立法會 Legislative Council

LC Paper No. FC193/17-18 (These minutes have been seen by the Administration)

Ref: FC/1/1(30)

Finance Committee of the Legislative Council

Minutes of the 62nd meeting held at Conference Room 1 of the Legislative Council Complex on Saturday, 15 July 2017, at 9:00 am

Members present:

Hon CHAN Kin-por, GBS, JP (Chairman)

Hon James TO Kun-sun

Hon LEUNG Yiu-chung

Hon Tommy CHEUNG Yu-yan, GBS, JP

Prof Hon Joseph LEE Kok-long, SBS, JP

Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Starry LEE Wai-king, SBS, JP

Hon CHAN Hak-kan, BBS, JP

Dr Hon Priscilla LEUNG Mei-fun, SBS, JP

Hon Mrs Regina IP LAU Suk-yee, GBS, JP

Hon Paul TSE Wai-chun, JP

Hon Claudia MO

Hon Steven HO Chun-yin, BBS

Hon Frankie YICK Chi-ming, SBS, JP

Hon WU Chi-wai, MH

Hon YIU Si-wing, BBS

Hon MA Fung-kwok, SBS, JP

Hon Charles Peter MOK, JP

Hon CHAN Chi-chuen

Hon CHAN Han-pan, JP

Hon LEUNG Che-cheung, SBS, MH, JP

Hon Alice MAK Mei-kuen, BBS, JP

Dr Hon KWOK Ka-ki

Hon KWOK Wai-keung, JP

Dr Hon Fernando CHEUNG Chiu-hung

Dr Hon Helena WONG Pik-wan

Hon IP Kin-yuen

Dr Hon Elizabeth QUAT, BBS, JP

Hon Martin LIAO Cheung-kong, SBS, JP

Hon POON Siu-ping, BBS, MH

Dr Hon CHIANG Lai-wan, JP

Ir Dr Hon LO Wai-kwok, SBS, MH, JP

Hon CHUNG Kwok-pan

Hon Alvin YEUNG

Hon Andrew WAN Siu-kin

Hon CHU Hoi-dick

Hon Jimmy NG Wing-ka, JP

Hon HO Kai-ming

Hon Holden CHOW Ho-ding

Hon SHIU Ka-fai

Hon SHIU Ka-chun

Hon Wilson OR Chong-shing, MH

Hon YUNG Hoi-yan

Hon CHAN Chun-ying

Hon CHEUNG Kwok-kwan, JP

Hon HUI Chi-fung

Hon LUK Chung-hung

Hon LAU Kwok-fan, MH

Dr Hon CHENG Chung-tai

Hon KWONG Chun-yu

Hon Jeremy TAM Man-ho

Members absent:

Hon Michael TIEN Puk-sun, BBS, JP (Deputy Chairman)

Hon Abraham SHEK Lai-him, GBS, JP

Hon WONG Ting-kwong, GBS, JP

Hon WONG Kwok-kin, SBS, JP

Hon Kenneth LEUNG

Hon Dennis KWOK Wing-hang

Hon Christopher CHEUNG Wah-fung, SBS, JP

Dr Hon Junius HO Kwan-yiu, JP

Hon LAM Cheuk-ting

Dr Hon Pierre CHAN

Hon Tanya CHAN

Hon Kenneth LAU Ip-keung, BBS, MH, JP

Public officers attending:

Mr Andrew LAI Chi Wah, JP Permanent Secretary Acting

Financial Services and the Treasury

(Treasury)

Deputy Secretary for Financial Mr Raistlin LAU, JP

Services and the Treasury (Treasury)3

Principal Executive Officer (General), Mr Alfred ZHI Jian-hong

Financial Services and the Treasury

Bureau (The Treasury Branch)

Mr Kevin YEUNG Yun-hung, JP

Secretary for Education

Acting Permanent Mr Brian LO Sai-hung, JP Secretary for

Education

Mrs Angelina CHEUNG, JP

Deputy Secretary for Education (6)

Principal Assistant Secretary Mr Godwin LAI Kam-tong

Education (Special Education),

Education Bureau

Clerk in attendance:

Ms Anita SIT Assistant Secretary General 1

Staff in attendance:

Ms Connie FUNG Legal Adviser

Chief Council Secretary (1)5 Mr Derek LO Ms Ada LAU Senior Council Secretary(1)7

Mr Raymond SZETO Council Secretary (1)5

Senior Legislative Assistant (1)3 Mr Frankie WOO

Ms Michelle NIEN Legislative Assistant (1)5

The Chairman reminded members of the requirements under Rules 83A and 84 of the Rules of Procedure.

Item No. 2 — FCR(2017-18)24

HEAD 156— GOVERNMENT SECRETARIAT: EDUCATION BUREAU

Subhead 000 — Operational expenses

- 2. The Finance Committee ("FC") continued with the deliberation on item FCR(2017-18)24. The Chairman advised that this item invited FC to approve the following proposals for the Education Bureau to implement the priority initiatives to support quality education at various levels with effect from the 2017-2018 academic/school year:
 - (a) a supplementary provision of \$2,253 million in 2017-2018 under Subhead 000 "Operational expenses" of Head 156 "Government Secretariat: Education Bureau"; and
 - (b) an increase in the ceiling placed on the total notional annual mid-point salary value of all non-directorate posts in the establishment of Head 156 "Government Secretariat: Education Bureau" in 2017-2018 from \$3,399,891,000 by \$106,479,780 to \$3,506,370,780 for the creation of 199 non-directorate civil service posts.
- 3. Mr HUI Chi-fung and Dr Fernando CHEUNG enquired about the reasons for the Chairman to prohibit LEUNG Kwok-hung, Nathan LAW Kwun-chung, YIU Chung-yim and LAU Siu-lai from attending today's meeting, and how the decisions made by them at any meeting of the Legislative Council ("LegCo") held in the past should be dealt with. Mr CHU Hoi-dick doubted the fairness of the relevant ruling. The Chairman advised that according to the Judgment of the Court of First Instance of the High Court on 14 July 2017, LEUNG Kwok-hung, Nathan LAW Kwun-chung, YIU Chung-yim and LAU Siu-lai had been disqualified from assuming the office of a member of LegCo ("the Office"), and had vacated the same since 12 October 2016, and were not entitled to act as a member of LegCo. Therefore, the aforesaid four persons could not attend FC meetings in the capacity of a Member.

- 4. At 9:11 am, the Chairman declared that the meeting be suspended so that Legal Adviser ("LA") could attend the meeting and answer questions from members concerning legal matters. The meeting resumed at 9:20 am.
- 5. <u>LA</u> advised that section 17(2) of the Legislative Council Ordinance (Cap. 542) ("the Ordinance") provided that neither a vacancy in the membership of LegCo nor "a defect ... as to the eligibility of a person to be a Member" affected the validity of its proceedings. She reckoned that "a defect ... as to the eligibility of a person to be a Member" referred to in section 17(2) could include the situation where the court ruled that a Member was disqualified from the Office. Pursuant to section 17(2) of the Ordinance, the Court of First Instance's ruling of disqualifying the aforesaid four persons from assuming the Office would not affect the validity of the LegCo proceedings conducted before the handing down of the Judgment ("pre-Judgment proceedings").
- 6. Mr HUI Chi-fung was of the view that the "proceedings of the Legislative Council" mentioned in section 17 of the Ordinance referred to the proceedings conducted after, rather than before, the Office had become vacant. Therefore, he considered that section 17 merely provided assurance that LegCo proceedings would remain valid after the Court of First Instance ruled that the four persons had been disqualified from the Office. Mr Kenneth LEUNG, Mr KWONG Chun-yu and Ms Claudia MO expressed similar concerns. Ms MO mentioned the need to seek additional legal advice.
- 7. Noting that on the one hand, LegCo held that the validity of pre-Judgment proceedings was not affected by the Judgment of the Court of First Instance that the four persons had been disqualified from the Office, but on the other hand, it took actions to recover from these four persons the allowances and entitlements which had already been disbursed to them on the ground that the Court had disqualified them from assuming the Office, Mr Andrew WAN was concerned over the inconsistency between these two approaches.

8. <u>LA</u> responded that:

(a) section 17 of the Ordinance sought to prevent the validity of the decisions made by LegCo in accordance with its proceedings from being questioned as a result of a vacancy in the membership of LegCo or a defect as to the eligibility of a Member;

Action

- (b) according to the Judgment of the Court of First Instance, the four persons had been disqualified from assuming the Office since 12 October 2016. However, the Judgment had not ruled as to whether the four persons should have enjoyed the entitlements of Members since that date;
- having regard to the Interpretation of Article 104 of the Basic (c) Law by the Standing Committee of the National People's Congress adopted on 7 November 2016, i.e. "(o)ath taking is the legal prerequisite and required procedure for public officers specified in the Article to assume office. No public office shall be assumed, no corresponding powers and functions shall be exercised. and no corresponding entitlements shall be enjoyed by anyone who fails to lawfully and validly take the oath or who declines to take the oath", the Legislative Council Commission sought to recover the remunerations and entitlements that had already been disbursed to the four persons who had been disqualified by the Court from assuming the Office;
- (d) The Legislative Council Commission would soon hold a special meeting to discuss matters relating to the recovery of the remunerations and entitlements that had already been disbursed to the four persons who had been disqualified from assuming the Office since 12 October 2016 pursuant to the Judgment of the Court of First Instance; and
- (e) a person, by taking part in LegCo proceedings in the capacity of a Member, was in effect exercising the powers and functions of a LegCo Member. However, once the court had disqualified the person from assuming the Office, it would be necessary to consider the validity of pre-Judgment proceedings. Section 17(2) of the Ordinance sought to make provisions to address this issue.
- 9. <u>Mr Alvin YEUNG</u> asked whether LA had handled similar cases in the past and whether the courts of Hong Kong had ever made any judgment in respect of section 17(2) of the Ordinance. <u>LA</u> responded that the two scenarios mentioned by Mr YEUNG had not happened in the past. She advised that if members had different views on her explanations or considered that there might be other legal advices, FC meetings might not be the best forum for resolving the diverse views in this respect.

- 10. As there were disputes among members, the Chairman directed that the meeting be suspended. The meeting was suspended at 9:39 am and resumed at 9:58 am. Mr SHIU Ka-chun and Mr Jeremy TAM complained that some members took videos in the conference room. The Chairman advised that members should not take videos in the conference room and requested members to exercise self-discipline. In reply to Mr SHIU Ka-chun's question regarding the supplementary information provided by the Administration in response to the four persons who had been disqualified by the Court from assuming the Office, the Chairman indicated that, in the course of discussion of the item being deliberated, members could still follow up on and ask questions about such supplementary information, as well as other related issues.
- 11. Mr CHAN Chi-chuen enquired whether LegCo had sought further legal advice on the present case in which Members had been disqualified by the Court from assuming the Office. Mr Jeremy TAM was of the view that LegCo had to seek further legal advice from external parties. Dr Fernando CHEUNG considered that before this incident had been settled, it would be impossible for FC to continue with its deliberations on various items. The Chairman advised that whether further legal advice would be sought was a matter for the President of LegCo to decide. It was not within the purview of the Chairman of FC.
- 12. <u>Ms Starry LEE</u> urged that the items on the agenda be discussed expeditiously. She said that if members had other views on the Judgment of the Court of First Instance that the four persons had been disqualified from the Office, they should express their views through legal proceedings.
- 13. <u>The Chairman</u> advised that as members were still very agitated, it was difficult for FC to continue with its deliberations under such circumstances. He declared the end of today's meeting. The meeting ended at 10:08 am.

<u>Legislative Council Secretariat</u> 15 March 2018