立法會 Legislative Council

LC Paper No. CB(2)2088/15-16 (These minutes have been seen by the Administration)

Ref: CB2/PL/WS

Panel on Welfare Services

Minutes of meeting held on Saturday, 25 June 2016, at 9:00 am in Conference Room 1 of the Legislative Council Complex

Members : Hon CHEUNG Kwok-che (Chairman)

present Hon CHAN Yuen-han, SBS, JP (Deputy Chairman)

> Hon Albert HO Chun-yan Hon LEUNG Yiu-chung

Hon Frederick FUNG Kin-kee, SBS, JP

Hon LEUNG Kwok-hung

Hon Frankie YICK Chi-ming, JP

Hon YIU Si-wing, BBS Hon Gary FAN Kwok-wai Hon CHAN Chi-chuen

Hon POON Siu-ping, BBS, MH

Hon CHUNG Kwok-pan

Members : Dr Hon LEUNG Ka-lau

absent Hon Alan LEONG Kah-kit, SC

> Hon LEUNG Che-cheung, BBS, MH, JP Dr Hon Fernando CHEUNG Chiu-hung

Dr Hon Helena WONG Pik-wan

Hon TANG Ka-piu, JP

Hon Alvin YEUNG Ngok-kiu

Public Officers : Item II

attending

Mr Matthew CHEUNG, GBS, JP Secretary for Labour and Welfare Labour and Welfare Bureau

Miss Annie TAM, JP Permanent Secretary for Labour and Welfare Labour and Welfare Bureau

Mr Donald CHEN, JP Deputy Secretary for Labour and Welfare (Welfare) 2 Labour and Welfare Bureau

Mr Steve TSE
Principal Assistant Secretary for Labour and Welfare
(Special Duties)
Labour and Welfare Bureau

Ms Carol YIP, JP Director of Social Welfare Social Welfare Department

Mr LAM Ka-tai, JP Deputy Director of Social Welfare (Services) Social Welfare Department

Ms PANG Kit-ling Assistant Director of Social Welfare (Elderly) Social Welfare Department

Dr LAM Ching-choi, BBS, JP Chairman of the Elderly Commission

Dr LAW Chi-kwong, GBS, JP Principal Investigator Consultant Team

Dr Ernest CHUI Principal Investigator Consultant Team

Attendance by invitation

: <u>Item II</u>

爭取資助院舍聯席

Mr LEE Chi-yung

Mr Richard LAU Lap-che

將軍澳長者民生關注會

Mr KWONG Wing-tai

Ms MAK Yuen-lin

Neighbourhood and Worker's Service Centre

Mr WONG Yun-tat Member

Mr CHENG Leong-chi

Hong Kong Christian Service Elderly Council

Ms TAM Pui-fun Committee Member

反院舍券社工陣線

Miss CHAN Shun-yi

SME Global Alliance Elderly & Special Needs Services Association Limited

Mr LUI Tin-yan Vice Chairman

Hong Kong Private Nursing Home Owners Association

Mr Thomas KWONG Vice Chairman

HKSWGU-Private Residential Care Homes' Services Monitoring Team

Mr WONG Chong-kwan

The Elderly Services Association of Hong Kong

Ms LI Fai Chairperson

長者服務大聯盟

Mr LO Wei-kai

Hong Kong Social Workers' General Union

Mr YIP Kin-chung Chairman

HKSWGU-Elderly Community Care Services Concern Group

Ms LAM Yu-kiu Member

Mr KOON Siu-man

安老協會青年專責小組

Mr CHAN Yung-chau

安老行業非買位院舍專責小組

Mr LOK Ko-yeung

改善買位計劃專責小組

Mr NG Wai-ngai

香港長者活力協會

Mr WONG Ka-cheong

Mr LAM Chung-yau

Mr FU Woon-pun

Mr Daniel WONG Shui-wah

安老政策研究專責小組

Dr POON Yui-pan

Concerning Home Care Service Alliance

Miss CHEUNG Nga-lam

The Hong Kong Association of Senior Citizens

Mr HO Ping-chiu 常委

明愛長者聯會

Mr FUNG Hing 常委代表

Mr LEE Siu-kow

The Hong Kong Council of Social Service

Ms Crystal CHENG Lai-ling Business Director (Service Development)

長者政策監察聯席之友

Mr CHEUNG Kei Member

The Hong Kong Council of Social Service, Network on Residential Service

Mr CHOI Shing-kiu Convenor

Clerk in attendance

: Mr Colin CHUI

Chief Council Secretary (2) 4

Staff in attendance

: Miss Kay CHU

Council Secretary (2) 4

Miss Maggie CHIU

Legislative Assistant (2) 4

Action

I. Information paper(s) issued since the last meeting

Members noted that no paper had been issued since the last meeting.

- II. Pilot Scheme on Residential Care Service Voucher for the Elderly [LC Paper Nos. CB(2)1812/15-16(01) to (02), CB(2)1819/15-16(01) to (02), CB(2)1829/15-16(01), CB(2)1839/15-16(01), CB(2)1841/15-16(01) to (04) and CB(2)1842/15-16(01)]
- 2. At the invitation of the Chairman, <u>Secretary for Labour and Welfare</u> ("SLW") gave a succinct brief on the latest development of the Elderly Commission ("EC")'s study on the feasibility of introducing residential care service voucher for the elderly ("the Feasibility Study") and the implementation details of the Pilot Scheme on Residential Care Service Voucher for the Elderly ("the RCSV Pilot Scheme"). With the aid of a powerpoint presentation, <u>Dr Ernest CHUI</u>, Principal Investigator of the Consultant Team, took members through the findings of the Feasibility Study and the proposed design of the RCSV Pilot Scheme. In addition, <u>Dr LAM Ching-choi</u>, the EC's Chairman, briefed members on EC's view on how the RCSV Pilot Scheme could help enhance the provision and service quality of residential care services for the elderly ("RCS").
- 3. <u>The Chairman</u> invited the deputations/individuals to present their views. A total of 31 deputations/individuals expressed their views which were summarized in the **Appendix**.

(When the deputations were giving their views, the Deputy Chairman and the Chairman took the chair at 9:59 am and 10:14 am respectively.)

The Administration's response to deputations' views

4. <u>SLW</u> thanked deputations and individuals for their views on the RCSV Pilot Scheme. He said that the first phase of the RCSV Pilot Scheme would be confined to contract, subvented and self-financing

residential care homes for the elderly ("RCHEs"), which could provide non-subsidized places at EA1 level or above. If elderly recipients of the Comprehensive Social Security Assistance ("CSSA") admitted to private RCHEs opted for RCSV in lieu of CSSA, they could benefit more given that in addition to receiving an RCSV at \$12,416 per month, they might also apply for a Care Supplement under the Scheme to cover various expenses, such as diapers, special diet and medical consumables, etc., and the Old Age Living Allowance/Old Age Allowance/Disability Allowance as appropriate. Voucher users could switch to another Recognized Service Provider under the RCSV Pilot Scheme, or opt out of the Scheme anytime if they so wished. Case management service would be provided for voucher users throughout their participation in the RCSV Pilot Scheme. Stressing that the Administration attached great importance to the service quality and monitoring of RCHEs, he said that the Consultant Team had been asked to further examine and make concrete recommendations in response to the public's concerns in this regard. He reassured members and deputations that the Administration had comprehensively taken into account stakeholders' views in introducing the RCSV Pilot Scheme.

Discussion

Work of Elderly Commission

- 5. <u>Many deputations</u> expressed dissatisfaction that EC had endorsed the report of the Feasibility Study ("the Study Report") without honouring the undertaking of the EC's Chairman to conduct further public consultation and a follow-up meeting on the RCSV Pilot Scheme with stakeholders at district level. <u>Mr LEUNG Yiu-chung</u> asked Dr LAM Ching-choi to respond in this regard.
- 6. Stressing that Dr LAM Ching-choi had been serving as the EC's Chairman to give advice to the Administration without remuneration, <u>SLW</u> appealed to the deputations for conveying their views on the RCSV Pilot Scheme to him instead of criticizing Dr LAM.
- 7. <u>Dr LAM Ching-choi</u> expressed his willingness to listen to stakeholders' views, and said that in the capacity of the EC's Chairman, he had attended several meetings with different groups after his meeting with some concern groups on 20 April 2016. Taking into account stakeholder's views collected, the Consultant Team had revised the proposed design of the RCSV Pilot Scheme. Regarding the follow-up meeting, the EC's secretariat had offered to hold a follow-up meeting with the concern groups in June 2016 depending on their availability. On the response of the

concern groups, the follow-up meeting had been rescheduled to July 2016. He stressed that the role of EC was to give advice to the Consultant Team during the Feasibility Study, deliberate the findings and recommendations of the Consultant Team, and submit the endorsed Study Report to the Administration for consideration.

8. Noting that the EC's Chairman had attended several consultation meetings to gauge stakeholders' views on the RCSV Pilot Scheme in the last two months prior to EC's endorsement of the Study Report on 7 June 2016, Mr LEUNG Yiu-chung doubted the effect of the aforesaid consultations given that EC had finished the examination of the Study Report and endorsed it in such a short period of time.

Implementation of first phase of Pilot Scheme on Residential Care Service Voucher for the Elderly

- 9. Indicating that the Liberal Party had all along supported the "money-following-the-user" principle, Mr Frankie YICK supported the implementation of the RCSV Pilot Scheme and invited stakeholders to continue to give views to help the Administration enhance the Scheme in the future. He also asked the Administration to provide information on the increase of expenditure on elderly services since 2012-2013 to show its commitment in this regard.
- 10. <u>SLW</u> responded that the recurrent government expenditure on elderly services increased from over \$4 billion in 2012-2013 to nearly \$7 billion in 2015-2016. The updated cumulative expenditure of the current-term Government on provision of cash allowances under the social security system, social welfare services and public healthcare services for elderly persons had reached \$62 billion, accounting for 19% of the overall government expenditure. He said that the Administration would continue to strive for provision of more resources to enhance elderly services.
- 11. Noting some deputations' suggestion of deploying the \$800 million earmarked for the implementation of the RCSV Pilot Scheme ("the \$800 million allocation") to strengthen subsidized RCS, Mr YIU Si-wing was of view that the sum was inadequate to address the serious shortage of RCS. In the light of the growing demand for RCS arising from the ageing population, he considered that it was worth trying to implement the RCSV Pilot Scheme, which could provide one more option whereby eligible elderly persons could choose RCS that suited their needs. He asked whether the Administration would review the RCSV Pilot Scheme and enhance its implementation during the 3-year pilot period.

- 12. <u>SLW</u> responded that the Administration would keep in view the implementation of the RCSV Pilot Scheme and consider refining the implementation details as appropriate such as the number of vouchers to be issued for the future phases of the Scheme. In addition, evaluation of the RCSV Pilot Scheme would be conducted.
- 13. In response to the Chairman's question about the items to be covered by the Care Supplement under the RCSV Pilot Scheme, <u>SLW</u> advised that Level 0 users could apply for the Care Supplement to meet the expenses arising from their proven medical and rehabilitation needs (e.g. special diet and diapers), and they would also be eligible for a fee waiver for their public healthcare services.
- 14. Mr LEUNG Kwok-hung said that the issue of the 3 000 RCSVs could not address the crux of the problems of inadequate supply of quality RCS and community care services for the elderly ("CCS"). Given that many stakeholders gave a negative response to the proposal of implementing the RCSV Pilot Scheme, he asked if the Administration would consider further revising the proposal instead of insisting on implementing the Scheme as currently designed.
- 15. Reiterating the background of the Feasibility Study and stressing the transparency of preparatory work carried out for introducing the RCSV Pilot Scheme, <u>SLW</u> advised that EC had widely consulted and taken into account the views of stakeholders on the Scheme, e.g. the long-standing request of the social welfare sector for enhancing the case management service, before the Administration decided to introduce the RCSV Pilot Scheme.
- 16. In response to the Chairman's question about the circumstances in which the Consultant Team would recommend suspending the implementation of the RCSV Pilot Scheme, <u>Dr LAW Chi-kwong</u>, Principal Investigator of the Consultant Team, advised that the Consultant Team considered the 11.8% survey respondents, who showed relatively strong inclination to consider opting for RCSV with means-test, to be sufficient to support the implementation of a RCSV Pilot Scheme.
- 17. Considering that the Administration should conduct further consultations on the RCSV Pilot Scheme, <u>Mr LEUNG Yiu-chung</u> moved the following motion:

"鑒於私營長者服務機構的質素強差人意,懷疑疏忽照顧及虐待長者的事故屢見不鮮。目前院舍的人力編制要求、處所空間密度有欠理想。在未有改善監管制度和在法例下提升人手、服務處所標準的情況下,本委員會反對推行長者院舍住宿照顧服務券試驗計劃。"

(Translation)

"That, given that the quality of private elderly service providers is far from satisfactory, rendering frequent occurrence of incidents of suspected elderly neglect and elderly abuse, and that the existing requirements on staffing establishment and spacing of residential care homes are unsatisfactory, this Panel objects to the implementation of the Pilot Scheme on Residential Care Service Voucher for the Elderly when there is neither improvement in the monitoring system nor enhancement of staffing and standard of service premises under the law."

- 18. Mr YIU Si-wing was wary that the implementation of the RCSV Pilot Scheme would be delayed as the enhancement of the monitoring system and staffing of RCHEs under the relevant legislation would take at least several years. He therefore appealed to members to vote against the motion.
- 19. <u>The Chairman</u> put the motion to vote. Five members voted for the motion and two members voted against it. <u>The Chairman</u> declared that the motion was carried.

Inadequacies of Residential Care Services and Community Care Services for the Elderly

- 20. Mr Frederick FUNG urged the Administration to respect members' objection to the implementation of the RCSV Pilot Scheme, and take concrete measures to address the long-standing inadequacies of elderly services, such as serious shortage of RCS and CCS, and manpower shortage in the elderly care industry.
- 21. In response to the Chairman's concern about a lack of new resources in CCS and Mr LEUNG Yiu-chung's concern about the Administration's response to the suggestion of deploying the \$800 million allocation to enhance CCS, <u>SLW</u> said that the Administration would continue to accord priority to elderly services, and take various measures to enhance CCS (e.g.

providing 1 666 additional places of the Enhanced Home and Community Care Services which had already commenced service from mid-2015, providing additional 2 000 places under Phase II of the Pilot Scheme on Living Allowance for Carers of Elderly Persons from Low Income Families to make a total of 4 000 beneficiaries for the two phases of the Pilot Scheme, and increasing the number of vouchers to be issued under the Pilot Scheme on Community Care Service Voucher for the Elderly from 1 200 vouchers in the first phase to 3 000 vouchers in the second phase). He stressed that the \$800 million allocation was an additional resource earmarked for the implementation of the RCSV Pilot Scheme, which would provide an additional option for eligible elderly persons to choose RCS that suited their needs, but would not detract from the Administration's commitment to enhancing CCS.

- 22. Mr LEUNG Yiu-chung asked what measures the Administration would take to enhance the meal delivery service on weekends to help elderly persons in need of the service. <u>SLW</u> advised that some service users did not require meal delivery service on weekends as they were taken care of by their family members during those days. That said, if service users requested meal delivery on weekends, the service providers concerned would follow up and make necessary arrangement.
- 23. In response to Mr YIU Si-wing's question about the timetable for the formulation of the long-term policy on RCS, <u>SLW</u> advised that since 2014, EC had been tasked to formulate the Elderly Services Programme Plan ("ESPP") which would cover, inter alia, the medium and long-term development of elderly services up to 2030. Expecting that the formulation work would be completed in the second quarter of 2017, the Administration would brief members on the report on ESPP in due course.
- 24. Sharing some deputations' concern about the review of the Residential Care Homes (Elderly Persons) Ordinance (Cap. 459) ("the RCHE Ordinance") and the Code of Practice for RCHEs, the Chairman asked the Administration to provide a timetable of review in this regard.
- 25. Expressing concern about inadequate supply of quality RCS, Mr CHAN Chi-chuen urged the Administration to enhance the monitoring of RCHEs irrespective of whether the RCSV Pilot Scheme would be implemented, and asked SLW to undertake to conduct a review of the relevant legislation.
- 26. <u>SLW</u> reiterated that the implementation of the RCSV Pilot Scheme would provide an additional option for eligible elderly persons to choose

RCS that suited their needs, and no elderly persons would be required to take up RCSV mandatorily. He stressed that the Administration attached much importance to the service quality of RCHEs, and would continue to strengthen the monitoring of private RCHEs. In addition, he undertook that the Administration would, taking into account the findings of the report on ESPP which was expected to be submitted to the Administration by the second quarter of 2017, start working on a review of the relevant legislation.

- 27. Noting that many deputations objected to the implementation of the RCSV Pilot Scheme and were concerned about inadequate supply of CCS, the Chairman urged the Administration to note the stakeholders' views and allocate more public resources to enhance CCS. He also called on the Administration to conduct the review of the RCHE Ordinance irrespective of the outcome of ESPP, given that the RCHE Ordinance had been enacted for over 20 years.
- 28. At the invitation of the Chairman, some deputations/individuals gave further views on the RCSV Pilot Scheme. In response to their concerns about the eligibility criteria and implementation details of the RCSV Pilot Scheme, the long-term planning for elderly services, the timetable for the review of the RCHE Ordinance, and their suggestion of deploying part of the \$800 million allocation to enhance CCS, SLW reiterated his reply at paragraphs 4, 21, 23 and 26 above as well as the relevant content in the Administration's paper (i.e. paragraphs 10(a) and 11 of LC Paper No. CB(2)1812/15-16(01)). Regarding the concern about the varied service quality of private RCHEs, he said that the Administration would take measures, such as stepping up inspections at RCHEs with unsatisfactory performance and enhancing training for staff of private RCHEs, to strengthen the monitoring of and enhance the service quality of RCHEs. He also appealed to operators of private RCHEs to enhance self-monitoring of the service quality of their residential care places so as to give more confidence to stakeholders in using their services. He stressed that the implementation of the RCSV Pilot Scheme would help test the feasibility of "money-following-the-user" principle, Administration examine the way forward for the provision of RCS.
- 29. <u>Dr LAM Ching-choi</u> thanked members and the deputations/ individuals for their views on the RCSV Pilot Scheme. He said that on the premise that elderly persons could obtain better services to address their needs, EC considered the implementation of the RCSV Pilot Scheme to be an enhancement as the Scheme would not only enable elderly persons, particularly those who had been admitted to private RCHEs and were receiving CSSA, to receive better services, but also strengthen the

Action

monitoring of private RCHEs. He, as the EC's Chairman, would continue to listen to stakeholders' views and make recommendations on elderly-related issues, such as RCS and CCS, to the Administration for consideration.

III. Any other business

30. There being no other business, the meeting ended at 12:39 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 28 September 2016

Panel on Welfare Services

Meeting on Saturday, 25 June 2016 at 9:00 am

Pilot Scheme on Residential Care Service Voucher for the Elderly

Summary of views and concerns expressed by deputations/individuals

No.	Deputation/individual	Views
1.	爭取資助院舍聯席	 The Administration should reintroduce long-term planning for social welfare services and address the problems of manpower shortage for residential care services ("RCS") and of inadequate subsidized RCS places. Strongly opposed to the imposition of a means-test system for provision of elderly care services. The Pilot Scheme on Residential Care Service Voucher for the elderly ("the RCSV Pilot Scheme") should also cover persons suffering from dementia.
2.	Mr Richard LAU Lap-che	A trial period should be imposed on those residential care homes for the elderly ("RCHEs") which had been selected for participation in the RCSV Pilot Scheme.
3.	將軍澳長者民生關注會	 Expressed regret about the introduction by the Elderly Commission ("EC") of the RCSV Pilot Scheme despite the undertaking of its Chairman earlier on that the Scheme would only be taken forward after a consensus had been reached. The Residential Care Homes (Elderly Persons) Ordinance (Cap. 459) ("the RCHE Ordinance") was outdated and therefore required review.
4.	Ms MAK Yuen-lin	 Expressed regret about EC's introduction of the RCSV Pilot Scheme. The Administration should take steps to improve quality of private RCHEs and of its teams for monitoring RCHE operation. The RCHE Ordinance should be revised and strictly enforced.
5.	Neighbourhood and Worker's Service Centre	 Expressed regret about EC's endorsement of the RCSV Pilot Scheme. There should be further consultation before deciding whether to implement the RCSV Pilot Scheme. Monitoring of RCHEs should be strengthened and the RCHE Ordinance should be revised accordingly with imposition of heavier penalty for non-compliance.
6.	Mr CHENG Leong-chi	 The RCSV Pilot Scheme should be withdrawn and further consultation should be conducted on the Scheme. The co-payment arrangement would lead to use of savings of voucher holders for retirement purpose in order to top up the voucher value.

No.	Deputation/individual	Views
7.	Hong Kong Christian Service Elderly Council	 Expressed regret about EC's introduction of the RCSV Pilot Scheme despite the undertaking of its Chairman earlier on that the Scheme would only be taken forward after a consensus had been reached. The Administration should have revised the RCHE Ordinance and drawn up measures for monitoring of quality of RCHEs before the implementation of the Scheme. The RCSV and the voucher for community care service ("CCS") should be merged so that vouchers holders did not need to choose either one of the two kinds of services. The number of RCS vouchers, i.e. 3 000, was insufficient.
8.	反院舍券社工陣線	 [LC Paper No. CB(2)1841/15-16(01)] As only a small number of vouchers were available for nursing home places which were for elderly persons assessed to be of severe impairment level under the Standardized Care Need Assessment Mechanism for Elderly Services, these elderly persons might not be able to find suitable RCHEs. The RCSV Pilot Scheme should be put on hold pending the implementation of the Elderly Services Programme Plan.
9.	SME Global Alliance Elderly & Special Needs Services Association Limited	• [LC Paper No. CB(2)1841/15-16(02)]
10.	Hong Kong Private Nursing Home Owners Association	 To improve service quality of private RCHEs, good training should be provided for manager and frontline staff of these RCHEs. Training on risk assessment should also be provided for operators of these RCHEs. Given that only RCHEs meeting or exceeding the requirements of EA1 homes of the Enhanced Bought Place Scheme ("EBPS") could be Recognized Service Providers ("RSPs") under the RCSV Pilot Scheme, the Administration should provide information on how private RCHEs which had not participated in EBPS would be assessed for qualifying as EA1 homes of EBPS.
11.	HKSWGU - Private Residential Care Homes' Services Monitoring Team	• [LC Paper No. CB(2)1819/15-16(01)]
12.	The Elderly Services Association of Hong Kong	 [LC Paper No. CB(2)1819/15-16(02)] The Elderly Services Association of Hong Kong would set up a small group for monitoring services provided by its members. Membership of non-compliant members would be revoked.
13.	長者服務大聯盟	 Elderly persons in the community generally welcomed the introduction of the RCSV Pilot Scheme. The service quality of subvented RCHEs was better than that of private RCHEs because the former received a much higher Government subsidy.

No.	Deputation/individual	Views
		 RCSV, with a voucher value over \$12,000, could bring about improvement of service quality of private RCHEs as they could have a higher income if voucher holders opted for their service. There was manpower shortage in the provision of RCS which affected both the subvented/contract and private RCHEs.
14.	Hong Kong Social Workers' General Union	 Strongly urged the Administration to withdraw the introduction of the RCSV Pilot Scheme. The some \$800 million earmarked for the RCSV Pilot Scheme should be redeployed to fund the provision of subsidized CCS. Increasing CCS could enable elderly persons to age in the community and therefore defer their need for RCS.
15.	HKSWGU - Elderly Community Care Services Concern Group	 The co-payment arrangement with different levels of Government subsidy and the lowering of service standard of subvented RCHEs to that of EA1 RCHEs involved substantial policy changes. Extensive consultation should therefore be conducted before making such changes. The Administration should provide information on: (a) the source of funding for the care supplement to be provided for voucher users assessed to be at Level 0 of the co-payment sliding scale who had also been assessed to be in need of additional disposable items; (b) whether a voucher holder was allowed to switch to another RCHE after the end of the six-month trial period. If not, how the "money-following-the user" principle was to be followed in such a situation; (c) the training, caseload and monitoring of case managers; and (d) how community stakeholders could join the relevant Service Quality Group and monitor the RSP concerned.
16.	Mr KOON Siu-man	 Service quality of private RCHEs varied because of shortage of manpower and high cost of service provision. As there were insufficient RCHE places, the Administration should explain the difficulties in increasing the provision of more subsidized RCHE places.
17.	安老協會青年專責小組	 Welcomed the introduction of the RCSV Pilot Scheme. The Scheme could promote constructive competition given that the enhanced purchasing power of elderly voucher holders could lead to improvement of manpower and facilities of private RCHEs for attracting patronage by voucher holders.
18.	安老行業非買位院舍專 責小組	 Supported the introduction of the RCSV Pilot Scheme as the voucher holders could have a wider choice of RCS. As 70% of RCHE residents were accommodated in private RCHEs, it was important that private RCHEs were allowed to participate in the Scheme. While participation of private RCHEs was confined to EA1

No.	Deputation/individual	Views
		homes of EBPS according to the current design of the Scheme, private RCHEs which had not participated in EBPS should also be allowed to be RSPs under the Scheme in the long run.
19.	改善買位計劃專責小組	 The RCSV Pilot Scheme should be implemented expeditiously. Supported the "money-following-the user" principle as it could help enhance service quality of EA2 homes which would improve their service quality and facilities for upgrading to EA1 homes. Welcomed the five-tier monitoring of RSPs and the case management services for voucher users and their carers.
20.	香港長者活力協會	 Supported the introduction of the RCSV Pilot Scheme as the voucher holders could have a wider choice of RCS. The Scheme should be implemented expeditiously. The trail period and monitoring mechanism under the Scheme could ensure service quality of RSPs.
21.	Mr LAM Chung-yau	 EC had not honoured its pledge of conducting consultations in the community on the RCSV Pilot Scheme before deciding whether to introduce it. The RCSV Pilot Scheme should not be introduced without such consultations. The RCHE Ordinance should be comprehensively revised with, inter alia, imposition of criminal sanction against abusers of RCHE residents. The manpower and facilities of subsidized RCHE places should be set at standards of those provided by subvented or contract RCHEs.
22.	Mr FU Woon-pun	• [LC Paper No. CB(2)1841/15-16(03)]
23.	Mr Daniel WONG Shui- wah	• [LC Paper No. CB(2)1841/15-16(04)]
24.	安老政策研究專責小組	 Welcomed EC's endorsement of the "money-following-the user" principle and introduction of the RCSV Pilot Scheme. The Scheme could bring about improvement of service quality of private RCHEs. The service standards of private RCHEs, which had been accredited through the Residential Aged Care Accreditation Scheme operated by Hong Kong Association of Gerontology, were comparable to those of subvented RCHEs.
25.	Concerning Home Care Service Alliance	 [LC Paper No. CB(2)1829/15-16(01)] The Administration should conduct consultations in all the 18 districts on the Consultant Team's final report on its study on the feasibility of introducing RCSV.
26.	The Hong Kong Association of Senior	Objected to the introduction of the RCSV Pilot Scheme at this stage.

No.	Deputation/individual	Views
	Citizens	The some \$800 million earmarked for the RCSV Pilot Scheme should be redeployed to fund the provision of subsidized CCS, so as to shorten the waiting time for CCS which could in turn defer the need for RCS.
27.	明愛長者聯會	 Objected to the introduction of the RCSV Pilot Scheme at this stage. Open and transparent discussions on the RCSV Pilot Scheme should be conducted by the Administration which should listen to the views of elderly persons on the Scheme.
28.	Mr LEE Siu-kow	 Objected to the introduction of the RCSV Pilot Scheme. The some \$800 million earmarked for the RCSV Pilot Scheme should be redeployed to fund the provision of subsidized CCS. The RCHE Ordinance should be revised with, inter alia, imposition of criminal sanction against abusers of RCHE residents.
29.	The Hong Kong Council of Social Service	 Did not agree to the introduction of the RCSV Pilot Scheme in haste. Disappointed at EC's endorsement of the RCSV Pilot Scheme despite the undertaking of its Chairman earlier on that further consultations on the Scheme would be conducted in the community before deciding the way forward. The voucher value did not reflect the cost of providing RCS by subvented or contract RCHEs. Performance indicators and assessment system should be put in place before the introduction of the RCSV Pilot Scheme. The RCHE Ordinance should be reviewed.
30.	長者政策監察聯席之友	 Objected to EC's introduction of the RCSV Pilot Scheme. Objected to the co-payment arrangement and means-test requirement imposed on Scheme applicants. All EC meetings should be open and public observation of such meetings should be allowed.
31.	The Hong Kong Council of Social Service, Network on Residential Service	 Opposed to EC's introduction of the RCSV Pilot Scheme. The space standards, manpower and service quality of EA1 homes of EBPS required enhancement. The five-tier monitoring mechanism and six-month trial period, which were some of the keys features of the RCSV Pilot Scheme, could be incorporated into the present RCS for improvement without the need to introduce the Scheme.

Council Business Division 2 <u>Legislative Council Secretariat</u> 28 September 2016