

立法會
Legislative Council

LC Paper No. CB(3) 64/13-14

Ref : CB(3)/M/MM

Tel : 3919 3300

Date : 18 October 2013

From : Clerk to the Legislative Council

To : All Members of the Legislative Council

Council meeting of 23 October 2013

**Amendments to motion on
“Expeditiously formulating long-term planning
for the tourism industry”**

Further to LC Paper No. CB(3) 36/13-14 issued on 9 October 2013, ten Members (Hon Tony TSE, Hon TANG Ka-piu, Hon Gary FAN, Hon SIN Chung-kai, Hon WONG Ting-kwong, Hon Ronny TONG, Hon Michael TIEN, Hon Vincent FANG, Hon CHAN Chi-chuen and Hon Paul TSE) have respectively given notices of their intention to move separate amendments to Hon YIU Si-wing’s motion on “Expeditiously formulating long-term planning for the tourism industry” scheduled for the Council meeting of 23 October 2013. As directed by the President, the respective amendments will be printed in the terms in which they were handed in on the Agenda of the Council.

2. The President will order a joint debate on the above motion and amendments. To assist Members in debating the motion and amendments, I set out below the procedure to be followed during the debate:

- (a) the President calls upon Hon YIU Si-wing to speak and move his motion;
- (b) the President proposes the question on Hon YIU Si-wing’s motion;
- (c) the President calls upon the ten Members who wish to move amendments to speak in the following order, but no amendment is to be moved at this stage:
 - (i) Hon Tony TSE;

- (ii) Hon TANG Ka-piu;
 - (iii) Hon Gary FAN;
 - (iv) Hon SIN Chung-kai;
 - (v) Hon WONG Ting-kwong;
 - (vi) Hon Ronny TONG;
 - (vii) Hon Michael TIEN;
 - (viii) Hon Vincent FANG;
 - (ix) Hon CHAN Chi-chuen; and
 - (x) Hon Paul TSE;
- (d) the President calls upon the public officer(s) to speak;
 - (e) the President invites other Members to speak;
 - (f) the President gives leave to Hon YIU Si-wing to speak for the second time on the amendments;
 - (g) the President calls upon the public officer(s) to speak again;
 - (h) in accordance with Rule 34(5) of the Rules of Procedure, the President has decided that he will call upon the ten Members to move their respective amendments in the order set out in paragraph (c) above. The President invites Hon Tony TSE to move his amendment to the motion, and forthwith proposes and puts to vote the question on Hon Tony TSE's amendment;
 - (i) after Hon Tony TSE's amendment has been voted upon, the President deals with the other nine amendments; and
 - (j) after all amendments have been dealt with, the President calls upon Hon YIU Si-wing to reply. Thereafter, the President puts to vote the question on Hon YIU Si-wing's motion, or his motion as amended, as the case may be.

3. For Members' reference, the terms of the original motion and of the motion, if amended, are set out in the **Appendix**.

(Odelia LEUNG)
for Clerk to the Legislative Council

Encl.

(Translation)

**Motion debate on
“Expeditiously formulating long-term planning
for the tourism industry”
to be held at the Council meeting of 23 October 2013**

1. Hon YIU Si-wing’s original motion

That, given the year-on-year increase in the number of inbound tourists, Hong Kong’s ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people’s daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry.

2. Motion as amended by Hon Tony TSE

That, *as the tourism industry generates substantial foreign exchange revenue for Hong Kong, and at the same time creates a large number of employment opportunities, its impact on the overall economy can be described as significant*; given the year-on-year increase in the number of inbound tourists, Hong Kong’s ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, ~~thus hindering economic development and affecting~~; *in addition, in undertaking urban planning, the Government fails to consider it from the tourism perspective and formulate relevant measures; the Government must strike a balance between conservation and development, so as not to hinder the development of the tourism industry and Hong Kong as a whole and affect people’s daily lives*; in this connection, this Council urges the Government to formulate *diversified* long-term planning ~~for the tourism industry to~~ *and comprehensive industrial policies and measures for the tourism industry, including attracting more tourists to Hong Kong to enjoy the fruits of conservation with Hong Kong people and achieve economic benefits by the conservation and revitalization of buildings and the environment, strengthening the tourism industry-related manpower training, and formulating laws and regulations conducive to the healthy development of the tourism industry, so as to* alleviate the pressure on traditionally popular tourism

districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry.

Note: Hon Tony TSE's amendment is marked in ***bold and italic type*** or with deletion line.

3. Motion as amended by Hon TANG Ka-piu

That, ~~given~~ ***with*** the year-on-year increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry; ***specific proposals should include:***

- (1) ***to regularly review Hong Kong's capability of receiving tourists, and in formulating long-term planning for the tourism industry, to fully listen to the views of industry practitioners and trade unions;***
- (2) ***to establish a tourism bureau to co-ordinate and handle issues relating to the development of the tourism industry, etc., and to proactively conduct a study on the formulation of policies to dovetail with the tourism development, so as to reduce the inconvenience caused by tourists to Hong Kong people's daily lives;***
- (3) ***to develop tourism and cultural resources in the various districts throughout the territory, so as to drive the local cultural and economic development of the various districts;***
- (4) ***to perfect various ancillary facilities (e.g. economy hotels, thematic shopping malls, transport and car park facilities, etc.), and to set up sight-seeing night markets and souvenir streets, so as to strengthen Hong Kong's tourism brand and expand its visitor carrying capacity; and***
- (5) ***to affirm the professional qualifications and career development of local tour escorts and tourist guides, so as to upgrade the quality and status of professional tourism personnel.***

Note: Hon TANG Ka-piu's amendment is marked in ***bold and italic type*** or with deletion line.

4. Motion as amended by Hon Gary FAN

That, ~~given since the implementation of the Individual Visit Scheme in 2003, a large number of Mainland tourists have come to Hong Kong, resulting in the serious situation of tourist homogeneity; in addition, the implementation of the ‘multiple entry permits’ measure by Shenzhen in 2012 has even led to serious smuggling activities by parallel traders in Hong Kong; as the year-on-year increase in the number of inbound tourists, Hong Kong’s ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting~~ *has affected* people’s daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry to ~~alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry;~~ *the relevant measures should include:*

- (1) *to study Hong Kong’s total visitor carrying capacity, and based on the findings, to cap the annual number of tourists under the Individual Visit Scheme;*
- (2) *to consider expeditiously implementing the entry policy of ‘one trip per day’, so as to eradicate smuggling activities on parallel trades and reduce the negative impact of such smuggling activities on Hong Kong people’s daily lives and the retail industry;*
- (3) *to consider refusing the entry of people who have committed smuggling offences into Hong Kong, so as to deter smuggling activities on parallel trades;*
- (4) *in the long run, to consider abolishing the ‘multiple entry permits’ measure;*
- (5) *in the long run, to consider reclaiming the vetting and approval right under the Individual Visit Scheme, so that the Hong Kong Government can take active administrative measures to control the number of inbound tourists;*
- (6) *to request the Hong Kong Tourism Board to concentrate its resources on promoting Hong Kong’s tourism industry overseas, so as to attract tourists from markets other than the Mainland and enhance tourist diversification; and*

- (7) *to suggest the Hong Kong Tourism Board to consider introducing activities such as local eco-tourism and local cultural tourism, etc., so as to increase tourists' choices of activities other than shopping.*

Note: Hon Gary FAN's amendment is marked in *bold and italic type* or with deletion line.

5. Motion as amended by Hon SIN Chung-kai

That, ~~given the year-on-year increase in the number of inbound tourists,~~ *according to the information of the Tourism Commission, the number of inbound tourists in 2012 has increased by 16% over 2011, reaching about 48.6 million; given that* Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, *and the monitoring of travel agents and tourist guides as well as the system of the travel insurance are not comprehensive,* thus hindering economic development and affecting people's daily lives; ~~in this connection,~~ this Council urges the Government to formulate long-term planning for the tourism industry to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry; *the relevant measures should include:*

- (1) *to request the Government to expeditiously submit a bill on establishing a travel industry authority to strengthen the monitoring of travel agents and tourist guides;*
- (2) *to propose amendments to the Travel Agents Ordinance, put in place a demerit point system based on objective criteria, and require each travel agent to appoint two registered authorized representatives; when travel agents and tourist guides are found to be non-compliant, to deduct points from them, with possible temporary licence suspension for minor non-compliance and licence revocation for serious non-compliance; when a travel agent is found to be non-compliant, to deduct points from both of its two authorized representatives; and after the persons concerned have incurred full demerit points, to forbid them to serve as authorized representatives of travel agents, so as to prevent travel agents from changing their names to evade penalty;*
- (3) *regarding licensing systems and handling of complaints, apart from making reference to the current accreditation system of the Travel Industry Council of Hong Kong, to propose improvements to the licensing systems for tourist guides and tour escorts, so as to upgrade tourism practitioners' quality and service standard in the long run;*

and apart from conducting a preliminary inspection of consumer complaints about and claims against travel agents and/or their employees, to switch the existing mediation role of the Travel Industry Council of Hong Kong to the purview of the Travel Industry Authority to be set up in the future;

- (4) *dovetailing with the conservation policy, to protect Hong Kong's natural landscape, as well as conserve buildings with local characteristics and intangible cultural heritage, etc., so as to attract tourists; and*
- (5) *to develop the Lantau Island into a leisure ecological park, so as to increase the number of scenic spots in Hong Kong.*

Note: Hon SIN Chung-kai's amendment is marked in ***bold and italic type*** or with deletion line.

6. Motion as amended by Hon WONG Ting-kwong

That, ~~given~~ ***with*** the year-on-year increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry, ***to proactively study the setting up of a border business and shopping centre, and to develop leisure agriculture and fisheries industries*** to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry.

Note: Hon WONG Ting-kwong's amendment is marked in ***bold and italic type*** or with deletion line.

7. Motion as amended by Hon Ronny TONG

That, ***the tourism industry is a major industry in Hong Kong; according to statistics, the number of inbound tourists in the first seven months of 2013 has increased by 13.1% over the same period in 2012, reflecting the unlimited development potential of the tourism industry;*** given the year-on-year increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to

formulate long-term planning for the tourism industry, *enhance tourist spots, develop the countryside and green tourism projects* to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and, *coupled with public education, to strengthen people's care for the countryside environment and their awareness of keeping it clean, so as to* promote the sustainable development of the tourism industry.

Note: Hon Ronny TONG's amendment is marked in *bold and italic type* or with deletion line.

8. Motion as amended by Hon Michael TIEN

That, ~~given the year-on-year~~ *with the continuous* increase in the number of inbound tourists *in recent years*, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry to alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry, *including the construction of a mega shopping complex with hotels in the Northwest New Territories and North Lantau to increase the benefits from the Individual Visit Scheme and divert the spending power of Individual Visit Scheme visitors to remote districts, so as to provide retail and tourism-related jobs to assist local residents in getting nearby employment, in particular, to help the working poor secure a job in their own districts, and to release the labour force of housewives.*

Note: Hon Michael TIEN's amendment is marked in *bold and italic type* or with deletion line.

9. Motion as amended by Hon Vincent FANG

That, *Hong Kong is a tourism and shopping hub welcomed by both international and Mainland tourists, and the relevant industries have been driven to become one of the local pillar industries;* given the year-on-year increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., *have not seen any corresponding increase, and* have obviously become insufficient, thus hindering economic development ~~and~~, affecting people's daily lives; ~~in this connection,~~ *and turning business opportunities into crises,* this Council urges the Government to *examine the visitor carrying capacity of Hong Kong's existing tourism-related facilities, and to* formulate long-term planning for the

tourism industry to, *so as to* alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry; *the relevant measures should include:*

- (1) *to expand Hong Kong's tourism contents and scenic spots, to develop the Lantau Island, which has only undergone some initial development, into a tourism resort area, and to build more large-scale shopping facilities near control points and along rail lines;*
- (2) *to increase the number of hotels of different classes, especially resort hotels, in various districts with planning;*
- (3) *to hold discussions with the Mainland on appropriately adjusting the number of inbound Mainland tourists under the Individual Visit Scheme and reviewing the 'multiple entry permits' measure, so as to know in advance the number of inbound Mainland tourists to avoid exceeding Hong Kong's visitor carrying capacity, and to curb the operation of parallel traders which affects Hong Kong people's daily lives and commodity prices;*
- (4) *to expedite the finalization of a third runway at the airport, to make advance planning for the required ancillary facilities and transport based on the handling capacity of Mainland-Hong Kong control points to be completed in future, and to improve the handling capacity of existing control points; and*
- (5) *to upgrade travel agents' service quality and the professional standard of tourism practitioners, including strengthening the monitoring of travel agents' operation, tour escorts and tourist guides as well as the training for tourism practitioners.*

Note: Hon Vincent FANG's amendment is marked in *bold and italic type* or with deletion line.

10. Motion as amended by Hon CHAN Chi-chuen

That, given the ~~year-on-year~~ *substantial* increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have ~~obviously become insufficient~~ *exceeded their coping capacity*, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to *immediately review the 'multiple entry permits' measure, and to* formulate long-term planning for the tourism industry *in accord with local characteristics* to alleviate the pressure on traditionally popular tourism

districts, *as well as to* raise the visitor carrying capacity, ~~and~~ *and the desire of tourists from various places in the world to visit Hong Kong, so as to* promote the sustainable development of the tourism industry.

Note: Hon CHAN Chi-chuen's amendment is marked in *bold and italic type* or with deletion line.

11. Motion as amended by Hon Paul TSE

That, given the year-on-year increase in the number of inbound tourists, Hong Kong's ancillary facilities in respect of scenic spots, hotels, transport, shopping and control points, etc., have obviously become insufficient, thus hindering economic development and affecting people's daily lives; in this connection, this Council urges the Government to formulate long-term planning for the tourism industry ~~to~~ *and study the establishment of a tourism bureau to consolidate the relevant structures relating to the tourism industry, such as the Hong Kong Tourism Board, the Tourism Commission, the Home Affairs Department and the Travel Industry Council of Hong Kong, etc., and to undertake the overall planning, promotion and regulation of the tourism industry, so as to* alleviate the pressure on traditionally popular tourism districts, raise the visitor carrying capacity, and promote the sustainable development of the tourism industry.

Note: Hon Paul TSE's amendment is marked in *bold and italic type* or with deletion line.