

立法會
Legislative Council

LC Paper No. CB(2)2010/14-15
(These minutes have been
seen by the Administration)

Ref : CB2/HS/1/12

Subcommittee on Poverty

**Minutes of the thirty-first meeting
held on Monday, 29 June 2015, at 10:45 am
in Conference Room 1 of the Legislative Council Complex**

Members present : Dr Hon Fernando CHEUNG Chiu-hung (Chairman)
Hon Frederick FUNG Kin-kee, SBS, JP (Deputy Chairman)
Hon LEE Cheuk-yan
Hon LEUNG Yiu-chung
Hon Abraham SHEK Lai-him, GBS, JP
Hon CHAN Kin-por, BBS, JP
Dr Hon Priscilla LEUNG Mei-fun, SBS, JP
Hon CHEUNG Kwok-che
Hon Alan LEONG Kah-kit, SC
Hon LEUNG Kwok-hung
Hon WONG Yuk-man
Hon Frankie YICK Chi-ming
Hon Charles Peter MOK, JP
Hon CHAN Chi-chuen
Hon CHAN Yuen-han, SBS, JP
Hon LEUNG Che-cheung, BBS, MH, JP
Dr Hon KWOK Ka-ki

Members absent : Hon Albert HO Chun-yan
Hon TAM Yiu-chung, GBS, JP
Hon Ronny TONG Ka-wah, SC
Hon KWOK Wai-keung
Hon TANG Ka-piu, JP

**Public Officers : Item I
attending**

Miss Diane WONG
Principal Assistant Secretary for Food and Health (Food)
Food and Health Bureau

Miss Vinci CHAN
Assistant Secretary for Food and Health (Food)
Food and Health Bureau

Mr FORK Ping-lam
Assistant Director (Operations)
Food and Environmental Hygiene Department

Mrs Susanne WONG
Principal Assistant Secretary for Home Affairs (Civic
Affairs)
Home Affairs Bureau

Miss Charmaine WONG
Assistant Director
Home Affairs Department

**Attendance by : Item I
invitation**

Democratic Alliance for the Betterment and Progress of
Hong Kong

Ms CHEUNG Fan-lan
Deputy Spokesperson

TKO Independence of Bazaar Union

Mr CHEUNG Hiu-man
The Leader

Tseung Kwan O Friend

Mr LAI Wai-tong
Member

Oxfam Hong Kong

Ms WONG Shek-hung
Hong Kong Program Manager

The Hong Kong Council of Social Service

Ms Mariana CHAN
Chief Officer (Policy Research & Advocacy - Social
Security & Employment)

The Lion Rock Institute

Miss Roxanne TSUI Wai-shan
Research Assistant

ECO-team

Miss LEUNG Wei-ching
Organizer

Hong Kong Women Workers' Association

Ms WU Mei-lin
President

Catholic Diocese of Hong Kong Diocesan Pastoral Centre
for Workers (New Territories)

Mr Augustine YU Siu-po
Acting Centre Supervisor

Smart & Beauty House

Mr CHOW King
Member

Fanling Concern Low-Income Group

Mr KU Kwok-wo
Member

North District Grass Roots Workers Group

Mr CHAN Tsz-wang
Member

North District Low-Income Concern Group

Miss PANG Lai-sum
Member

Tin Shui Wai Craft Platform

Miss PANG Lok-yan
Organizer

Concern for Grassroot Livelihood Alliance

Miss Janis FAN Pui-ying
Organizer

Miss LAU Tsz-ka

Concern Group of SSP Bazaar

Mr LEE Kwok-kuen
Organizer

Community Development Alliance

Ms WONG Wing-chi
Social Worker

Tin Shui Wai CDA

Mr KONG Kin-shing
Social Worker

Mr TANG Po-shan

Tung Chung Development Concern Group

Mr YEUNG Cheuk-shun
Representative

Hands – Homemade Production Project

Mr CHEUNG Chun-ming
Representative

Support Local Bazaar Alliance

Miss CHIU Sin-ting
Representative

Community Oriented Mutual Economy Project

Mr CHEUNG Chun-pong
Community Oriented Mutual Economy Board Member

St. James' Settlement

Ms CHENG Shuke-ching
Social Worker

Clerk in attendance : Mr Colin CHUI
Chief Council Secretary (2) 4

Staff in attendance : Ms Catherina YU
Senior Council Secretary (2) 4

Ms Kay CHU
Council Secretary (2) 4

Miss Maggie CHIU
Legislative Assistant (2) 4

Ms Ada TANG
Clerical Assistant (2) 4

Action

I. Ways to help the poor get rid of poverty by developing community economy and bazaars

[LC Paper Nos. CB(2)1779/14-15(01) to (02), CB(2)1798/14-15(01) and CB(2)1836/14-15(01) to (04)]

The Subcommittee deliberated (index of proceedings attached at **Annex**).

2. The Subcommittee requested the Administration to provide information on –

- (a) the division of work amongst relevant bureaux and departments concerning the development of bazaars, including the roles and responsibilities of the Home Affairs Bureau, Home Affairs Department and District Offices; and
- (b) the principle for the use of the Central Harbourfront Event Space and the bureaux/departments which were responsible for managing the aforesaid place.

3. At members' request, the Chairman said that the Subcommittee would write to the Chief Secretary for Administration ("CS") expressing views of members and deputations on the development of community economy and bazaars.

(Post-meeting note: The Subcommittee had issued the aforesaid letter to CS on 3 July 2015.)

II. Any other business

4. There being no other business, the meeting ended at 1:17 pm.

**Proceedings of the thirty-first meeting of the
Subcommittee on Poverty
on Monday, 29 June 2015 at 10:45 am
in Conference Room 1 of the Legislative Council Complex**

Time marker	Speaker(s)	Subject(s)	Action required
<i>Agenda item I – Ways to help the poor get rid of poverty by developing community economy and bazaars</i>			
000728 - 001019	Chairman	Opening remarks	
001020 - 001341	TKO Independence of Bazaar Union	Presentation of views	
001342 - 001652	Tseung Kwan O Friend	Presentation of views	
001653 - 002021	Oxfam Hong Kong	Presentation of views [LC Paper No. CB(2)1798/14-15(01)]	
002022 - 002344	The Hong Kong Council of Social Service	Presentation of views [LC Paper No. CB(2)1836/14-15(01)]	
002345 - 002626	The Lion Rock Institute	Presentation of views	
002627 - 002939	ECO-team	Presentation of views	
002940 - 003251	Hong Kong Women Workers' Association	Presentation of views [LC Paper No. CB(2)1836/14-15(02)]	
003252 - 003600	Catholic Diocese of Hong Kong Diocesan Pastoral Centre for Workers (New Territories)	Presentation of views	
003601 - 003733	Smart & Beauty House	Presentation of views	
003734 - 003934	Fanling Concern Low-Income Group	Presentation of views	
003935 - 004244	North District Grass Roots Workers Group	Presentation of views	
004245 - 004603	North District Low-Income Concern Group	Presentation of views	
004604 - 004930	Tin Shui Wai Craft Platform	Presentation of views [LC Paper No. CB(2)1836/14-15(03)]	
004931 - 005243	Concern for Grassroot Livelihood Alliance	Presentation of views	
005244 - 005606	Miss LAU Tsz-ka	Presentation of views	
005607 - 005940	Concern Group of SSP Bazaar	Presentation of views	

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005941 - 010257	Community Development Alliance	Presentation of views	
010258 - 010607	Democratic Alliance for the Betterment and Progress of Hong Kong	Presentation of views	
010608 - 010940	Tin Shui Wai CDA	Presentation of views	
010941 - 011244	Mr TANG Po-shan	Presentation of views	
011245 - 011551	Tung Chung Development Concern Group	Presentation of views	
011552 - 011901	Hands – Homemade Production Project	Presentation of views	
011902 - 012216	Support Local Bazaar Alliance	Presentation of views	
012217 - 012524	Community Oriented Mutual Economy Project	Presentation of views	
012525 - 012843	St. James' Settlement	Presentation of views	
012844 - 014047	Chairman Admin	<p>The Chairman summarized that deputations/individuals called on the Administration to –</p> <ul style="list-style-type: none"> (a) provide an inter-departmental platform to streamline application procedures for setting up bazaars; (b) review the relevant legislation on hawkers and co-operative societies; and (c) provide community kitchens for communal use to foster bazaar development. <p>The Administration advised that –</p> <ul style="list-style-type: none"> (a) Food and Health Bureau ("FHB"), Home Affairs Bureau ("HAB") and other relevant bureaux and departments ("B/Ds") would continue to closely work together on bazaar-related issues; (b) if district-led proposals of setting up bazaars on which community consensus had been reached, FHB was prepared to facilitate liaison with relevant B/Ds; (c) FHB noted the suggestion of reviewing the legislation on co-operative societies. FHB 	

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		<p>indicated that the Administration kept an open mind towards which modes (be these co-operative societies or other alternatives) were more suitable for operating bazaars in the present-day circumstances;</p> <p>(d) the Public Health and Municipal Services Ordinance (Cap. 132) and the Food Business Regulation (Cap. 132X) regulated the operation of food business. The legislation prohibited, for the purposes of any food business, the giving out of food for preparation or packing in domestic premises;</p> <p>(e) FHB kept an open mind towards proposals of setting up farmers' markets for selling agricultural products; and</p> <p>(f) views on the development of social enterprises would be relayed to HAB for consideration.</p> <p>In response to the Chairman's question on the subject bureau responsible for issues relating to bazaar development, the Administration reiterated its stance as set out in paragraph 10 of the Administration's paper.</p>	
014048 - 014625	Chairman Deputy Chairman	<p>The Deputy Chairman was of the view that –</p> <p>(a) bazaar development could help boost the local economy and alleviate poverty. Hence, issues relating to bazaar development should fall under the purview of, instead of FHB, the Commerce and Economic Development Bureau or the Commission on Poverty ("CoP"); and</p> <p>(b) the Administration should establish an inter-departmental commission on community economy, formulate policies on the development of bazaars and hawker areas, as well as take measures to facilitate the sale of home-made food.</p>	
014626 - 015245	Chairman Miss CHAN Yuen-han	<p>Miss CHAN Yuen-han expressed appreciation for the efforts made by the youths and non-governmental organizations ("NGOs") in fostering bazaar development, and shared with the Administration the experience of America, Japan and Taiwan in developing community economy. She considered that –</p> <p>(a) the Administration should formulate policies on bazaar development. Either Secretary</p>	

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		<p>for Commerce and Economic Development or Secretary for Labour and Welfare should be involved in the policy formulation process; and</p> <p>(b) the Subcommittee should write to CoP requesting for its co-ordination of the work of relevant B/Ds in fostering bazaar development.</p>	
015246 - 015911	Chairman Mr LEE Cheuk-yan Admin	<p>Mr LEE Cheuk-yan asked –</p> <p>(a) the Administration to formulate policies and identify suitable venues to set up bazaars in all 18 districts; and</p> <p>(b) whether CoP had discussed bazaar development and related issues from the perspective of poverty alleviation.</p> <p>The Administration advised that –</p> <p>(a) the Administration had shared its latest thinking on hawker policy and bazaars with the Subcommittee on Hawker Policy under the Legislative Council Panel on Food Safety and Environmental Hygiene ("the Hawker Subcommittee") in March 2015 (LC Paper No. CB(4)561/14-15(01)). As to the need for establishing bazaars in different districts and the suitable venues, the Administration saw considerable benefits of a bottom-up approach as it often affected different stakeholders in the local community differently; and</p> <p>(b) the Chief Secretary for Administration ("CS") was aware of the work of relevant B/Ds on bazaar development.</p>	
015912 - 020341	Chairman Mr CHEUNG Kwok-che Admin	<p>Mr CHEUNG Kwok-che asked whether it was feasible for either District Officers or FHB to coordinate amongst relevant B/Ds and provide one-stop service to foster bazaar development.</p> <p>The Administration advised that Mr CHEUNG's view would be relayed to HAB and FHB for consideration. It further advised that issues relating to regulating hawkers from the environmental hygiene and food safety perspectives fell under the purview of FHB.</p> <p>In response to the concerns of members and deputations on the division of work amongst relevant B/Ds concerning bazaar development,</p>	Admin (paragraph 2 of the minutes)

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		<p>the Administration undertook to provide relevant information after the meeting.</p> <p>Mr CHEUNG Kwok-che invited deputations/individuals to give further views on practical difficulties they encountered in setting up bazaars.</p>	
020342 - 020503	Chairman Community Development Alliance	Presentation of views	
020504 - 021500	Chairman Mr LEUNG Kwok-hung Admin	<p>Noting that a number of large-scale events were organized at the Central Harbourfront Event Space ("Harbourfront"), Mr LEUNG Kwok-hung was of the view that the existing policies on land use were in favour of better-off people. He considered that –</p> <ul style="list-style-type: none"> (a) bazaars, which must not be commercialized, should be set up in all 18 districts; (b) the operation of social enterprises should have a social objective, instead of being profit-oriented; and (c) District Officers should be responsible for coordinating the work of B/Ds at the district level to foster bazaar development. <p>The Chairman asked whether community consensus had been reached on organizing the large-scale events at the Harbourfront. The Administration advised that organization of individual events involved different considerations. For example, the Tin Sau Bazaar was operated by a NGO on a non-profit-making basis, with the objectives of providing more shopping choices for local residents, developing the local economy and creating local employment.</p> <p>Summarizing the views of members and deputations, the Chairman said that bazaar development was an inter-departmental issue which was related to food and environmental hygiene, and economic development. In addition, District Officers should coordinate the work of B/Ds at the district level to foster bazaar development. He asked the Administration to relay the aforesaid views to HAB for consideration.</p>	
021501 - 021659	Chairman Mr CHEUNG Kwok-che	Mr CHEUNG Kwok-che said that District Officers should provide necessary information,	

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		such as contact information of B/D which was responsible for managing the venues concerned, to facilitate applicant NGOs to go through application procedures for setting up bazaars. He invited deputations/individuals to give further views on practical difficulties they encountered in setting up bazaars.	
021700 - 021821	Chairman Concern Group of SSP Bazaar	Presentation of views	
021822 - 021931	Chairman Support Local Bazaar Alliance	Presentation of views	
021932 - 022041	Chairman Community Development Alliance	Presentation of views	
022042 - 022234	Chairman Mr CHEUNG Kwok-che	<p>Noting further views of some deputations, Mr CHEUNG Kwok-che said that both FHB and HAB shirked the responsibility in coordinating the work of relevant B/Ds in bazaar development at district-level. He requested –</p> <p>(a) the Subcommittee to write to CoP urging CS to address the aforesaid problem; and</p> <p>(b) the Administration to provide information on the roles and responsibilities of relevant B/Ds, including HAB, HAD and District Offices for bazaar development.</p>	Admin (paragraph 2 of the minutes)
022235 - 022907	Chairman Mr LEUNG Kwok-hung Admin	<p>Citing Sheung Wan Gala Point and the hawker permitted area located at Tung Choi Street as successful examples, Mr LEUNG Kwok-hung considered that the Administration should identify suitable venues for setting up bazaars. He expressed concern about the principle for the use of the Harbourfront. The Chairman wondered which B/D was responsible for managing the aforesaid place.</p> <p>In response, the Administration undertook to provide relevant information after the meeting. It added that under the Administration's policy, if a vacant government site was not required for its long-term use/development in the near future, consideration would be given to making it available for suitable temporary use by short term tenancy or temporary government land allocation. The Administration would continue to strive to put such land on which there was no immediate development plan to gainful use.</p>	Admin (paragraph 2 of the minutes)

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		Regarding bazaar development, the Administration stressed that the Hawker Subcommittee also saw considerable benefits of a district-led and bottom-up approach. It was hoped that some bazaars could be established in future with the joint efforts of the Administration and the community.	
022908 - 023303	Chairman	The Chairman concluded that the Subcommittee would write to CS expressing views of members and deputations on the development of community economy and bazaars.	Secretariat (paragraph 3 of the minutes)

Council Business Division 2
Legislative Council Secretariat
12 August 2015