LEGISLATIVE COUNCIL PANEL ON DEVELOPMENT

Revision of Fees and Charges under Mines (Safety) Regulations, Cap 285B, Dangerous Goods (General) Regulations, Cap 295B, and Dangerous Goods (Government Explosives Depots) Regulations, Cap 295D under the Purview of the Civil Engineering and Development Department

PURPOSE

This paper outlines the Administration's proposal to revise 26 out of 27 government fees and charges related to services provided by the Civil Engineering and Development Department in respect of (i) mine blasting, (ii) manufacture, storage and discharge of dangerous goods, and (iii) explosives storage and delivery (the Services), which do not have direct impact on people's livelihood or general business activities.

THE PROPOSAL

2. There are altogether 27 fees and charges related to the Services that are prescribed in Schedule 3 to the Mines (Safety) Regulations (Cap 285B) under the Mining Ordinance (Cap 285), and Regulation 183 of the Dangerous Goods (General) Regulations (Cap 295B) and the Schedule to the Dangerous Goods (Government Explosives Depots) Regulations (Cap 295D) under the Dangerous Goods Ordinance (Cap 295). Of the 27 fees and charges, 23 were last revised on 1 January 2016 according to the Government's "user pays" policy under which fees charged by the Government should in general be set at levels sufficient to recover the full cost of providing the services.

3. A review of the cost of providing the Services at the 2016-17 price level has been carried out recently. The review shows that the cost recovery rates at existing fee levels range from 29% to 110%. For the services with cost recovery rates not over 100%, in order to achieve full cost recovery gradually and avoid a steep fee increase, the following principles have been adopted in our proposed fee and charge revision –

- (a) for items with an existing cost recovery rate of less than 40%, adopt an increase of about 20%;
- (b) for items with an existing cost recovery rate of 40% to 70%, adopt an increase of about 15%;
- (c) for items with an existing cost recovery rate of over 70% but not over 95%, adopt an increase of about 10% or less; and

(d) for items with an existing cost recovery rate of over 95% but not over 100%, there will be no change.

4. For the services with cost recovery rates over 100%, their fees will be adjusted downward to the full cost recovery level.

5. Following the above principles, 26 out of the 27 fees and charges for the Services will be subject to revision, including 24 items to be adjusted upward from 6% to 20% and 2 items to be adjusted downward by 8% and 9% respectively. Details of the fee and charge revision proposal are provided at the **Annex**. When the proposed fee and charge revision is implemented, the cost recovery rates of the Services will range from 35% to 100%. We will revise the concerned fees and charges once the legislative amendment procedures are completed.

EFFICIENCY IMPROVEMENT MEASURES

6. The Administration will continue to enhance efficiency and streamline procedures so as to contain the costs of providing these public services.

FINANCIAL IMPLICATION

7. When the proposed fee and charge revision is implemented, the estimated increase in revenue is about \$1.9 million per annum.

WAY FORWARD

8. Members are invited to note the proposed fee and charge revision as set out in paragraphs 3 to 5 above and detailed in the **Annex**. We will proceed with the necessary legislative amendments to implement the adjustments.

Development Bureau Civil Engineering and Development Department

June 2016

Proposed Revision of Fees and Charges under Mines (Safety) Regulations, Cap 285B, Dangerous Goods (General) Regulations, Cap 295B, and Dangerous Goods (Government Explosives Depots) Regulations, Cap 295D

Item	Fee Description	Last Revision (Year)	Existing Fee (\$)	Existing Cost Recovery Rate at 2016-17 Price Level	Proposed Fee (\$) (b)	Proposed Amount of Increase/ Decrease (\$) (b) (c)	Proposed Percentage Increase/ Decrease	Cost Recovery Rate after Fee Adjustment
Schedu	le 3 to the Mines (Safety) R	egulations (((a)	Price Level	(0)	(b) – (a)	[(b)-(a)]/(a)	
Schedu			20 5D)					
1	Issue of mine blasting certificate under regulation 22(4)(a)	2016	3,590	54%	4,130	540	15%	63%
2	Renewal of mine blasting certificate under regulation 22(5)(a)	2016	2,640	92%	2,870	230	9%	100%
3	Replacement of worn or defaced mine blasting certificate under regulation 22(5)(c)	2016	160	60%	185	25	16%	69%
4	Endorsement of mine blasting certificate under regulation 22(6)(b)	2015	2,750	96%	2,750	0 (Retain existing charge level)	0%	96%
5	Replacement of lost mine blasting certificate under regulation 22(10)	2016	160	60%	185	25	16%	69%
Regula	tion 183 of the Dangerous C	boods (Gener	al) Regulation	ons (Cap 295B)				
6	Dangerous goods licence for manufacture of dangerous goods in category 1 (explosives)	2016	50,300	94%	53,400	3,100	6%	100%
7	Dangerous goods licence for storage of dangerous goods in category 1 (explosives), other than class 6 (ammunition) and class 7, division 2 (manufactured fireworks)	2016	39,250	73%	43,200	3,950	10%	81%

Item	Fee Description	Last Revision (Year)	Existing Fee (\$)	Existing Cost Recovery Rate at 2016-17	Proposed Fee (\$)	Proposed Amount of Increase/ Decrease (\$)	Proposed Percentage Increase/ Decrease	Cost Recovery Rate after Fee Adjustment
8	Dangerous goods licence for storage of dangerous goods in category 1, class 6 (ammunition) in a Mode A store	2015	(a) 42,900	Price Level	(b) 47,200	(b) – (a) 4,300	[(b)-(a)]/(a) 10%	98%
9	Dangerous goods licence for storage of dangerous goods in category 1, class 6 (ammunition) in a Mode B store	2016	8,920	84%	9,810	890	10%	92%
10	Dangerous goods licence for storage of dangerous goods in category 1, class 7, division 2 (manufactured fireworks) in quantities not exceeding 200 kg	2016	12,500	87%	13,750	1,250	10%	96%
11	Dangerous goods licence for storage of dangerous goods in category 1, class 7, division 2 (manufactured fireworks) in quantities exceeding 200 kg	2016	16,450	79%	18,100	1,650	10%	86%
12	Permit fee to discharge dangerous goods in category 1 (explosives), other than class 6 (ammunition) and class 7, division 2 (manufactured fireworks)	2016	58,600	70%	64,450	5,850	10%	77%
13	For issue of duplicate of licence or permit	2015	645	92%	700	55	9%	100%
14	For making of alteration or addition to, or endorsement on, a licence or permit	2016	1,430	29%	1,720	290	20%	35%

Item	Fee Description	Last Revision (Year)	Existing Fee (\$) (a)	Existing Cost Recovery Rate at 2016-17 Price Level	Proposed Fee (\$) (b)	Proposed Amount of Increase/ Decrease (\$) (b) - (a)	Proposed Percentage Increase/ Decrease [(b)-(a)]/(a)	Cost Recovery Rate after Fee Adjustment
15	Dangerous goods licence for making alteration or addition to, or endorsement on, a licence or permit involving relocation of an explosive store, or a change of the licensed blasting area	2016	3,680	32%	4,420	740	20%	38%
16	For permit to move dangerous goods in category 1 (explosives)	2016	235	81%	260	25	11%	90%
Schedu	le to the Dangerous Goods	(Government	t Explosives	Depots) Regulat	ions (Cap 295	D)		
17	Charges for the storage of explosives and explosive accessories in Government depots where the amount of the explosives or explosive accessories (including the weight of any inner and outer packages) does not exceed 50 kg (per consignment) (per month or part of a month)	2016	305	60%	350	45	15%	68%
18	Charges for the storage of explosives and explosive accessories in Government depots where the amount of the explosives or explosive accessories (including the weight of any inner and outer packages) exceeds 50 kg (per consignment) (per month or part of a month for every 25 kg or fractional part of 25 kg)	2016	150	59%	175	25	17%	68%
19	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is not exceeding 50 kg	2016	4,390	110%	4,000	-390	-9%	100%

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20	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 50 kg but not exceeding 100 kg	2015	6,070	109%	5,580	-490	-8%	100%
21	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 100 kg but not exceeding 250 kg	2016	8,930	90%	9,820	890	10%	99%
22	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 250 kg but not exceeding 500 kg	2016	12,500	77%	13,750	1,250	10%	85%
23	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 500 kg but not exceeding 1000 kg	2016	18,800	67%	21,600	2,800	15%	77%
24	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 1000 kg but not exceeding 1500 kg	2016	28,200	72%	31,000	2,800	10%	79%
25	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 1500 kg but not exceeding 2000 kg	2016	35,200	69%	40,500	5,300	15%	80%

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26	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 2000 kg but not exceeding 2500 kg	2016	44,050	70%	50,650	6,600	15%	80%
27	Explosive delivery fee for delivery of explosives from a depot to any other place by the Government where the quantity is exceeding 2500 kg	2016	52,800	65%	60,700	7,900	15%	74%