

**立法會**  
***Legislative Council***

LC Paper No. FC69/15-16

(These minutes have been  
seen by the Administration)

Ref : FC/1/1(1)

**Finance Committee of the Legislative Council**

**Minutes of the 53<sup>rd</sup> meeting  
held at Conference Room 1 of the Legislative Council Complex  
on Friday, 12 June 2015, at 3:00 pm**

**Members present:**

Hon Tommy CHEUNG Yu-yan, SBS, JP (Chairman)

Hon CHAN Kin-por, BBS, JP (Deputy Chairman)

Hon Albert HO Chun-yan

Hon LEE Cheuk-yan

Hon James TO Kun-sun

Hon CHAN Kam-lam, SBS, JP

Hon LEUNG Yiu-chung

Hon Emily LAU Wai-hing, JP

Hon Abraham SHEK Lai-him, GBS, JP

Hon Frederick FUNG Kin-kee, SBS, JP

Hon Vincent FANG Kang, SBS, JP

Hon WONG Kwok-hing, BBS, MH

Prof Hon Joseph LEE Kok-long, SBS, JP, PhD, RN

Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Andrew LEUNG Kwan-yuen, GBS, JP

Hon WONG Ting-kwong, SBS, JP

Hon Ronny TONG Ka-wah, SC

Hon Cyd HO Sau-lan, JP

Hon Starry LEE Wai-king, JP

Dr Hon LAM Tai-fai, SBS, JP

Hon CHAN Hak-kan, JP

Dr Hon Priscilla LEUNG Mei-fun, SBS, JP

Hon CHEUNG Kwok-che

Hon WONG Kwok-kin, SBS

Hon IP Kwok-him, GBS, JP  
Hon Mrs Regina IP LAU Suk-yee, GBS, JP  
Hon Paul TSE Wai-chun, JP  
Hon Alan LEONG Kah-kit, SC  
Hon LEUNG Kwok-hung  
Hon Albert CHAN Wai-yip  
Hon WONG Yuk-man  
Hon Claudia MO  
Hon Michael TIEN Puk-sun, BBS, JP  
Hon James TIEN Pei-chun, GBS, JP  
Hon NG Leung-sing, SBS, JP  
Hon Steven HO Chun-yin  
Hon Frankie YICK Chi-ming  
Hon WU Chi-wai, MH  
Hon YIU Si-wing  
Hon Gary FAN Kwok-wai  
Hon MA Fung-kwok, SBS, JP  
Hon Charles Peter MOK, JP  
Hon CHAN Chi-chuen  
Hon CHAN Han-pan, JP  
Dr Hon Kenneth CHAN Ka-lok  
Hon CHAN Yuen-han, SBS, JP  
Hon LEUNG Che-cheung, BBS, MH, JP  
Hon Kenneth LEUNG  
Hon Alice MAK Mei-kuen, JP  
Dr Hon KWOK Ka-ki  
Hon KWOK Wai-keung  
Hon Dennis KWOK  
Hon Christopher CHEUNG Wah-fung, SBS, JP  
Dr Hon Fernando CHEUNG Chiu-hung  
Hon SIN Chung-kai, SBS, JP  
Dr Hon Helena WONG Pik-wan  
Hon IP Kin-yuen  
Dr Hon Elizabeth QUAT, JP  
Hon Martin LIAO Cheung-kong, SBS, JP  
Hon POON Siu-ping, BBS, MH  
Hon TANG Ka-piu, JP  
Dr Hon CHIANG Lai-wan, JP  
Ir Dr Hon LO Wai-kwok, BBS, MH, JP  
Hon CHUNG Kwok-pan  
Hon Christopher CHUNG Shu-kun, BBS, MH, JP  
Hon Tony TSE Wai-chuen, BBS

**Members absent:**

Dr Hon LAU Wong-fat, GBM, GBS, JP  
Hon TAM Yiu-chung, GBS, JP  
Dr Hon LEUNG Ka-lau

**Public officers attending:**

Ms Elizabeth TSE Man-yee, JP	Permanent Secretary for Financial Services and the Treasury (Treasury)
Ms Esther LEUNG, JP	Deputy Secretary for Financial Services and the Treasury (Treasury) <sup>1</sup>
Mr Alfred ZHI Jian-hong	Principal Executive Officer (General), Financial Services and the Treasury Bureau (The Treasury Branch)

**Clerk in attendance:**

Ms Anita SIT	Assistant Secretary General 1
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**Staff in attendance:**

Mr Derek LO	Chief Council Secretary (1) <sup>5</sup>
Mr Daniel SIN	Senior Council Secretary (1) <sup>7</sup>
Mr Frankie WOO	Senior Legislative Assistant (1) <sup>3</sup>
Ms Michelle NIEN	Legislative Assistant (1) <sup>5</sup>
Miss Yannes HO	Legislative Assistant (1) <sup>6</sup>

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Action

**Discussion on meeting arrangements**

Mr Albert CHAN noted that two two-hour Finance Committee ("FC") meetings were scheduled for the day but there was only one item related to the recommendations of the Public Works Subcommittee ("PWSC") which did not need separate discussion and voting on individual projects. Mr CHAN queried why the Administration did not include livelihood-related funding proposals for the Committee's deliberation, e.g. additional payments for recipients of Comprehensive Social Security Assistance ("CSSA") to make better use of the meeting time.

2. Permanent Secretary for Financial Services and the Treasury (Treasury) ("PS(Tsy)") said that the Administration had requested to include the two items related to the establishment of the Innovation and Technology Bureau ("ITB") in the agenda for the current meeting, but the request had not been acceded to by the FC Chairman.
3. Mr Albert CHAN considered it reasonable to reject the Administration's request as the notification of the two ITB-related items had not reached the Clerk at least six clear days before the current meeting as required under the FC Procedure. Mr CHAN commented that the Administration should be able to submit other livelihood-related items with sufficient notice.
4. Mr James TO commented that the Administration should not have requested for arranging two meetings to handle only one agenda item. If the Committee could finish deliberation on the item within a short time, the rest of members' time reserved for the two meetings would be wasted.
5. The Chairman said that it was difficult to assess accurately how much time the Committee might need for deliberation despite the fact that there was only one item on the agenda. He explained that he had acceded to the Administration's request for arranging two meetings for the day in order to allow more flexibility for the Committee to complete deliberation of the proposals put up by the Administration.
6. As several other members indicated intention to speak on the meeting arrangements, the Chairman directed that members should only speak on the subject once, and the members' speaking time, including the Administration's response, should not be more than five minutes each.
7. Ms Emily LAU expressed agreement with the Chairman's decision not to approve the inclusion of the ITB-related items in the agenda for the two meetings of the day. She cautioned the Administration not to schedule controversial items (such as the establishment of ITB) ahead of livelihood-related items as this would lead to delay in the implementation of the latter.
8. PS(Tsy) noted members' views and reiterated the Administration's stance that the order of agenda items reflected the Administration's priorities on the various funding proposals.
9. The Chairman appealed to members not to deploy delaying tactics on non-controversial items just because they were arranged before the ITB-related items.

10. Mr LEE Cheuk-yan said that pan-democrat members appealed to the Administration to put livelihood-related funding items ahead of the ITB-related items for approval by FC. Mr LEE criticized the Chief Executive ("CE") for adopting an adversarial attitude towards the Legislative Council ("LegCo"), by insisting on FC approving the ITB-related items first, at the expense of the welfare of the community at large. Ms Claudia MO expressed a similar view.

11. Mr LEE Cheuk-yan queried why the Administration considered ITB-related items more pressing than other proposals such as the proposed one-off extra payments to recipients of Comprehensive Social Security Assistance Scheme, civil service pay adjustment or the provision of elderly and rehabilitation facilities.

12. The Chairman reminded members that their questions and comments were already repetitive.

13. PS(Tsy) said that according to the FC Procedure, notification of the agenda items for the current meeting should have been served to the Secretariat by 4 June 2015, i.e. six clear days before the meeting concerned. However, at that time, FC had not completed deliberation of the proposals related to Liantang/Heung Yuen Wai Boundary Control Point ("LT/HYW BCP") and associated works. The Administration therefore tentatively put only one item on the agenda of 12 June 2015 in anticipation that there would be unfinished business at the meetings on 5 June which had to be carried forward to the present meeting. When it turned out that the items related to LT/HYW BCP were voted on 5 June, the Administration had intended to include more items in the agenda of the current meetings to fully utilize the scheduled meeting time. It was the Administration's assessment that the ITB-related proposals were among the more pressing matters that warranted urgent consideration by FC.

14. Mr LEE Cheuk-yan requested the Administration to review its set of priorities and to put livelihood-related items ahead of the ITB-related proposals for FC's approval.

15. Mr LEUNG Kwok-hung criticized the Administration for giving little regard to the welfare of the community at large, and putting livelihood-related items after the ITB-related proposals. He said that he would obstruct the Committee's decision on the ITB-related funding proposals if the Administration put them ahead of other more pressing livelihood-related items.

16. Mr Alan LEONG said that there were three meeting dates left for FC before the end of the current legislative session. He referred to an earlier remark by CE that the Administration would focus on improving people's

livelihood and developing the economy after LegCo deliberated on the constitutional development proposal by the Government. However, the Administration had just acted the opposite by insisting on pressing FC to approve the pre-mature ITB-related proposals while risking a delay in the implementation of more urgent, non-controversial items that might help improve people's livelihood-related. Mr LEONG said that he did not intend to delay the approval of items such as the proposed one-off extra CSSA payments, civil service pay adjustment or provision of elderly and rehabilitation facilities if these items were arranged for FC's deliberation ahead of the ITB-related proposals.

17. Mr CHEUNG Kwok-che said that the Panel on Welfare Services had considered and endorsed a number of items on welfare service facilities to be submitted to FC for funding approval. He said that these items should be ready to be submitted to FC for deliberation, so that relevant service recipients would benefit as early as possible. Mr CHEUNG commented that there was no urgency in pushing ahead the ITB-related items.

18. Mr Frederick FUNG said that the one-off relief measures announced in the Budget could have been implemented quickly as similar measures had been introduced in previous years. He criticized the Administration for holding the community as hostage in order to exert pressure on members to approve the ITB-related items first before it put forward other livelihood-related items.

19. Mr Frederick FUNG surmised that the ulterior motive of the Administration's allowing the delay of the livelihood-related items to the beginning of the next legislative session when the District Council elections would be in progress was that pro-establishment candidates could at the time make an issue of the deferment to their advantage in their electioneering.

20. Mr CHAN Chi-chuen cautioned the Administration not to hold the community's welfare as hostage by putting the ITB-related funding proposals ahead of other livelihood-related issues. Mr CHAN also criticized CE for adopting a confrontational approach in handling FC business. Mr CHAN said that if the Administration decided to put the livelihood-related items before the ITB-related items on the FC agenda, he would not delay the funding process through invoking adjournment motions or proposing motions to express views on the items.

21. Mr Charles MOK commented that CE had publicly announced that the Administration would focus on developing the economy and improving people's livelihood after LegCo had finished deliberation on the constitutional

development proposal. However, the Administration's present move meant that it had reneged on this stance.

22. Mr Charles MOK commented that the Administration should not put the ITB-related funding proposals ahead of other livelihood-related items for FC's deliberation, despite his personal support for the setting up of ITB. Mr MOK also commented that time was required for thorough debate on funding issues. The meeting dates scheduled for the remainder of the legislative session should be used for considering livelihood-related items. The Administration could then lobby members on the setting up of ITB during the summer and present the proposals to FC in the next legislative session.

23. Mr IP Kin-yuen commented that if the Administration could bring forward the livelihood-related items for FC's deliberation and approval before the end of the current legislative session, it would demonstrate that the Administration genuinely cared for the welfare of the community. He appealed to the Administration against putting the ITB-related funding proposals ahead of other more pressing measures.

24. Mr Steven HO commented that the ITB-related proposals were equally important and would contribute to the improvement of people's livelihood. He added that members' views on which items should be given priority for FC's deliberation were driven by their political interest, and in contrast, the Administration's stance in determining the order of agenda items had taken into account members' views and was hence more objective. Mr HO criticized pan-democrat members for having exploited the meeting procedure to delay the ITB-related items. He was not convinced of Mr MOK's suggestion that the Administration should withdraw the ITB-related items and resubmit them in the next legislative session. He appealed to members to give due regard to the community's interest and deliberate the funding proposals submitted by the Administration expeditiously.

25. Mr Albert HO said that members had reached consensus on livelihood-related items such as the proposed one-off extra payment to CSSA recipients, civil service pay adjustment and the provision of elderly and rehabilitation facilities. As there was no controversy in these items, the Administration should seek funding approval for them first so that these proposals could be implemented without delay. On the other hand, the proposals related to the establishment of ITB were more contentious and required more time for discussion. He saw no reason why the Administration should wait till the Committee had finished deliberation on the ITB-related items before putting forward the livelihood-related items.

26. Mr Albert HO asked if a member could give notice to the Clerk to include a motion in the agenda of FC under paragraph 21 of the FC Procedure for seeking the Committee's agreement to rearrange the order of agenda items. At the invitation of the Chairman, the Clerk said that the items of business a member might include in the agenda of an FC meeting under paragraph 21 of the FC Procedure should be related to a financial proposal or a matter for the Committee's decision in the context of the Public Finance Ordinance (Cap. 2).

27. Mr CHAN Kam-lam said that the Committee's discussion on whether the Administration should have put forward other livelihood-related proposals on the agenda ahead of the ITB-related items was unnecessary. He criticized the pan-democrat members for putting the blame on the Administration for disregarding the interest of the public by postponing livelihood-related funding proposals, while these members had been delaying other funding issues through various procedural tactics.

28. The Chairman directed that as members had expressed their views on the arrangements of agenda item for the current meeting, the Committee should now proceed to deal with the agenda item.

**Item No. 1 – FCR(2015-16)21  
RECOMMENDATIONS OF THE  
PUBLIC WORKS SUBCOMMITTEE MADE  
ON 20 MAY 2015**

29. The Chairman advised that the item invited the Committee's approval of five of the recommendations of PWSC made at its meeting on 20 May 2015. Members of the Subcommittee had not requested any of the proposals, namely, PWSC(2015-16)4, 5, 10, 11 and 13, to be taken out for separate discussion and voting at the Committee's meeting.

**PWSC(2015-16)4  
HEAD 703 – BUILDINGS  
Support – Others  
182GK – Reprovisioning of Food and Environmental Hygiene Department  
Sai Yee Street Environmental Hygiene offices-cum-vehicle depot at Yen  
Ming Road, West Kowloon Reclamation Area**

30. Mr James TO said that he did not support the proposal as he considered that the proposed relocation site in Yen Ming Road was not appropriate for use as an offices-cum-vehicle depot of the Food and



Environmental Hygiene Department. He said that the Administration should identify an alternative location and should consider locating the offices and the vehicle depot separately.

**PWSC(2015-16)10**

**HEAD 707 – NEW TOWNS AND URBAN AREA DEVELOPMENT**

**Civil Engineering – Land development**

**666CL – Formation, roads and drains in Area 54, Tuen Mun – phase 1**

**681CL – Formation, roads and drains in Area 54, Tuen Mun – phase 2**

31. Dr Helena WONG queried about the status of her request for information from the Administration regarding the archaeological significance of Siu Hang Tsuen and Kei Lun Wai at the meeting of PWSC on 20 May 2015. The Chairman referred her to the supplementary information provided by the Administration vide the paper LC Paper No. PWSC 203/14-15(01).

32. There being no question or comment from members, the Chairman put the item FCR(2015-16)21 to vote. The Chairman declared that the Committee approved the item.

33. The Chairman declared that the meeting be adjourned.

34. The meeting was adjourned at 4:11 pm.

Legislative Council Secretariat  
5 January 2016