# 立法會 Legislative Council

LC Paper No. PWSC236/16-17 (These minutes have been seen by the Administration)

Ref: CB1/F/2/1(23)B

# **Public Works Subcommittee of the Finance Committee** of the Legislative Council

Minutes of the 22<sup>nd</sup> meeting held in Conference Room 1 of the Legislative Council Complex on Saturday, 10 June 2017, at 9:00 am

#### **Members present:**

Ir Dr Hon LO Wai-kwok, SBS, MH, JP (Chairman)

Hon Charles Peter MOK, JP (Deputy Chairman)

Hon Abraham SHEK Lai-him, GBS, JP

Hon Tommy CHEUNG Yu-yan, GBS, JP

Hon Jeffrey LAM Kin-fung, GBS, JP

Hon Starry LEE Wai-king, SBS, JP

Hon CHAN Hak-kan, BBS, JP

Hon WONG Kwok-kin, SBS, JP

Hon LEUNG Kwok-hung

Hon Claudia MO

Hon Michael TIEN Puk-sun, BBS, JP

Hon Steven HO Chun-yin, BBS

Hon Frankie YICK Chi-ming, JP

Hon YIU Si-wing, BBS

Hon MA Fung-kwok, SBS, JP

Hon CHAN Chi-chuen

Hon LEUNG Che-cheung, BBS, MH, JP

Hon Alice MAK Mei-kuen, BBS, JP

Hon KWOK Wai-keung

Dr Hon Fernando CHEUNG Chiu-hung

Dr Hon Helena WONG Pik-wan

Dr Hon Elizabeth QUAT, JP

Dr Hon CHIANG Lai-wan, JP

Hon Alvin YEUNG

Hon Andrew WAN Siu-kin

Hon CHU Hoi-dick

Hon HO Kai-ming

Hon LAM Cheuk-ting

Hon Holden CHOW Ho-ding

Hon SHIU Ka-chun

Hon Wilson OR Chong-shing, MH

Hon CHAN Chun-ying

Hon Tanya CHAN

Hon CHEUNG Kwok-kwan, JP

Hon HUI Chi-fung

Hon LAU Kwok-fan, MH

Hon KWONG Chun-yu

Hon Jeremy TAM Man-ho

Hon Nathan LAW Kwun-chung

Dr Hon YIU Chung-yim

Dr Hon LAU Siu-lai

#### **Members attending:**

Hon Dennis KWOK Wing-hang Dr Hon Pierre CHAN

#### **Members absent:**

Dr Hon Priscilla LEUNG Mei-fun, SBS, JP Hon Paul TSE Wai-chun, JP Hon WU Chi-wai, MH Hon CHAN Han-pan, JP Dr Hon KWOK Ka-ki Dr Hon Junius HO Kwan-yiu, JP Hon Kenneth LAU Ip-keung, MH, JP

#### **Public officers attending:**

Mr Raistlin LAU Chun, JP Deputy Secretary for Financial Services and

the Treasury (Treasury)3

Mr HON Chi-keung, JP Permanent Secretary for Development

(Works)

Ms Selene TSOI Sze-long Deputy Secretary for Development

(Planning and Lands)3

Mr TANG Kin-fai, JP Deputy Director of Environmental

Protection (1) (Atg)

Ms Margaret HSIA Mai-chi Principal Assistant Secretary for Financial

Services and the Treasury (Treasury)

(Works)

Miss Cheryl CHOW Ho-kiu Deputy Secretary for Development

(Planning and Lands)1 (Atg)

Mr Robin LEE Kui-biu, JP Project Manager (Hong Kong Island and

Islands)

Civil Engineering and Development

Department

Mr Janson WONG Chi-sing Deputy Project Manager (Hong Kong Island

and Islands)

Civil Engineering and Development

Department

Mr David LO Kwok-chung Chief Engineer (Islands)

Civil Engineering and Development

Department

Ms Donna TAM Yin-ping District Planning Officer (Sai Kung and

Islands)

Planning Department

Prof Sophia CHAN Siu-chee,

JP

Under Secretary for Food and Health

Miss Linda LEUNG Principal Assistant Secretary for Food and

Health (Health)2

Mr David CHAK Wing-pong Project Director (2)

**Architectural Services Department** 

Mr KING Kwok-cheung Chief Project Manager 201

Architectural Services Department

Mr Michael Li Kiu-yin Chief Project Manager 202

Architectural Services Department

**Attendance by invitation:** 

Dr Tony KO Cluster Chief Executive (New Territories

West Cluster)

**Hospital Authority** 

Mr Andrew WONG Chief Project Manager (Capital Projects)2

**Hospital Authority** 

Mr Patrick HAU Senior Project Manager (Capital Projects)5

**Hospital Authority** 

Dr Albert LO Cluster Chief Executive (Kowloon Central

Cluster)

**Hospital Authority** 

Dr HO Hiu-fai Deputy Hospital Chief Executive

Queen Elizabeth Hospital

**Hospital Authority** 

Prof Philip LI Deputy Hospital Chief Executive

Prince of Wales Hospital

**Hospital Authority** 

**Clerk in attendance:** 

Ms Sharon CHUNG Chief Council Secretary (1)2

**Staff in attendance:** 

Miss Rita YUNG Senior Council Secretary (1)2

Mr Raymond CHOW Senior Council Secretary (1)6

Ms Mandy LI Ms Clara LO Ms Haley CHEUNG Miss Joey LAW Council Secretary (1)2 Legislative Assistant (1)8 Legislative Assistant (1)9 Clerical Assistant (1)2

#### **Action**

The Chairman advised that there were 11 funding proposals on the agenda for the meeting, involving a total funding of \$35,591 million. The Chairman reminded members that in accordance with Rule 83A of the Rules of Procedure ("RoP") of the Legislative Council, they should disclose the nature of any direct or indirect pecuniary interests relating to the funding proposals under discussion at the meeting before they spoke on the proposals. He also drew members' attention to RoP 84 on voting in case of direct pecuniary interest.

## Head 707 – New Towns and Urban Area Development PWSC(2017-18)3 786CL Tung Chung New Town Extension

- 2. <u>The Chairman</u> advised that the proposal, i.e. PWSC(2017-18)3, sought to upgrade part of 786CL to Category A at an estimated cost of \$20,568.9 million in money-of-the-day ("MOD") prices. The Subcommittee had spent about four hours on discussing the item at the meetings on 31 May and 7 June 2017. He hoped that members could complete the question and answer session on the item in the first half of this meeting.
- 3. The Chairman noted that members were generally concerned about the community support facilities (including medical services) in the Tung Chung New Town Extension ("TCNTE") area. However, the funding proposal under consideration was about the reclamation works at Tung Chung East ("TCE") and advance works for TCNTE. He reminded members that according to paragraph 37 of the Public Works Subcommittee ("PWSC") Procedure, members' questions on a proposal must relate directly to the contents of the agenda item. On wider questions of policy, members should raise them either in the full Council or at an appropriate Panel. The Chairman also suggested that members might make written enquiries to the Administration on related policy issues.
- 4. <u>Mr LEUNG Kwok-hung</u> said that questioning government officials at a meeting was a more direct way for members to monitor the government in policy implementation. <u>The Chairman</u> stressed that the Subcommittee was not a forum for deliberating wide policy issues. Individual members had

also made written enquiries to the Administration on the agenda item. He had forwarded the letters to the Administration for follow-up.

#### Proposed development of a marina

- 5. <u>Dr Fernando CHEUNG</u> commented that although the general public who could not afford to buy pleasure boats might not be able to benefit from the proposed marina facilities, the Administration spent a large sum of money on the reclamation works for the provision of the marina. He enquired about the scale of the proposed marina and the number of berthing spaces to be provided, as well as the area available therein for public activities (including aquatic activities). <u>Mr LEUNG Kwok-hung</u> queried whether the Administration's proposal to develop the marina at TCE was aimed at providing cheap spaces for rich people to berth their pleasure boats.
- 6. In response, <u>Deputy Secretary for Development (Planning and Lands)1</u> ("DS/DEV(P&L)1") said that there were about 95 berthing spaces at the proposed marina. The Government noted that some members had suggested adding a water sports centre to the proposed marina and allowing yachts to use the marina and other facilities. Since the proposed marina was part of the reclamation site at TCE of which the works would commence in a later stage, the Government would make reference to the views of members and the public before finalizing the specific development plan of the marina.

#### Proposed eco-shoreline

7. Ms Tanya CHAN enquired about the details of providing a mangrove eco-shoreline along the proposed seawall at TCE. She was concerned about the design to mimic the physical properties of natural inter-tidal zones proposed by the Administration and the suitability of the salinity of water body in the vicinity for planting of mangrove. Project Manager Island Civil Engineering and Islands), (Hong Kong Development Department ("PM/CEDD"), advised that the project was the first public works project adopting eco-shorelines, with the primary objective of mimicking the physical properties of natural inter-tidal zones along the artificial seawall as far as practicable, in a bid to provide a more suitable habitat, namely a tidal eco-system, for colonization of marine species. Moreover, the Administration intended to conduct site trials at viable locations along the north Lantau coast in the third quarter of 2017. request of Ms CHAN, the Administration would provide information such as illustration diagram, location plan and design plan of the eco-shoreline after the meeting.

(*Post meeting note:* The supplementary information provided by the Administration was circulated to members vide <u>LC Paper No. PWSC223/16-17(01)</u> on 26 June 2017.)

#### Land use

- 8. Mr CHAN Chi-chuen noted that the site located in the Metro Core Area of TCE Development Area which was zoned "Other Specified Uses" ("OU") annotated "Commercial and Residential Development cum Public Transport Interchange" was subject to a building height restriction of 185 metres. He asked whether the buildings to be built thereon would become the tallest in Tung Chung; whether the site was earmarked for railway development projects; if so, whether the site would be used for development of private residential flats or subsidized housing.
- 9. DS/DEV(P&L)1 advised that the proposed Area 113 to the north of the proposed TCE MTR Station would be developed into the Metro Core Upon completion, it would become the centre of TCE which was designated for integrated development. Residential units, offices, commercial retail facilities, public transport interchanges, open space, Government, Institution or Community ("GIC") facilities, etc. would be The Transport and Housing Bureau had invited MTR provided therein. Corporation Limited ("MTRCL") to submit proposals for the Tung Chung West Extension and TCE Station. Given that MTRCL was still preparing the proposals, the Government was unable to provide further information on the specific arrangement for the development of TCE MTR Station at this District Planning Officer (Sai Kung and Islands), stage. Planning Department ("DPO/PD"), supplemented that the relevant outline zoning plan ("OZP") only stipulated the maximum building height while the development project in future would present a building profile with diversity in height following the relevant planning concepts and urban design.
- 10. <u>Mr CHU Hoi-dick</u> enquired whether the public/private housing mix in terms of occupied areas at TCE Development Area had taken into account the site within the Metro Core Area which was zoned "OU" (annotated "Commercial and Residential Development cum Public Transport Interchange"); if so, about the details.
- 11. In response, <u>DPO/PD</u> said that the Government had drawn up the Recommended Outline Development Plan ("RODP") and proposals on land uses and development parameters for the TCNTE area. Under RODP, the Metro Core Area would be designated for integrated development, mainly for residential and commercial purposes. RODP also set out the proposed residential and commercial portions of the site, the gross floor area ("GFA")

available for residential and non-residential uses, and the number of units to be produced.

- 12. <u>Mr CHU Hoi-dick</u> and <u>Dr YIU Chung-yim</u> enquired about the reason for rezoning the Metro Core Area of TCE Development Area from "Comprehensive Development Area" ("CDA") to "OU" annotated "Commercial and Residential Development cum Public Transport Interchange". <u>Mr CHU</u> queried whether the zoning change was to obviate the need to submit an application to the Town Planning Board ("TPB") at the implementation stage in future.
- 13. <u>DPO/PD</u> explained that the OZP for the TCNTE area was drawn up on the basis of RODP. The relevant statutory town plans were also gazetted under the Town Planning Ordinance in early 2016 to invite public representations and comments. TPB hearings on the relevant plans were held afterwards. Having considered the representations and comments, TPB decided not to amend the OZP. The relevant plans were approved by the Chief Executive in Council in early 2017.
- DPO/PD added that annotation of "OU" zone had been widely 14. adopted in various OZPs. Depending on the planning intention for the sites concerned, the Government would make annotations in brackets to indicate the actual land use of the "OU" zone. Under the Tung Chung Extension Area Outline Zoning Plan, the site zoned "OU" (annotated "Commercial and Residential Development cum Public Transport Interchange") would be used for commercial and private residential development. As it was a reclaimed green-field site, the relevant planning purposes and objectives, such as maximum plot ratios, building heights, GIC facilities required, etc., could be incorporated in the future lease terms. Moreover, the land lease would stipulate that the Master Layout Plan should be submitted by the project proponent to the satisfaction of the Director of Lands before development The Government would monitor the future development of the site to ensure proper design of the development and provision of public facilities and connection. Dr YIU Chung-yim and Mr LEUNG Kwok-hung requested the Administration to provide supplementary information and examples on the reasons and objectives for rezoning the Metro Core Area from "CDA" to "OU".

(*Post meeting note:* The supplementary information provided by the Administration was circulated to members vide <u>LC Paper No. PWSC223/16-17(01)</u> on 26 June 2017.)

15. <u>Ms Tanya CHAN</u> noted the annotation of "Non-building area" for some sites under the RODP of TCE. She asked whether the "Non-building

area" referred to the pedestrian spines and activities corridors. <u>DPO/PD</u> said that in illustrating the proposed town design (e.g. ventilation breezeways and view corridors) of the TCNTE area under RODP, the annotation of "Non-building area" would be used for the relevant sites.

#### Monitoring of reclamation works and invitation of tenders

- 16. <u>Dr YIU Chung-yim</u> referred to recent reports about the use of mechanical sand instead of marine sand by the contractors when carrying out the reclamation works of the Hong Kong International Airport Three-Runway System project ("3RS") which caused pollution to the waters in the vicinity of the reclamation site. As the reclamation method of the proposed reclamation works was similar to that of 3RS, he asked how the Administration would monitor the dumping of marine sand by the contractors, e.g. the possibility of regulation by contract terms. <u>The Chairman</u> enquired how the Administration would ensure that the reclamation works at TCE would not affect the water quality of nearby waters.
- 17. PM/CEDD replied that marine sand made up about a quarter of the total amount of filling materials required in the reclamation works. comparison, the amount of marine sand used in the reclamation works was only about 5% of that used in 3RS. As for the supply of marine sand, apart from Mainland China, other neighbouring Southeast Asian countries also exported marine sand. Moreover, the contractors of the proposed reclamation works were allowed to use mechanical sand. In terms of quality control, requirements concerning mechanical sand would be stipulated in the contracts of the reclamation works. These included requiring the contractors to provide information to prove that the origins of the mechanical sand met the requirements under their respective local laws, and requirements on the granular size of the mechanical sand, etc. For example, the content of fines smaller than 63 micrometres should not be more than 5%. Administration would also conduct inspections in the countries of origin of the mechanical sand and random checks locally to ensure that the quality of the mechanical sand met the contract requirements. The Administration would use silt curtains at the reclamation site to prevent the dispersion of suspended solids, thereby reducing the impact on the quality of surrounding Furthermore, pursuant to the requirement under the Environmental Permit, the contractors must submit the Works Vessel Travel Route Plan to the Environmental Protection Department for approval for the purpose of minimizing the trips of construction works vessels through the Marine Park, thereby reducing the impact on marine ecology.
- 18. <u>Dr LAU Siu-lai</u> enquired about the marking scheme (including such details as the respective weightings attached to tender price and contractors'

past performance) adopted by the Administration in tender evaluation, and how the Administration would ensure that tenders from non-compliant contractors of public works projects in the past would not be accepted for 786CL.

19. <u>PM/CEDD</u> advised that the Administration would assess the tenders based on the technical specifications and other requirements set out in the tendering documents, which included previous performance of tenderers in public works projects and their relevant experience, as well as the technical proposals they submitted. <u>Permanent Secretary for Development (Works)</u> supplemented that under the current tendering mechanism, contractors who failed to meet the tender conditions could not bid for public works projects. <u>PM/CEDD</u> undertook to provide a written response to Dr LAU Siu-lai's enquiries after the meeting.

(*Post meeting note:* The supplementary information provided by the Administration was circulated to members vide <u>LC Paper No. PWSC223/16-17(01)</u> on 26 June 2017.)

- 20. Given that the implementation of the proposed reclamation works at TCE would overlap with that of 3RS and the artificial island of the Hong Kong boundary crossing facilities ("HKBCF") of Hong Kong-Zhuhai-Macao Bridge ("HZMB"), Mr Nathan LAW asked whether the Administration had assessed if the proposed reclamation works would face the problems of machine shortage and cost overrun.
- 21. <u>PM/CEDD</u> said that in late 2016/early 2017, the Administration had inform local and overseas construction companies about the Government's major reclamation works in the pipeline, and expressed its confidence that there would be a sufficient number of contractors to bid for the reclamation works at TCE.

### Community support facilities

22. Mr Nathan LAW urged the Administration to expand the North Lantau Hospital ("NLTH") and increase the number of inpatient beds, so as to cope with the additional population in north Lantau arising from the TCNTE project. Dr Fernando CHEUNG asked whether the Administration had discussed with the Hospital Authority ("HA") on ways to enhance the medical services of NLTH, including the provision of a full range of healthcare services. He opined that more social welfare facilities should be provided in the TCNTE area to meet the needs of the elderly and the disabled.

- 23. <u>DS/DEV(P&L)1</u> said that as explained in the supplementary information paper (<u>LC Paper No. PWSC192/16-17(01)</u>), a site adjacent to NLTH had been reserved for the Phase 2 development of NLTH. HA would continue to enhance service capacity, undertake hospital development projects and implement other suitable measures to ensure that public healthcare services could meet public needs. On the other hand, apart from the earmarked sites for the provision of social welfare facilities pursuant to the requirements under the Hong Kong Planning Standards and Guidelines and the requests of relevant government departments made in the course of planning study, the Planning Department was in discussion with the Social Welfare Department regarding the provision of additional social welfare facilities in the TCNTE area.
- 24. <u>Ms Tanya CHAN</u> enquired why the refuse collection point was located within a commercial site. She suggested that the Administration should consider incorporating recycling services in the development of the refuse collection point. <u>DS/DEV(P&L)1</u> undertook to relay Ms CHAN's suggestion to the relevant departments.
- 25. <u>Dr Helena WONG</u> enquired whether the Administration would review the standard for provision of kindergarten places by revising as necessary the current standard of 730 half-day and 250 whole-day places for every 1 000 children in the age group of three to six to 500 half-day and 500 whole-day places, so as to meet the demand of working parents in Tung Chung.
- 26. <u>DS/DEV(P&L)1</u> replied that in conducting the TCNTE Study, the Administration had given due regard to the demand of local residents and future population. Sufficient land was provided for the development of GIC facilities (including social welfare and education facilities). The Education Bureau was reviewing the standard for the provision of kindergarten places. She took note of Dr Helena WONG's view and undertook to follow up on the relevant suggestion with the Education Bureau. The sites within the scope of TCNTE which were intended for the development of GIC facilities should allow flexibility in land use planning so as to adapt to the policy adjustments of the Education Bureau.

### Motion on adjournment of discussion on PWSC(2017-18)3

27. At 9:40 am, when speaking on the item, <u>Mr LEUNG Kwok-hung</u> moved a motion pursuant to paragraph 33 of the PWSC Procedure to adjourn the discussion on PWSC(2017-18)3.

- 12 -

- 28. <u>The Chairman</u> said that the Subcommittee would proceed to deal with the motion proposed by Mr LEUNG Kwok-hung. Each member could speak once on the motion, and the speaking time should not be more than three minutes.
- 29. <u>Mr LEUNG Kwok-hung</u> said that he was concerned that the Administration would fail to make proper use of the land obtained from the reclamation works at TCE to address the problem of inadequate supply of public housing.
- 30. <u>Dr Fernando CHEUNG</u>, <u>Mr CHAN Chi-chuen</u>, and <u>Dr YIU Chung-yim</u> spoke in support of the motion proposed by Mr LEUNG Kwok-hung.
- 31. Mr CHU Hoi-dick said that land formed by reclamation involved a lot of public money and might cause significant impacts on the environment. The land obtained should therefore be used for public housing development to benefit the grassroots. Mr Andrew WAN, Mr KWONG Chun-yu and Mr Nathan LAW urged the Administration to consider adjusting the public/private housing split at TCE Development Area in order to provide to the Democratic Party supported the TCNTE project. However, she was concerned that the planning of community support facilities in the TCNTE area had left much to be desired. Dr LAU Siu-lai was concerned how the Administration would ensure that the contractors would not cut corners when carrying out the works. Mr CHAN Chi-chuen was concerned how the Administration ensured that future residents of the TCE reclamation area would not be disturbed by aircraft noise. Dr YIU Chung-yim opined that the Administration should provide more detailed information about the planning of the TCNTE area.
- 32. Mr Wilson OR and Mr Holden CHOW spoke against the motion proposed by Mr LEUNG Kwok-hung. Mr YIU Si-wing pointed out that in recent years, Mainland cities such as Zhuhai and Nansha had been developing pleasure boat clubs vigorously. He supported the development of the proposed marina to secure Hong Kong's position as an international city. On the other hand, members of the public might also hire pleasure boats for leisure purpose.
- 33. In response to the motion, <u>DS/DEV(P&L)1</u> said that the public comments received in the course of the planning study and statutory planning process were fully reflected and given balanced consideration in the current planning and land uses of the TCNTE area. The Administration proposed to form 130 hectares of land by reclamation for the provision of about

<u>Action</u> - 13 -

40 800 subsidized and private housing flats and creation of more than 40 000 jobs, so as to balance the needs for housing, social development and economic activities, thereby making Tung Chung New Town a better-planned community. To that end, the Administration hoped that the reclamation project could obtain funding and commence early, so as to meet the community's need for land and community facilities. As there was still ample time before the completion of the TCNTE project, the Government would consider whether a further review on the land use planning was really necessary in case of major changes in planning conditions.

- 34. In response, <u>Mr LEUNG Kwok-hung</u> commented that members from the "pro-establishment camp" should stop being "despicable". <u>The Chairman</u> reminded Mr LEUNG that "despicable" was not an appropriate word.
- 35. The Chairman put to vote the question that discussion on PWSC(2017-18)3 be adjourned. At the request of Mr Holden CHOW, the Chairman ordered a division and the division bell was rung for five minutes. Five members voted for, 19 members voted against the motion and eight members abstained. The votes of individual members were as follows:

For:

Mr LEUNG Kwok-hung Dr Fernando CHEUNG Dr YIU Chung-yim (5 members) Mr CHAN Chi-chuen Ms Tanya CHAN

Against:

Mr Abraham SHEK
Mr Jeffrey LAM
Mr CHAN Hak-kan
Mr Frankie YICK
Mr MA Fung-kwok
Ms Alice MAK
Dr Elizabeth QUAT
Mr Holden CHOW
Mr CHAN Chun-ying
Mr LAU Kwok-fan

Mr Tommy CHEUNG
Ms Starry LEE
Mr WONG Kwok-kin
Mr YIU Si-wing
Mr LEUNG Che-cheung
Mr KWOK Wai-keung
Mr HO Kai-ming
Mr Wilson OR

Mr CHEUNG Kwok-kwan

Abstain:

(19 members)

Mr Charles Peter MOK (Deputy Chairman) Dr Helena WONG Mr Andrew WAN Mr CHU Hoi-dick Mr LAM Cheuk-ting Mr Nathan LAW (8 members) Mr SHIU Ka-chun Dr LAU Siu-lai

- 36. <u>The Chairman</u> declared that the motion was negatived. The Subcommittee resumed discussion on PWSC(2017-18)3.
- 37. At 10:28 am, the Chairman advised that he had received motions proposed by Mr CHU Hoi-dick and Dr Fernando CHEUNG respectively under paragraph 32A of the PWSC Procedure ("Rule 32A motions"). He invited members who wished to propose Rule 32A motions to do so before the Subcommittee took a short break at 11:00 am. Then he could peruse the proposed motions while the meeting was suspended. After members who were waiting for their turns to speak had spoken, he would "draw a line" to end the "question time", so as to allow the Subcommittee to consider whether the Rule 32A motions should be proceeded with. The Chairman read out the names of the members who were waiting for their turns to speak: Hoi-dick, Dr KWOK Ka-ki, Dr Fernando Mr CHU Mr LEUNG Kwok-hung, Dr Helena WONG, Mr CHAN Chi-chuen and Dr YIU Chung-yim. The Chairman advised that should any members who had not raised any questions on the item requested to speak after he had "drawn a line", he would allow the members concerned to speak for four minutes (including the reply of the Government's representative(s)).

#### Impact of the reclamation works on road traffic and marine environment

- 38. Mr CHAN Chi-chuen enquired whether the Administration would impose restrictions on the daily road traffic in and out of the works site (including number of trips and routing of dump trucks entering and leaving the works site) and the number and size of works vessels that could access the waters concerned during reclamation; if it would, about the details.
- 39. PM/CEDD said that the Administration would implement environmental mitigation measures pursuant to the requirements under the These included (a) imposing a limit of 56 daily trips Environmental Permit. on works vessels to and from the works site even though the Administration initially estimated that the number of such daily trips would just be about 30 at most during the peak of the reclamation works, which was below the limit set out in the Environmental Permit; (b) imposing a speed limit of 8 knots per hour on works vessels in the Brothers Marine Park, which was lower than the statutory limit of 10 knots per hour; (c) submitting the Works Vessel Travel Route Plan to the Environmental Protection Department for approval before commencement of the reclamation works so as to minimize trips of construction works vessels into the Brothers Marine Park; and (d) prohibiting

mooring at the Brothers Marine Park. As for road traffic, the Administration would coordinate with the Transport Department to assess the traffic situation in the area, and impose a limit on the number of dump truck trips made by the contractors for delivering filling materials to the reclamation site.

#### Commercial sites

- 40. <u>Dr Fernando CHEUNG</u> noted that a number of development projects near Tung Chung (e.g. the HKBCF artificial island of HZMB, reclamation works at Sunny Bay, etc.) had incorporated the planning of commercial land development. He asked whether the Administration would consider adjusting the area of commercial sites at TCE Development Area in order to build more social welfare facilities.
- 41. <u>DS/DEV(P&L)1</u> said that the proposed planning of commercial sites at TCE Development Area was aimed at striking a balance between the needs of housing and economic development. The commercial GFA provided by the TCNTE project might create more than 40 000 jobs. Should there be a reduction in the commercial GFA, diverse job opportunities for local employment could not be generated. The commercial sites of various on-going/planned development projects in north Lantau each had its own positioning. The Airport North Commercial District (Phase I) would provide mainly hotel and retail facilities, the commercial sites at TCE Development Area would mainly provide offices, whereas the use of the reclaimed land at Sunny Bay was still under consideration.
- 42. <u>Dr LAU Siu-lai</u> said that the Administration should consider earmarking sites at TCE Development Area for provision of bazaars to help provide local employment and meet the needs of residents in the new extension area to buy daily necessities.

[At 10:54 am, the Chairman announced that the meeting be suspended for 10 minutes for members to take a short break. The meeting resumed at 11:07 am.]

# Motions proposed under paragraph 32A of the Public Works Subcommittee Procedure

43. At 11:07 am, the Chairman said that he had received a total of 16 Rule 32A motions proposed by members. Among them, the motions numbered 001 to 004 and 016 were proposed by Mr CHU Hoi-dick, the motion numbered 005 by Dr Fernando CHEUNG, the motions numbered 006 to 009 by Mr CHAN Chi-chuen, the motions numbered 010 to 014 by Dr LAU Siu-lai, and the motion numbered 015 by Mr Andrew WAN.

Among the 16 proposed motions, the Chairman considered that the motions numbered 002 and 010 were not directly related to the agenda item, the motion numbered 014 a duplicate of other motions, and the remaining 13 motions directly related to the agenda item.

#### Proposed motion numbered 001

44. <u>The Chairman</u> put to vote the question that the motion numbered <u>001</u> (Chinese version only) be proceeded forthwith. At the request of Mr Holden CHOW, <u>the Chairman</u> ordered a division and the division bell was rung for five minutes. The question was voted down by a majority of members.

Motions proposed under paragraph 40A of the Public Works Subcommittee Procedure

- 45. At 11:13 am, <u>Mr Holden CHOW</u> moved a motion that in the event of further divisions being claimed in respect of any motions or questions under this agenda item, the Subcommittee should proceed to each of such divisions immediately after the division bell had been rung for one minute.
- 46. There being no request to speak on the motion from members, the Chairman put the motion proposed by Mr Holden CHOW to vote. The Chairman invited members to vote for or against the motion by a show of hands. Thirteen members voted for the motion by a show of hands, while no one voted against the motion or abstained. The Chairman declared that the motion proposed by Mr Holden CHOW was carried.

Proposed motions numbered 003 to 009, 011 to 013, 015 and 016

47. The Chairman put to vote, one by one, the questions that the proposed motions numbered 003 to 004, 005, 006 to 009, 011 to 013, 015 and 016 (Chinese versions only) be proceeded forthwith. At the request of members, the Chairman ordered a division and the division bell was rung for one minute before members voted on individual questions. All of the 12 questions were voted down by a majority of members.

# Voting on PWSC(2017-18)3

48. There being no further Rule 32A motions or questions from members on the item, the Chairman put PWSC(2017-18)3 to vote. At the request of Mr CHU Hoi-dick, the Chairman ordered a division and the division bell was rung for one minute. Twenty-seven members voted for, no one voted

<u>Action</u> - 17 -

against the funding proposal and five members abstained. The votes of individual members were as follows:

For:

Mr Charles Peter MOK (Deputy Chairman) Mr Tommy CHEUNG
Mr Jeffrey LAM Mr CHAN Hak-kan
Mr WONG Kwok-kin Mr Michael TIEN
Mr Frankie YICK Mr YIU Si-wing

Mr MA Fung-kwok Mr LEUNG Che-cheung

Ms Alice MAK Dr Helena WONG Dr Elizabeth QUAT Dr CHIANG Lai-wan Mr Alvin YEUNG Mr Andrew WAN Mr HO Kai-ming Mr LAM Cheuk-ting Mr Holden CHOW Mr Wilson OR Mr CHAN Chun-ying Ms Tanya CHAN Mr CHEUNG Kwok-kwan Mr HUI Chi-fung Mr KWONG Chun-yu Mr LAU Kwok-fan

Mr Jeremy TAM (27 members)

Against:

(0 member)

Abstain:

Mr LEUNG Kwok-hung Mr CHAN Chi-chuen Dr Fernando CHEUNG Mr CHU Hoi-dick

Dr LAU Siu-lai (5 members)

49. <u>The Chairman</u> declared that the item was endorsed by the Subcommittee. <u>Mr LEUNG Kwok-hung</u> requested that this item, i.e. PWSC(2017-18)3, be voted on separately at the relevant Finance Committee ("FC") meeting.

**Head 703 – Buildings** 

PWSC(2017-18)9

86MM Extension of Operating Theatre Block for Tuen Mun Hospital

87MM New Acute Hospital at Kai Tak

**Development Area** 

75MM Redevelopment of Prince of Wales Hospital, phase 2 (stage 1)

50. <u>The Chairman</u> advised that the proposal, i.e. PWSC(2017-18)9, sought to upgrade 86MM, part of 87MM and part of 75MM to Category A at

- a total estimated cost of \$5,508.4 million in MOD prices. The Administration had consulted the Panel on Health Services on the proposed works on 25 April and 15 May 2017. Panel members supported the submission of the funding proposal to the Subcommittee for consideration. A gist of the Panel's discussion had been tabled at the meeting.
- 51. <u>The Chairman</u> suggested and <u>members</u> agreed that the Subcommittee would combine the discussion on the three projects.
- 52. <u>Ms Alice MAK, Mr Michael TIEN, Mr KWONG Chun-yu, Dr Elizabeth QUAT, Mr LEUNG Che-cheung, Dr Fernando CHEUNG, Mr HO Kai-ming, Mr CHAN Chun-ying and Mr Wilson OR supported the three proposed projects. Dr Helena WONG and Mr Tommy CHEUNG said that members belonging to the Democratic Party and the Liberal Party respectively supported the three proposed projects.</u>

#### 86MM—Extension of Operating Theatre Block for Tuen Mun Hospital

- 53. <u>Ms Alice MAK</u> enquired whether the facilities concerned were sufficient to cope with the heavy demand for surgical service at Tuen Mun Hospital ("TMH") after completion of the proposed extension of its Operating Theatre ("OT") Block. She also asked whether the Administration would consider a full-scale expansion of TMH.
- Cluster Chief Executive (New Territories West Cluster), Hospital Authority ("CCE(NTWC)/HA"), replied that to facilitate more coherent workflows, the OT extension block was located next to the existing OT Block and accident and emergency ("A&E") department. The proposed project would make use of such advantageous location to extend the OT Block. Moreover, HA had developed a clinical services plan ("CSP") for the New Territories West Cluster ("NTWC") to review the roles and future service development directions of various hospitals in NTWC. HA would, having regard to CSP, formulate a master development plan for TMH, which would form the blueprint for the future redevelopment or expansion of TMH, in order to meet the long-term healthcare needs in NTWC.
- 55. Mr LEUNG Che-cheung enquired about the arrangement of access links between the extended OT Block and the A&E department. Senior Project Manager (Capital Projects)5, Hospital Authority ("SPM/HA"), replied that the proposed works included the expansion of the existing A&E department at the OT extension block, and refurbishment of the existing A&E department located on the ground floor of Block D of TMH to integrate with the extension block for more coherent workflows. The OT extension block

was equipped with four lifts to connect the A&E department on the ground floor and the OT floors.

- Mr Andrew WAN noted the proposal to construct the OT extension block in the open car parking area of TMH under the proposed project. He enquired about the future arrangement of the parking spaces of the open car parking area. SPM/HA replied that the open car parking area concerned currently provided eight ambulance parking spaces and 12 staff parking spaces. TMH would re-provision the eight ambulance parking spaces and 12 staff parking spaces, respectively, at nearby locations and other suitable places within the hospital in order to make way for the proposed project.
- Mr Michael TIEN and Mr Andrew WAN enquired how the future arrangement of healthcare manpower at TMH would tie in with the extension project of TMH's OT Block. Mr TIEN suggested that HA should consider offering additional allowances to doctors of TMH to encourage more doctors to work there. CCE(NTWC)/HA advised that to cope with heavy service demand, HA had enhanced the resources and manpower of hospitals in NTWC as and where appropriate. At present, the remuneration package of all doctors employed by HA hospitals were subject to the same set of standards. The Administration undertook to provide a written response after the meeting regarding its estimation of the additional healthcare manpower requirement upon completion of the extension of the OT Block of TMH.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No. PWSC230/16-17(01)</u> on 28 June 2017.)

Mr KWONG Chun-yu enquired about the service coordination among the A&E departments of NTWC hospitals. In response, CCE(NTWC)/HA said that among the NTWC hospitals, A&E departments were provided at TMH, Pok Oi Hospital and Tin Shui Wai Hospital. TMH provided a full range of acute services round the clock and served as a tertiary referral centre for trauma and neurosurgery of NTWC. HA was committed to enhancing the service of Pok Oi Hospital and Tin Shui Wai Hospital, so as to relieve the burden on TMH. Under Secretary for Food and Health ("USFH") advised that Tin Shui Wai Hospital currently provided A&E service for eight hours a day. Its next target was to provide 12-hour A&E service by the end of this year, followed by 24-hour service next year.

#### 87MM—New Acute Hospital at Kai Tak Development Area

Cost of works

59. <u>Dr CHIANG Lai-wan</u> and <u>Mr CHAN Chi-chuen</u> enquired about the details of the consultants' fee for "design, preparation of tender documents and assessment of tenders" (\$865.8 million) required for the preparatory works for the proposed new acute hospital ("KTNAH") at Kai Tak Development Area ("KTDA"). <u>The Administration</u> undertook to provide a written response to the enquiries raised by Dr CHIANG and Mr CHAN after the meeting.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No.</u> PWSC230/16-17(01) on 28 June 2017.)

60. <u>Dr Fernando CHEUNG</u> and <u>Mr CHAN Chi-chuen</u> enquired about the basis of the cost estimation of around \$50 billion for the construction of KTNAH and the reasons for the higher average unit prices (i.e. average project cost per bed) as compared with those of other hospital projects completed recently or underway. <u>The Administration</u> undertook to provide a written response to the enquiries raised by Dr CHEUNG and Mr CHAN after the meeting.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No. PWSC230/16-17(01)</u> on 28 June 2017.)

#### External traffic connection

61. Mr HO Kai-ming, Mr Wilson OR, Dr Fernando CHEUNG and Mr LEUNG Kwok-hung enquired about the external traffic connection of the future KTNAH. In particular, Mr HO and Mr OR pointed out that there was frequent traffic congestion at the existing roads in Kwun Tong District leading to the proposed location of KTNAH. They urged the Administration to conduct thorough planning for the roads leading to the vicinity of KTNAH. The Administration undertook to provide a written response to the enquiries and concerns raised by the aforesaid members.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No.</u> PWSC230/16-17(01) on 28 June 2017.)

#### Detailed design and construction works

- 62. <u>Dr Fernando CHEUNG</u> noted that the proposed KTNAH was accommodated on two sites, namely Site A and Site B, while the Hong Kong Children's Hospital ("HKCH") under construction was situated in the middle and connected to the two KTNAH sites by link bridges. He was concerned that HKCH would become an access link connecting the two KTNAH sites which would hinder its operation.
- 63. <u>SPM/HA</u> said that since KTNAH would provide support for HKCH, there were access links between the two hospitals. In addition, there would be separate access links connecting Site A and Site B for use by the public and healthcare personnel respectively.
- 64. <u>Dr Fernando CHEUNG</u> urged the Administration to adopt a patient-oriented approach when carrying out the detailed design for KTNAH, such as enlarging ward sizes as appropriate and enhancing protection for the privacy of in-patients. <u>The Administration</u> took note of Dr CHEUNG's views.
- 65. Mr CHAN Chun-ying enquired about the timetables of the preparatory and construction works of KTNAH. Chief Project Manager (Capital Projects)2, Hospital Authority ("CPM/HA"), said that the preparatory works included engaging consultants to provide consultancy service on design, preparation of tender documents and assessment of tenders. To tie in with the construction timetable, HA intended to first award the contract for foundation works after consultants had been engaged, and then proceed to the detailed design of KTNAH in parallel, with a view to completing the whole project in 2024.

Accident and emergency service in Wong Tai Sin District

66. Mr HO Kai-ming and Mr Wilson OR opined that the A&E service currently provided by HA for residents of Wong Tai Sin District was inadequate. They enquired how the Administration would cope with the demand of residents of Wong Tai Sin District for A&E service before the completion of KTNAH. Mr HO suggested that the Administration should consider providing an acute hospital in Wong Tai Sin District. In response, USFH said that the Administration took note of the suggestion put forward by residents of Wong Tai Sin District concerning the re-positioning of Our Lady of Maryknoll Hospital as a an acute general hospital. The study conducted by HA concluded that the suggestion was not feasible given the space constraints at Our Lady of Maryknoll Hospital. The Administration

undertook to provide a written response to the enquiries raised by Mr HO Kai-ming and Mr Wilson OR after the meeting.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No.</u> PWSC230/16-17(01) on 28 June 2017.)

Future arrangement of Queen Elizabeth Hospital

67. <u>Dr Helena WONG</u> noted that under the current plan, most of the services of Queen Elizabeth Hospital ("QEH") would be relocated to KTNAH upon completion of the new hospital. She enquired whether the present site of QEH would remain to be used for medical purposes and the types of medical services to be provided to meet the healthcare needs of residents of Yau Tsim Mong District (especially the elderly) on a continuous basis, and whether the Administration would consult the public on this issue. <u>The Administration</u> undertook to provide a written response to the enquiries raised by Dr WONG after the meeting.

(*Post meeting note:* The written response provided by the Administration was circulated to members vide <u>LC Paper No. PWSC230/16-17(01)</u> on 28 June 2017.)

#### 75MM—Redevelopment of Prince of Wales Hospital, phase 2 (stage 1)

- 68. <u>Dr Elizabeth QUAT</u> was concerned whether Prince of Wales Hospital ("PWH"), after completion of its phase 2 redevelopment, was able to cope with the demand of residents of Shatin District as well as New Territories East for hospital service. She also asked how the healthcare manpower arrangements at PWH in future would dovetail with the redevelopment project.
- 69. Deputy Hospital Chief Executive, Prince of Wales Hospital, Hospital Authority, replied that after completion of stages 1 and 2 of its phase 2 redevelopment, PWH could provide an additional 450 and 400 beds respectively, bringing the total number of beds at PWH to 2 450, which was believed to be sufficient to meet the future service need of the New Territories East Cluster. Moreover, the redevelopment could support PWH's enhanced ambulatory services, specialist services, supporting facilities for OTs, etc.
- 70. In response, <u>USFH</u> said that the Food and Health Bureau would bid for resources and manpower required for the provision of adequate public medical services. To ensure the sustainable development of Hong Kong's

healthcare system, the Administration had conducted a strategic review on healthcare manpower planning and professional development in Hong Kong, aiming at making recommendations on ways to meet the projected demand for healthcare manpower and foster professional development. The Administration would brief the Panel on Health Services on the report of the strategic review this month.

71. Mr CHAN Chun-ying noted that the completion date of the proposed phase 2 (stage 1) redevelopment of PWH was 2027. He enquired about the estimated time required for the preparatory works. CPM/HA said that services at PWH would not be disrupted during redevelopment. preparatory works for the proposed phase 2 (stage 1) redevelopment involved demolition works of Staff Quarters Blocks C and E and Lecture Theatre Building to make way for the new In-patient Extension Block in future. facilitate the decanting arrangement of the buildings proposed for demolition, an off-site decanting building would be built at Shatin Hospital under the preparatory works. Non-clinical services, mainly offices, stores and some educational facilities, would be relocated to the decanting building. alteration and addition works/refurbishment would also be carried out to the existing Main Clinical Block and Trauma Centre and Staff Quarters Block B for decanting purpose. The recanting arrangements took about two years to complete.

#### Overall healthcare manpower planning

- 72. Mr Tommy CHEUNG opined that the Administration and HA should make the utmost effort to retain more healthcare personnel in the public hospital service. On the other hand, the Administration should also consider recruiting more non-locally trained doctors to practise in Hong Kong, so as to strengthen the manpower of local public hospitals. Dr Pierre CHAN declared that he was a part-time doctor of HA. He considered that apart from expanding the existing public hospitals, the Administration should at the same time increase the recurrent funding for HA in order to enhance the manpower resources of these hospitals. He pointed out that doctors in public hospitals had been under tremendous work pressure in recent years, which resulted in manpower wastage. The Administration should make pro-active efforts to retain doctors in public hospitals.
- 73. <u>USFH</u> reiterated that the Administration would brief the Panel on Health Services on the report of the strategic review on healthcare manpower planning and professional development this month. She said that HA currently employed retired doctors to continue to serve in the public medical sector for a period of time, so as to provide short-term relief to the manpower shortage of HA doctors. On the other hand, HA continued to recruit

non-locally trained doctors to practise in Hong Kong through limited registration. The Administration had introduced the Medical Registration (Amendment) Bill 2017, which proposed to extend the period of limited registration to a maximum period of three years, so as to help HA recruit more non-locally trained doctors to ease its doctor shortage problem in the short term.

- 74. <u>Ms Claudia MO</u> enquired whether the Administration had any plans to allow Mainland-trained doctors to practise in Hong Kong. <u>USFH</u> said that the Administration did not have such plans at present. She clarified that limited registration was an arrangement for doctors possessing recognized overseas qualifications. Established mechanisms were in place under which HA would conduct regular manpower assessment for various specialties before initiating recruitment process for doctors under limited registration in respect of specialties with severe staff shortage.
- 75. Mr LEUNG Kwok-hung said that the promotion of the development of the medical services industry several years ago by the Administration had driven a large number of healthcare personnel to private healthcare facilities. He requested the Administration to provide supplementary information on the respective numbers of local medical graduates who joined public hospitals and private hospitals, and engaged in private practice in recent years.

(*Post meeting note:* The supplementary information provided by the Administration was circulated to members vide <u>LC Paper No. PWSC230/16-17(01)</u> on 28 June 2017.)

[At 12:53 pm, the Chairman asked members if they agreed to extend the meeting by 15 minutes. Members present agreed. The Chairman directed that the meeting be extended by 15 minutes to 1:15 pm.]

#### Voting on PWSC(2017-18)9

- 76. There being no further questions from members on the item, the Chairman put the item to vote.
- 77. The item was voted on and endorsed. <u>Dr Helena WONG</u> requested that this item, i.e. PWSC(2017-18)9, be voted on separately at the relevant FC meeting.

<u>Action</u> - 25 -

78. The meeting ended at 1:15 pm.

Council Business Division 1
<a href="Legislative Council Secretariat">Legislative Council Secretariat</a>
29 June 2017