon PAN Pey-chyou requested that the issue be discussed by the Panel.

At the Panel meeting on 17 June 2011, the Administration briefed members on the findings of the Working Group on its study of recognition of medical certificates issued by registered chiropractors as valid sick leave certificates under labour-related legislation. While agreeing with the recommendation made by the Working Group not to recognize medical certificates issued by chiropractors under labour-related legislation at this juncture, the Administration informed members that LD would commission C&SD to conduct a comprehensive survey to gain a more updated and thorough understanding of the community's knowledge and utilization of chiropractic treatment and to gauge the prevalence of chiropractic

treatment in Hong Kong. While the survey was tentatively scheduled to be conducted in the latter half of 2012, the Administration would continue to communicate with the relevant stakeholders and closely monitor the latest development of chiropractic in Hong Kong and other regions.

**5. Paternity leave**

On 21 June 2006, Hon WONG Kwok-hing raised a question on paternity leave at the Council meeting. In response to his request, the Administration sought the advice of the Equal Opportunities Commission and the Department of Justice and responded on 11 October 2006 that it was unlikely that any lack of legislation for paternity leave would constitute family status discrimination under the Family Status Discrimination Ordinance (Cap. 527).

First quarter  
of 2012

In their letter dated 14 October 2008, Hon WONG Kwok-kin, Hon WONG Kwok-hing, Hon IP Wai-ming and Dr Hon PAN Pey-chyou requested that the provision of paternity leave be discussed by the Panel. Noting that the Administration was studying the feasibility of legislating for paid paternity leave, Hon LEUNG Yiu-chung requested that a progress report should be submitted to the Panel. The Administration advised at the Special Finance Committee meeting on 24 March 2011 that the study could be completed in the next few months.

**6. Regulatory framework governing work safety and occupational health in the construction industry**

At the meeting on 14 December 2009, Hon LEE Cheuk-yan expressed concern about the need to conduct a comprehensive review of the existing regulatory framework governing occupational safety and health in the construction industry, with a view to mapping out comprehensive plans and strategies for enhancing industrial safety at construction sites. He suggested that the issue be discussed by the Panel at a future meeting.

First quarter  
of 2012

**7. Implementation of the Employment (Amendment) Ordinance 2010**

The item was referred to the Panel by the Bills Committee on Employment (Amendment) Bill 2009. The Administration was requested to keep records as far as practicable on the time required to complete the relevant procedures for the Commissioner for Labour to give consent for prosecution, and review the implementation of the Amendment Ordinance one year after its commencement, including the Commissioner for Labour's consent for prosecution and other procedural requirements, and report to the Panel.

To be confirmed

**8. Implementation of the Minimum Wage Ordinance**

The Administration briefed members on the preparatory work undertaken by LD for the implementation of statutory minimum wage ("SMW") at four Panel meetings held between December 2010 and April 2011. The progress of the implementation of SMW since 1 May 2011 was reported to the Panel at the meeting on 17 May 2011.

To be confirmed

During the deliberations of the Subcommittee on Minimum Wage (Criteria for Approved Assessors) Notice and Minimum Wage (Assessment Methods) Notice, the Administration undertook to provide the Panel its administrative guidelines for approved assessors and the relevant forms contained therein including the certificate of assessment. The Administration also undertook to review the special arrangement for persons with disabilities, including whether there was a need for an appeal mechanism and the impact of SMW on the employment opportunities of persons with disabilities, in the light of operational experience within two years after the implementation of SMW and report the results to the Panel.

**Proposed timing  
for discussion**

**9. Legislative proposal on compulsory reinstatement and re-engagement**

At the Panel meeting on 17 June 2010, the Administration advised that LAB would re-visit the legislative proposal on compulsory reinstatement and re-engagement in respect of cases of unreasonable and unlawful dismissal, taking into account the implications of the Employment (Amendment) Ordinance 2010, and that it would revert to the Panel at the earliest opportunity. At the Panel meeting on 14 October 2010, Hon WONG Kwok-hing suggested that the subject should be discussed by the Panel.

Fourth quarter  
of 2011

**10. Mental impairment arising from occupational injury**

In his letter dated 10 May 2010 (LC Paper No. CB(2)1589/09-10(01)), Dr Hon PAN Pey-chyou expressed concern about the definition of occupational injury under the Employees Compensation Ordinance (Cap. 282), and whether the Ordinance would cover mental impairment arising from occupational injury. He proposed that mental impairment arising from occupational injury should be discussed by the Panel.

To be confirmed

**11. Standard working hours**

At the Panel meeting on 14 October 2010, Hon WONG Kwok-hing suggested that the subject should be discussed by the Panel.

To be confirmed

**12. System for recognition and monitoring of mandatory safety training courses**

At the Panel meeting on 11 April 2011, the Administration briefed members on the results of its review on the system for recognition and monitoring of mandatory safety training courses and the proposed improvement measures to the existing system for phased implementation from 2011. While members in general supported the implementation of improvement measures proposed by the

To be confirmed

**Proposed timing  
for discussion**

Administration, there was a suggestion that the Administration should introduce a smart card to replace the industrial safety training certificates issued to workers upon their completion of the courses. Members agreed that the Panel should follow up the matter with the Administration.

**13. Coverage of the Occupational Safety and Health Ordinance**

At the Panel meeting on 17 June 2011, Hon WONG Kwok-hing expressed concern about the risk of heat stroke to professional drivers. He proposed that the Panel should discuss the coverage of the Occupational Safety and Health Ordinance (Cap. 509) ("OSHO") and the feasibility of extending the scope of OSHO to cover the driving work of professional drivers.

To be confirmed

**14. Implementation of the Work Incentive Transport Subsidy ("WITS") Scheme**

At the special meeting on 16 September 2011, members agreed that the Panel should monitor the Administration's implementation of the WITS Scheme and follow up the subject three months after the implementation of the Scheme.

To be confirmed