For discussion on 9 December 2013

Legislative Council Panel on Education

94EB - Redevelopment of Ying Wa Girls' School at Robinson Road, Hong Kong Increase in Approved Project Estimate

PURPOSE

This paper seeks Members' support for increasing the approved project estimate (APE) for the approved capital works project – Redevelopment of Ying Wa Girls' School at Robinson Road, Hong Kong (the Project) by \$220.7 million.

BACKGROUND

- 2. In June 2012, the Finance Committee approved the upgrading of the Project to Category A at an estimated cost of \$432.7 million in MOD prices. The approved scope of the Project includes demolition of the existing buildings of Ying Wa Girls' School (the School) at 76 Robinson Road (Site A) as well as the buildings at 2 Breezy Path (Site B), and the construction of a 30-classroom secondary school premises on the cleared sites to provide for the following facilities
 - (a) 30 classrooms;
 - (b) 26 special rooms, comprising two music rooms, a visual arts room, three computer-assisted learning rooms, a preparation room for computer-assisted learning, two integrated science laboratories, a preparation room for integrated science laboratory, a multi-purpose room, and 15 other equipment-based multi-purpose rooms;
 - (c) a library-cum-language room;
 - (d) a guidance activity room;
 - (e) two interview rooms;
 - (f) three small group teaching rooms;

- (g) administration offices including a principal's office, two deputy principal's offices, a discipline master's office, a career master's office, a staff room, a staff common room, a general office, a conference room, a school social worker's office, a medical inspection room, a general store, a pantry, a printing room and a security store;
- (h) an assembly hall, a stage, a chair store and a dressing room;
- (i) areas for physical education including covered playgrounds, multi-purpose areas, a student activity centre, a physical education store and two changing rooms;
- (j) a green corner; and
- (k) ancillary facilities including disabled/fireman's lifts, facilities for the physically disabled, a tuck shop-cum-central food portioning area, a guard booth, a refuse store, caretakers' quarters and toilets.
- 3. A site plan showing the proposed works is at Enclosure 1.

JUSTIFICATIONS

- 4. Following the funding approval of the FC in June 2012, the School Sponsor invited tenders based on a two-contract arrangement in which demolition of the existing school, site formation, foundation and sub-structure works for Site A were covered in the first contract while all the remaining works of the Project were grouped under the second contract. The tender of the first contract was let on 4 December 2012 and returned on 11 January 2013. The lowest returned tender much exceeded the relevant budgetary allowance in This tender was not accepted as this would leave the remaining funding insufficient to complete the whole project. In order to eliminate the financial uncertainty and to attract more contractors to submit tender for the project with a view to lowering the tender price by introducing more competition, all the works in the Project were combined into a single contract. This second tender was let on 22 April 2013 and returned on 21 June 2013. However, all the tenders returned were still much higher than the original estimate allowed in the APE.
- 5. As a further attempt to minimize the total cost of the Project, the School Sponsor initiated tender negotiation with the conforming tenderers whose tenders were clearly more advantageous, where they were invited to submit the best discount offer of their tender prices. A certain price reduction was achieved as a result.

- 6. Having evaluated the tenders received and the outcome of the tender negotiation, and following a review of the financial position of the Project, we consider it necessary to increase the APE from \$432.7 million by \$220.7 million to \$653.4 million in MOD prices in order to cover the additional construction cost under the Project. The increased construction cost as reflected by the returned tenders is believed to be mainly due to higher-than-normal allowances for preliminaries priced by the tenderers due to perceived site difficulty, volatile market situation and the tenderers' risk assessment of the works which could not be reasonably quantified nor estimated at the time when the project estimate was prepared and submitted to the PWSC in May 2012. As a result of this increase in the construction cost, consequential increase in the consultants' fees, remuneration of resident site staff, provision for price adjustment and contingencies are required as well. more detailed comparison of the original APE and the revised project estimate with breakdown is given at Enclosure 2.
- 7. Director of Architectural Services has scrutinized the Project and considered the option of re-tendering the contract with a view to securing a lower tender price. If the Project were to be re-tendered, the completion date would be further delayed by at least 4 to 6 months in addition to the longer than expected time already spent on the first and second tender as well as the tender negotiations. Above all, it is not possible to guarantee that the re-tendered prices will be lower than that of the original tender, especially under the current construction market boom. It is therefore decided not to pursue the option of re-tendering.
- 8. Paragraph 12 of the Public Works Subcommittee paper (No. PWSC(2012-13)16) on the Project discussed at the meeting on 16 May 2012stated that the "capital grant to be provided by the Government will be capped at \$432.7 million in MOD prices. The School Sponsor will be responsible for all additional funding requirements, whether due to higher-than-expected tender outturn or other variations." The underlying intention of this paragraph was to cap the government subvention when higher project cost arises mainly due to variations or change of project scope initiated by the School beyond the provisions of the Schedule of Accommodation (SoA).
- 9. The upsurge in the project cost since the last PWSC submission is however not due to the School's fault or any variation or change of project scope initiated by the School beyond the provisions of the SoA, but due to the reasons mentioned in paragraph 6 above, which are out of control of the School and the Government and beyond expectation.
- 10. The two main teaching blocks of the School were constructed around 50 years ago, respectively in 1953 and 1967. From an educational perspective, the School has strong needs for redevelopment under the policy initiative for redeveloping sub-standard school premises. The proposal follows the existing

policy of providing Government subventions sufficient to enable aided schools to be redeveloped to meet the prevailing SoA requirements and standards. We provided an information paper on the Project to the Panel on 20 April 2012 and at the request of the Panel, supplementary information to Members on 27 April 2012. Members did not raise further questions on the Project.

PROJECT ESTIMATE AND IMPLEMENTATION PLAN

11. The Project is now in Category A. The estimated cost of the Project is about \$653.4 million in MOD prices. Subject to funding approval from the Finance Committee for the proposed increase in APE, the works is expected to commence in the first quarter of 2014 for completion before the first quarter of 2018.

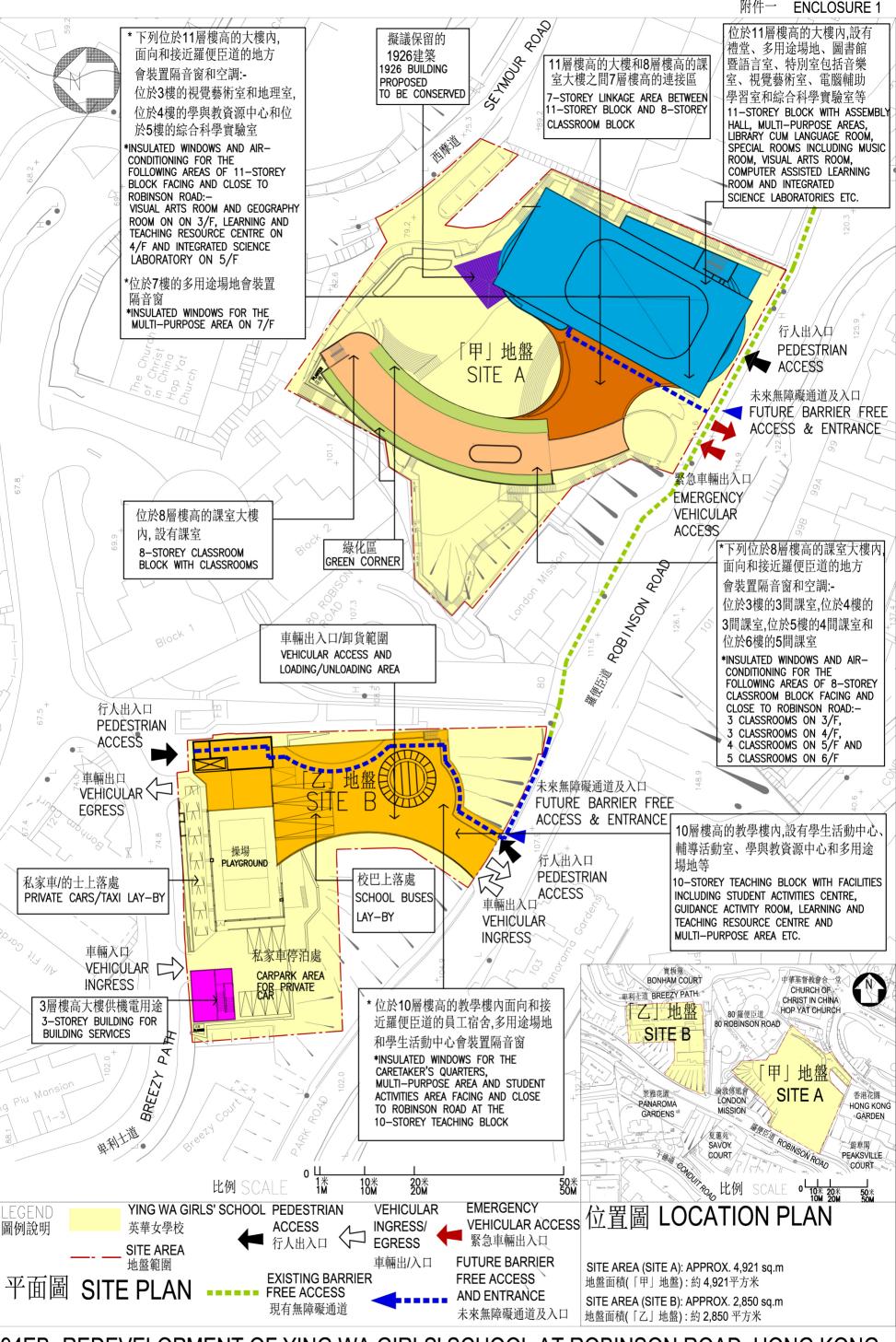
WAY FORWARD

12. To take forward the Project, we propose to make a submission to the Public Works Sub-committee of the Finance Committee for consideration of increasing the APE at its meeting on 22 January 2014.

ADVICE SOUGHT

13. Members are invited to support the proposed increase in government subvention for the Project by raising the APE.

Education Bureau December 2013



94EB- REDEVELOPMENT OF YING WA GIRLS' SCHOOL AT ROBINSON ROAD, HONG KONG 94EB- 香港羅便臣道英華女學校重建計劃

Enclosure 2

A comparison of the original APE with the revised project estimate of 94EB

		Original APE \$ million (in Sep 2011 prices)	Revised project estimate \$ million (in Sep 2013 prices)
(a)	Demolition works	15.4	22.8
(b)	Site formation	39.1	49.9
(c)	Piling	43.4	141.9
(d)	Building	128.7	174.1
(e)	Building services	41.9	45.0
(f)	Drainage	6.7	12.5
(g)	External works	28.1	35.9
(h)	Heritage works	2.7	3.5
(i)	Additional energy conservation measures	2.4	2.6
(j)	Noise mitigation measures	6.5	5.8
(k)	Furniture and equipment	6.8	6.8
(1)	Consultants' fees	5.3	6.5

(m)	Remuneration of resident site staff	3.3	5.0	
(n)	Contingencies	31.5	33.5	
Sub	-Total	361.8	545.8	
(o)	Provision for price adjustment	70.9	107.6	
Total		432.7	653.4	(in MOD prices)
(p)	Construction floor area	13 581m ²	13 581m ²	
(q)	The estimated construction unit cost, represented by the costs of building works, building services works, heritage works and noise mitigating measures	\$13 239/m ²	\$16 818/m ²	