

立法會
Legislative Council

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Panel on Welfare Services

**Subcommittee on Issues Relating to the
Future Development of Elderly Services Schemes**

**Minutes of the second meeting
held on Tuesday, 16 February 2016, at 10:45 am
in Conference Room 1 of the Legislative Council Complex**

Members present : Hon CHEUNG Kwok-che (Chairman)
Hon LEUNG Yiu-chung
Hon Alan LEONG Kah-kit, SC
Hon LEUNG Kwok-hung
Hon CHAN Chi-chuen
Hon CHAN Yuen-han, SBS, JP
Hon LEUNG Che-cheung, BBS, MH, JP

Members absent : Hon TANG Ka-piu, JP (Deputy Chairman)
Dr Hon Fernando CHEUNG Chiu-hung
Dr Hon Helena WONG Pik-wan

Public Officers attending : Item I
Mr Steve TSE
Principal Assistant Secretary for Labour and Welfare
(Welfare) 3 (Acting)
Labour and Welfare Bureau

Ms PANG Kit-ling
Assistant Director of Social Welfare (Elderly)
Social Welfare Department

Ms Lilian CHEUNG Jick-man
Chief Social Work Officer (Elderly)1
Social Welfare Department

Ms Diana CHU Wing-yin
Chief Social Work Officer (Elderly)3
Social Welfare Department

**Attendance by : Item I
invitation**

1st Step Association

Mr YIP Kin-keung
Social Worker

Neighbourhood and Workers Services Centre

Mr WONG Yun-tat
Representative

Mr CHOW Kam-pui

葵涌邨長者權益關注組

Ms LO Lai-ping
成員

Elderly Council of Tsuen Kwai Tsing District

Mr WONG Yin-chung

Concerning Home Care Service Alliance

Mr KWONG Wing-tai

長期護理關注平台

Miss LAU Oi-lam

將軍澳長者民生關注會

Ms MAK Yuen-lin

Mr CHEUNG Wing-tsan

Democratic Alliance for the Betterment and Progress of
Hong Kong

Ms CHEUNG Fan-lan
Deputy Spokesperson

Ms Ishigami LEE Fung-king Alice

Elderly Community Care Services Concern Group

Mr LAU Kwong-kit
Representative

Clerk in attendance : Mr Colin CHUI
Chief Council Secretary (2) 4

Staff in attendance : Ms Rita LAI
Senior Council Secretary (2) 1

Miss Maggie CHIU
Legislative Assistant (2) 4

Ms Ada TANG
Clerical Assistant (2) 4

Action

- I. Issues relating to community support and care services for the elderly**
[LC Paper Nos. CB(2)855/15-16(01) to (03) and CB(2)871/15-16(01)]

The Subcommittee deliberated (index of proceedings attached at **Annex**).

Action

2. The Subcommittee received oral representations from 12 deputations/individuals attending the meeting.

3. The Subcommittee requested the Administration to provide the following information:

- (a) whether elderly persons with disabilities would be provided with elderly care services or rehabilitation services; and
- (b) future direction of service provision for demented elderly persons.

II. Date of next meeting and item(s) for discussion

4. Members noted that the next meeting of the Subcommittee would be held on 22 March 2016 to receive views from the public on residential care services for the elderly.

III. Any other business

5. There being no other business, the meeting ended at 12:41 pm.

Council Business Division 2
Legislative Council Secretariat
20 April 2016

**Proceedings of the second meeting of the
Subcommittee on Issues Relating to the
Future Development of Elderly Services Schemes
on Tuesday, 16 February 2016, at 10:45 am
in Conference Room 1 of the Legislative Council Complex**

Time marker	Speaker(s)	Subject(s)	Action required
001056 - 001447	Chairman	Opening remarks	
<i>Agenda item I - Issues relating to community support and care services for the elderly</i>			
001448 - 001926	Chairman Admin	Briefing by the Administration on the various kinds of subsidized community care and support services currently provided to the elderly persons and their carers by the Government. [LC Paper No. CB(2)855/15-16(01)]	
001927 - 002255	Chairman 1 st Step Association	Presentation of views	
002256 - 002543	Chairman Neighbourhood and Workers Services Centre	Presentation of views	
002544 - 002850	Chairman Mr CHOW Kam-pui	Presentation of views	
002851 - 003233	Chairman 葵涌邨長者權益關 注組	Presentation of views	
003234 - 003537	Chairman Elderly Council of Tsuen Kwai Tsing District	Presentation of views	
003538 - 003829	Chairman Concerning Home Care Service Alliance	Presentation of views [LC Paper No. CB(2)855/15-16(03)]	
003830 - 004150	Chairman 長期護理關注平台	Presentation of views	
004151 - 004429	Chairman 將軍澳長者民生關 注會	Presentation of views	
004430 - 004744	Chairman Mr CHEUNG Wing-tsan	Presentation of views	
004745 - 005125	Chairman Democratic Alliance for the Betterment and Progress of Hong Kong	Presentation of views	

005126 - 005426	Chairman Ms Ishigami LEE Fung-king Alice	Presentation of views	
005427 - 005730	Chairman Elderly Community Care Services Concern Group	Presentation of views [LC Paper No. CB(2)871/15-16(01)]	
005731 - 010439	Chairman Admin	<p>The Administration's response to the views of deputations as follows:</p> <p>(a) the Administration had been increasing resource allocation for centre-based and home-based community care services ("CCS") for the elderly. Since March 2015, the Government had provided an additional 1 666 places for Enhanced Home and Community Care Services ("EHCCS"). In 2016-2017, 70 new day care places were expected to commence service. As at December 2015, the Social Welfare Department ("SWD") had earmarked sites in 14 development projects for the construction of new Day Care Centres/Units for the Elderly ("DEs/DCUs"), providing about 680 additional places. In addition, it was expected that 2 000 additional day care places for the elderly would be provided if some 60 project proposals received under the Special Scheme on Privately Owned Sites for Welfare Uses could be implemented smoothly;</p> <p>(b) the number of vouchers issued under the Pilot Scheme on Community Care Service Voucher for the Elderly ("CCSV Pilot Scheme") would be substantially increased from 1 200 to 3 000 in the second phase and the coverage would be extended from eight districts to all 18 districts over the territory;</p> <p>(c) under CCSV Pilot Scheme, eight recognised service providers were providing specialised services to demented elderly persons in various districts. In addition, additional recurrent funding had been allocated to District Elderly Community Centres and Neighbourhood Elderly Centres for the purpose of enhancing public education in dementia and strengthening the services and carer support for demented elderly persons. A pilot scheme would also be rolled out to promote collaboration among medical and welfare sectors in the community for demented elderly;</p>	

		<p>(d) Community Care Fund had expanded the service scope of the Elderly Dental Assistance Programme from the elderly service users of subsidized home care services to elderly persons receiving Old Age Living Allowance. Suggestions about relaxing the age limit of service targets of the Programme would be relayed to the relevant policy bureau; and</p> <p>(e) given the different service needs of the elderly persons and elderly persons with disabilities, a range of dedicated services were provided for elderly persons with disabilities of different ages and needs and they could apply for subsidized elderly services when they reached the age of 65. Notably, the on-site home care service for persons with severe disabilities had been regularized.</p>	
010440 - 011437	Chairman Miss CHAN Yuen-han Admin	<p>Miss CHAN Yuen-han's grave concern about the insufficient provision of elderly care services and a considerable number of eligible elderly persons on the Central Waiting List for subsidized care and attention places and nursing home places.</p> <p>Miss CHAN's suggestions that:</p> <p>(a) suitable sites be identified in each of the 18 districts for setting up an assembling place for the elderly; and</p> <p>(b) female homemakers be engaged with income supplement for providing services for the elderly in the community.</p> <p>The Administration's response as follows:</p> <p>(a) with funding from SWD, some females were engaged by non-governmental organizations ("NGOs") to provide CCS, such as home-based EHCCS. Individual NGOs would also engage female volunteers to deliver elderly care services;</p> <p>(b) SWD would liaise with the Housing Department in respect of identifying suitable vacant sites for welfare uses, including elderly services; and</p> <p>(c) the Administration would continue to take measures to enhance elderly care services. The Administration had tasked the Elderly Commission ("EC") to formulate the Elderly Services Programme Plan ("ESPP"). The provisioning of various types of elderly services would be reviewed.</p>	

011438 - 012005	Chairman Mr LEUNG Yiu-chung Admin	<p>Mr LEUNG Yiu-chung's grave concern that the annual increase in the provision of elderly care services was far from adequate to meet the huge demand arising from the fast ageing population. His view that the Administration should set a service target, say, a specific percentage of the elderly population in need of the service in the service provision plan.</p> <p>The Administration's advice that:</p> <ul style="list-style-type: none"> (a) at present, the average waiting time for home care service was around six months and that for subsidized residential care services ("RCS") was some 30 months; (b) it might not be viable to set a service target for provision of elderly care services, in view of the various service options being available for the elderly applicants; and (c) the Administration had commissioned EC to formulate ESPP. To take forward the task, EC had set up a dedicated working group entitled "Working Group on Elderly Services Programme Plan" ("WGESPP") and had engaged a consultant team to assist in the formulation of ESPP for the purpose of enhancing the medium to long-term planning for elderly services. Reference would be made to different statistics including the latest population projection 2015-2064. 	
012006 - 012414	Chairman	<p>The Chairman echoed the need to set a service target for CCS which could facilitate in drawing up the service provision plan and bidding for resources to meet the increasing demand for elderly care services.</p> <p>The Chairman's concern about how different service needs of the elderly persons could be addressed, including those ordinary cases, elderly persons who had been assessed to be of moderate or severe level of impairment by SWD's Standardized Care Need Assessment Mechanism for Elderly Services ("SCNAMES"), demented elderly persons as well as elderly persons with disabilities. Given that a considerable number of elderly persons with disabilities could not be properly taken care of by the elderly care services or the rehabilitation services, there was a pressing need to address the service gap.</p>	
012415 - 012913	Chairman Mr LEUNG Yiu-chung Admin	Mr LEUNG Yiu-chung's enquiry about the formulation of the annual increase in the number of day care places. His reiteration of the need to set a service target for provision of elderly care	

		<p>services and query about the Administration's saying that service options of elderly applicants would be limited by such service target.</p> <p>Mr LEUNG's concern about no meal delivery service for the elderly persons receiving CCS during public holidays.</p> <p>The Administration's explanation of the difficulties in setting a service target for provision of elderly care services, having regard to the following:</p> <p>(a) the waiting time for subsidized residential care places was affected by a number of factors such as the specific preference of applicants regarding the location of residential care homes for the elderly, the applicants' preference for meals, religion and service providers, change in service demand and different turnover rates of different RCHEs;</p> <p>(b) given that CCS, RCS and carer support services assisting elderly persons in ageing in place were interrelated, the interaction amongst services would be examined in service planning; and</p> <p>(c) WGESPP would take into account the implementation of various pilot schemes in drawing up the preliminary recommendations for enhancing the elderly care services in ESPP.</p> <p>The Chairman's stress that the need for setting a service target for provision of elderly care services should be spelt out in ESPP.</p>	
012914 - 013246	Chairman Miss CHAN Yuen-han	Miss CHAN Yuen-han's appeal to the Administration to adopt a new mindset in addressing the service needs of the elderly. Her view that the huge demand for elderly care services was attributed to the rapid ageing population and elderly poverty. It was anticipated that the situation would aggravate if it was not properly addressed.	
013247 - 013519	Chairman Mr CHOW Kam-pui	<p>Mr CHOW Kam-pui shared the view that there was a need to set a service target for provision of elderly care services.</p> <p>Mr CHOW's grave concern about the waitlisting situation of various kinds of elderly services, including CCS, RCS, medical and dental services. His view that the Administration should allocate more resources to address these service needs.</p>	

013520 - 013733	Chairman 長期護理關注平台	<p>The deputation disagreed that setting a service target for provision of elderly care services would limit the service options of the elderly applicants.</p> <p>The deputation's view that the increase of 70 new day care places in 2016-2017 and 1 666 places for EHCCS since March 2015 were inadequate to address the relevant service needs. Concern was expressed about the progress of the formulation of ESPP.</p>	
013734 - 014002	Chairman Elderly Community Care Services Concern Group	<p>The deputation's understanding of SWD's difficulty in setting a service target for provision of elderly care services, having regard to the limited resources allocation for welfare purposes each year.</p> <p>The deputation called on the Administration to address the service needs of those elderly persons who had been assessed to be of mild level by SCNAMES, lest their health condition would deteriorate to moderate or severe level of impairment which would require much more resources for service provision.</p>	
014003 - 014240	Chairman Admin	<p>In response to the views and enquiries of deputations and members, the Administration's advice as follows:</p> <ul style="list-style-type: none"> (a) over the past five years, public resources allocated to elderly services had increased by more than 50%; (b) apart from 70 new day care places which were expected to commence service in 2016-2017, SWD had earmarked sites in 14 development projects for the construction of DEs/DUs, providing about 680 additional places; (c) for elderly persons with mild impairment, apart from receiving care services through the Integrated Home Care Services ("IHCS") (Ordinary cases), some NGOs also operated programmes with funding from the Community Investment and Inclusion Fund, under which volunteers were mobilised to provide care and support to elderly persons. EC and the consultant team would take note of the suggestions regarding care services for elderly people with mild level of impairment in the formulation of ESPP; and (d) WGESPP was at the second stage where views from service users, service providers and other relevant stakeholders on issues that required further deliberation in drawing up 	

		ESPP had been gathered. Focus group discussion sessions and public consultation forums had been organized to identify key issues that needed to be addressed in ESPP.	
014241 - 014716	Chairman	<p>The Chairman's reiteration of the need for setting a service target for provision of elderly care services, which could be undertaken by WGESPP's consultant team in the formulation of ESPP.</p> <p>The Administration was requested to provide the following information:</p> <p>(a) whether elderly persons with disabilities would be provided with elderly care services or rehabilitation services; and</p> <p>(b) future direction of service provision for demented elderly persons.</p>	ADMIN
014717 - 015108	Chairman Mr LEUNG Yiu-chung	Mr LEUNG Yiu-chung's view that the Administration should adopt a holistic approach in setting service targets for various kinds of elderly care services, which could help bidding for resources and service planning in the welfare sector.	
015109 - 015623	Chairman Admin Mr LEUNG Yiu-chung	<p>The Chairman's recapitulation of the discussion at the meeting. His view that the relationship among DEs/DCUs, CCSV Pilot Scheme, EHCCS and IHCS needed to be explored.</p> <p>The Administration's supplement of the following:</p> <p>(a) arrangement of meal delivery services during public holidays upon request; and</p> <p>(b) opening hours of DEs/DCU and extended hours services in designated units.</p> <p>Mr LEUNG Yiu-chung's suggestion that meal delivery services during holidays be provided to all service users unless advised otherwise by individual users.</p>	
<i>Agenda item II – Date of next meeting and item(s) for discussion</i>			
015624 - 015657	Chairman	Item for discussion at the next meeting.	