

**For discussion on  
10 December 2012**

LC Paper No. CB(2)290/12-13(05)

**LEGISLATIVE COUNCIL  
PANEL ON WELFARE SERVICES**

**Setting up of Two Rehabilitation Service Facilities for  
Persons with Disabilities in Shek Kip Mei and Tin Shui Wai**

**Purpose**

This paper seeks Members' support for the Government's proposal to set up a new Integrated Rehabilitation Services Centre (IRSC) for persons with disabilities in Shek Kip Mei Estate, Sham Shui Po (the Shek Kip Mei IRSC) and a Day Activity Centre (DAC) cum Hostel for Severely Mentally Handicapped Persons (HSMH) in Tin Ching Estate, Tin Shui Wai (the Tin Ching DAC cum HSMH).

**Background**

2. The overall objective of our rehabilitation policy is to support the full integration of persons with disabilities into society. The Government provides a host of rehabilitation services with a view to assisting persons with disabilities in developing their physical, mental and social capabilities to the fullest possible extent and promoting their integration into the community.

Development of Residential Care Services for Persons with Disabilities

3. For persons with disabilities who cannot live independently or be adequately taken care of by their families, the Government has taken measures to meet their residential care needs, to improve their quality of life and to help them develop independent living skills. In accordance with the strategic directions enshrined in the Hong Kong Rehabilitation Programme Plan, the Government has been adopting a three-pronged approach to encourage participation from different sectors to provide diversified residential care services for persons with disabilities, namely -

- (a) regulating residential care homes for persons with disabilities (RCHDs), so as to ensure the service quality on the one hand and help the market develop residential care homes of different types and operational modes on the other;
- (b) supporting non-governmental organisations (NGOs) to develop self-financing homes; and
- (c) continuing to steadily increase the number of subsidised residential care home places.

4. In line with these strategic directions, the Government has introduced a statutory licensing scheme for RCHDs to regulate their standards and operation since November 2011. As a complementary measure, the Government has also launched a pilot Bought Place Scheme for private RCHDs since October 2011 with a view to encouraging private operators of RCHDs to upgrade the service standard, shortening the waiting time for services by increasing the overall supply of subsidised residential care places, and helping the market develop more service options. As at end-October 2012, the Social Welfare Department (SWD) purchased 245 residential care places for persons with disabilities under the pilot Bought Place Scheme.

#### Provision of Subsidised Residential Care Places

5. In tandem, the Government continues to steadily increase the provision of subsidised residential care places. As at end-October 2012, there were 11 975 subsidised residential care places for persons with disabilities<sup>1</sup>, representing an increase of about 87% since 1997. In 2012-13 and 2013-14, a total of 694 additional residential care places,

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<sup>1</sup> The Government provides various types of subsidised residential care services to meet the diversified residential needs of persons with disabilities at different stages of their lives. These services include (a) Hostel for Severely Mentally Handicapped Persons; (b) Hostel for Moderately Mentally Handicapped Persons; (c) Supported Hostel; (d) Care and Attention Home for Severely Disabled Persons; (e) Hostel for Severely Physically Handicapped Persons; (f) Long Stay Care Home; (g) Halfway House; (h) Care and Attention Home for the Aged Blind; (i) Small Group Home for Mildly Mentally Handicapped Children/Integrated Small Group Home; (j) Residential Special Child Care Centre; and (k) Integrated Vocational Training Centre (Residential Service).

including 150 residential care places in the proposed Shek Kip Mei IRSC and Tin Ching DAC cum HSMH, will be provided.

6. While SWD will continue to keep a close watch on the demand for subsidised residential care places and strive to steadily increase the provision, there are constraints in identifying suitable sites for setting up RCHDs. During the process, SWD needs to take into account various factors, including the demand and supply of relevant services in the local community, the size of the site, transportation arrangements, planning parameters and user clauses for the site, as well as local views towards the facilities to be set up in the vicinity.

7. Notwithstanding this, SWD will continue to actively identify suitable premises for setting up RCHDs through long, medium and short-term planning. On long-term planning, SWD maintains close contact with relevant government departments including the Lands Department, Planning Department and Housing Department, with a view to reserving sites in new development or re-development projects as far as practicable for setting up rehabilitation service facilities. On medium-term planning, SWD will bid for vacant premises at government buildings and vacant school premises for provision of rehabilitation facilities. On short-term planning, SWD will actively identify vacant public housing units for conversion into RCHDs.

#### Day Training Services for Persons with Disabilities

8. Apart from residential care services, SWD also strives to make available training and support to persons with disabilities with a view to assisting them in developing their potential, enabling them to continue to live independently at home and preparing them for full integration into the community. These services also aim at strengthening the carers' caring capacity and relieving their stress. To this end, the Government has been strengthening the day training services, such as setting up 16 district support centres for persons with disabilities to provide one-stop district-based support services, as well as providing additional subsidised day training places. In 2012-13 and 2013-14, a total of 395 additional day training places, including 150 day training places in the proposed Shek Kip Mei IRSC and Tin Ching DAC cum HSMH, are expected to come on stream.

## Provision of Additional Residential Care and Day Training Places in Shek Kip Mei IRSC and Tin Ching DAC cum HSMH

9. As reflected from the data captured by SWD's Central Referral System for Rehabilitation Services, there is a substantial demand for both day training and residential care services for persons with disabilities, in particular services of DACs, HSMHs, Hostels for Moderately Mentally Handicapped Persons (HMMHs), and Care and Attention Homes for Severely Disabled Persons (C&A/SDs). The latest position on the provision, waiting list and average waiting time of these rehabilitation facilities is at **Annex A**.

10. Having regard to the service demand, SWD has identified suitable premises for setting up a new IRSC in Shek Kip Mei Estate, Sham Shui Po and a new DAC cum HSMH in Tin Ching Estate, Tin Shui Wai. To facilitate service integration and shared use of common support facilities on the one hand, and enable the provision of one-stop day and residential services for service users, thereby enhancing the continuum of care and training on the other, SWD adopts as far as possible an integrated service mode for the provision of day and residential care services.

### **Details of the New Service Facilities**

#### The Shek Kip Mei IRSC

11. SWD proposes to set up the Shek Kip Mei IRSC at the newly constructed purpose-built Ancillary Facilities Block<sup>2</sup> in the Phase II redevelopment of Shek Kip Mei Estate. The IRSC will occupy 4/F and 5/F of the Ancillary Facilities Block with an internal floor area of 2 370 square metres (m<sup>2</sup>). A location map is at **Annex B**. The future operator of the proposed Shek Kip Mei IRSC will be required to provide 100 residential care places and 50 day training places for persons with disabilities. Details are as follows -

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<sup>2</sup> The purpose-built Ancillary Facilities Block in Shek Kip Mei Estate is a seven-storey standalone building which provides communal and social welfare facilities for local residents.

<b><u>Facility</u></b>	<b><u>Capacity</u></b>
HSMH	50
HMMH	20
C&A/SD	30
DAC	50

### **The Tin Ching DAC cum HSMH**

12. The proposed Tin Ching DAC cum HSMH will be set up at the newly constructed Amenity and Community Building<sup>3</sup> in Tin Ching Estate. The DAC cum HSMH will occupy part of 1/F and the whole of 2/F of the Amenity and Community Building with an internal floor area of 1 593 m<sup>2</sup>. A location map is at **Annex C**. The future operator of the proposed Tin Ching DAC cum HSMH will be required to provide 50 residential care places and 100 day training places for persons with disabilities. Details are as follows -

<b><u>Facility</u></b>	<b><u>Capacity</u></b>
HSMH	50
DAC	100

13. The Shek Kip Mei IRSC and the Tin Ching DAC cum HSMH are targeted to commence operation in the fourth quarter of 2013-14. SWD will select NGOs through invitation of project proposals in the first quarter of 2013-14. The selected NGOs will be required to carry out fitting-out works and put in place furniture and equipment in the premises for operating the IRSC and DAC cum HSMH respectively.

### **Funding Arrangement**

14. The setting-up costs of the Shek Kip Mei IRSC and the Tin Ching DAC cum HSMH will be funded by the Lotteries Fund (LF). SWD obtained endorsement of the LF Advisory Committee on 21 November 2012 for the capital funding of \$27,501,000 (\$23,199,000 for fitting-out works and \$4,302,000 for meeting the costs of furniture and

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<sup>3</sup> The Amenity and Community Building in Tin Ching Estate is a six-storey standalone building which provides social welfare, community health and employment services for local residents.

equipment) for the Shek Kip Mei IRSC and \$17,180,000 (\$13,993,000 for fitting-out works and \$3,187,000 for meeting the costs of furniture and equipment) for the Tin Ching DAC cum HSMH. Under section 6(4) of the Government Lotteries Ordinance (Cap. 334), the Financial Secretary has the authority to approve payments from LF to finance the development of social welfare services. In line with the established practice, we will seek the Finance Committee (FC)'s approval for the proposed allocations from LF which will give rise to additional recurrent financial implications exceeding \$10 million per annum (please see paragraph 15 below for details). Subject to Members' views, we plan to seek FC's approval in January 2013 for the allocation from LF.

15. The estimated full-year recurrent subvention for the operation of the Shek Kip Mei IRSC and the Tin Ching DAC cum HSMH are \$20,338,000 and \$16,640,000 respectively. We will include sufficient provisions in the 2013-14 draft Estimates and the draft Estimates for subsequent years. A breakdown of the subventions for the two projects is at **Annex D**. The subventions will be allocated in a lump sum mode to allow the operators greater flexibility in resource deployment. The above funding estimates are based on the notional staffing of 77 professional, care and ancillary staff for the Shek Kip Mei IRSC and 62 such staff for the Tin Ching DAC cum HSMH. Breakdowns of the notional staff establishment for the Shek Kip Mei IRSC and the Tin Ching DAC cum HSMH are at **Annex E** and **Annex F** respectively.

## **Public Consultation**

16. In September 2006, SWD consulted the Housing Affairs Committee of Sham Shui Po District Council on the proposed Shek Kip Mei IRSC project and in March 2012 SWD consulted the Culture, Recreation, Community Service and Housing Committee of Yuen Long District Council on the proposed Tin Ching DAC cum HSMH, and gained their support.

## **Advice Sought**

17. Members are invited to comment on the Administration's proposal to set up the Shek Kip Mei IRSC and Tin Ching DAC cum HSMH.

Social Welfare Department  
December 2012

**Current Provision, Waiting Lists and Average Waiting Time  
for Day and Residential Services for Persons with Disabilities**

<b>Service type</b>	<b>Provision as at October 2012 (places)</b>	<b>Persons with Disabilities on the waiting list as at October 2012</b>	<b>Average waiting time in 2011-12 (months)</b>
<b><i>Residential care services</i></b>			
Hostel for Severely Mentally Handicapped Persons (HSMH) <sup>4</sup>	3 218	2 160	81.6
Hostel for Mentally Handicapped Persons (HMMH) <sup>5</sup>	2 292	1 451	84.4
Care and Attention Home for Severely Disabled Persons (C&A/SD) <sup>6</sup>	908	422	31.2
<b><i>Day training service</i></b>			
Day Activity Centre (DAC) <sup>7</sup>	4 637	1 225	44.4

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<sup>4</sup> HSMH provides home living for persons with severe intellectual disabilities who lack basic self-care skills and require assistance in personal and nursing care.

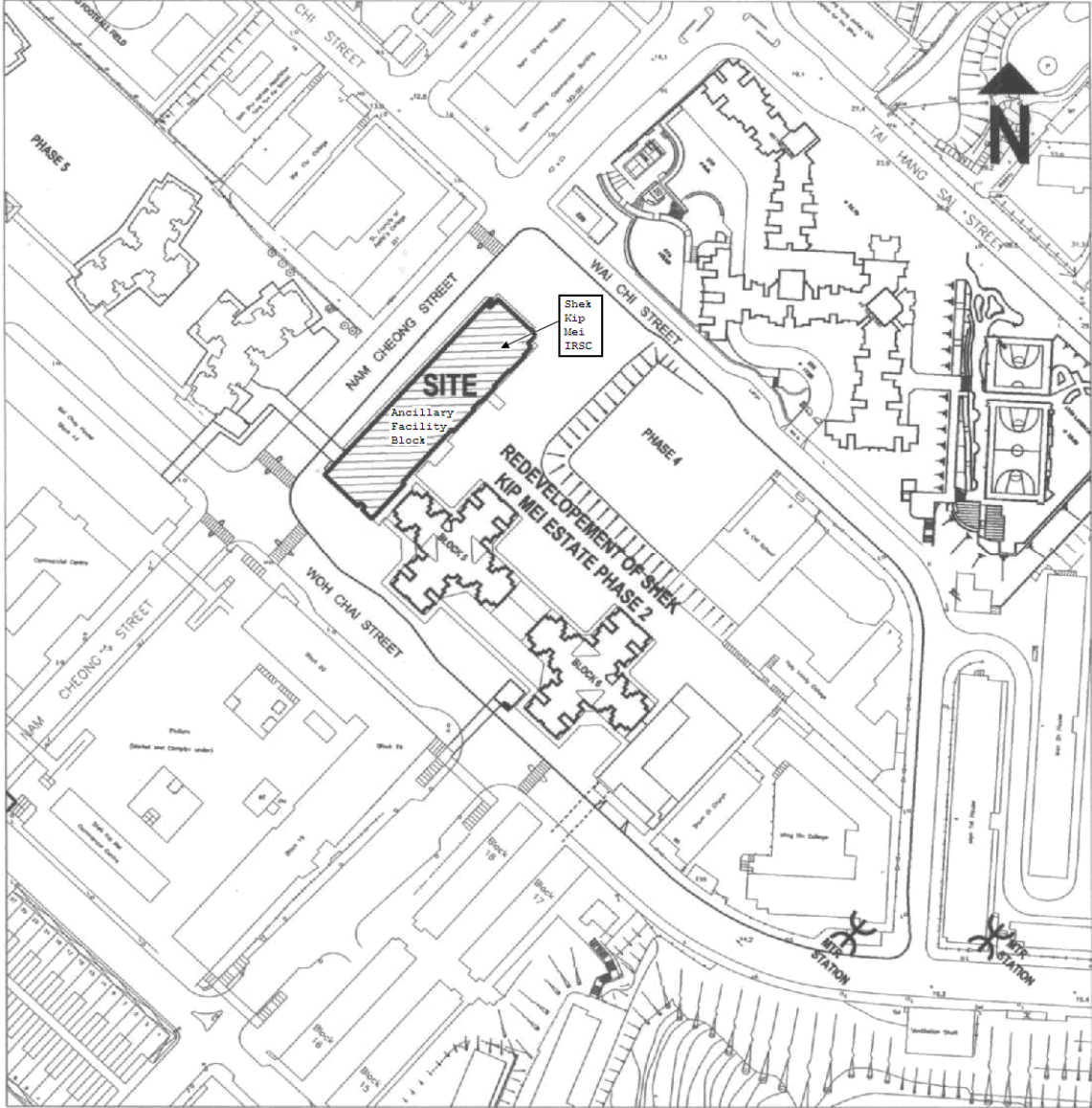
<sup>5</sup> HMMH aims at providing home living for persons with moderate intellectual disabilities who are capable of basic self-care but lack adequate daily living skills to live independently in the community.

<sup>6</sup> C&A/SD provides residential care and facilities for persons with severe intellectual or physical disabilities who are unlikely to benefit from regular day training placement, and are in need of nursing and intensive personal care to maintain their health and to assist them in routine personal care tasks and daily living activities.

<sup>7</sup> DAC provides day care and training for persons with severe intellectual disabilities who are unable to benefit from vocational training. The programmes include training on motor skills, self-help skills, communication skills, domestic skills, community living skills, simple work skills, social and interpersonal skills, and provision of social and recreational activities.



Location Map of Shek Kip Mei IRSC



Location Map of Tin Ching DAC cum HSMH



**Breakdown of Subventions for  
Shek Kip Mei IRSC and Tin Ching DAC cum HSMH**

Shek Kip Mei IRSC

	<b>\$'000</b>
(a) Personal Emoluments	18,120
(b) Other Charges (including employee compensation insurance, public liability insurance & repair and maintenance)	2,452
(c) Rent, Rates and Government Rent	1,716
Sub-total	22,288
<i>Less</i> Income from Users' Fees	1,950
Total Subvention Required	<b>20,338</b>

Tin Ching DAC cum HSMH

	<b>\$'000</b>
(a) Personal Emoluments	14,857
(b) Other Charges (including employee compensation insurance, public liability insurance & repair and maintenance)	1,621
(c) Rent, Rates and Government Rent	1,136
Sub-total	17,614
<i>Less</i> Income from Users' Fees	974
Total Subvention Required	<b>16,640</b>

**Breakdown of the Notional Staff Establishment for  
Shek Kip Mei IRSC**

Item	Staff Establishment
Professional Staff (e.g. social worker, nurse, physiotherapist, occupational therapist)	21
Training and Care Staff (e.g. welfare worker, workshop instructor, personal care worker, health worker)	45
Supporting Staff (e.g. clerk, workman, driver, cook)	11
Total	77

Note: Under the Lump Sum Grant Subvention System, NGOs have the flexibility to deploy the allocated provision to arrange suitable staffing to ensure service quality and meet service needs.

**Breakdown of the Notional Staff Establishment for  
Tin Ching DAC cum HSMH**

Item	Staff Establishment
Professional Staff (e.g. social worker, nurse, physiotherapist)	17
Training and Care Staff (e.g. welfare worker, ward attendant, programme organiser)	37
Supporting Staff (e.g. clerk, workman, driver, cook)	8
Total	62

Note: Under the Lump Sum Grant Subvention System, NGOs have the flexibility to deploy the allocated provision to arrange suitable staffing to ensure service quality and meet service needs.