## 立法會 Legislative Council

LC Paper No. CB(2)370/17-18 (These minutes have been seen by the Administration)

Ref: CB2/PL/WS

#### **Panel on Welfare Services**

#### Minutes of special meeting held on Tuesday, 29 November 2016, at 9:30 am in Conference Room 3 of the Legislative Council Complex

**Members** : Hon SHIU Ka-chun (Chairman)

**present** Hon KWONG Chun-yu (Deputy Chairman)

Hon James TO Kun-sun Hon LEUNG Yiu-chung

Hon CHAN Hak-kan, BBS, JP Hon LEUNG Kwok-hung Hon WU Chi-wai, MH Hon CHAN Chi-chuen Dr Hon KWOK Ka-ki Hon KWOK Wai-keung

Dr Hon Fernando CHEUNG Chiu-hung

Hon POON Siu-ping, BBS, MH

Hon Alvin YEUNG

Hon Andrew WAN Siu-kin

Hon CHU Hoi-dick

Dr Hon Junius HO Kwan-yiu, JP

Hon YUNG Hoi-yan Dr Hon Pierre CHAN Hon HUI Chi-fung

Hon Jeremy TAM Man-ho

Dr Hon LAU Siu-lai

Members absent : Hon LEUNG Che-cheung, BBS, MH, JP

Hon Dennis KWOK Wing-hang Dr Hon Helena WONG Pik-wan

Hon IP Kin-yuen

#### Hon Nathan LAW Kwun-chung

**Members** : Hon YIU Si-wing, BBS

attending Hon MA Fung-kwok, SBS, JP

Hon LAM Cheuk-ting

[According to the Judgment of the Court of First Instance of the High Court on 14 July 2017, LEUNG Kwok-hung, Nathan LAW Kwun-chung, YIU Chung-yim and LAU Siu-lai have been disqualified from assuming the office of a member of the Legislative Council, and have vacated the same since 12 October 2016, and are not entitled to act as a member of the Legislative Council.]

Public Officers : Item I

attending

Mr Matthew CHEUNG, GBS, JP Secretary for Labour and Welfare Labour and Welfare Bureau

Miss Annie TAM, GBS, JP Permanent Secretary for Labour and Welfare Labour and Welfare Bureau

Mr Donald CHEN, JP Deputy Secretary for Labour and Welfare (Welfare) 2 Labour and Welfare Bureau

Mr Steve TSE
Principal Assistant Secretary for Labour and Welfare
(Special Duties)
Labour and Welfare Bureau

Mr LAM Ka-tai, JP Deputy Director of Social Welfare (Services) Social Welfare Department

Ms PANG Kit-ling Assistant Director (Elderly) Social Welfare Department

Dr LAW Chi-kwong, GBS, JP Principal Investigator Consultant Team Attendance by invitation

: Item I

**Session One** 

**Hong Kong Christian Service** 

Miss Bonnie CHEUNG Yin-lam Centre-in-charge

Hong Kong Christian Service - Elderly Council

Mr TSE Chin-pang Member

Community Care and Nursing Home Workers General Union

Mr CHENG Ching-fat 秘書

鄭量之先生

林宗祐先生

**Reclaiming Social Work Movement** 

Miss CHAN Shun-yi

社區照顧關注組

鄭基先生 代表

The Hong Kong Society for the Aged

Mr Clive CHAN Kwok-on Service Director

Miss Scarlett PONG Oi-lan, BBS, JP, Member of Sha Tin District Council

Democratic Alliance for the Betterment and Progress of Hong Kong

Mr LAI Jee-shing Deputy Spokesperson

The Civic Party

Mr BUX Anthony-sheik Representative

**Physio Action** 

Miss LIT Ming-wai Physiotherapist

將軍澳長者民生關注會

Mr LAW Yat-kwong Representative

Ms LAM Chi-wa

Ms LI Wing-sheung

Ms YIP So-yu

<u>Labour Party</u>

Mr KWOK Wing-kin Vice-chairperson

Concerning Home Care Service Alliance

Mr KWONG Wing-tai Member

Ms LO Lai-ping

Ms CHAN Tsz-wai

Ms FUNG Mei-chun

長者權益關注組

何有蓮女士 代表

香港老人福利聯盟

馮好珠女士 代表

長期照顧關注組

周美香女士 代表

爭取長者院舍連線

陳慕貞女士 代表

Society for Community Organization

阮淑茵女士 社區組織幹事

香港老人權益聯盟

連瑋翹先生 代表

Concern Group for Elderly Community Care Service, <u>Hong Kong Social Workers' General Union</u>

Mr LAU Kwong-kit Representative

基督教家庭服務中心

唐彩瑩女士 代表 **Session Two** 

Ms FUNG Miu-ha

**CKL Elderly Welfare Group** 

Mr WONG Ah-yin 發言人

人手比例不符最低工資關注組

Mr WONG Kwai-sang 權委

朱永君先生

青年退保關注組

戴悅晴小姐 成員

The Elderly Services Association of Hong Kong

李輝女士 主席

香港長者活力協會

邱婕兒女士 主席

安老服務政策研究專責小組

樂高揚先生 召集人

The Hong Kong Council of Social Service – Working Group on Elderly Services Programme

Ms CHAK Tung-ching Convenor

## 爭取全民退休保障聯席

Mr Nick CHAN Organizer

## **Chinese Grey Power**

Mr CHEUNG Kai-ping Member

#### **Labor Rights Commune**

Ms Florence CHEUNG Man-wai Member

## Caretakers Concern Group

Ms CHU Moon-chun Member

#### **Grassroots Development Centre**

Mr NG Kin-wing Member

#### Neo Democrats

Mr FUNG Kwan-on Community Officer

陳錦章先生

## Captain O

Mr LAI Wai-tong Member

## **Democracy Groundwork**

Mr CHEUNG Yin 同行者

## 安老行業專業專責小組

陳維楨女士 召集人

改善買位計劃專責小組

吳煒毅先生 召集人

非買位院舍專責小組

羅維佳先生 召集人

#### **Industrial Relations Institute**

劉有珍小姐 組織幹事

安老服務資訊科技小組

陳家明先生 召集人

安老服務協會工作小組

陳勇舟先生 召集人

安老行業補充勞工計劃關注組

鄒錚女士 召集人

明愛長者聯會

Mr FUNG Hing 主席 Mr CHUNG Kam-lun, Member of Sai Kung District Council

基督教香港信義會社會服務部

Ms LAM Kam-lee 發言代表

Neighbourhood and Worker's Service Centre

Mr WONG Yun-tat Community Affairs Officer

The Hong Kong Council of Social Service

Ms Grace CHAN Man-yee Chief Officer (Elderly Service)

Clerk in attendance

: Mr Colin CHUI

Chief Council Secretary (2) 4

Staff in attendance

: Miss Kay CHU

Council Secretary (2) 4

Miss Alison HUI

Legislative Assistant (2) 4

Miss LEE Wai-yan Clerical Assistant (2) 4

I. Looking into the policy positioning of "ageing in place as the core, institutional care as back-up" in light of the Elderly Services Programme Plan

[LC Paper Nos. CB(2)149/16-17(05) to (06), CB(2)260/16-17(01) to (03), CB(2)263/16-17(01), CB(2)268/16-17(01) to (02), CB(2)283/16-17(01) to (05), CB(2)365/16-17(01) to (07), CB(2)441/16-17(01) to (05) and CB(2)511/16-17(01)]

The Chairman invited deputations/individuals to present their views. A total of 59 deputations/individuals expressed their views which were

summarized in the **Appendix**.

#### The Administration's response to deputations' views

- 2. Responding to the views expressed by the deputations, <u>Secretary for Labour and Welfare</u> ("SLW") and <u>Dr LAW Chi-kwong</u>, Principal Investigator of the Consultant Team, made the points (a) to (c) and (d) to (g) as follows respectively:
  - (a) the Administration was committed to supporting the In the 2016-2017 financial year, disadvantaged. respective recurrent expenditure on social welfare and elderly services was estimated to reach \$66.2 billion and \$7.2 billion, representing an increase of 55.5% and some 40% over the corresponding actual expenditure in the 2012-2013 financial Under the policy objective of "ageing in place as the core, institutional care as backup", the Elderly Services Programme Plan ("ESPP") would serve as a blueprint to facilitate the Administration to formulate policy on future provision of elderly services. The Consultant Team which had been engaged to assist in formulating ESPP would continue to collate and compile stakeholders' views during the formulation process. In response to a remark made at the meeting on whether the appointment of representatives of operators of privately-owned elderly homes to the Working Group on Elderly Services Programme Plan ("WGESPP") of the Elderly Commission ("EC") would result in conflict of interests, the Administration clarified that it was a usual practice for consultation bodies to include industry associations or other representatives of the sector. In the case of WGESPP, representatives from various types of elderly homes, ranging from contract homes, subvented homes to privately-owned elderly homes had been appointed to WGESPP to collate their views on residential care services In accordance with the established practice, they would be required to declare interests and withdraw from deliberation on certain sensitive issues where necessary;
  - (b) the Administration recognized the important role of private residential care homes for the elderly ("RCHEs") in providing RCS for needy elderly persons. To help relieve the manpower shortage of private RCHEs, the Administration might consider allowing these homes to import labour as appropriate, on the premise of according employment priority

to local workers and protecting the rights and benefits of imported workers. The Administration would also take measures to improve the service quality of private RCHEs, such as progressively converting the current 1 200 EA2 places to higher quality EA1 places and continuing to purchase new places from private RCHEs confined to EA1 level under the Enhanced Bought Place Scheme as well as strengthening the monitoring of private RCHEs. In addition, the Administration would start working on a review of the Residential Care Homes (Elderly Persons) Ordinance (Cap. 459) ("the Ordinance") taking into account the findings of the report of ESPP which was expected to be submitted by EC to the Administration by the second quarter of 2017;

- the three-year Pilot Scheme on Residential Care Service (c) Voucher for the Elderly ("the RCSV Pilot Scheme"), which was of a small-scale and pilot in nature, would provide an additional choice for some elderly persons who were in need of RCS and on the Central Waiting List. Elderly participants of the RCSV Pilot Scheme could opt for non-subsidized places provided by recognized service providers including self-financing homes, contract homes and subvented homes in the first phase, and also EA1 places provided by private RCHEs in later phases. No elderly forced would be join the Scheme. persons to Implementation of the Scheme would not affect the provision of subsidized RCS places through "traditional" means;
- ESPP would not make any recommendations on whether the (d) RCSV Pilot Scheme should be regularized in future as it would be a matter subject to the evaluation study on the RCSV Pilot Scheme. That said, ESPP would take note of the fact that an RCSV Pilot Scheme would be implemented by the Administration. As for elderly persons with mild impairment, ESPP's projections on service demand did not cover these elderly persons as there was insufficient information to do so. However, it should be noted that one of the initial recommendations of EC and WGESPP was to explore the provision of suitable services for elderly persons with mild impairment for prevention of health deterioration and the development of a suitable assessment tool in the process which would help with the gathering of necessary statistics;

- (e) the projected demand for subsidized long-term care ("LTC") services prepared by the Consultant Team reflected that there would be a gradual shift in the community care services ("CCS"):RCS ratio from around 1:3 in 2016 to 1:1.5 in 2026, and the ratio would be further lowered to around 1:1 in the long run. The calculation of the said projection was clearly set out in the Report on Formulation Stage. The said Report also briefly described the manpower supply and shortage of elderly service sector. It should be noted that the Food and Health Bureau was responsible for the overall healthcare manpower planning;
- (f) deputations' view on the provision of seats in open space and parks, of which a quantified planning standard was not available in the Hong Kong Planning Standards and Guidelines, was welcomed; and
- (g) during the Consensus Building Stage of the formulation of ESPP, some of the upcoming public forums would be held at night time or in weekend afternoons to facilitate the participation of interested public. The Consultant Team assured members that ESPP would be revised as and when appropriate having regard to the development of elderly services.

#### **Discussion**

- 3. <u>Dr LAU Siu-lai</u> was of the view that many elderly persons were forced to be admitted to RCHEs under the existing relevant government policies while the findings set out in the Report on Formulation Stage revealed that elderly persons ageing in the community could live longer by consuming less public resources. Expressing concern about the hardship of elderly persons' livelihood, she strongly urged the Administration to formulate policies to facilitate elderly persons to age in place.
- 4. <u>Dr KWOK Ka-ki</u> considered that the implementation of the RCSV Pilot Scheme would force more elderly persons in need of RCS to be admitted to substandard private RCHEs. He was concerned about what concrete measures would be taken by the Administration to increase the provision of subsidized RCS places to address the great demand in this regard, in addition to those set out in the 2017 Policy Address. He also urged the Administration to enhance the home care services for elderly persons and support for their carers.

- 5. Expressing concern about the substandard services provided by RCHEs, <u>Dr Junius HO</u> called on the Administration to improve the monitoring of and inspection to RCHEs. In addition, he said that the Administration might have to consider increasing the number of imported workers to address the manpower shortage of RCHEs.
- 6. Mr LEUNG Kwok-hung held the view that the Administration would not be able to effectively monitor the operation of private RCHEs as they did not directly receive government subsidies. He called on the Administration to allocate more resources to take over the private RCHEs which had contravened relevant legislation, and enhance the provision of RCS, CCS and home care services for elderly persons in need of the services. He further said that the government policies relating to the development of land, public housing and new community did not take into account the needs of elderly persons.
- 7. Dr Fernando CHEUNG said that having regard to the long waiting time for CCS, many elderly persons in need of LTC services had to be admitted to private RCHEs and wait for subsidized RCS instead of CCS. Against this backdrop, he considered that the results of the projection prepared by the Consultant Team indicating that the current CCS:RCS ratio was 1:3 was not able to reflect the real situation. The Consultant Team should not base on the aforesaid ratio to project the service demand in 2064. Expressing concern about the substandard private RCHEs, he asked the Administration to provide a timetable for the review of the Ordinance, and advise whether the Code of Practice for RCHEs would be reviewed prior to the review of the Ordinance to eliminate substandard private homes. He also asked the Administration to respond to the motion passed at the Panel meeting on 1 November 2016 (LC Paper No. CB(2)625/16-17).
- 8. <u>SLW</u> reiterated that the Administration would start working on the review of the Ordinance taking into account the findings of the report of ESPP which was expected to be submitted to the Administration by the second quarter of 2017. He further advised that his initial thought was to complete the review within three years. In the meantime, a series of measures would be taken to strengthen the monitoring of private homes. The Panel would be briefed on relevant details at its regular meeting to be held in December 2016.

#### II. Any other business

9. There being no other business, the meeting ended at 1:28 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 21 November 2017

#### **Panel on Welfare Services**

#### Special meeting on Tuesday, 29 November 2016, at 9:30 am

# Looking into the policy positioning of 'ageing in place as the core, institutional care as back-up' in light of the Elderly Services Programme Plan

#### Summary of views and concerns expressed by deputations/individuals

| No.    | Name of deputation /<br>individual                    | Views  |  |  |  |
|--------|---|--|--|--|--|
| Sessio | Session One   |  |  |  |  |
| 1.     | Hong Kong Christian<br>Service                        | [LC Paper No. CB(2)441/16-17(01)]  |  |  |  |
| 2.     | Hong Kong Christian<br>Service - Elderly<br>Council   | [LC Paper No. CB(2)441/16-17(02)]  |  |  |  |
| 3.     | Community Care and Nursing Home Workers General Union | [LC Paper No. CB(2)260/16-17(03)]  |  |  |  |
| 4.     | 鄭量之先生   | [LC Paper No. CB(2)365/16-17(01)]  |  |  |  |
| 5.     | 林宗祐先生   | <ul> <li>The discussion paper entitled "安老服務計劃方案框架及初步建議" did not mention various issues arising from increasing longevity, such as retirement protection, support for the next generation, expenses on healthcare and social services as well as the provision and quality of elderly care services provided by private and subsidized service providers.</li> <li>Instead of the Elderly Services Programme Plan ("ESPP"), the Administration should formulate a policy on long-term welfare services for elderly persons with the participation of elderly persons.</li> </ul> |  |  |  |
| 6.     | Reclaiming Social Work<br>Movement                    | [LC Paper No. CB(2)365/16-17(02)]  |  |  |  |
| 7.     | 社區照顧關注組   | • Expressed concern about the inadequate provision of and over-stringent eligibility criteria for Day Care Centres, and inadequate supply of long chairs in a park at Ngau Tau Kok. The Administration should take immediate action to address the aforesaid problems.   |  |  |  |
| 8.     | The Hong Kong Society for the Aged                    | The Administration should:     (a) allocate more resources to help elderly persons seek employment, further study, participate in volunteer work and benefit from digital development, and help residential care homes for the elderly ("RCHEs") improve their services and environment;   |  |  |  |

| No. | Name of deputation /<br>individual  | Views  |
|-----|---|--|
|     |   | <ul><li>(b) strengthen its communication with stakeholders when it reviewed the provision of services and manpower supply in the elderly service sector; and</li><li>(c) adopt an evidence-based assessment tool to facilitate the provision of services for elderly persons with dementia.</li></ul>  |
| 9.  | Miss Scarlett PONG Oi-lan, BBS, JP, Member of Sha Tin District Council    | [LC Paper No. CB(2)283/16-17(02)]  |
| 10. | Democratic Alliance for<br>the Betterment and<br>Progress of Hong<br>Kong | <ul> <li>To facilitate the implementation of its policy objective of "ageing in place", the Administration should consider: <ul> <li>(a) providing more purpose-built housing for the elderly and making use of information technology to enhance the support for elderly singletons and doubletons;</li> <li>(b) examining the feasibility of providing medical services through public-private partnership; and</li> <li>(c) allocating more resources to enhance the provision of community care services ("CCS") for the elderly.</li> </ul> </li> </ul>   |
| 11. | The Civic Party   | [LC Paper No. CB(2)283/16-17(03)]  |
| 12. | Physio Action   | • To facilitate the implementation of the policy objective of "ageing in place", the Administration should allocate substantial amount of resources to strengthen CCS and provide district-based medical services by a team of supplementary medical professions, as well as adopt an open referral mechanism for the healthcare system to facilitate referrals among different healthcare professions.  |
| 13. | 將軍澳長者民生關注會  | <ul> <li>To increase the provision of residential care services ("RCS") for the elderly and improve the service quality of RCHEs, the Administration should: <ul> <li>(a) amend the Residential Care Homes (Elderly Persons) Ordinance (Cap. 419) ("the Ordinance") as soon as possible;</li> <li>(b) strengthen the monitoring of RCHEs by conducting unannounced visits, introducing a demerit points system and formulating penalties;</li> <li>(c) provide RCHEs in future development projects of public rental housing estates; and</li> <li>(d) offer wages to volunteers on a yearly basis to encourage their participation in the elderly service sector.</li> </ul> </li> <li>The Elderly Commission ("EC") should propose target waiting time for elderly care services.</li> </ul> |
| 14. | Ms LAM Chi-wa   | <ul> <li>Expressed concerns about the absence of concrete measures to implement the policy objective of "ageing in place", inadequacies in the existing financial assistance for the elderly in need and the substandard service of RCHEs.</li> <li>The Administration should implement non-means-tested universal retirement protection with a view to enabling the</li> </ul>  |

| No. | Name of deputation /<br>individual       | Views   |
|-----|--|---|
|     |  | elderly to live with dignity.   |
| 15. | Ms LI Wing-sheung                        | <ul> <li>Expressed grave concerns about the hardship of elderly persons' livelihood, substandard quality of RCS, the high cost of healthcare services.</li> <li>Expressed dissatisfaction that the coverage of the public consultation exercise on ESPP was inadequate, and the related consultation document had put greater emphasis on RCS than CCS.</li> </ul>  |
| 16. | Ms YIP So-yu                             | • The Administration should amend the Ordinance within three years and impose heavier penalties on RCHEs which had contravened the Ordinance.   |
| 17. | Labour Party                             | <ul> <li>The Administration should amend the Ordinance as soon as possible, and strengthen home care services and CCS for the elderly to avoid premature institutionalization.</li> <li>Objected to the introduction of means and asset tests as well as co-payment arrangement for subsidized elderly services.</li> <li>Objected to the importation of labour for RCHEs as foreign workers might encounter difficulties in communicating with elderly residents therein.</li> </ul> |
| 18. | Concerning Home Care<br>Service Alliance | [LC Paper No. CB(2)260/16-17(01)]   |
| 19. | Ms LO Lai-ping                           | <ul> <li>Expressed dissatisfaction about the introduction of means and asset tests for subsidized elderly services.</li> <li>Provision of home care services and other appropriate services for elderly persons living in the community could help them slow down health deterioration.</li> <li>Some elderly persons were not able to understand the consultation document on ESPP.</li> </ul>   |
| 20. | Ms CHAN Tsz-wai                          | <ul> <li>The Administration should enhance the family-friendly employment policies and formulate legislation to facilitate carers to take care of elderly persons.</li> <li>Expressed dissatisfaction about the Administration's inaction to the long-standing problems of manpower shortage of and inadequate staff training for RCHEs.</li> </ul>   |
| 21. | Ms FUNG Mei-chun                         | <ul> <li>Expressed dissatisfaction that the Administration had not yet implemented universal retirement protection while it had a strong fiscal reserve and spent substantial amount of resources on infrastructural projects.</li> <li>Expressed grave concerns about the hardship of livelihood of elderly persons who did not have retirement protection, and inadequacies in elderly care services.</li> </ul>  |
| 22. | 長者權益關注組                                  | • Expressed concerns about the financial difficulties faced by some elderly persons living with their families and the poor services provided by some care workers of RCHEs. The  |

| No.    | Name of deputation /<br>individual  | Views   |
|--------|---|---|
|        |   | Administration should take measures to address the aforesaid problems so that elderly persons could lead a comfortable life in their twilight years.  |
| 23.    | 香港老人福利聯盟  | <ul> <li>The Administration should abolish the requirement that the relatives concerned should make a declaration on whether they provided the elderly persons who applied for Comprehensive Social Security Assistance ("CSSA") on their own with financial support (the so-called "bad son statement"), thereby encouraging more elderly persons in need to live with their families.</li> <li>Expressed grave concern about the substandard quality and poor management of private RCHEs.</li> </ul> |
| 24.    | 長期照顧關注組   | • The Administration should lower the eligibility criteria for subsidized residential care places so that elderly persons in need of RCS could be provided with such places upon their requests.  |
| 25.    | 爭取長者院舍連線  | • Expressed concerns about how elderly residents of private RCHEs suffered arising from the manpower shortage of these homes, and the ineffective monitoring of RCHEs by the Administration.  |
| 26.    | Society for Community<br>Organization   | [LC Paper No. CB(2)268/16-17(02)]   |
| 27.    | 香港老人權益聯盟  | [LC Paper No. CB(2)268/16-17(02)]   |
| 28.    | Concern Group for<br>Elderly Community<br>Care Service, Hong<br>Kong Social Workers'<br>General Union | [LC Paper No. CB(2)260/16-17(02) (revised)]   |
| 29.    | 基督教家庭服務中心   | [LC Paper No. CB(2)365/16-17(03)]   |
| Sessio | on Two  |   |
| 30.    | Ms FUNG Miu-ha  | • The Administration should make reference to Taiwan and other countries where self-reliance support and training was provided for elderly residents in RCHEs to enhance their quality of life.   |
| 31.    | CKL Elderly Welfare<br>Group  | • The Administration was urged to amend the Ordinance within three years; enhance the provision of CCS and abolish the means-test requirement in this regard; and conduct afresh the social welfare planning.   |
| 32.    | 人手比例不符最低工<br>資關注組   | • Expressed concerns about the manpower shortage of RCHEs and the hardship of the livelihood of elderly persons whose families lived with them to obtain tax reduction but provided no financial support for them.  |

| No. | Name of deputation /<br>individual  | Views  |
|-----|---|--|
| 33. | 朱永君先生   | [LC Paper No. CB(2)365/16-17(04)]  |
| 34. | 青年退保關注組   | [LC Paper No. CB(2)441/16-17(03)]  |
| 35. | The Elderly Services Association of Hong Kong   | [LC Paper No. CB(2)268/16-17(01)]  |
| 36. | 香港長者活力協會  | <ul> <li>The Administration should consider: <ul> <li>(a) providing subsidies for private RCHEs, which had not yet participated in the Enhanced Bought Place Scheme ("EBPS"), to better monitor their operations;</li> <li>(b) increasing the number of contract homes and the unit cost of places under EBPS;</li> <li>(c) Hon LEUNG Che-cheung's suggestion of setting up a \$10 billion fund to facilitate the development of private RCHEs which had not yet participated in EBPS but were providing services at EA1 level or above; and</li> <li>(d) taking into account the results of accreditation for service quality of RCHEs when the Administration was vetting the applications of private RCHEs for EBPS.</li> </ul> </li> <li>Members of the Legislative Council should pay more visits to private RCHEs and maintain a close communication with their operators to have a better understanding of the operation of these homes.</li> </ul> |
| 37. | 安老服務政策研究專 責小組   | <ul> <li>Expressed support for increasing the number of contract homes.</li> <li>Services of private RCHEs under EBPS was considered not comparable to those of subsidized RCHEs because the latter received far more government subsidies and an exclusive subsidy on rental.</li> </ul>  |
| 38. | The Hong Kong Council of Social Service – Working Group on Elderly Services Programme | <ul> <li>Expressed disappointment that there was no concrete measures in ESPP to facilitate the implementation of the policy objective of ageing in place.</li> <li>EC and the Consultant Team engaged to assist in the formulation of ESPP should conduct afresh a comprehensive public consultation on ESPP. More information on ESPP by highlighting key points should be provided for stakeholders to facilitate their participation in the consultation exercise.</li> <li>The Administration should amend the Ordinance without further delay.</li> </ul>  |
| 39. | 爭取全民退休保障聯<br>席  | [LC Paper No. CB(2)365/16-17(05)]  |
| 40. | Chinese Grey Power  | [LC Paper No. CB(2)441/16-17(04)]  |
| 41. | Labour Rights Commune   | [LC Paper No. CB(2)441/16-17(05)]  |

| No. | Name of deputation /<br>individual | Views  |
|-----|------------------------------------|--|
| 42. | Caretakers Concern<br>Group        | • To address the growing need of RCS arising from the ageing population, the Administration should allocate more resources to increase the provision of subsidized residential care places instead of privatizing these services by implementing the Pilot Scheme on Residential Care Service Voucher for the Elderly ("the RCSV Pilot Scheme").   |
| 43. | Grassroots Development<br>Centre   | [LC Paper No. CB(2)511/16-17(01)]  |
| 44. | Neo Democrats                      | • The Administration should enhance the provision of subvented RCHEs; amend the Ordinance without further delay; earmark sufficient resources for implementing the policy objective of "ageing in place" and increasing the provision of CCS; and conduct more consultation exercises with the participation of the members of public, in particular social workers and elderly persons, on the development of elderly services.   |
| 45. | 陳錦章先生                              | [LC Paper No. CB(2)283/16-17(04)]  |
| 46. | Captain O                          | <ul> <li>Expressed concern about the low participation rate of the 18-district public consultation forums on ESPP, and ESPP was not able to address the needs of elderly singletons.</li> <li>The Administration should comprehensively review the policy on elderly services. In addition, planning for elderly services should cover various aspects, including but not limited to provision of elderly and healthcare services as well as retirement protection, to address the needs of the growing elderly population.</li> </ul>   |
| 47. | Democracy Groundwork               | [LC Paper No. CB(2)283/16-17(05)]  |
| 48. | 安老行業專業專責小組                         | <ul> <li>Expressed support for the implementation of the policy objective of "ageing in place".</li> <li>To address the need for RCS given the shortage of subsidized residential care places, the Administration should consider setting up a dedicated fund of \$ 10 billion to subsidize private RCHEs for improving their service quality; and purchasing more places under EBPS.</li> <li>To determine whether a private RCHE had met the minimum requirements of EA1 homes under EBPS, the Administration should take into account not only relevant space standard and staffing requirements, but also other factors, such as the number of complaints against the private RCHE concerned and the feedback of residents therein.</li> </ul> |
| 49. | 改善買位計劃專責小<br>組                     | <ul> <li>The Administration should provide a timetable for converting 1 200 EA2 places under EBPS to higher quality EA1 places as announced in the 2016 Policy Address, and advise whether the remaining EA2 places under EBPS also be converted to EA1 places at a later stage.</li> <li>The Administration should consider accepting the applications</li> </ul>   |

| No. | Name of deputation /<br>individual                          | Views   |
|-----|---|---|
|     |   | of private RCHEs for joining EBPS if they had met all requirements except those related to the provision of means of escapes and lift(s), and setting up a dedicated fund of \$10 billion to support private RCHEs to upgrade their service quality.  |
| 50. | 非買位院舍專責小組   | • The Administration should consider accepting the applications of private RCHEs for joining EBPS if they had met all requirements except those related to the provision of means of escapes and lift(s), and setting up a dedicated fund of \$10 billion to support private RCHEs to upgrade their service quality.  |
| 51. | Industrial Relations Institute                              | • The Administration should on one hand strive for increasing the provision of subsidized RCS, and on the other take measures to facilitate interested private RCHEs to convert their operation into non-profit making mode.  |
| 52. | 安老服務資訊科技小<br>組  | • The Administration should implement the RCSV Pilot Scheme without further delay and allow subvented/contract/self-financing homes and existing EA1 homes meeting entry requirements to join phase I of the Scheme.  |
| 53. | 安老服務協會工作小<br>組  | <ul> <li>About 80% of private RCHEs did not receive any government subsidies while about 70% of them were providing RCS for elderly residents on CSSA.</li> <li>Private RCHEs had to make reasonable profit to sustain their business. It was not fair for the public to make negative comments in this regard.</li> </ul>  |
| 54. | 安老行業補充勞工計<br>劃關注組   | • The Administration should assure RCHEs participating in EBPS that they would be allowed to employ certain amount of imported workers in order to alleviate the manpower shortage of these homes and facilitate the implementation of the RCSV Pilot Scheme.   |
| 55. | 明愛長者聯會  | [LC Paper No. CB(2)365/16-17(06)]   |
| 56. | Mr CHUNG Kam-lun,<br>Member of Sai Kung<br>District Council | <ul> <li>The Administration should set a target waiting time for subsidized RCS and increase the supply of subsidized RCS when it implemented the RCSV Pilot Scheme and the Pilot Scheme on Community Care Service Voucher for the Elderly.</li> <li>The public consultation forums on ESPP to be conducted on 15 to 17 December 2016 should focus on issues relating to the Administration's proposal of co-payment arrangement, planning ratio of RCS to CCS as well as the review of the Ordinance.</li> </ul> |
| 57. | 基督教香港信義會社<br>會服務部   | • To implement the policy objective of "ageing in place" effectively, the Administration should strengthen the services provided by District Elderly Community Centres and Neighbourhood Elderly Centres and address the shortage of allied healthcare professionals by increasing relevant training places.  |

| No. | Name of deputation / individual                 | Views  |
|-----|---|--|
| 58. | Neighbourhood and<br>Worker's Service<br>Centre | [LC Paper No. CB(2)365/16-17(07)]  |
| 59. | The Hong Kong Council of Social Service         | <ul> <li>Expressed regret that the Administration decided to implement the RCSV Pilot Scheme before the completion of the formulation of ESPP and without amending the Ordinance to strengthen the monitoring of private RCHEs.</li> <li>The Administration should review and amend the Ordinance without further delay; create a supernumerary post of Assistant Director to head the Licensing and Regulation Branch; and actively respond to the motion passed at the meeting of the Panel on 1 November 2016.</li> </ul> |

Council Business Division 2 <u>Legislative Council Secretariat</u> 21 November 2017