

立法會
Legislative Council

LC Paper No. PWSC78/16-17
(These minutes have been seen
by the Administration)

Ref : CB1/F/2/1(7)B

**Public Works Subcommittee of the Finance Committee
of the Legislative Council**

**Minutes of the 6th meeting
held in Conference Room 1 of the Legislative Council Complex
on Wednesday, 25 January 2017, at 8:30 am**

Members present:

Ir Dr Hon LO Wai-kwok, SBS, MH, JP (Chairman)
Hon Charles Peter MOK, JP (Deputy Chairman)
Hon James TO Kun-sun
Hon Tommy CHEUNG Yu-yan, GBS, JP
Hon Jeffrey LAM Kin-fung, GBS, JP
Hon WONG Ting-kwong, SBS, JP
Hon Starry LEE Wai-king, SBS, JP
Hon CHAN Hak-kan, BBS, JP
Dr Hon Priscilla LEUNG Mei-fun, SBS, JP
Hon WONG Kwok-kin, SBS, JP
Hon Paul TSE Wai-chun, JP
Hon LEUNG Kwok-hung
Hon Claudia MO
Hon Michael TIEN Puk-sun, BBS, JP
Hon Steven HO Chun-yin, BBS
Hon Frankie YICK Chi-ming, JP
Hon WU Chi-wai, MH
Hon YIU Si-wing, BBS
Hon MA Fung-kwok, SBS, JP
Hon CHAN Chi-chuen
Hon LEUNG Che-cheung, BBS, MH, JP
Hon Alice MAK Mei-kuen, BBS, JP
Hon KWOK Wai-keung

Dr Hon Fernando CHEUNG Chiu-hung
Dr Hon Elizabeth QUAT, JP
Dr Hon CHIANG Lai-wan, JP
Hon Alvin YEUNG
Hon CHU Hoi-dick
Dr Hon Junius HO Kwan-yiu, JP
Hon HO Kai-ming
Hon LAM Cheuk-ting
Hon Holden CHOW Ho-ding
Hon SHIU Ka-chun
Hon Wilson OR Chong-shing, MH
Hon CHEUNG Kwok-kwan, JP
Hon HUI Chi-fung
Hon LAU Kwok-fan, MH
Hon KWONG Chun-yu
Hon Jeremy TAM Man-ho
Hon Nathan LAW Kwun-chung
Dr Hon YIU Chung-yim
Dr Hon LAU Siu-lai

Members absent:

Hon Abraham SHEK Lai-him, GBS, JP
Hon CHAN Han-pan, JP
Dr Hon KWOK Ka-ki
Dr Hon Helena WONG Pik-wan
Hon Andrew WAN Siu-kin
Hon Jimmy NG Wing-ka, JP
Hon CHAN Chun-ying
Hon Tanya CHAN
Hon Kenneth LAU Ip-keung, MH, JP

Public officers attending:

Mr Raistlin LAU Chun, JP

Deputy Secretary for Financial Services and
the Treasury (Treasury)3

Mr HON Chi-keung, JP

Permanent Secretary for Development (Works)

Mr Maurice LOO Kam-wah	Deputy Secretary for Development (Planning and Lands) ²
Mr Donald TONG Chi-keung, JP	Permanent Secretary for the Environment
Ms Jasmine CHOI Suet-yung	Principal Assistant Secretary for Financial Services and the Treasury (Treasury) (Works)
Mr Kenneth LEUNG Tak-yan	Chief Civil Engineer (Public Works Programme) (Acting) Transport and Housing Bureau
Mr LAM Sai-hung, JP	Director of Civil Engineering and Development
Mr WAN Man-leung	Principal Project Coordinator (Housing Projects) ¹ Civil Engineering and Development Department
Mr HO Hin-leung	Chief Civil Engineer (1) Housing Department
Mr Stephen LEUNG Kin-man	Chief Architect (6) Housing Department
Mr SIU Kang-chuen	Chief Traffic Engineer (New Territories East) Transport Department
Mr Tony MOYUNG Hon	Assistant Director of Lands (Acquisition)
Ms Joyce NG Suet-yea	Chief Estate Surveyor (Acquisition) Lands Department
Mr LEUNG Koon-kee, JP	Director of Architectural Services
Mr HUI Chiu-kin	Assistant Director of Architectural Services (Property Services)
Mr Edwin TONG Ka-hung, JP	Director of Drainage Services
Mr Ricky LAU Chun-kit, JP	Head of Civil Engineering Office Civil Engineering and Development Department
Ms Betty CHEUNG Miu-han	Assistant Director of Environmental Protection (Environmental Infrastructure)

Mr Samson LAI Yiu-kei	Assistant Director of Environmental Protection (Waste Management Policy)
Mr CHUI Wing-wah	Deputy Director of Highways
Mr Kelvin LO Kwok-wah	Project Manager (Major Works) Highways Department
Miss Charmaine WONG Hoi-wan, JP	Assistant Director of Home Affairs (2)
Mr Paul AU Ying-kit	Chief Engineer (Works) Home Affairs Department
Mr Kelvin SIU Yun-piu	Assistant Secretary-General (Capital) University Grants Committee Secretariat
Mr LEE Kam-yuen	Chief Maintenance Surveyor (School Premises Maintenance) Education Bureau
Ms PING Tak-wai	Senior Maintenance Surveyor (School Premises Maintenance) Education Bureau
Mr KOK Che-leung	Assistant Director of Social Welfare (Subventions)
Ms PANG Kit-ling	Assistant Director of Social Welfare (Elderly)
Mr Kenneth WOO Chi-man	Chief Executive Officer (Subventions/Planning) Social Welfare Department
Mr WONG Chung-leung, JP	Deputy Director of Water Supplies
Mr Dominic KWONG Kam-keung	Chief Systems Manager (Governance and Resources) Office of the Government Chief Information officer
Mr IP Shing-tim	Chief Civil Engineer (2) Housing Department
Clerk in attendance:	
Ms Sharon CHUNG	Chief Council Secretary (1)2

Staff in attendance:

Mr Raymond CHOW	Senior Council Secretary (1)6
Ms Alice CHEUNG	Senior Legislative Assistant (1)1
Miss Queenie LAM	Senior Legislative Assistant (1)2
Ms Christy YAU	Legislative Assistant (1)7
Ms Clara LO	Legislative Assistant (1)8

Action

The Chairman advised that there were eight funding proposals on the agenda for the meeting. Five of them were items carried over from the previous meeting of the Subcommittee. Having taken into account the Administration's plan to submit a total of 43 items for the Subcommittee's examination in the current legislative session, he considered that the current progress of examination by the Subcommittee was slow.

2. The Chairman reminded members that in accordance with Rule 83A of the Rules of Procedure ("RoP") of the Legislative Council, they should disclose the nature of any direct or indirect pecuniary interests relating to the funding proposals under discussion at the meeting before they spoke on the item. He also drew members' attention to Rule 84 of RoP on voting in case of direct pecuniary interest.

Head 711–Housing

PWSC(2016-17)38 778CL Site formation and infrastructure works for public housing developments at Chung Nga Road and Area 9, Tai Po

3. The Chairman advised that the proposal, i.e. PWSC(2016-17)38, was to upgrade part of 778CL to Category A at an estimated cost of \$1,146.8 million in money-of-the-day prices to carry out site formation works at Tai Po Area 9 site, and construct associated infrastructure works to support the public housing developments at Chung Nga Road East site and Tai Po Area 9 site ("proposed public housing developments").

4. The Chairman further said that the proposal had been deliberated at the meetings on 21 December 2016, and 11 and 17 January 2017, and the Subcommittee had already spent about six hours on discussing the proposal so far. Up to the end of the last meeting on 17 January 2017, 25 members

had raised questions on the proposal. Among them, nine had raised the fifth round of questions, and two the sixth round of questions. After members who were waiting for their turns to speak had spoken, he would "draw a line" to end the "question time". Then the Subcommittee would proceed to deal with the motions proposed by members under paragraph 32A of the Public Works Subcommittee Procedure. Notwithstanding this, should any members who had not raised any questions on the proposed works ask to speak after "a line had been drawn", he would still allow the members concerned to speak.

5. Mr CHU Hoi-dick expressed opposition to the Chairman's decision to "draw a line". He queried the justifications for the Chairman's decision and asked the Chairman to record the justifications in writing for members' information.

6. The Chairman explained that he was obliged to ensure the orderly, fair and proper conduct of the meetings of the Subcommittee. Citing paragraph 27 of the Public Works Subcommittee Procedure, he said that the Chairman should be responsible for the observance of the rules of order in the Subcommittee and his decision on a point of order should be final. He made the decision to "draw a line" because some members had raised questions repeatedly and much of the contents were beyond the scope of the proposed works. The Chairman pointed out that there had been occasions in the past where the chairmen of the Finance Committee ("FC"), the Public Works Subcommittee, the Establishment Subcommittee and various Panels had "drawn a line" to end the "question time".

7. Mr LAM Cheuk-ting said that Members belonging to the Democratic Party supported the proposed public housing developments. While noting the concerns of some local residents about the lack of ancillary transport and market facilities at Tai Po Area 9 in future and the potential impacts of the works on the surrounding environment, he was of the view that the proposed public housing developments would help expedite flat allocation to public rental housing ("PRH") applicants. He hoped that the proposed works would commence early. He also urged the Administration to make the best endeavors to address the various concerns raised by members, so as to allay their worries.

Air quality at Tai Po Area 9

8. Dr YIU Chung-yim said that as pointed out by some concern groups, the findings of the air quality assessment ("AQA") conducted by the Hong Kong Housing Authority ("HKHA") for the proposed public housing developments in 2013 indicated that the projected levels of air pollutants in

the area, including the concentrations of fine suspended particulate matter (PM2.5) and sulphur dioxide, were higher than the new standards of Air Quality Objectives ("AQOs") implemented in 2014. Mr LEUNG Kwok-hung asked whether the allegation was substantiated. Dr YIU and Mr LEUNG also sought clarification from the Administration on whether HKHA or relevant authorities/departments would be asked to re-assess the aforesaid projected levels of air pollutants against the new AQOs standards, and analyze their impacts on the health of the future residents of the proposed public housing developments.

Admin

9. Chief Civil Engineer (1), Housing Department ("CCE(1)/HD") explained that HKHA had conducted a preliminary analysis ("qualitative assessment") and a more detailed assessment ("quantitative assessment") of the air quality at the site of the proposed public housing development at Tai Po Area 9 in 2009 and 2013 respectively. The 2013 assessment adopted the then prevailing AQOs standards and the assessment report had been vetted by the Environmental Protection Department. Unless there were major changes to the proposed works, the Administration would not start afresh the vetting process of the AQA report. The Administration undertook to provide the information requested by Dr YIU and Mr LEUNG after the meeting.

10. Referring to the supplementary information paper ([LC Paper No. PWSC47/16-17\(01\)](#)) (Chinese version) provided by the Administration, Mr CHU Hoi-dick pointed out that some contents of the AQA report 2013 attached to the supplementary information paper (such as the data on the average levels of various air pollutants in Tai Po) were blackened. It was therefore not possible for members to compare the overall air quality in Tai Po District with that in Tai Po Area 9. He questioned the Administration's intention to blacken the relevant contents of the report, and requested the Administration to provide supplementary information explaining the difference between the current average levels of various air pollutants in Tai Po District and the projected average levels of various air pollutants at Tai Po Area 9.

Admin

11. CCE(1)/HD explained that the blackened parts of the AQA report 2013 involved third parties' information or privacy. The Administration undertook to provide the information requested by Mr CHU after the meeting.

Traffic impact assessment

12. Referring to the supplementary information ([LC Paper No. PWSC47/16-17\(01\)](#)) (Chinese version) provided by the Administration,

Mr Alvin YEUNG commented that the affected area covered under the traffic impact assessment ("TIA") of the proposed public housing developments was so small that the traffic impacts of the new population arising from the proposed developments on Tai Po town centre, Tai Po Old Market and Tolo Highway were not included.

13. Chief Traffic Engineer (New Territories East), Transport Department advised that the Traffic Department ("TD") reviewed the traffic conditions in Tai Po District on a regular basis and would conduct regional traffic assessments when necessary. For instance, it had commissioned a consultant to conduct the Traffic and Transport Study on Provision of Vehicular Bridge near Kwong Fuk Bridge in Tai Po ("the Study"). The executive summary of the report of the Study was set out in the appendix to the supplementary information paper ([LC Paper No. PWSC46/16-17\(02\)](#)) (Chinese version) provided by the Administration.

Impacts of the proposed public housing developments on nearby facilities and environment

14. Referring to the supplementary information paper ([LC Paper No. PWSC46/16-17\(02\)](#)) (Chinese version) provided by the Administration, Mr SHIU Ka-chun pointed out that it was hardly convincing for the Administration to conclude that the proposed public housing developments would not bring about air quality and noise impacts to the nearby Hong Chi Pinehill Village. He enquired whether the Administration had consulted the front-line staff and service users of Hong Chi Pinehill Village on the proposed public housing developments.

15. Chief Civil Engineer (Public Works Programme), Transport and Housing Bureau (Acting) ("CCE(PWP)/THB(Atg)") replied that the Administration had conducted a Preliminary Environmental Review ("PER") on the proposed works which concluded that the proposed works would have no long-term adverse environmental impact. The Administration would also maintain close contact with relevant stakeholders, including representatives of Hong Chi Pinehill Village, in order to reduce the impacts of the works on them.

16. Dr Fernando CHEUNG pointed out that the Rehabilitation Complex in Hong Chi Pinehill Village provided a wide range of services for people of different age groups and with different levels of intellectual disabilities, including people who were physically weak with frail conditions. Many service users of the Rehabilitation Complex had relayed to him that the existing air ventilation condition (i.e. before the commencement of the proposed works) in Hong Chi Pinehill Village was already unsatisfactory.

He enquired whether the PER conducted by the Administration included an air ventilation assessment ("AVA") of Hong Chi Pinehill Village. The Chairman suggested that the Administration should step up its efforts in works monitoring and maintain close contact with relevant stakeholders during the construction phase of the proposed works and the proposed public housing developments.

17. CCE(PWP)/THB(Atg) said that the Administration had conducted an AVA, taking into account factors such as the layout of the proposed public housing developments, building height, the distance between building blocks, etc.

18. Mr CHAN Chi-chuen pointed out that the Chief Executive had indicated that the Administration did not rezone the land of the Fanling Golf Course for housing development use because there were many decades-old trees at the site. However, the Administration planned to remove 1 937 trees within or adjacent to the proposed project site for public housing development. He enquired about the principles adopted by the Administration for tree protection.

19. CCE(1)/HD explained that the Administration had conducted a tree survey on the proposed project site and recommended the removal of dying trees, invasive exotic tree species or trees with relatively low ecological value.

Motions proposed under paragraph 32A of the Public Works Subcommittee Procedure

20. At 8:56 am, the Chairman said that he had received a total of 24 motions proposed by members under paragraph 32A of the Public Works Subcommittee Procedure at the meetings on 21 December 2016, 11 and 17 January 2017 and this meeting. Among them, the motion numbered 01 was proposed by Dr KWOK Ka-ki, the motions numbered 02 to 03, 07 to 12 and 18 by Mr CHU Hoi-dick, the motions numbered 04 to 06 by Mr Nathan LAW, the motions numbered 13 to 16 by Mr CHAN Chi-chuen, the motions numbered 17 and 24 by Dr Fernando CHEUNG, the motions numbered 19 to 22 by Mr LEUNG Kwok-hung, and the motion numbered 23 by Mr SHIU Ka-chun. The Chairman considered that among the aforesaid 24 proposed motions, a total of six motions (numbered 03, 07 and 09 to 12) were not directly related to the agenda item (i.e. PWSC(2016-17)38) while the remaining 18 motions were directly related to the agenda item.

21. The Chairman declared that the Subcommittee would not deal with proposed motion numbered 01 as Dr KWOK Ka-ki, the member proposing

the motion, was not present. The Chairman put to vote the question that the Subcommittee should proceed forthwith with the proposed motion numbered 02. At the request of Mr CHU Hoi-dick, the Chairman ordered a division and the division bell was rung for five minutes. The question was negatived by a majority of members.

22. At 9:03 am, Mr CHAN Hak-kan moved that in the event of further divisions being claimed in respect of any motions or questions under the same agenda item, the Subcommittee should proceed to each of such divisions immediately after the division bell had been rung for one minute.

23. The Chairman said that the Subcommittee would proceed to deal with the motion proposed by Mr CHAN Hak-kan. Each member could speak once on the motion, and the speaking time should not be more than three minutes.

24. Mr LEUNG Kwok-hung, Mr CHAN Chi-chuen, Dr Fernando CHEUNG, Mr Nathan LAW, Mr CHU Hoi-dick, Mr SHIU Ka-chun and Dr LAU Siu-lai spoke against Mr CHAN Hak-kan's motion.

25. Citing Rule 41 of RoP, Dr Junius HO pointed out that members should restrict their observations to the subject under discussion and should not introduce matter irrelevant to that subject. He considered that the Chairman might direct a member to discontinue his/her speech if the contents thereof were not related to Mr CHAN Hak-kan's motion. The Chairman said that he had reminded members that the contents of their speeches should be relevant to Mr CHAN's motion.

26. The Chairman put the motion to vote. At the request of Mr LEUNG Kwok-hung, the Chairman ordered a division and the division bell was rung for five minutes. Nineteen members voted for, nine members voted against the motion and two members abstained. The votes of individual members were as follows:

For:

Mr Tommy CHEUNG
Mr WONG Ting-kwong
Mr WONG Kwok-kin
Mr Steven HO
Mr YIU Si-wing
Ms Alice MAK
Dr Elizabeth QUAT
Mr HO Kai-ming
Mr Wilson OR

Mr Jeffrey LAM
Mr CHAN Hak-kan
Mr Paul TSE
Mr Frankie YICK
Mr LEUNG Che-cheung
Mr KWOK Wai-keung
Dr Junius HO
Mr Holden CHOW
Mr CHEUNG Kwok-kwan

Mr LAU Kwok-fan
(19 members)

Against:

Mr LEUNG Kwok-hung
Dr Fernando CHEUNG
Mr SHIU Ka-chun
Mr Nathan LAW
Dr LAU Siu-lai
(9 members)

Mr CHAN Chi-chuen
Mr CHU Hoi-dick
Mr Jeremy TAM
Dr YIU Chung-yim

Abstain:

Mr HUI Chi-fung
(2 members)

Mr KWONG Chun-yu

27. The Chairman declared that the motion proposed by Mr CHAN Hak-kan was carried.

28. The Chairman put to vote, one by one, the questions that proposed motions numbered [04 to 06](#), [08](#), [13 to 16](#), [17](#), [18](#), [19 to 22](#), [23](#) and [24](#) be proceeded forthwith. At members' request, the Chairman ordered a division. The division bell was rung for one minute before members' voting on individual questions. The aforesaid 16 questions were all negated by a majority of members.

Voting on PWSC(2016-17)38

29. At 9:56 am, the Chairman put PWSC(2016-17)38 to vote. At the request of Mr CHU Hoi-dick, the Chairman ordered a division and the division bell was rung for one minute. Twenty-three members voted for, two members voted against the proposal, and 10 members abstained. The votes of individual members were as follows:

For:

Mr James TO
Mr Jeffrey LAM
Mr CHAN Hak-kan
Mr WONG Kwok-kin
Mr Steven HO
Mr YIU Si-wing
Ms Alice MAK
Dr Elizabeth QUAT
Mr HO Kai-ming
Mr Wilson OR

Mr Tommy CHEUNG
Mr WONG Ting-kwong
Dr Priscilla LEUNG
Mr Paul TSE
Mr Frankie YICK
Mr MA Fung-kwok
Mr KWOK Wai-keung
Dr Junius HO
Mr Holden CHOW
Mr CHEUNG Kwok-kwan

Mr HUI Chi-fung
Mr KWONG Chun-yu
(23 members)

Mr LAU Kwok-fan

Against:

Mr LEUNG Kwok-hung
(2 members)

Mr CHAN Chi-chuen

Abstain:

Mr Charles Peter MOK (Deputy
Chairman)

Ms Claudia MO

Dr Fernando CHEUNG

Mr Alvin YEUNG

Mr CHU Hoi-dick

Mr SHIU Ka-chun

Mr Jeremy TAM

Mr Nathan LAW

Dr YIU Chung-yim

Dr LAU Siu-lai

(10 members)

30. The Chairman declared that the item was endorsed by the Subcommittee.

31. Dr Fernando CHEUNG requested that this item, i.e. PWSC(2016-17)38, be voted on separately at the relevant FC meeting.

Capital Works Reserve Fund Block Allocations

PWSC(2016-17)37

Block allocations for Heads 701 to 711 under the Capital Works Reserve Fund

32. The Chairman advised that the proposal, i.e. PWSC(2016-17)37, was to approve an allocation of \$12,420.2 million for 2017-2018 for the block allocations under the Capital Works Reserve Fund ("CWRF"); increase the approved allocation for Subhead 9100WX under Head 709 for 2016-2017 by \$68.2 million; and revise with effect from 2017-2018 the ambit of Subhead 6101TX under Head 706.

33. The Chairman further advised that the Administration had consulted the Panel on Development on the proposal on 22 November 2016. It also issued a written response to the Panel regarding the two motions passed at the meeting on 30 November 2016, and provided supplementary information on 2 December 2016. The Transport and Housing Bureau consulted the Panel on Transport on the implementation of Subhead 6101TX – Universal Accessibility Programme under Head 706 – Highways, and provided supplementary information on 6 December 2016. As for the proposed block allocation under Head 710 – Computerisation, the Office of the Government

Chief Information Officer consulted the Panel on Information Technology and Broadcasting on the proposed allocation on 14 November 2016. A report on the gist of the discussion of the three Panels had been tabled at the meeting.

34. Mr Holden CHOW said that the arrangement of CWRP block allocations was to allow the Administration to seek FC's funding approval on a lump-sum basis, so that works items of a smaller scale could be carried out more efficiently. Nonetheless, if some members raised questions repeatedly on certain items under the proposed block allocations, the "question time" would go on endlessly. As a result, a large number of livelihood-related works projects could not possibly commence as scheduled.

35. Mr CHU Hoi-dick did not subscribe to Mr Holden CHOW's views. He pointed out that the "question time" would not go on endlessly as the Chairman had indicated that he would "draw a line" to end the "question time" before members commenced discussion on the previous agenda item. Moreover, while there were many worthwhile projects under the proposed block allocations, certain projects (e.g. projects relating to the development at Wang Chau) were highly controversial. The Panel on Development passed two motions at its meeting on 22 November 2016, requesting the Administration to take out/withdraw controversial items from the proposed block allocations under CWRP, so that the progress of examination of the proposed block allocations would not be affected. In this connection, Mr CHU asked the Administration why those controversial items were still included in the funding proposal submitted to the Subcommittee.

36. Principal Assistant Secretary for Financial Services and the Treasury (Treasury)(Works) replied that the Administration had provided a written response on 30 November 2016 regarding the two motions passed at the meeting of the Panel on Development.

Motion to adjourn further proceedings of the Subcommittee

37. At 10:07 am, when speaking on this item, Mr CHU Hoi-dick moved a motion pursuant to paragraph 33 of the Public Works Subcommittee Procedure to adjourn further proceedings of the Subcommittee.

38. The Chairman said that the Subcommittee would proceed forthwith to deal with Mr CHU Hoi-dick's motion. Each member could speak once on the motion, and the speaking time should not be more than three minutes.

39. Mr CHU Hoi-dick expressed dissatisfaction that the Administration had not duly responded to the requests put forward in the motions passed by

the Panel on Development. It still included the controversial items in the proposed block allocations and asked the Subcommittee to put the items to vote jointly. He urged the Administration to take out the controversial items from the proposed block allocations before the next meeting of the Subcommittee, so that the Subcommittee could consider the items separately.

40. Mr LEUNG Kwok-hung, Dr LAU Siu-lai, Ms Claudia MO, Mr CHAN Chi-chuen and Mr Nathan LAW spoke in support of Mr CHU Hoi-dick's motion, and urged the Administration to take out the controversial items from the proposed block allocations. Mr LEUNG Che-cheung spoke against the motion.

41. Mr CHAN Chi-chuen said that at the meeting of the Panel on Development held on 22 November 2016, he had asked the Administration to provide details of some 60 items under Subhead 7100CX – New towns and urban area works, studies and investigations for items in Category D of the Public Works Programme under Head 707 – New Towns and Urban Area Development. However, the supplementary information provided by the Administration did not include the costs involved in various consultancy contracts and the names of the consultants engaged. He urged the Administration to provide further information on the aforesaid 60-odd items.

42. The Chairman said that the meeting was about to end although some members were still waiting for their turns to speak. The Subcommittee would not proceed further with the motion to adjourn further proceedings of the Subcommittee proposed by Mr CHU Hoi-dick.

43. The meeting ended at 10:30 am.