# ITEM FOR PUBLIC WORKS SUBCOMMITTEE OF FINANCE COMMITTEE

# **HEAD 703 – BUILDINGS**

Recreation, Culture and Amenities – Mixed amenity packages 56RG – Government Complex in Area 14 (Siu Lun), Tuen Mun

Members are invited to recommend to the Finance Committee the upgrading of **56RG** to Category A at an estimated cost of \$1,201.3 million in money-of-the-day prices.

#### **PROBLEM**

We need to provide sport and community facilities in Tuen Mun to meet the needs of the local community.

#### **PROPOSAL**

2. The Director of Architectural Services, with the support of the Secretary for Home Affairs, proposes to upgrade **56RG** to Category A at an estimated cost of \$1,201.3 million in money-of-the-day (MOD) prices for the construction of a government complex in Area 14 (Siu Lun), Tuen Mun.

#### PROJECT SCOPE AND NATURE

3. The project site occupies an area of about 5 400 square metres (m<sup>2</sup>) at Siu Lun Street near Castle Peak Road, in Area 14, Tuen Mun. The proposed scope of works under **56RG** includes –

# **Sports Centre for Leisure and Cultural Services Department**

- (a) a multi-purpose arena with seating capacity of 500 persons (comprising 300 permanent and 200 retractable seats) which can be used as two basketball courts or two volleyball courts or eight badminton courts;
- (b) two multi-purpose activity rooms which can be combined into one large activity room;
- (c) a table-tennis room;
- (d) a children's play room;
- (e) an outdoor climbing wall; and
- (f) ancillary facilities, including babycare rooms, toilets, changing rooms, a first aid room, a management and booking office, a control room, a conference room and an equipment store room;

#### **Community Hall for Home Affairs Department**

- (g) a multi-purpose hall with seating capacity of 450 persons and a stage which can be converted into two smaller venues divided by full-height partitions;
- (h) a stage store room;
- (i) a multi-purpose stage meeting room;
- (j) male and female dressing rooms;
- (k) a multi-purpose conference room; and

(l) ancillary facilities including a management office with a store room, toilets, and mechanical and electrical plant rooms;

# **Tuen Mun Delivery Office cum Speedpost Centre for Post Office (PO)**

- (m) Mail Delivery Office, including mail sorting office section, office accommodation, registered letter enclosure, enclosure for surcharged and redirected mail handling, records & stationery offices, server room and circulation area;
- (n) Speedpost Section, including Speedpost processing areas, two enclosures for overnight storage of call-for / pending delivery / undeliverable mail items, and record & stationery offices; and
- (o) ancillary facilities, including a rest room, a meeting/interview room, changing rooms, a cleaner's store, a pantry, toilets and shower facilities;

#### **Tuen Mun Regional Office for Immigration Department (ImmD)**

- (p) Joint Immigration/Registration of Persons Office, including office accommodation, public waiting area, public facilities such as babycare room, electronic service facilities; and
- (q) Births Registry and Marriage Registry, including office accommodation, public waiting area, and public facilities such as babycare room in the Births Registry, marriage hall, bride room and photo-taking corner in the Marriage Registry;

# **Butterfly Social Security Field Unit for Social Welfare Department (SWD)**

- (r) office accommodation;
- (s) reception area;
- (t) counter/interviewing booths;
- (u) public waiting area; and
- (v) ancillary facilities, including pantry, server rooms and interview rooms;

# Ancillary facilities for shared-use by departments

- (w) loading and unloading areas; and
- (x) parking spaces.

A location plan and a site plan of the proposed government complex are at Enclosures 1 and 2. The floor plans, a section plan, a barrier-free access plan, and an artist's impressions for the proposed government complex are at Enclosures 3 to 14. Subject to funding approval of the Finance Committee, we plan to commence construction in December 2014 for completion in June 2018.

#### **JUSTIFICATION**

#### **Sports Centre**

4. Tuen Mun District has a current population of about 497 700, we expect it will increase to 528 400 by 2021. Whilst the Hong Kong Planning Standards and Guidelines suggest a provision of eight sports centres for Tuen Mun District by 2021, there are only four sports centres in the district<sup>1</sup> at present. The average usage rate of these centres is about 80% in the past three years. The proposed sports centre will help cater for the local demand. With four housing estates (Sam Shing Estate, On Ting Estate, Siu Lun Court and Chi Lok Fa Yuen), six secondary schools and six primary schools nearby, we believe that the proposed sports centre will be well-utilised by local residents and students.

/ Community .....

The four existing sports centres are Leung Tin Sports Centre, Tai Hing Sports Centre, The Jockey Club Tuen Mun Butterfly Beach Sports Centre and Yau Oi Sports Centre.

#### Community Hall

5. Currently, there is no community hall facility in the vicinity of the proposed government complex. Residents in the south-eastern part of Tuen Mun District need to make use of the On Ting/Yau Oi Community Centre and the Tuen Mun Town Centre Community Hall, both are two Light Rail Stations or about 20 minutes' walk away. Moreover, these two community hall facilities are already heavily utilised with an average utilisation rate of about 75% and 86% in 2013 respectively. The proposed community hall can meet the strong demand for community hall facilities arising from the increasing aspirations and needs of the population in the vicinity. Local residents will be benefited after its completion.

#### Other Government Facilities

- 6. The current Tuen Mun Delivery Office cum Speedpost Centre of the PO is located in an existing commercial premise at San Hui, Tuen Mun. Relocation of the PO facilities to the site will ensure the provision of a stable mail delivery service to Tuen Mun District as it may be difficult to find an alternative site in case the existing tenancy is not being renewed.
- 7. ImmD's Regional Office in Tuen Mun will replace the Tuen Mun District Births Registry and Tuen Mun Marriage Registry to provide "one-stop shop" services to the local community. This new office will provide registration of persons, travel document applications, extension of stay applications, as well as births and marriage registration services. Members of the public may make use of the diversified immigration services in a single visit, instead of having to go to various places for different services.
- 8. The reprovisioning of SWD's Butterfly Social Security Field Unit from the existing commercial premises at Hoi Wing Road, Tuen Mun to the site will provide a steady and permanent office for serving the public. The new office will provide an operationally better environment for the provision of social welfare services to the public. Moreover, the enhanced services will strengthen the support for the future development of the south-eastern part of Tuen Mun District.

# FINANCIAL IMPLICATIONS

9. We estimate the capital cost of the project to be \$1,201.3 million in MOD prices (please see paragraph 10 below), broken down as follows –

		\$ million	
(a)	Site works	4.8	
(b)	Piling	97.7	
(c)	Building <sup>2</sup>	484.4	
(d)	Building services <sup>3</sup>	185.0	
(e)	Drainage	10.9	
(f)	External works	23.7	
(g)	Additional energy conservation measures	16.6	
(h)	Furniture and equipment <sup>4</sup>	28.0	
(i)	Consultants' fees	2.0	
(j)	Contingencies	85.3	
	Sub-total	938.4	(in September
(k)	Provision for price adjustment	262.9	2013 prices)
	Total	1,201.3	(in MOD prices)

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<sup>&</sup>lt;sup>2</sup> Building works cover construction of substructure and superstructure of the building.

Building service works cover the electrical installations, ventilation and air-conditioning installations, fire service installations, lift and escalator and other specialist installations.

<sup>&</sup>lt;sup>4</sup> The estimated cost is based on an indicative list of furniture and equipment.

The design and contract administration of the project will be undertaken by in house resources. We propose to engage consultants to undertake contract administration for the environmental works of the project. A detailed breakdown of the estimate for consultants' fees is at Enclosure 15. The construction floor area (CFA) of the project is about 23 800 m<sup>2</sup>. The estimated construction unit cost, represented by the building and building services costs, is \$28,126 per m<sup>2</sup> of CFA in September 2013 prices. We consider this comparable to that of similar projects built by the Government.

10. Subject to funding approval, we will phase the expenditure as follows –

Year	\$ million (Sept 2013)	Price adjustment factor	\$ million (MOD)
2014 - 15	8.0	1.05450	8.4
2015 – 16	70.0	1.11777	78.2
2016 - 17	200.0	1.18484	237.0
2017 – 18	295.0	1.25593	370.5
2018 – 19	180.0	1.33128	239.6
2019 - 20	100.0	1.40117	140.1
2020 - 21	60.0	1.47123	88.3
2021 - 22	25.4	1.54479	39.2
	938.4		1,201.3

- 11. We have derived the MOD estimates on the basis of the Government's latest set of assumptions on the trend rate of change in the prices of public sector building and construction output for the period 2014 to 2022. Subject to funding approval, we will deliver the construction works through a lump sum contract because we can clearly define the scope of works in advance. The contract will provide for price adjustments.
- 12. We estimate the annual recurrent expenditure arising from this project to be about \$54.8 million. The capital and recurrent costs arising from the project would be taken into consideration when determining the affected fees and charges as appropriate in future.

#### **PUBLIC CONSULTATION**

- 13. We consulted the Environment, Hygiene and District Development Committee (EHDDC) of the Tuen Mun District Council on the conceptual layout of the project on 23 March 2012. A progress report was made to EHDDC on 19 July 2013 and a report on the latest development and layout was made to EHDDC on 21 March 2014. Members supported the project and requested its early implementation.
- 14. We consulted the Legislative Council Panel on Home Affairs on 11 April 2014. Members supported submitting the funding proposal to the Public Works Subcommittee for consideration.

#### **ENVIRONMENTAL IMPLICATIONS**

- 15. The project is not a designated project under the Environmental Impact Assessment Ordinance (Cap. 499). In February 2013, we carried out a Preliminary Environmental Review (PER) for the project and agreed the findings with the Director of Environmental Protection. It was concluded that with proper building layout and design measures, the project would not have long-term environmental impacts. We will implement the mitigation measures recommended in the PER.
- During construction, we will control noise, dust and site run-off nuisances to within established standards and guidelines through the implementation of mitigation measures in the relevant contract. These include the use of silencers, mufflers, acoustic linings or shields and the building of barrier walls for noisy construction activities, frequent cleaning and watering of the site, and the provision of wheel-washing facilities.
- At the planning and design stages, we have considered measures to reduce the generation of construction waste where possible (e.g. using metal site hoardings and signboards so that these materials can be recycled or reused in other projects). In addition, we will require the contractor to reuse inert construction waste (e.g. use of excavated materials for filling within the site) on site or in other suitable construction sites as far as possible, in order to minimise the disposal of inert construction waste at public fill reception facilities<sup>5</sup>. We will encourage the contractor to maximise the use of recycled/recyclable inert construction waste, and the use of non-timber formwork to further reduce the generation of construction waste.

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Public fill reception facilities are specified in Schedule 4 of the Waste Disposal (Charges for Disposal of Construction Waste) Regulation. Disposal of inert construction waste in public fill reception facilities requires a licence issued by the Director of Civil Engineering and Development.

- 18. At the construction stage, we will also require the contractor to submit for approval a plan setting out the waste management measures, which will include appropriate mitigation means to avoid, reduce, reuse and recycle inert construction waste. We will ensure that the day-to-day operations on site comply with the approved plan. We will require the contractor to separate the inert portion from non-inert construction waste on site for disposal at appropriate facilities. We will control the disposal of inert construction waste and non-inert construction waste at public fill reception facilities and landfills respectively through a trip-ticket system.
- 19. We estimate that the project will generate in total about 24 900 tonnes of construction waste. Of these, we will reuse about 5 300 tonnes (21.3%) of inert construction waste on site and deliver 15 800 tonnes (63.4%) of inert construction waste to public fill reception facilities for subsequent reuse. We will dispose of the remaining 3 800 tonnes (15.3%) of non-inert construction waste at landfills. The total cost for accommodating construction waste at public fill reception facilities and landfill sites is estimated to be \$0.90 million for this project (based on a unit charge rate of \$27 per tonne for disposal at public fill reception facilities and \$125 per tonne at landfills as stipulated in the Waste Disposal (Charges for Disposal of Construction Waste) Regulation).

#### HERITAGE IMPLICATIONS

20. This project will not affect any heritage site, i.e. all declared monuments, proposed monuments, graded historic sites/buildings, sites of archaeological interest and Government historic sites identified by the Antiquities and Monuments Office.

# LAND ACQUISITION

21. The project does not require any land acquisition.

# ENERGY CONSERVATION, GREEN AND RECYCLED FEATURES

- 22. This project will adopt various forms of energy efficient features and renewable energy technologies, in particular
  - (a) water-cooled chiller (evaporative cooling tower using fresh water);
  - (b) variable speed drive for chillers;

- (c) automatic demand control of chiller water circulation system;
- (d) demand control of fresh air supply with carbon dioxide sensors;
- (e) heat pipes for heat energy reclaim of exhaust air;
- (f) heat pump for domestic hot water;
- (g) automatic demand control of supply air;
- (h) LED type light fittings;
- (i) solar hot water system; and
- (j) photovoltaic system.
- 23. For greening features, we will provide greening on appropriate area of the rooftops and facades of the building for environmental and amenity benefits.
- 24. For recycled features, we will adopt rainwater recycling system for landscape irrigation.
- 25. The total estimated additional cost for adoption of the above features is around \$16.6 million (including \$3.8 million for energy efficient features), which has been included in the cost estimate of the project. The energy efficient features will achieve 10.6% energy savings in the annual energy consumption with a payback period of about 4.3 years.

#### **BACKGROUND INFORMATION**

We upgraded **56RG** to Category B in September 2010. We engaged consultants to undertake various services, including topographical survey in February 2011, ground investigation in May 2011, Preliminary Environmental Review in November 2011 and Traffic Impact Assessment in January 2011, at a total cost of about \$1.2 million. The services provided by the consultants, which have been completed, are funded under block allocation **Subhead 3100GX** "Project feasibility studies, minor investigations and consultants' fees for items in Category D of the Public Works Programme".

27. To make available space for the development of the project, the 14 existing trees within the project boundary have to be removed from the site, including 11 trees to be felled, one trees to be transplanted within the project site and two trees to be transplanted outside the site. All trees to be removed are not important trees<sup>6</sup>. We will incorporate planting proposals as part of the project, including the planting of 22 trees, 3 500 shrubs, 16 500 groundcovers, and 30m<sup>2</sup> of grassed area.

28. We estimate that the proposed works will create about 368 jobs (340 for labourers and 28 for professional/technical staff) providing a total employment of 8 470 man-months.

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Home Affairs Bureau May 2014

<sup>&</sup>quot;Important trees" refer to trees in the Register of Old and Valuable trees, or any trees that meet one or more of the following criteria—

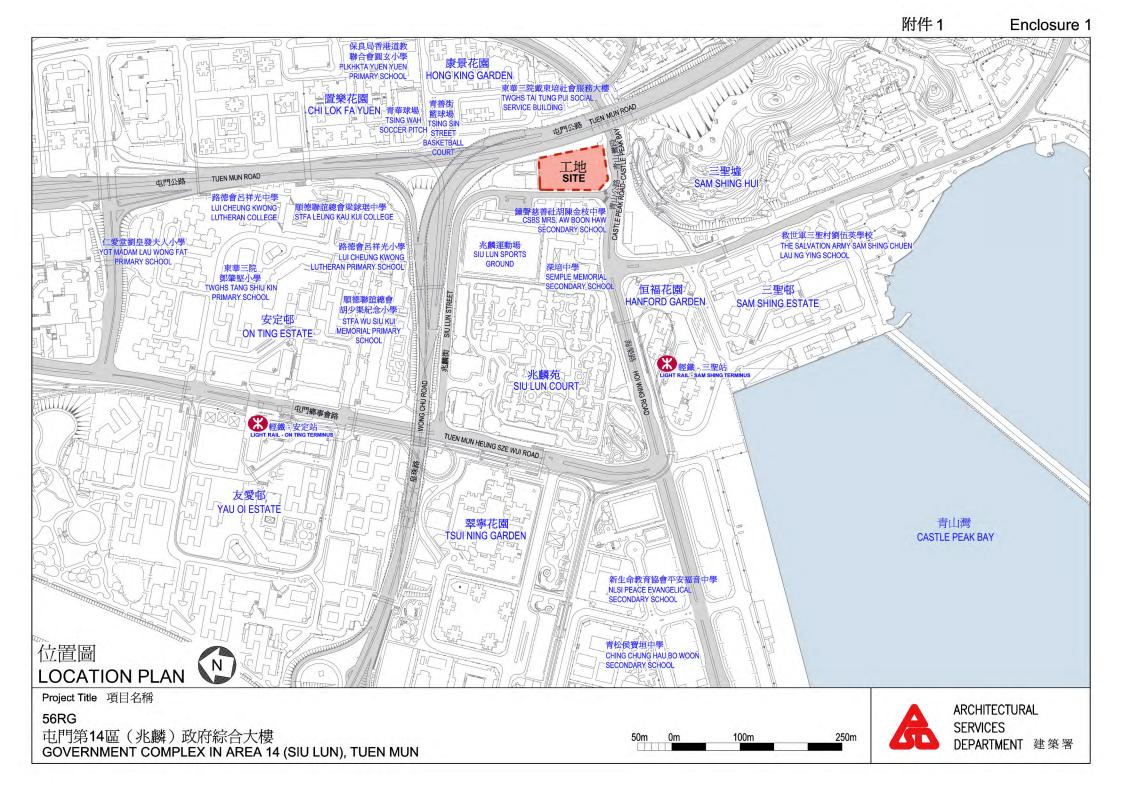
<sup>(</sup>a) trees of 100 years old or above;

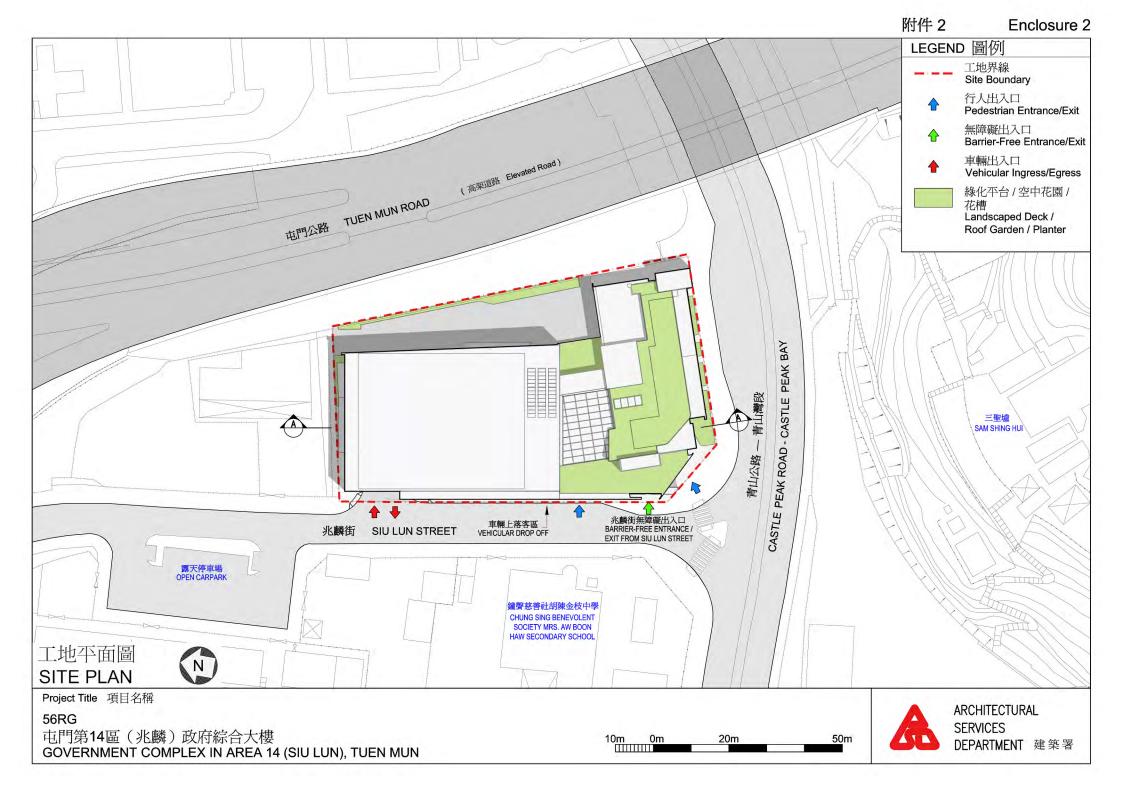
<sup>(</sup>b) trees of cultural, historical or memorable significance, e.g. Fung Shui tree, tree as landmark of monastery or heritage monument, and trees in memory of an important person or event;

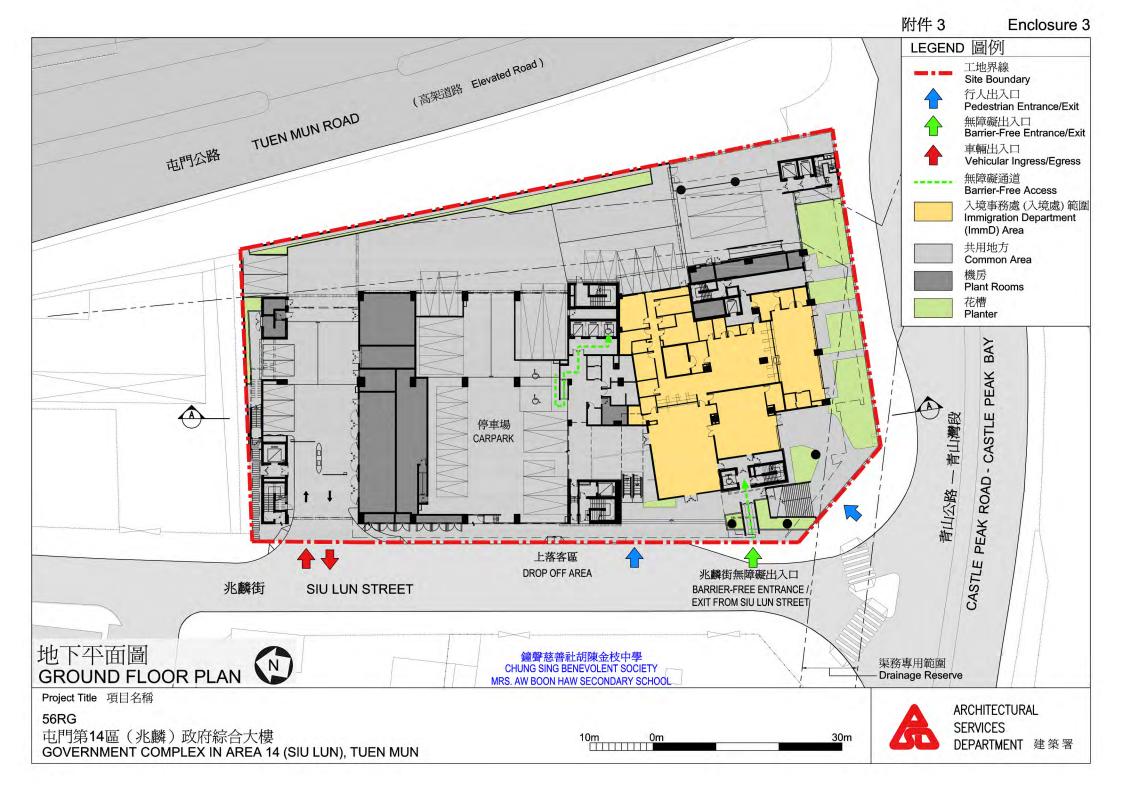
<sup>(</sup>c) trees of precious or rare species;

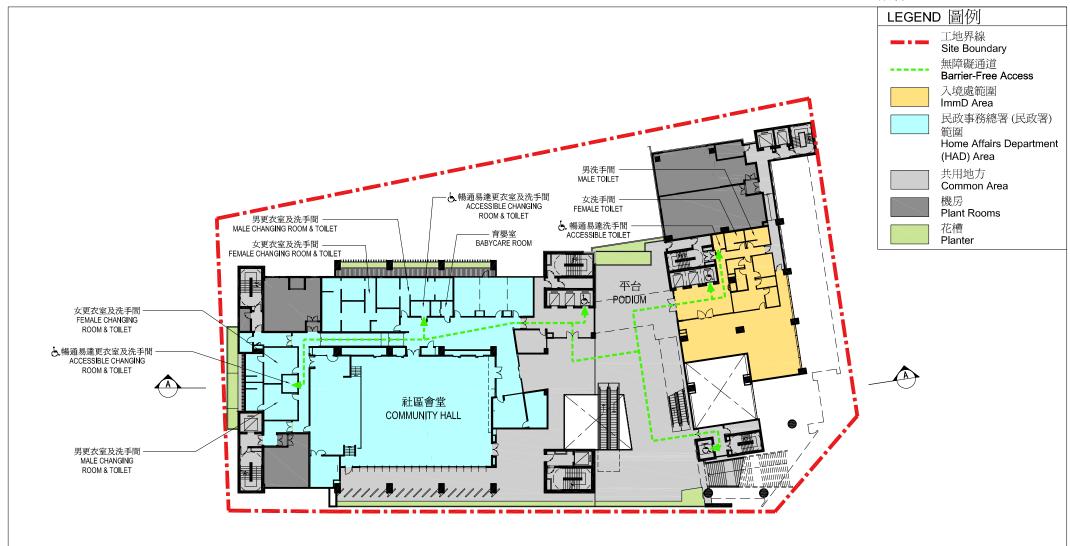
<sup>(</sup>d) trees of outstanding form (taking account of overall tree sizes, shape and any special features) e.g. trees with curtail like aerial roots, trees growing in unusual habitat; or

<sup>(</sup>e) trees with trunk diameter equal or exceeding 1.0 metre (m) (measured at 1.3m above ground level), or with height/canopy spread equal or exceeding 25m.









一樓平面圖 FIRST FLOOR PLAN

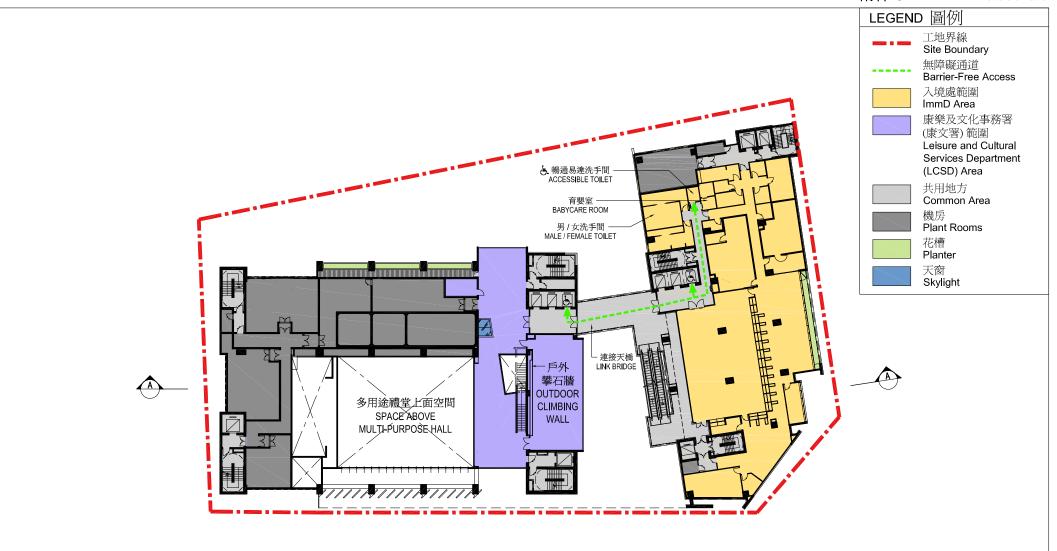


Project Title 項目名稱

56RG







# 二樓平面圖



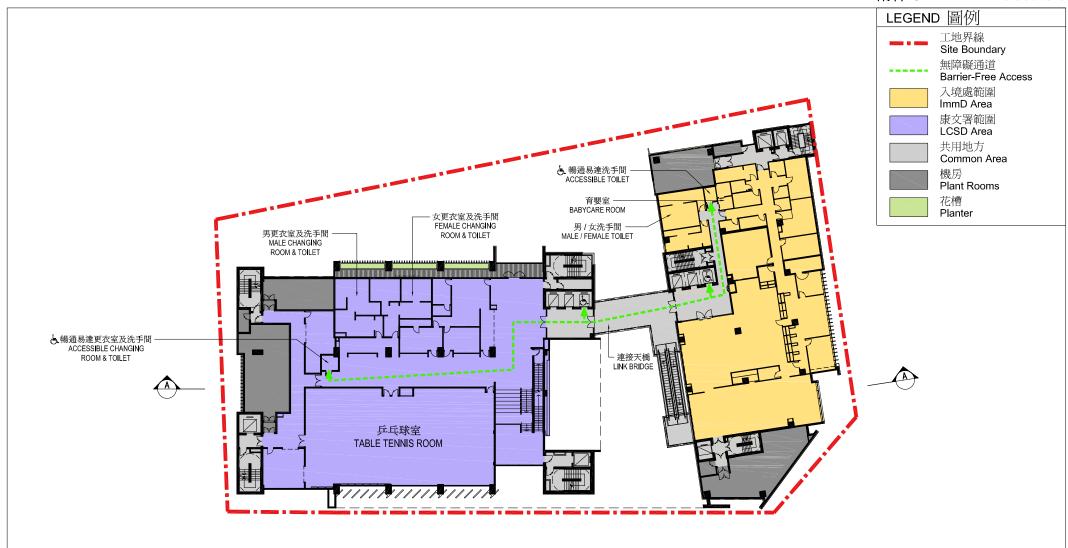
Project Title 項目名稱

56RG

屯門第14區(兆麟)政府綜合大樓 GOVERNMENT COMPLEX IN AREA 14 (SIU LUN), TUEN MUN 10m 0 30m 0m



**SERVICES** DEPARTMENT 建築署



三樓平面圖 THIRD FLOOR PLAN

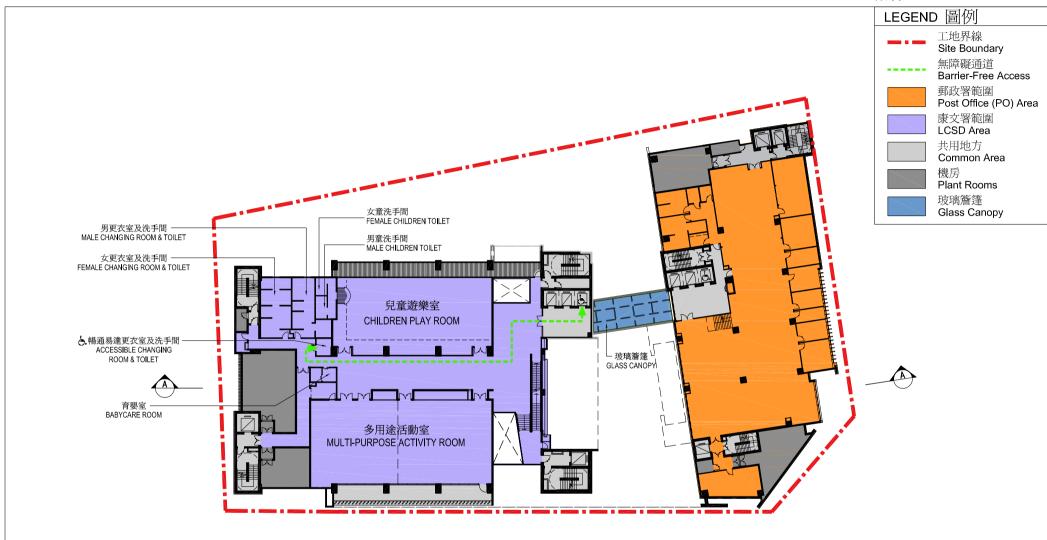


Project Title 項目名稱

56RG







# 四樓平面圖 FOURTH FLOOR PLAN



Project Title 項目名稱

56RG







四樓夾層平面圖 FOURTH (MEZZANINE) FLOOR PLAN



Project Title 項目名稱

56RG







五樓平面圖 FIFTH FLOOR PLAN



Project Title 項目名稱

56RG

屯門第14區(兆麟)政府綜合大樓 GOVERNMENT COMPLEX IN AREA 14 (SIU LUN), TUEN MUN 10m 0m 30m



ARCHITECTURAL SERVICES DEPARTMENT 建築署



六樓平面圖 SIXTH FLOOR PLAN

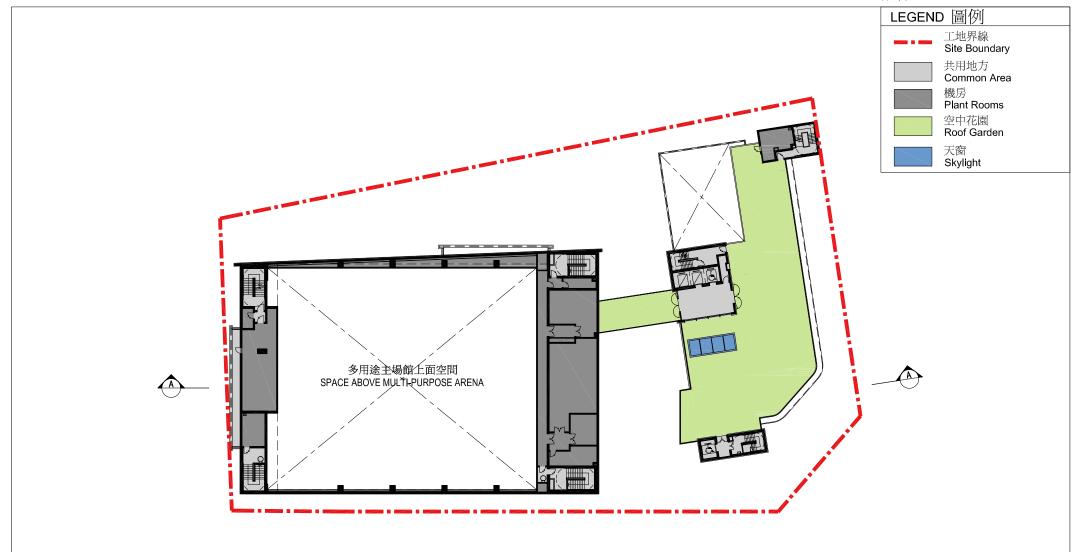


Project Title 項目名稱

56RG

屯門第14區(兆麟)政府綜合大樓 GOVERNMENT COMPLEX IN AREA 14 (SIU LUN), TUEN MUN 10m 0m 30m





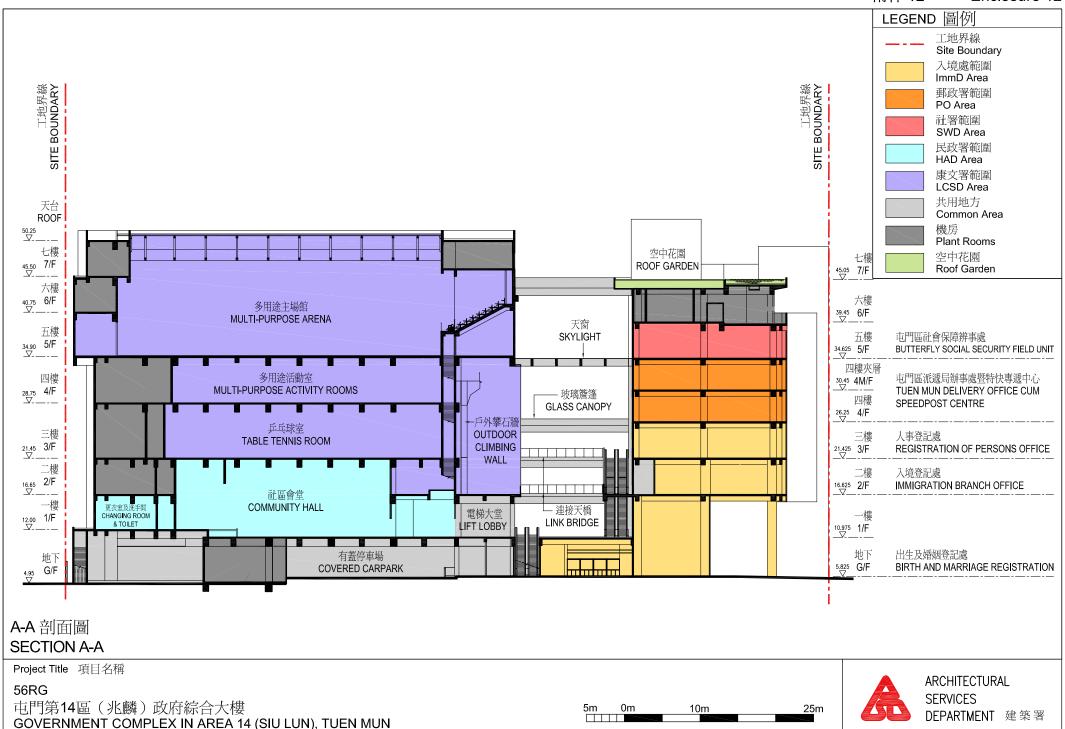


Project Title 項目名稱

56RG

屯門第14區(兆麟)政府綜合大樓 GOVERNMENT COMPLEX IN AREA 14 (SIU LUN), TUEN MUN 10m 0m 30m





**Existing Bus Stop** 

工地界線 Site Boundary **Existing Minibus Stop** 

現有行人過路處 Existing At-grade Pedestrian Crossing

**Existing Light Rail Terminus** 

**Existing Taxi Stand** 

現有有蓋行人天橋 / 隧道 (設有無障礙斜道) Existing Covered Footbridge / Tunnel with Accessible Ramp

Project Title 項目名稱

#### **56RG**

屯門第14區(兆麟)政府綜合大樓 GOVERNMENT COMPLEX IN AREA 14 (SIU LUN), TUEN MUN



ARCHITECTURAL **SERVICES** DEPARTMENT 建築署



從東面望向大樓的構思圖

PERSPECTIVE VIEW FROM EASTERN DIRECTION (ARTIST'S IMPRESSION)

Project Title 項目名稱

56RG



# 56RG - Government Complex in Area 14 (Siu Lun), Tuen Mun

# Breakdown of the estimates for consultants' fees (in September 2013 prices)

			Estimated man- months	Average MPS* salary point	Multiplier	Estimated fee (\$ million)
(a)	Consultants' fees for contract administration of environmental works (Note 1)	Professional Technical	_	<u>-</u>	-	1.4 0.6
					Sub-total	2.0

#### **Notes**

1. The consultants' fees for contract administration of environmental works is calculated in accordance with the existing environmental works consultancy agreement for **56RG**. The assignment will only be executed subject to Finance Committee's funding approval to upgrade **56RG** to Category A.