ITEM FOR PUBLIC WORKS SUBCOMMITTEE OF FINANCE COMMITTEE

HEAD 706 – HIGHWAYS
Transport – Roads
845TH – Hong Kong–Zhuhai–Macao Bridge Hong Kong Boundary
Crossing Facilities – Reclamation and Superstructures

Members are invited to recommend to the Finance Committee that the approved project estimate for **845TH** be increased by \$5,461.1 million from \$30,433.9 million to \$35,895.0 million in money-of-the-day prices.

PROBLEM

The approved project estimate (APE) of **845TH** is not sufficient to cover the cost of works under the project.

PROPOSAL

2. The Director of Highways, with the support of the Secretary for Transport and Housing, proposes to increase the APE for **845TH** by \$5,461.1 million from \$30,433.9 million to \$35,895.0 million in money-of-the-day (MOD) prices.

PROJECT SCOPE AND NATURE

- 3. In November 2011, the Finance Committee (FC) of the Legislative Council approved the upgrading of **845TH** (the Project) to Category A at an estimated cost of \$30,433.9 million in MOD prices. The approved project scope of **845TH** comprises
 - (a) reclamation to provide land for the development of the Hong Kong Boundary Crossing Facilities (HKBCF);
 - (b) construction of cargo clearance facilities including processing kiosks and examination facilities for goods vehicles, cargo examination platforms, etc.;
 - (c) construction of passenger clearance facilities including processing kiosks and examination facilities for private cars and coaches, passenger clearance building, etc.;
 - (d) provision of accommodation for and facilities of government departments providing services in connection with the HKBCF:
 - (e) provision of transport and miscellaneous facilities inside the HKBCF including public transport interchange, transport drop-off and pick-up areas, vehicle holding areas, car parks, passenger queuing areas, road networks, footbridges, fencing, sewage and drainage systems, water supply system, utilities, electronic system, and traffic control, surveillance and information system, etc.;
 - (f) provision of road access for connection of the HKBCF to the Hong Kong-Zhuhai-Macao Bridge (HZMB) Hong Kong Link Road (HKLR), the Tuen Mun-Chek Lap Kok Link (TM-CLKL) and the Hong Kong International Airport (HKIA);
 - (g) reprovisioning of affected airport facilities; and
 - (h) provision of ancillary commercial areas, electrical and mechanical (E&M) works, other civil engineering works, landscape and amenity works, etc.

Plans of the works of the HKBCF are at Enclosure 1.

PROGRESS OF THE PROJECT

- As indicated by the Secretary for Transport and Housing at the Legislative Council Panel on Transport on 16 January 2015, the Joint Works Committee of the Three Governments ("JWC")¹ opined that it would be very difficult for the entire HZMB project to be completed at the same time by end 2016. The JWC and the HZMB Authority² will further conduct an in-depth and objective analysis on the programme with a view to coming up with a target programme. Besides, the Director of the Guangdong Development and Reform Commission also said at the press conference of the third session of the 12th Guangdong Provincial People's Congress held on 10 February 2015 that the HZMB project encountered many unforeseen difficulties and technical problems, and it appeared very difficult to complete and commission the entire HZMB by end 2016.
- 5. The JWC and the HZMB Authority will continue to implement the relevant projects and to overcome the technical difficulties encountered and the pressure in meeting the programme schedule. With safety and quality assurance as major premises, the JWC and the HZMB Authority will strive to complete the HZMB Main Bridge as well as the related projects of the three sides as early as practicable for the smooth commissioning of the HZMB project.
- As for the local projects in Hong Kong, according to the current progress, coupled with the difficulties and challenges such as unstable supply of materials³, shortage of labour, restriction in airport height and constraints in environmental protection requirement, the HKBCF and the HKLR projects may not be completed in time by end 2016. HyD is reviewing the anticipated completion date. In any case, the HKBCF project would still be working under a tight programme as its commencement had already been delayed due to the judicial review (JR) regarding the Environmental Impact Assessment (EIA) report in 2010 as well as the abovementioned difficulties and challenges.

/ 7.

The JWC, composed of representatives of the three Governments, is responsible for decision-making on major issues concerning the HZMB project and to oversee the implementation of the HZMB project.

The HZMB Authority jointly set up by the three Governments is responsible for the construction, operation, management and maintenance of the HZMB Main Bridge.

For example, the progress of the reclamation works has been affected by the unstable supply of sand and shortage of rock.

7. The Project is currently implemented mainly under ten works contracts. Details of which are at Enclosure 2. As of March 2015, we have awarded seven works contracts. Of the seven awarded contracts, about 78% of the works under the contract on reclamation works have been completed. Part of the vehicular bridges, at-grade roads and underpasses at the Airport Island have also commenced construction in May 2012. As regards the contracts for the superstructure works⁴, the traffic control and surveillance system contract, the passenger clearance building contract, the infrastructure works stage 1 (western portion) contract, and the infrastructure works stage 2 (southern portion) contract have also commenced in January 2014, April 2014, July 2014 and March 2015 respectively. The vehicle clearance plazas and ancillary buildings and facilities contract has been awarded for commencement in April 2015. remaining three ancillary works contracts⁵, tenders of one contract were invited in December 2014 while tenders of the other two contracts were also invited in March 2015. We will endeavour to complete the essential works of the HKBCF to dovetail with the commissioning of the HZMB.

JUSTIFICATIONS

- 8. Following a detailed review of the financial position and the tender results of the major works contracts⁶, we consider it necessary to increase the APE of the Project by \$5,461.1 million from \$30,433.9 million to \$35,895.0 million (in MOD prices) to cover the additional costs arising mainly from the following
 - (a) higher-than-expected costs of superstructure works; and
 - (b) increase in provision for price adjustment.

Details of the proposed increase in the APE are elaborated in paragraphs 9 to 24 below.

/ Higher-than-expected

The superstructure works, in general, refer to the infrastructures and facilities within the approved project scope of the Project except for the reclamation works. They include, mainly, the passenger clearance building, cargo clearance facilities, passenger clearance facilities, accommodation for and facilities of government departments, transport facilities and road network, and other associated infrastructures and facilities, etc.

The scope of the three ancillary works contracts mainly involves the construction of an automatic vehicle clearance support system, X-ray vehicle inspection systems, and the remaining ancillary buildings and facilities (including a cargo examination building, private car annexures, detective dog base building, dangerous goods store, maintenance depots etc.). The total cost of these three contracts is estimated to be about 10% of all the works under the HKBCF project.

These cover six out of the nine superstructure works contracts, and together with the reclamation contract, the known tender prices amount to about 90% of the total cost of works of the Project.

Higher-than-expected costs of the superstructure works

- 9. We are well aware of the importance of cost control. Therefore, we have optimised the design and adopted cost-saving measures as far as possible when devising the design of the superstructure works. In the planning of contract packages, due consideration has been given to increase the number of contractors capable of undertaking the works with a view to achieving more competitive tender prices. However, the tender prices of several recently returned tenders for the superstructure works contracts of the HKBCF were higher than expected, which are believed to be attributed mainly to the surge in construction prices after mid-2011 and the tenderers' higher risk assessment for the future market condition and the tight works programme of the Project.
- 10. When we submitted the funding application for the project in 2011, the cost estimate was based on the market situation at that time and cost information of similar infrastructure projects available up to mid-2011. Since then, there has been a surge in the construction prices, in particular for the sectors of heavy civil engineering works (such as viaducts, drainage works, piling works) and building works, leading to the tender prices of the superstructure works obtained in end 2013 and 2014 being higher than our original cost estimate in mid-2011.

Heavy civil engineering works

Increase in plant, material and labour costs

- 11. Currently, there are a number of large-scale heavy civil engineering works projects involving viaducts, piling and reinforced concrete works under construction in Hong Kong and adjacent regions. These projects are being constructed within a similar time frame as the HKBCF superstructure works. As a result, the demand for similar construction plant, materials and labour needed for the HKBCF superstructure works is strong.
- 12. There has been quite a surge in the cost of plant and machinery needed for the HKBCF superstructure works starting from mid-2011. The rental cost of heavy construction plant such as piling plant, tower cranes, crawler cranes, excavators and rollers has increased by about 30% to 55% from mid-2011 to mid-2014. Tenderers might have envisaged that the supply of construction plant in the market would become even tighter and therefore might have included additional costs in their tender prices in order to ensure sufficient machinery and equipment can be employed for the Project.

- Regarding construction materials, in general, there has also been considerable increase in the prices of materials commonly required in heavy civil engineering works and building works after mid-2011. Take aggregates, concrete blocks and colour glazed ceramic wall tiles which are needed for this Project as examples, the average wholesale prices of these three materials have increased by 16%, 18% and 49% respectively from mid-2011 to mid-2014. In view of the recent volatility of the market, tenderers might have made upward adjustments to their tender prices when making the bids in end 2013 and 2014.
- 14. Regarding labour costs, the construction workers required for the HKBCF superstructure works mainly include concretors, bar benders and fixers, structural steel erectors, structural steel welders, riggers/metal formwork erectors, carpenters (formwork), construction plant mechanics and levellers. The relevant wage information of these trades according to the Census and Statistics Department is at Enclosure 3. The overall composite labour wages indices of the construction industry have increased by about 34% from mid-2011 to mid-2014 while the wages of those key trades involved in the HKBCF project such as concretor, carpenter (formwork), and bar bender and fixer have increased by 80%, 62% and 44% respectively.
- 15. Furthermore, the work sites of the HKBCF are located in the northwest of Lantau. The additional daily traveling time of workers can be two hours longer than that of urban sites. Workers may also need to travel to work by boat. As there have been plenty other construction job opportunities in the urban areas, jobs in remote sites such as the HKBCF would become less attractive. Recruitment exercises conducted by the contractors revealed that the labour force within the Tung Chung area would not be enough to meet the demand. As a result, tenderers expect that they may have to provide higher subsidies when employing workers so as to attract them to work at the HKBCF.

Specialist sub-contractors

16. The viaducts and piling works are construction activities that require specialist sub-contractors to carry out the sophisticated operation such as the installation of precast bridge segments and the pre-stressing operation⁷. There are limited specialist sub-contractors in the market as many viaducts and piling works are being carried out concurrently. As a result, the tender prices of the viaducts and piling works are higher than expected.

/ Building

Pre-stressing operation is to apply stress by steel tendons to the concrete structural elements in order to enhance their loading capacity.

Building works

17. The HKBCF superstructure works contracts involve a lot of buildings and building services works. The construction prices of which have been increased significantly since mid-2011. The Building Works Tender Price Index and Building Services Works Tender Price Index compiled by the Architectural Services Department have increased by an average of about 26% from the first half of 2011 to the first half of 2014. Besides, as the majority of the building services works will only be carried out at a later stage of the Project, tenderers might have built in additional risk premium in their tenders to cater for the possible further market surge for the building services works.

Tenderers' perception on higher programme risks due to the tight works programme

18. We originally planned to commence the reclamation works by end 2010. As a result of the delay caused by the JR case on the EIA reports of the HZMB⁸, we could only commence the reclamation works in end November 2011. The construction programme thus becomes very tight. The tenderers might have envisaged that in case of any unforeseen delay or any need to implement delay recovery measures (e.g. by increasing labour resources and plant or arranging overtime work), additional costs will be incurred. The HKBCF project is a large-scale infrastructure project. Coupled with its extremely tight construction programme, contractors have little room to flexibly deploy their labour and plant. In addition, with the increase in construction cost in the market, the tenderers might have reflected the cost of these higher programme risks in the tender prices.

/ 19.

On 22 January 2010, a Tung Chung resident filed an application with the Court of First Instance (CFI) for leave for JR against the decisions of the Director of Environmental Protection (DEP) as regards the approval for the EIA reports and the granting of Environmental Permits (EPs) relating to the HKBCF and HKLR projects. The CFI handed down its judgement on 18 April 2011 quashing the EPs and therefore their construction could not commence. DEP appealed against the court's judgment. The Court of Appeal handed down its judgment on 27 September 2011, unanimously allowing DEP's appeal and therefore the EIA reports and EPs of HKBCF and HKLR projects are maintained valid.

19. Based on the reasons mentioned in paragraphs 9 to 18 above, the tender prices of the superstructure works are higher than our original cost estimate in mid-2011 and have contributed an increase of about \$4,971.3 million. Of which, the cost increase for the viaducts and vehicles underpasses; drainage works, sewerage works, waterworks and common utilities enclosures; building piling and building services are more significant.

INCREASE IN PROVISION FOR PRICE ADJUSTMENT

- 20. According to the current government practice, the monthly payments to contractors for most construction contracts are adjusted to cover market fluctuation in labour and material costs, which are known as Contract Price Fluctuation payment. The price adjustment is assessed based on the price adjustment factors derived from the Government's latest set of assumptions on the trend rate of change in the prices of public sector building and construction output together with the cash flow of the Project.
- When the estimate of the Project was prepared in 2011, a provision of \$6,070.6 million was allowed for price adjustment based on the Government's price adjustment factors available at that time and the original cash flow pattern. Due to the additional cost increase as explained in paragraphs 9 to 18 above as well as the differences in the original and the latest cash flow of the Project, we need to seek an increase in the provision for price adjustment. Based on the latest project estimate, cash flow and the latest price adjustment factors promulgated in March 2015, the provision for price adjustment has to be increased by \$2,280.8 million from \$6,070.6 million to \$8,351.4 million. Details of the latest cash flow of the Project and the latest provision for price adjustment are at Enclosure 4.

SAVINGS IN OTHER ITEMS

22. The tender prices of the reclamation works of the HKBCF artificial island as well as the electronic works of the traffic control and surveillance system are less than those in the APE. There is a net saving of \$1,160.6 million as detailed below –

- (a) the revised estimate for the reclamation and traffic control and surveillance system is reduced by \$955.2 million from \$6,144.9 million to \$5,189.7 million. The difference is due to the lower prices in the awarded tenders as compared to the sums allowed in the APE for these works items;
- (b) the revised estimate for the pedestrian area and other external works is reduced by \$73 million from \$546.2 million to \$473.2 million. The difference is mainly due to the design revision in the public transport interchanges; and
- (c) the revised estimate for the furniture and equipment is reduced by \$132.4 million from \$1,216.3 million to \$1,083.9 million. The difference is mainly due to the design revision in the furniture and equipment.

REVIEW OF CONTINGENCIES

- As we have known the tender prices of most of the works contracts, there is therefore less market risks. We have reviewed in detail and considered that there is scope to reduce the contingencies under the original APE by \$630.4 million from \$2,214.8 million to \$1,584.4 million to partly cover the increase in cost.
- 24. The remaining project contingency has to be maintained to cater for unforeseen situations arising during project implementation. Although the reclamation works and part of the infrastructure works at the Airport Island have commenced in November 2011 and May 2012 respectively, the major superstructure works contracts have just commenced by phases in 2014. These two years, i.e. 2015 and 2016, will be the construction peak for all the superstructure works contracts. In view of the current market conditions, similar to all other mega projects, to be prudent, we must provide a reasonable amount of as contingency for addressing any unforeseen circumstances. Also, subject to the programme review as mentioned in paragraphs 4 to 6, we may need to implement delay recovery measures to cope with unexpected events to dovetail with the commissioning of the HZMB. These measures will incur additional cost. We may expose ourselves to unacceptable budget risk if we reduce the contingency level further.

SUMMARY OF FINANCIAL POSITION

25. In sum, the tender prices of seven out of the ten works contracts are known and these seven contracts amount to about 90% of the total cost of the Project. Therefore, we believe that the revised APE is relatively accurate. A breakdown of the proposed increase of \$5,461.1 million is as follows –

	Factors	Proposed increased amount/savings in MOD prices (\$ million)	Percentage of the increased amount/ savings (%)
	Increase due to -	,	` '
(a)	higher-than-expected costs of the superstructure works	4,971.3	68.5
(b)	increase in provision for price adjustment under the original APE	2,280.8	31.5
(c)	Total increase $(c) = (a) + (b)$	7,252.1	100.0
	Partly Offset by -		
(d)	Savings in other items	(1,160.6)	64.8
(e)	Drawdown from contingencies	(630.4)	35.2
(f)	Total savings $(f) = (d) + (e)$	(1,791.0)	100.0
(g)	Proposed increase $(g) = (c) - (f)$	5,461.1	

A comparison of the cost breakdown of the original APE and the revised project estimate is at Enclosure 5.

FINANCIAL IMPLICATIONS

26. Subject to funding approval, we will revise the phased expenditure as follows –

Year	\$ million (in MOD prices)
Up to 31 March 2015	6,620.5
2015 – 16	7,339.4
2016 – 17	11,312.0
$2017 - 18^9$	5,467.7
$2018 - 19^9$	2,839.6
$2019 - 20^9$	2,315.8
	35,895.0
	·

27. The proposed increase in the APE will not give rise to any additional recurrent expenditure.

PUBLIC CONSULTATION

28. We amended the road scheme at the southern portion of the HKBCF artificial island and gazetted the proposed amendment under the Roads (Works, Use and Compensation) Ordinance (Chapter 370) on 2 and 9 March 2012. During the 60-day statutory period for objection, no objection to the proposed road scheme amendment was received. The proposed road scheme amendment was authorised on 28 May 2012 and the notice of authorisation was gazetted on 8 and 15 June 2012.

/ 29.

The latest cash flow is one year longer than originally planned. It is mainly due to the update following the latest tender programme and sequence of works. For example, we have postponed the construction of those works which are not necessary to be completed at the time when the HZMB is commissioned (such as access roads and viaducts connecting to TM-CLKL Northern Connection, part of the landscape works on the artificial island, and part of the ancillary buildings and facilities, etc.) so as to reduce the amount of works during the construction peak and to relieve tenderers' perception on the risks due to the tight works programme. As a result, we have reserved about \$10.62 billion in 2017-18 to 2019-20 for the remaining works, finalisation of the contract accounts and appropriate contingencies for the works.

- During the course of construction, to enhance communication with the public, we have set up a Project Information Centre adjacent to the site office near Tung Chung Ferry Pier to receive visitors who are interested in the Project. We also distribute newsletters to provide information of the Project to stakeholders from time to time. Also, we have set up a project website and hotline to facilitate the public to offer comments and suggestions. The proposed increase in the APE does not involve any change in the project scope. We consider it not necessary to conduct further public consultation on the proposed cost increase.
- 30. We consulted the Legislative Council Panel on Transport on the proposed increase in APE for the Project on 16 January 2015. Members supported submitting the funding proposal to the Public Works Subcommittee for examination. The supplementary information requested by Panel members was submitted on 11 March 2015.

ENVIRONMENTAL IMPLICATIONS

31. The proposed increase in the APE will not have any environmental implications.

ENERGY CONSERVATION MEASURES

32. The proposed increase in the APE will not lead to any energy conservation measures.

HERITAGE IMPLICATIONS

33. The proposed increase in the APE will not have any heritage implications.

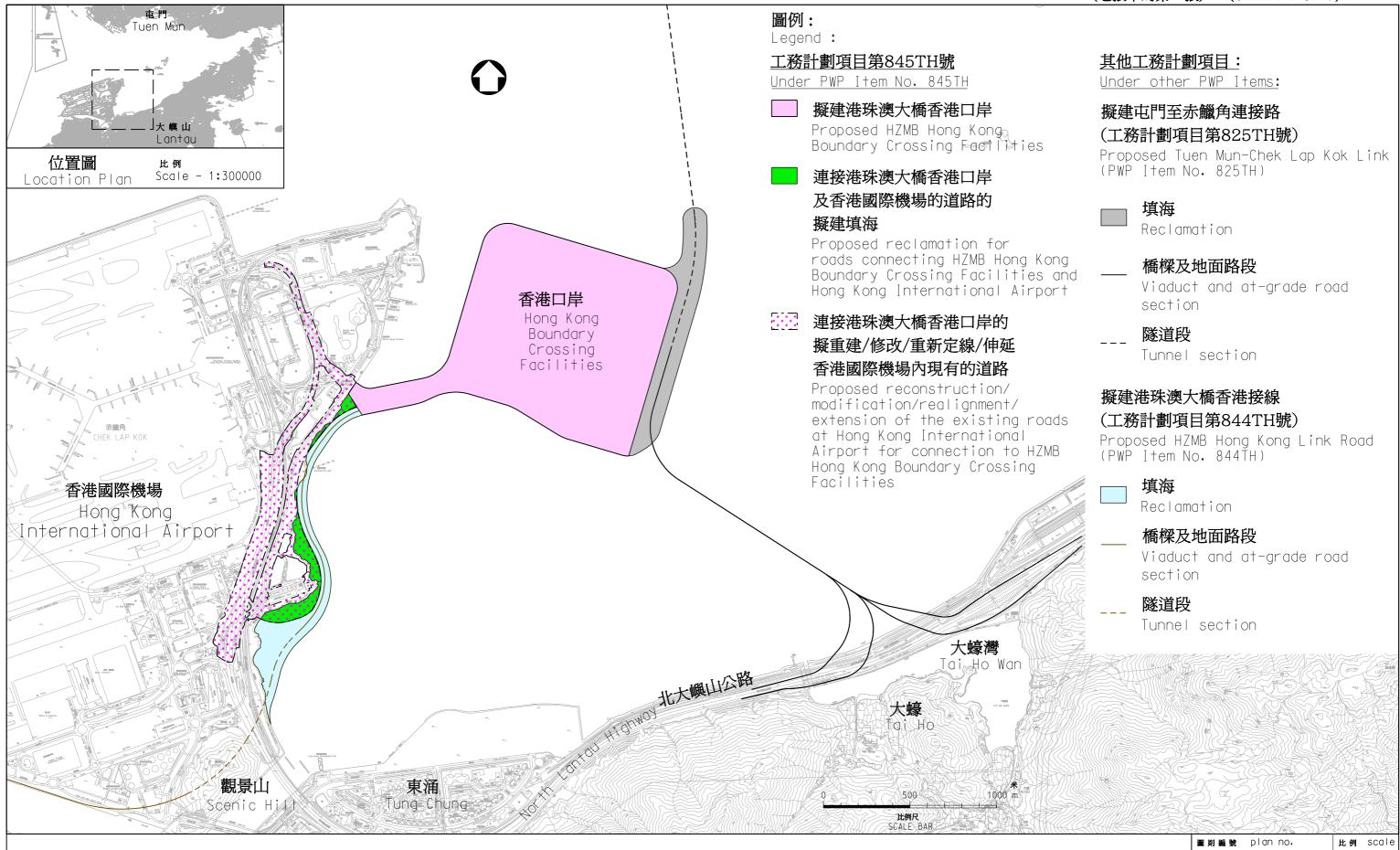
LAND ACQUISITION

34. The proposed increase in the APE will not require any land acquisition or clearance.

BACKGROUND INFORMATION

The FC approved the upgrading of the Project to Category A in 11 at an estimated cost of \$30,433.9 million in MOD prices.
The proposed increase in the APE will not involve any additional We will carry out the landscape works of the HKBCF project based long Kong International Airport Approved Plant Species List.
The proposed increase in the APE will not involve the creation of l professional and technical posts or job opportunities.

Transport and Housing Bureau April 2015



工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge (HZMB) Hong Kong Boundary Crossing Facilities - Reclamation and Superstructures

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HONG KONG - ZHUHAI - MACAO BRIDGE HONG KONG PROJECT MANAGEMENT OFFICE



DEPARTMENT 政 HONG KONG

HIGHWAYS

圖例

Legend

擬建行人路, 行車道和美化 市容地帶

Proposed footpath, carriageway and amenity area

擬建公共運輸交匯處,上落 車區及泊車轉乘設施

Proposed public transpor interchange and pick-up/drop-off area / Park-and-Ride

擬建行車道

Proposed carriageway

凝建行人天橋

Proposed footbridge

□擬建高架道路

Proposed viaduct

擬建綠化地帶

Proposed green area

擬建建築物

Proposed building

行車方向

Traffic direction

擬建檢查亭

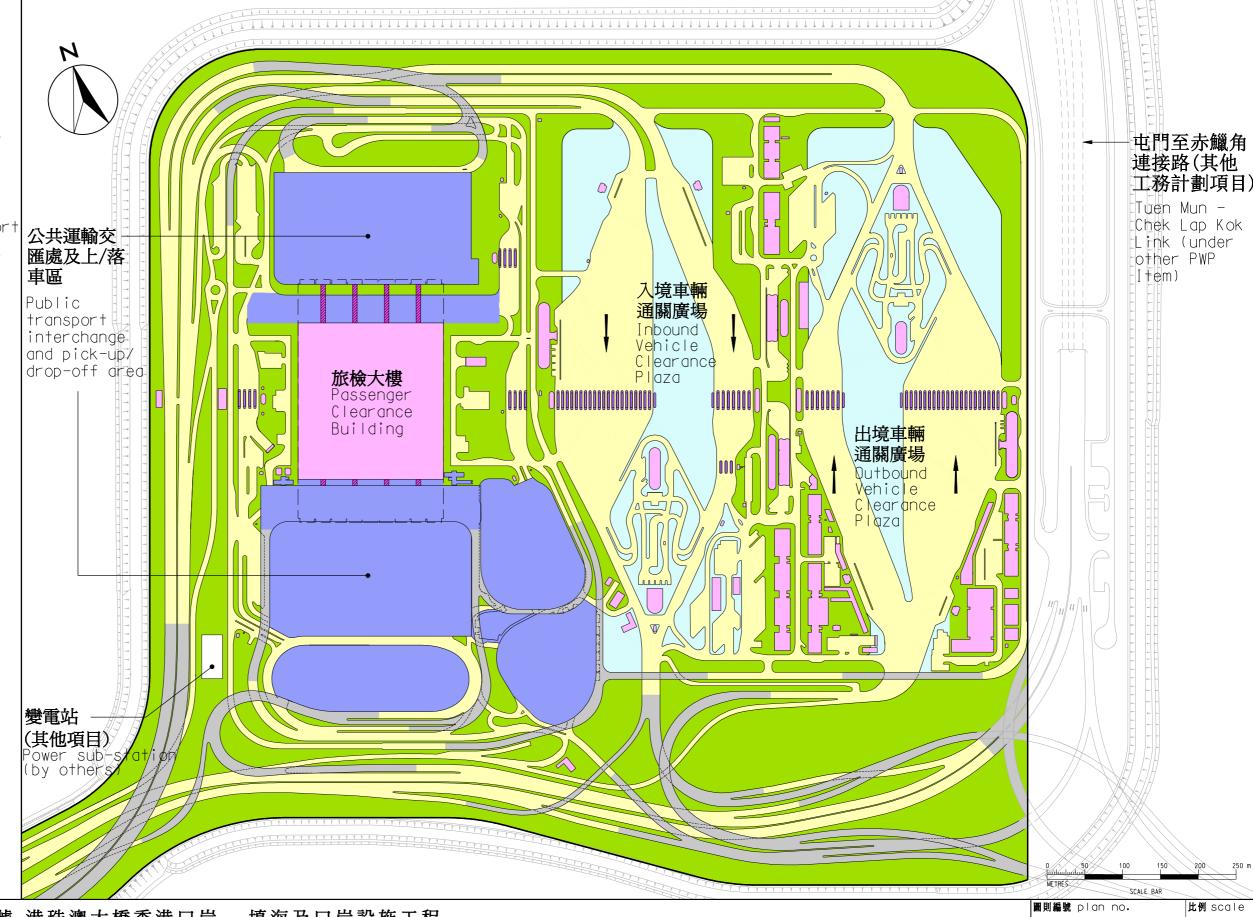
Proposed kiosk

註釋

NOTE

1. 在工程項目進行時,布局及細節 可能再作調整.

Layout and details are subject to further development when the project proceeds.



工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程香港口岸的最新整體布局圖

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge Hong Kong Boundary Crossing Facilities (HKBCF) - Reclamation and Superstructures Latest Master Layout Plan of HKBCF

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HIGHWAYS DEPARTMENT

政 HONG KONG

入境旅客落車區 Inbound passenger

drop-off zone

Entrance

Entrance

Entrance

←^{入口}

入口

入口

← 入口 Entrance

30米

30m

33米

33m

e-Chahne

入境櫃位

counters

-e-道

45米

18米

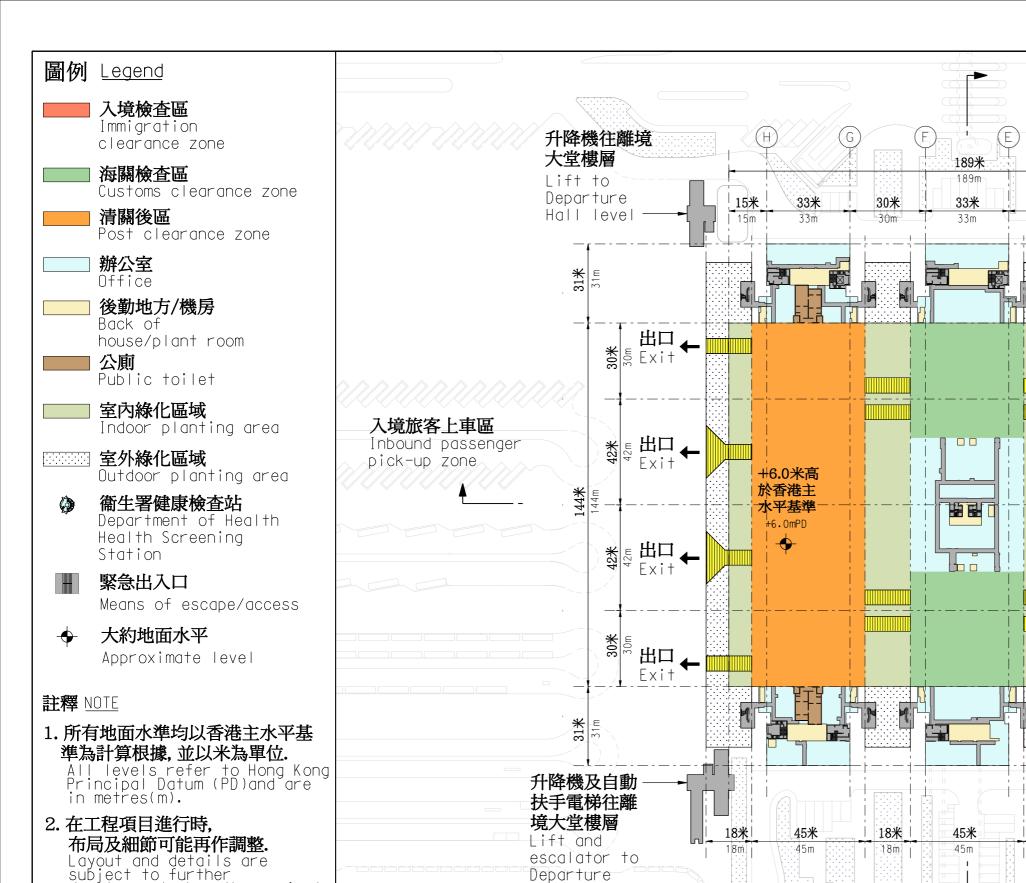
18m

e-Channel

18米

18m

Immigration



工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程 旅檢大樓的平面圖 - 地面平面圖 (入境樓層)

development when the project

proceeds.

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge Hong Kong Boundary Crossing Facilities (HKBCF) - Reclamation and Superstructures Passenger Clearance Building - Ground Floor Plan (Arrival Hall Level)

Departure

Hall level

圖則編號 plan no. 比例 scale HZM6845TH-SK0401A 1:1500

HONG KONG - ZHUHAI - MACAO BRIDGE HONG KONG PROJECT MANAGEMENT OFFICE

HIGHWAYS

(EB



填土

Earth bund

圖例 Legend

出境檢查區

Immigration clearance zone

海關檢查區

Customs clearance zone

清關後區

Post clearance zone

辦公室 Office

後勤地方/機房

Back of house/plant room

公廁 Public toilet

室內綠化區域

Indoor planting area

室外綠化區域

Outdoor planting area

衞生署健康檢查站 Department of Health Health Screening Station

緊急出入口

Means of escape/access

大約地面水平 Approximate level

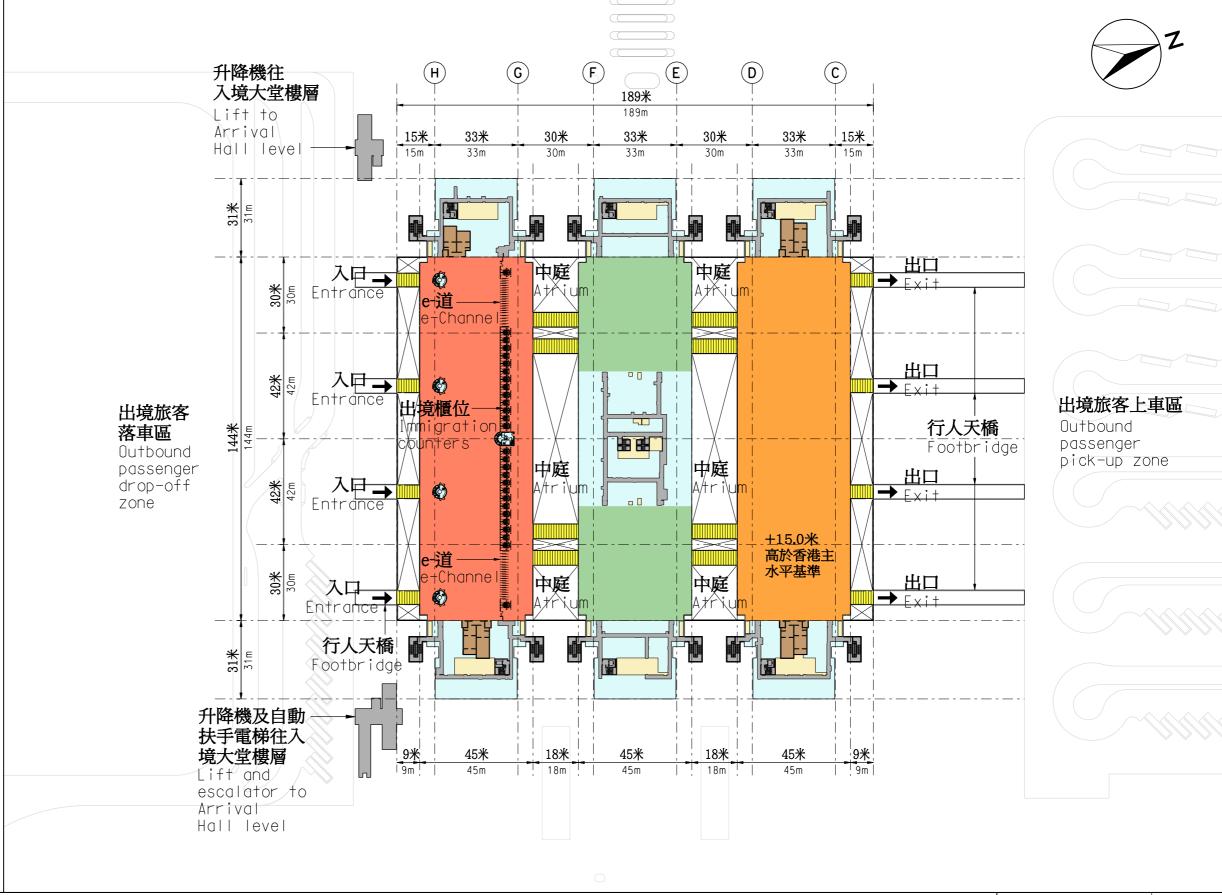
註釋 NOTE

1. 所有地面水準均以香港主水平基 準為計算根據,並以米為單位.

All levels refer to Hong Kong Principal Datum (PD) and are in metres(m).

2. 在工程項目進行時, 布局及細節可能再作調整.

Layout and details are subject to further development when the project proceeds.



工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程 旅檢大樓的平面圖 - 一樓平面圖(出境樓層)

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge Hong Kong Boundary Crossing Facilities (HKBCF) - Reclamation and Superstructures Passenger Clearance Building - First Floor Plan (Departure Hall Level)

圖則編號 plan no.

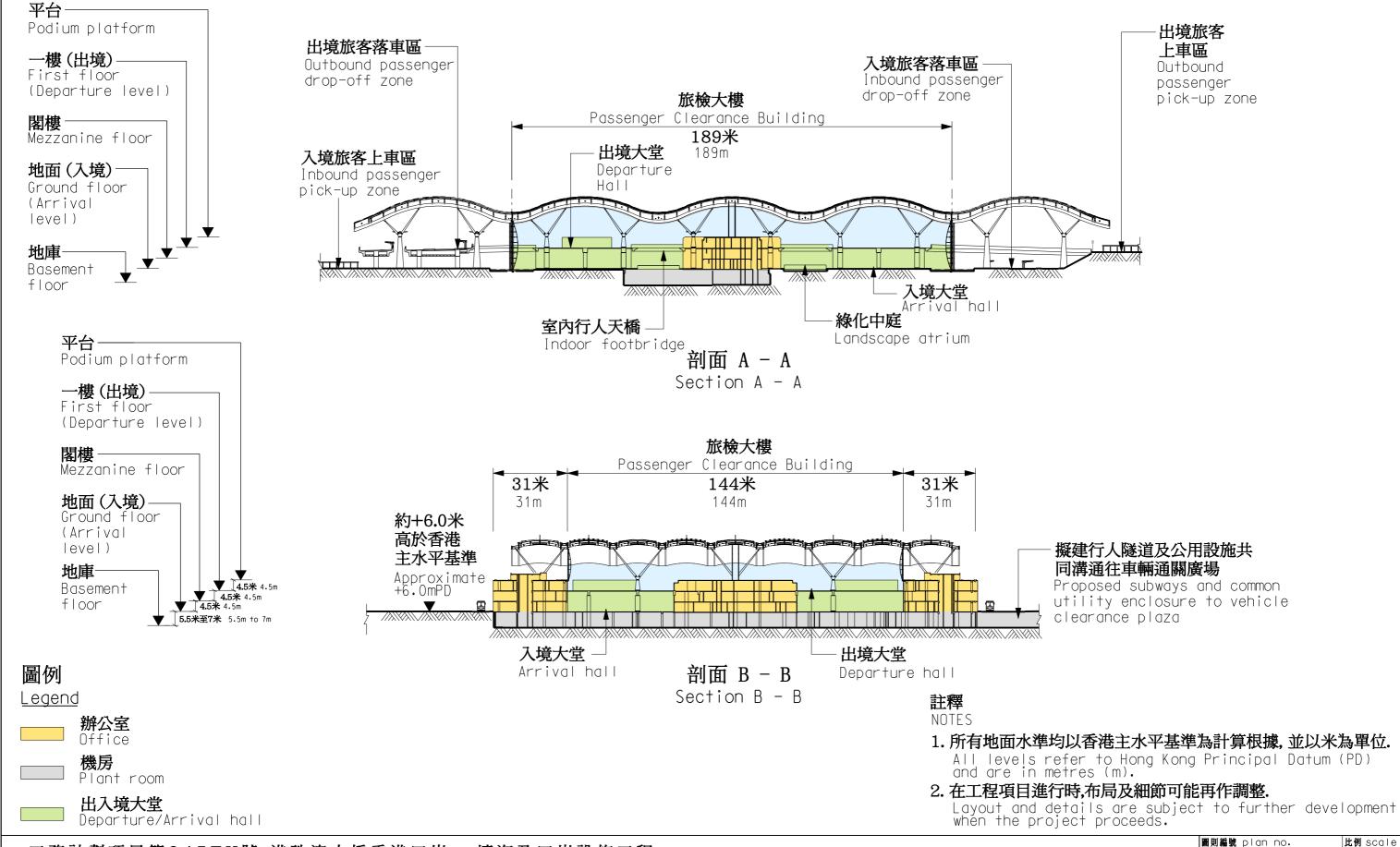
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HONG KONG - ZHUHAI - MACAO BRIDGE HONG KONG PROJECT MANAGEMENT OFFICE



HIGHWAYS DEPARTMENT 政 HONG KONG

Enclosure 1 (SHEET 5 OF 7)



工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程 旅檢大樓-剖面圖

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge Hong Kong Boundary Crossing Facilities (HKBCF) - Reclamation and Superstructures Passenger Clearance Building - Sections

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HONG KONG - ZHUHAI - MACAO BRIDGE HONG KONG PROJECT MANAGEMENT OFFICE



HIGHWAYS DEPARTMENT 政 HONG KONG

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工務計劃項目第845TH號 港珠澳大橋香港口岸 - 填海及口岸設施工程香港口岸旅檢大樓構思圖(東南面展望圖)

PWP Item No. 845TH - Hong Kong-Zhuhai-Macao Bridge Hong Kong Boundary Crossing Facilities (HKBCF) - Reclamation and Superstructures Artist Impression of HKBCF Passenger Clearance Building (Perspective from Southeast Direction)

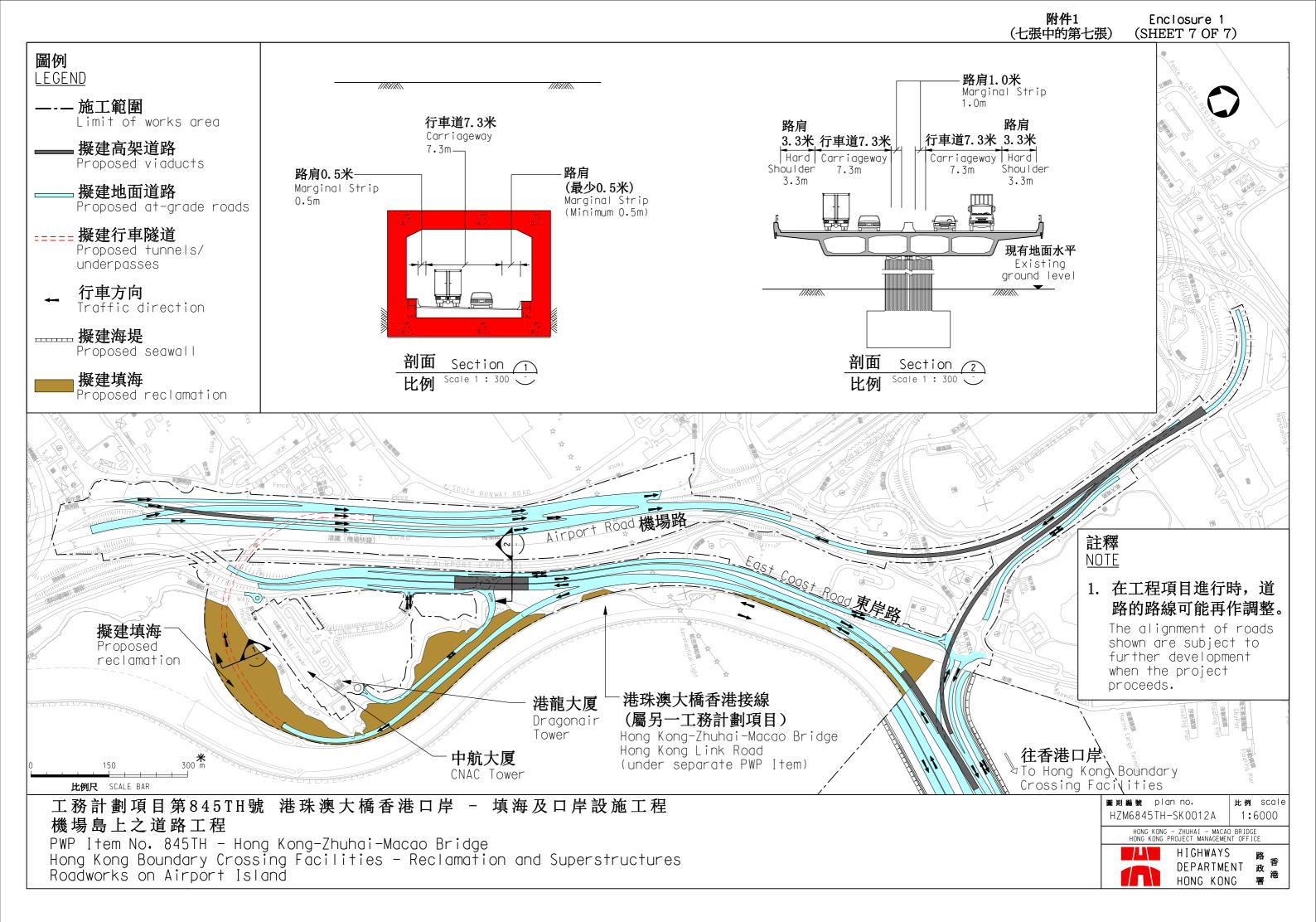
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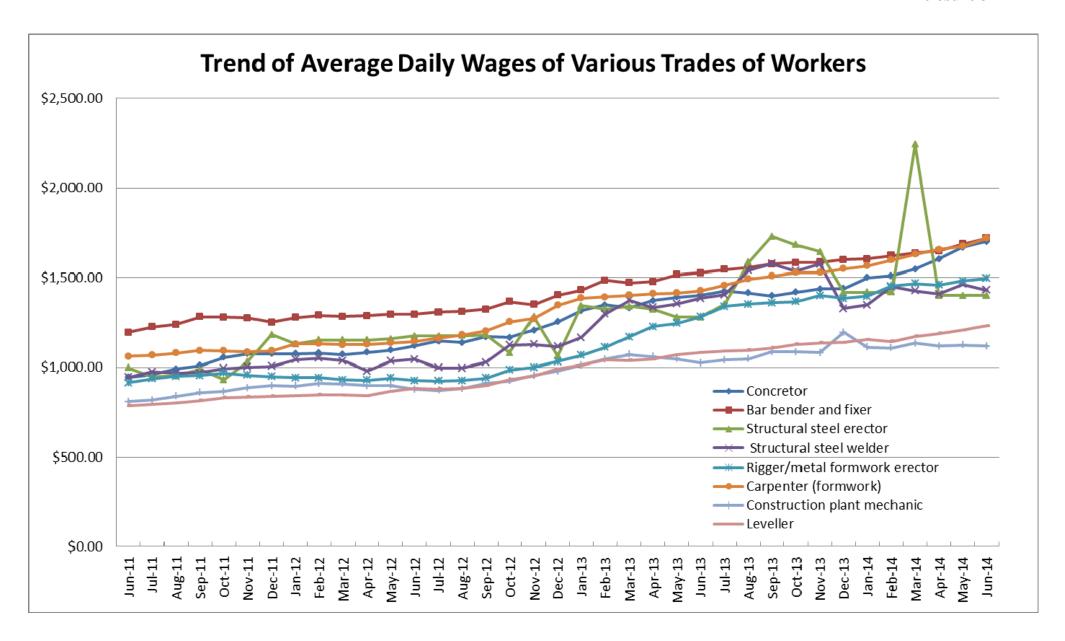


HIGHWAYS 路 DEPARTMENT 政 HONG KONG 署



List of works contracts under 845TH

Contract No.	Contract Title	Scope of Main Works	Contract Award Date	Status
HY/2010/02	HZMB HKBCF - Reclamation Works	Reclamation to provide land for the development of the HKBCF and TM-CLKL southern landfall	November 2011	In progress
HY/2011/03	HZMB HKLR - Section between Scenic Hill and HKBCF	Construction of vehicular bridges, at-grade roads and underpasses at the airport island entrusted to the HKLR project	May 2012	In progress
HY/2013/05	HZMB HKBCF and HKLR, and TM-CLKL Southern Connection - Traffic Control and Surveillance System	Construction of traffic control and surveillance system for the HKBCF, HKLR and TM-CLKL Southern Connection	January 2014	In progress
HY/2013/01	HZMB HKBCF - Passenger Clearance Building	Construction of passenger clearance building, drop- off deck and area, and associated infrastructure works for the HKBCF.	April 2014	In progress
HY/2013/02	HZMB HKBCF - Infrastructure Works Stage I (Western Portion)	Construction of infrastructure works including vehicular bridges and at-grade roads at the western portion of the HKBCF	July 2014	In progress
HY/2013/03	HZMB HKBCF - Vehicle Clearance Plazas and Ancillary Buildings and Facilities	Construction of vehicle clearance plazas, public transport interchanges, ancillary buildings and facilities and associated infrastructure works for the HKBCF	March 2015	To commence in April 2015
HY/2013/04	HZMB HKBCF - Infrastructure Works Stage II (Southern Portion)	Construction of infrastructure works including vehicular bridges and at-grade roads at the southern portion of the HKBCF	February 2015	In progress
HY/2013/06	HZMB HKBCF - Automatic Vehicle Clearance Support System	Construction of Automatic Vehicle Clearance Support System for the HKBCF	Not yet awarded	Tender assessment in progress
HY/2014/04	HZMB HKBCF - Gantry Type X-ray Vehicle Inspection System	Construction of gantry type X-ray vehicle inspection system for the HKBCF	Not yet awarded	Being tendered
HY/2014/05	HZMB HKBCF - Remaining Ancillary Buildings and Facilities	Construction of remaining ancillary buildings and facilities at the HKBCF	Not yet awarded	Being tendered



Enclosure 3 Page 2

Average Daily Wages of Various Trades of Workers

	Trade	6/2011 (\$/day)	6/2012 (\$/day) [Increase against previous year]	6/2013 (\$/day) [Increase against previous year]	6/2014 (\$/day) [Increase against previous year]
(a)	Concretor	943.7	1,118.6 [18.5%]	1,401.0 [25.2%]	1,699.8 [21.3%]
(b)	Bar bender and fixer	1,192.7	1,295.5 [8.6%]	1,526.5 [17.8%]	1,718.4 [12.6%]
(c)	Structural steel erector	997.3	1,172.5 [17.6%]	1,278.3 [9.0%]	1,400.0 [9.5%]
(d)	Structural steel welder	944.9	1,044.2 [10.5%]	1,383.0 [32.4%]	1,430.3 [3.4%]
(e)	Rigger/metal formwork erector	914.4	925.9 [1.3%]	1,280.0 [38.2%]	1,495.2 [16.8%]
(f)	Carpenter (formwork)	1,059.6	1,143.2 [7.9%]	1,425.5 [24.7%]	1,718.5 [20.6%]
(g)	Construction plant mechanic	809.2	878.6 [8.6%]	1,023.6 [16.5%]	1,116.4 [9.1%]
(h)	Leveller	786.9	881.4 [12.0%]	1,079.2 [22.4%]	1,230.5 [14.0%]

Hong Kong Boundary Crossing Facilities – Reclamation and Superstructures

Table 1 – Cash flow and provision for price adjustment in PWSC(2011-12)30

Year	Original project estimate (in September 2011 prices) (\$ million)	Original price adjustment factors (October 2011)#	Approved project estimate (in MOD prices) (\$ million)	Provision for price adjustment (\$ million)
	X	Y	${f Z}$	$\mathbf{A} = \mathbf{Z} - \mathbf{X}$
2011 - 2012	63.9	1.00000	63.9	0.0
2012 - 2013	1,737.3	1.05375	1,830.7	93.4
2013 - 2014	2,210.1	1.11171	2,457.0	246.9
2014 - 2015	4,311.6	1.17285	5,056.9	745.3
2015 - 2016	5,387.2	1.23736	6,665.9	1,278.7
2016 - 2017	5,168.4	1.30541	6,746.9	1,578.5
2017 - 2018	4,707.0	1.37721	6,482.5	1,775.5
2018 - 2019	777.8	1.45296	1,130.1	352.3
Total	24,363.3		30,433.9	6,070.6

Table 2 – Latest cash flow and provision for price adjustment due to latest project estimate (PE) and latest price adjustment factors

Year	Latest PE (in September 2011 prices) (\$ million)	Latest PE (in September 2014 prices) (\$ million)	Latest price adjustment factors (March 2015) ##	(in MOD prices) (\$ million)	Latest provision for price adjustment (\$ million)	adjustment (\$ million)
	a	b	С	d	e	f
Up to March 2015	5,830.0^	6,620.5^	1.00000	6,620.5^		
2015 - 2016	5,881.5	6,941.9	1.05725	7,339.4		f = e - A
2016 - 2017	8,551.9	10,093.8	1.12069	11,312.0	e = d - a	
2017 - 2018	3,899.6	4,602.7	1.18793	5,467.7		
2018 - 2019	1,910.6	2,255.1	1.25920	2,839.6		
2019 - 2020	1,470.0	1,735.0	1.33475	2,315.8		
Total	27,543.6	32,249.0		35,895.0	8,351.4	2,280.8

Notes:

- # Price adjustment factors adopted in October 2011 were based on the projected movement of prices for public sector building and construction output at that time, which were assumed to increase by 5.5% per annum from 2012 onwards.
- ## Price adjustment factors adopted in March 2015 were based on the latest movement of prices for public sector building and construction output, which are assumed to increase by 6.0% per annum over the period from 2015 to 2019 and by 5.0% in 2020.
- ^ \$5,830.0 million was the actual expenditure (excluding price adjustment) up to March 2015; whereas \$6,620.5 million was the actual expenditure (including price adjustment).
- ^^ The September 2014 prices is converted by multiplying the latest project estimate (in September 2011 prices) by 1.18030. The figure of 1.18030 represents the changes in price movement for public sector building and construction output between September 2011 and September 2014.

845TH – Hong Kong–Zhuhai–Macao Bridge Hong Kong Boundary Crossing Facilities – Reclamation and Superstructures

Comparison between Approved Project Estimate and the latest project estimate

			(A) Approved Estim	Project ate	(B) Latest Project Estimate (\$ million)		(B) – (A) Difference (\$ million)	
(a)	Doole	amation	(\$ mill	5,950.1	(\$ mil	5,103.3	(\$ mil	(846.8)
(a)			2 205 2	3,930.1	2 2 4 2 4	3,103.3	(151.0)	(040.0)
	(i)	Construction of seawall for the HKBCF island	2,395.3		2,243.4		(151.9)	
	(ii)	Reclamation for the HKBCF island	3,419.5		2,681.0		(738.5)	
	(iii)	Reclamation at the east coast of the Airport Island for roads connecting to the Airport	135.3		178.9		43.6	
(b)	At-gı	rade roads		1,126.0		1,226.8		100.8
(c)	Viad	ucts and vehicles underpasses		2,766.2		4,598.8		1,832.6
	(i)	Viaducts and elevated roads	2,056.6		3,609.2		1,552.6	
	(ii)	Vehicles underpasses	466.8		597.8		131.0	
	(iii)	Miscellaneous structures / retaining structures for roads and abutments	242.8		391.8		149.0	
(d)	Footl	oridges and subways		153.6		296.4		142.8
(e)	Drainage works, sewerage works, waterworks and common utilities enclosures ¹			1,043.7		2,143.3		1,099.6
	(i)	Drainage works (including box culverts, pipe works and pump sumps)	542.4		1,292.5		750.1	
	(ii)	Sewerage works	59.1		121.0		61.9	
	(iii)	Waterworks	123.9		250.2		126.3	
	(iv)	Diversion of waterworks, sewerage works and drainage works on Airport Island	91.3		91.3		0.0	
	(v)	Common utilities enclosures	227.0		388.3		161.3	

¹ The common utilities enclosures will accommodate utilities underground to avoid road digging for maintenance in future.

			(A) Approved Estim (\$ mill	Project ate	(B) Latest P Estim (\$ mil	roject ate	(B) – Differ (\$ mil	ence
(f)		strian area and other external	(4	546.2	(ψ	473.2	(Ψ	(73.0)
	work (i)	Pedestrian area (including installation of covers and lighting)	340.0		277.4		(62.6)	
	(ii)	Travellators in bus area / public transport interchange (PTI)	68.3		68.3		0.0	
	(iii)	Car parks	56.5		97.3		40.8	
	(iv)	Fencing	81.4		30.2		(51.2)	
(g)	work under	rical and Mechanical (E&M) s for roads, viaducts, rpasses, common utilities osures, footbridges and rays		429.2		578.1		148.9
(h)	Build	ling piling		817.8		1,263.5		445.7
(i)	Build	lings ²		3,687.4		3,881.4		194.0
	(i)	Passenger Clearance Building	2,552.6		2,725.9		173.3	
	(ii)	Other Buildings	1,134.8		1,155.5		20.7	
(j)	Build	ling services		1,458.2		1,927.3		469.1
	(i)	Passenger Clearance Building	1,049.7		1,074.7		25.0	
	(ii)	Other Buildings	408.5		852.6		444.1	
(k)	Kiosl	ks for vehicle clearance		348.2		651.5		303.3
(1)	Furni	iture and equipment ³		1,216.3		1,083.9		(132.4)
(m)	Addi meas	tional energy conservation ures		125.0		151.5		26.5
(n)		ic control and surveillance m (TCSS)		194.8		86.4		(108.4)

² The building cost mainly covers the superstructures and fitting-out works of the buildings.

The estimated cost of furniture and equipment is based on the list of furniture and equipment items required, including general office furniture and equipment items, as well as specialized operation equipment (e.g. baggage X-ray scanners; narcotic and explosive detectors; infra-red thermometers; broadcasting and telecommunications systems; vehicle X-ray scanning systems; fire engines; crowd control devices). We will seek separate funding from the Finance Committee for installing computer systems to support the operations of the Immigration Department at the Hong Kong control point under the Capital Works Reserve Fund Head 710 – Computerisation.

			(A) Approved Project Estimate	(B) Latest Project Estimate	(B) – (A) Difference
			(\$ million)	(\$ million)	(\$ million)
(o)	Land	scape works	431.5	431.5	0.0
(p)	inclu	ronmental mitigation measures ding environmental toring and auditing	120.7	328.7	208.0
(q)	Cons	ultants' fees	253.0	253.0	0.0
	(i)	Contract administration	140.3	140.3	0.0
	(ii)	Management of resident site staff (RSS)	105.9	105.9	0.0
	(iii)	Independent Environmental Project Office (ENPO) ⁴ and independent environmental checker services	6.8	6.8	0.0
(r)	Remi	uneration of RSS	1,443.2	1,443.2	0.0
(s)		rical and Mechanical Services ing Fund (EMSTF) charges ⁵	35.5	35.5	0.0
(t)	Duty	visits outside Hong Kong ⁶	1.9	1.9	0.0
(u)	Cont	ingencies	2,214.8	1,584.4	(630.4)
		Sub-total	24,363.3	27,543.6	3,180.3
			(in September	(in September	
			2011 prices)	2011 prices)	
(v)	Provi	ision for price adjustment	6,070.6	8,351.4	2,280.8
		Total	30,433.9	35,895.0	5,461.1
			(in MOD prices)	(in MOD prices)	

⁴ The Environmental Permit for the HKBCF project requires the setting up of an independent ENPO before the commencement of the HKBCF construction to oversee the cumulative environmental impacts arising from the HKBCF project and other concurrent projects in the adjoining area and to liaise closely with the Mainland project teams for the HZMB.

Since the establishment of the EMSTF on 1 August 1996 under the Trading Funds Ordinance (Cap. 430), the EMSTF charges government departments for design and technical consultancy services for E&M installations provided by Electrical and Mechanical Services Department. The services rendered for this project include checking consultants' submissions on all E&M installations and providing technical advice to the Government on all E&M works and their impacts on the Project.

Duty visits outside Hong Kong in connection with the Project include quality control visits or acceptance tests of specialized operation equipment, curtain wall / cladding factories, material workshops, green features etc. The costs of air passage, subsistence allowances, etc, are subject to the relevant provisions in the Civil Services Regulations.

As regards item (b) (at-grade roads), item (c) (viaducts and vehicles underpasses), item (d) (footbridges and subways), item (e) (drainage works, sewerage works, waterworks and common utilities enclosures), item (g) E&M works for roads, viaducts, underpasses, common utilities enclosures, footbridges and subways), item (h) (building piling), item (i) (buildings), item (j) (building services), item (k) (kiosks for vehicle clearance), item (m) (additional energy conservation measures) and item (p) (environmental mitigation measures including environmental monitoring and auditing), the net increase of \$4,971.3 million is mainly due to the higher-than-expected returned tender prices of the superstructure works.

- 2. As regards item (a) (reclamation) and item (n) (traffic control and surveillance system), the variations reflect the awarded tenders prices for items (a) and (n) being lower than those allowed for in the Approved Project Estimate by \$955.2 million.
- 3. As regards **item** (f) (pedestrian area and other external works), the decrease of \$73.0 million is mainly due to the design revision in the public transport interchanges.
- 4. As regards **item** (**l**) (**furniture and equipment**), the decrease of \$132.4 million is mainly due to the design revision in the furniture and equipment.
- 5. As regards **item** (**u**) (**contingencies**), we have drawn down \$630.4 million from the contingencies to partly cover the cost increase in the items mentioned in paragraph 1 above. The remaining sum of \$1,584.4 million has to be retained as contingencies for meeting unexpected expenditures required for completing the remaining works.
- 6. As regards **item** (v) (**provision for price adjustment**), an increase of \$2,280.8 million in price adjustment is based on the increase in the latest price adjustment factors promulgated by the Government, as well as the latest anticipated cash flow of the Project. Details are given in paragraphs 20 and 21 of the main paper and Enclosure 4.