

立法會
Legislative Council

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Panel on Welfare Services and Panel on Health Services

Joint Subcommittee on Long-term Care Policy

Minutes of the ninth meeting
held on Monday, 30 October 2017, at 4:30 pm
in Conference Room 3 of the Legislative Council Complex

Members present : Dr Hon Fernando CHEUNG Chiu-hung (Chairman)
Hon SHIU Ka-chun (Deputy Chairman)
Hon LEUNG Yiu-chung
Hon Tommy CHEUNG Yu-yan, GBS, JP
Prof Hon Joseph LEE Kok-long, SBS, JP
Hon CHAN Han-pan, JP
Dr Hon Elizabeth QUAT, BBS, JP
Hon Alvin YEUNG
Hon CHU Hoi-dick
Dr Hon Pierre CHAN
Hon LUK Chung-hung

Member Absent : Hon KWONG Chun-yu

Public Officers attending : Item II
Mr David LEUNG, JP
Commissioner for Rehabilitation
Labour and Welfare Bureau

Mr FONG Kai-leung
Assistant Director (Rehabilitation and Medical Social
Services)
Social Welfare Department

Dr Linda YU
Chief Manager (Integrated Care Programs)
Hospital Authority

Attendance by invitation : Item II

Mr NG Kong-fung

DAB

Mr TSOI Shing-hin
Deputy Spokesperson

Mr HO Man-keung

Mr Zachary WONG
Member of Yuen Long District Council

智障人士老齡化關注組

Mr WU Shing-choy
Representative

Labour Party

Mr CHUI Yan-loy
社區幹事

Ms HSU Kok-man

關注家居照顧服務大聯盟

Mrs FUNG Miu-ha
執委

Chosen Power (People First Hong Kong)

Ms AU Yim-fong
Support Person

Hong Kong Down Syndrome Association Parents
Committee

Ms Maggie YEUNG Ying-mui
Chairperson

Hong Kong Joint Council of Parents of the Mentally
Handicapped

Ms Sindycat LEE Cheung-pui
Executive member (Advocacy and Service)

正言匯社

Mr YIP Kin-keung
Representative

Ms CHAN Hei-ling

Civic Party

Mr Michael YUNG Ming-chau
Representative

Mr WHY

Dr Donna WONG

The Against Elderly Abuse of Hong Kong

Ms LEUNG Wing-yee
Project Officer

可能喺七萬至十萬人關注組

Miss FUNG Siu-yin
Representative

朝陽家長親屬會

黎秀琼女士
主席

The Hong Kong Society for the Blind,
Morning Glory DAC cum Hostel

Miss LI Po-ling
Superintendent

Hong Kong Blind Union

Mr ZHU Min
Member of the Executive Committee

Ms LAM Sin-man

林珍女士

Clerk in attendance : Mr Colin CHUI
Chief Council Secretary (2) 4

Staff in attendance : Miss Kay CHU
Senior Council Secretary (2) 5

Mr Roger CHUNG
Council Secretary (2) 4

Miss Meisy KWOK
Legislative Assistant (2) 6

Action

I. Election of Chairman and Deputy Chairman (if required)

Members agreed that it was not necessary to re-elect the Chairman and Deputy Chairman for the Joint Subcommittee in the 2017-2018 session.

2. The Chairman said that according to the arrangements for the extension of period of work of policy subcommittees in the Sixth Legislative Council agreed by the House Committee ("HC") at its meeting on 7 July 2017, the Joint Subcommittee would cease its work upon completion of the 12-month period which would end in December 2017. As agreed at the meeting of the Joint Subcommittee on 18 July 2017, the Joint Subcommittee should work beyond the 12-month period for studying the remaining subjects; and should therefore seek endorsement of the

Action

Panel on Welfare Services and Panel on Health Services as well as HC for the Joint Subcommittee to be put on the waiting list for re-activation.

II. Ageing of persons with intellectual disabilities or other types of disabilities

[LC Paper Nos. CB(2)140/17-18(01) to (06), CB(2)201/17-18(01) and CB(2)235/17-18(01) to (02)]

3. The Joint Subcommittee deliberated (index of proceedings attached at **Annex**).

III. Any other business

4. There being no other business, the meeting ended at 6:46 pm.

Council Business Division 2
Legislative Council Secretariat
4 January 2018

**Proceedings of the ninth meeting of the
Joint Subcommittee on Long-term Care Policy
on Monday, 30 October 2017, at 4:30 pm
in Conference Room 3 of the Legislative Council Complex**

Time marker	Speaker(s)	Subject(s) / Discussion	Action required
<i>Agenda item I – Election of Chairman and Deputy Chairman (if required)</i>			
000441 – 000527	Chairman	Members' consent that re-election of chairman and deputy chairman not required.	
<i>Agenda item II – Ageing of persons with intellectual disabilities or other types of disabilities</i>			
000528 – 000817	Chairman	Opening remarks	
000818 – 001105	Mr NG Kong-fung	Presentation of views	
001106 – 001345	DAB	Presentation of views	
001346 – 001740	Mr Zachary WONG Wai-yin Member of Yuen Long District Council	Presentation of views	
001741 – 002151	智障人士老齡化關 注組	Presentation of views [LC Paper No. CB(2)140/17-18(03)]	
002152 – 002527	正言匯社	Presentation of views	
002528 – 002907	Labour Party	Presentation of views	
002908 – 003335	Ms HSU Kok-man	Presentation of views	
003336 – 003657	關注家居照顧服務 大聯盟	Presentation of views	
003658 – 004032	Chosen Power (People First Hong Kong)	Presentation of views [LC Paper No. CB(2)235/17-18(01)]	
004033 – 004332	Hong Kong Down Syndrome Association Parents Committee	Presentation of views [LC Paper No. CB(2)235/17-18(02)]	
004333 – 004706	Hong Kong Joint Council of Parents of the Mentally Handicapped	Presentation of views	

Time marker	Speaker(s)	Subject(s) / Discussion	Action required
004707 – 005038	Ms CHAN Hei-ling	Presentation of views [LC Paper No. CB(2)140/17-18(03)]	
005039 – 005429	Civic Party	Presentation of views [LC Paper No. CB(2)201/17-18(01)]	
005430 – 005824	Mr WHY	Presentation of views	
005825 – 010209	Dr Donna WONG	Presentation of views [LC Paper No. CB(2)140/17-18(04)]	
010210 – 010528	The Against Elderly Abuse of Hong Kong	Presentation of views	
010529 – 010914	可能喺七萬至十萬人關注組	Presentation of views	
010915 – 011143	朝陽家長親屬會	Presentation of views [LC Paper No. CB(2)140/17-18(05)]	
011144 – 011520	The Hong Kong Society for the Blind, Morning Glory DAC cum Hostel	Presentation of views [LC Paper No. CB(2)140/17-18(05)]	
011521 – 011929	Hong Kong Blind Union	Presentation of views	
011930 – 012308	Ms LAM Sin-man	Presentation of views	
012309 – 012514	林珍女士	Presentation of views	
012515 – 012550	Mr HO Man-keung	Presentation of views	
012551 – 015309	Chairman Admin Hospital Authority ("HA")	<p>The Chairman invited the Administration to respond to the views expressed and suggestions made by the deputations and individuals on the ageing of persons with intellectual disabilities or other types of disabilities, including but not limited to the following:</p> <p>(a) there was a view that the Census and Statistics Department ("C&SD") had all along been unable to provide accurate population statistics on persons with intellectual disabilities in Hong Kong;</p>	

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		<p>(b) care, support and assessment services should be provided according to the needs of recipients, instead of their age; otherwise persons with disabilities and symptoms of early onset of ageing would not be able to receive elderly care support and services as appropriate. It was expected that the concern would be addressed in the new Hong Kong Rehabilitation Programme Plan ("HKRPP") to be formulated by the Administration; and</p> <p>(c) some Disability Allowance ("DA") recipients with Down Syndrome, whose disabling condition was irreversible, were required to attend periodic case review for assessing their eligibility for DA.</p> <p>The Administration briefed members on the enhancement measures taken in recent years to strengthen the support for ageing users of rehabilitation services, details of which were set out in paragraphs 4 to 6, 10 to 13 and 16 to 18 of the Administration's paper (LC Paper No. CB(2)140/17-18(01)) and added that:</p> <p>(a) the report of the Working Group on Ageing of Persons with Intellectual Disabilities under the Rehabilitation Advisory Committee ("RAC") was submitted to the Administration in 2016. Among the recommendations put forth in the report, the majority were of short or medium-term and had been implemented. The Administration would continue to work on the long-term recommendations. In addition, the Administration would review the Pilot Scheme on Living Allowance for Low-income Carers of Persons with Disabilities by taking into account deputations' views, including those on the thresholds for the Scheme; and the subject working group would continue to consider the operational details of setting up of a "special needs trust" in Hong Kong;</p> <p><u>Statistics on persons with intellectual disabilities</u></p> <p>(b) C&SD encountered difficulties in collecting information through survey on persons with intellectual disabilities, mainly due to unwillingness of their parents to disclose</p>	

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		<p>relevant information despite that additional efforts (e.g. pre-survey consultation with stakeholders and intensive training for enumerators) had been paid in doing so. To provide extra reference materials for service planning, the Labour and Welfare Bureau was, in collaboration with C&SD and relevant government departments, exploring the feasibility of allowing C&SD to collate the administrative records of service users with intellectual disabilities maintained by relevant government departments, provided that the requirements of the Personal Data (Privacy) Ordinance (Cap. 486) could be complied with;</p> <p><u>Residential and community care services</u></p> <p>(c) to address the long waiting time for residential care homes for persons with disabilities ("RCHDs"), the Administration would consider the future planning mechanism for RCHDs in the new HKRPP by making reference to the experience of the Elderly Services Programme Plan, and examining the interaction between the provision of community care services and residential care services during the review of HKRPP;</p> <p>(d) as announced in the Chief Executive's 2017 Policy Address, the Social Welfare Department ("SWD") would launch a five-year scheme to provide full subsidies for home managers, health workers and care workers of all residential care homes ("RCHs") (including RCHDs and residential care homes for the elderly) to enroll in Qualifications Framework-based training courses. Additional resources would also be provided for subsidized elderly service units and subsidized rehabilitation services units to increase the salaries of personal care workers and home helpers;</p> <p>(e) a grant from the Queen Elizabeth Foundation for the Mentally Handicapped was provided for a non-government organization ("NGO") to procure a van with dental equipment to provide outreach dental service for persons with intellectual disabilities of RCHs and transport them to the clinic to receive further dental treatment if necessary;</p>	

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		<p>(f) the Hong Kong Council of Social Service would devise a standardized assessment tool for use by NGOs which provided services for persons with intellectual disabilities, with an aim to facilitate data collection and better understand service users' needs;</p> <p>(g) the Administration had provided new services, such as Home Care Services for Persons with Severe Disabilities and Integrated Support Service for Persons with Severe Physical Disabilities, in recent years to strengthen the community care support for persons with disabilities who were living in the community;</p> <p>(h) after having taken into account views of stakeholders, in particular parents of persons with disabilities, the Administration allocated over \$270 million since 2010 to strengthen relevant manpower and facilities of rehabilitation service units, and sought a funding allocation of around \$70 million from the Lotteries Fund to provide additional centre buses for the day activity centres cum hostels for severely mentally handicapped persons and community rehabilitation day centres in 2016 to enhance the support for ageing service users;</p> <p><u>Services provided by HA</u></p> <p>(i) HA suggested considering no case review for DA recipients whose disabling condition was assessed to be irreversible;</p> <p>(j) HA provided dedicated consultation timeslots at psychiatric specialist outpatient clinics of all the seven HA's Clusters to facilitate patients with intellectual disabilities to attend follow up appointments; and</p> <p>(k) currently, HA mainly provided psychiatric outreach service through the Kowloon West Cluster ("KWC") and New Territories West Cluster for residents of over 60 hostels for severely mentally handicapped persons, eight of which had been covered by service expansion under the KWC Cluster since 2016-2017. HA would keep in view the service demand and relevant healthcare manpower supply in the service development.</p>	

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015310 – 020137	Chairman Deputy Chairman Admin	<p>The Deputy Chairman expressed regret with the non-attendance of officials from the Food and Health Bureau at the meeting. He considered that:</p> <ul style="list-style-type: none"> (a) the Administration should address the concern over possible privacy issues in combining the administrative records of persons with intellectual disabilities owned by various government departments, of which accuracy was crucial for the formulation of HKRPP and other relevant service planning; (b) the provision of elderly care services and support with age requirements were not able to address the care needs of persons with intellectual disabilities or other disabilities as many of them were facing early onset of ageing; and (c) grass-root parents of persons with intellectual disabilities should be appointed to the working group which would be set up and tasked to follow up the formulation of the new HKRPP in order to collate their views in this regard. <p>The Administration:</p> <ul style="list-style-type: none"> (a) reiterated its reply at (b) above [time-marker: 012551 – 015309] and added that more detailed information on persons with intellectual disabilities owned by various government departments would provide extra reference in the formulation of the new HKRPP; (b) advised that issues relating to the ageing of persons with intellectual disabilities would be covered by the new HKRPP; and (c) undertook to involve representatives of service users with intellectual disabilities and their parents in formulating the new HKRPP. 	
020138 – 020429	Chairman Admin	<p>The Chairman requested the Administration to elaborate its reply to the Deputy Chairman's view at (b) above [time-marker: 015310 – 020137] and respond to some deputations' concerns about the inadequacies in the provision of case management service and residential respite service.</p>	

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		<p>The Administration briefed members on its collaboration with seven NGOs with an aim to try out innovative modes of service delivery to provide more appropriate services for ageing service users, details of which were set out in paragraph 15 of the Administration's paper (LC Paper No. CB(2)140/17-18(01)). It advised that the experience gained would provide a reference to the future service provision and be taken into account in the formulation of the new HKRPP. It also reiterated its reply at (g) above [time-marker: 012551 –015309] in response to the concern about the provision of residential respite service, adding that the new services had benefited 7 000 persons.</p> <p>At 6:30 pm, the Chairman extended the meeting for 15 minutes beyond the appointed ending time.</p>	
020430 – 021558	<p>Chairman 香港唐氏綜合症協會家長委員會 The Hong Kong Society for the Blind, Morning Glory DAC cum Hostel Ms LAM Sin-man 可能喺七萬至十萬人關注組 智障人士老齡化關注組 Chosen Power (People First Hong Kong) Admin</p>	<p>At the invitation of the Chairman, some deputations and individuals further expressed their concerns about the existing case review arrangement for DA's applicants with Down Syndrome, provision of the HA's psychiatric outreach services, the Administration's stance on the provision of small group homes, government initiatives to address the ageing of persons with intellectual disabilities, the importance of promoting public education, appointment of representatives of service users with intellectual disabilities and their parents to relevant advisory committees, definition of and healthcare needs of ageing persons with intellectual disabilities, collection of statistics on persons with intellectual disabilities, the demand of persons with mild or moderate intellectual disabilities for respite service and study on community care services.</p> <p>The Administration and HA advised that:</p> <p>(a) Normal DA recipients might be required to attend periodic case reviews for assessing their eligibility for Normal or Higher DA according to their disabling condition. HA suggested considering no case review for DA recipients whose disabling condition was assessed to be irreversible;</p> <p>(b) HA would continue to keep in view the demand for psychiatric outreach services and</p>	

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		<p>consider examining the feasibility of expanding the coverage of the service to more RCHDs having regard to the manpower situation of HA;</p> <p>(c) currently, SWD provided venues for some NGOs to operate small group homes in self-financing mode. SWD would continue to do so subject to availability of suitable venues;</p> <p>(d) SWD provided a total of 80 additional day care service places, which had commenced service since October 2017, in the 16 District Support Centres for Persons with Disabilities in the territory to meet the growing demand in this regard;</p> <p>(e) the Administration was preparing an information kit on basic health and disease prevention to step up health education for parents and carers of persons with intellectual disabilities;</p> <p>(f) the Administration's initial plan was to establish a working group under RAC to undertake the formulation of the new HKRPP with some task groups; members of the working group would include service users and representatives from parents/carer organizations. Representatives of service users with intellectual disabilities and their parents would be invited to provide their views under the public engagement exercise as and when appropriate. It should be noted that a certain number of representatives of service users and their parents had already been appointed to the respective working groups on "special needs trust" and the production of information kit mentioned at (e) above to collate their views on the subjects; and</p> <p>(g) the Working Group on Ageing of Persons with Intellectual Disabilities under RAC considered that it was not appropriate to set an arbitrary definition of old age for persons with intellectual disabilities as the health conditions of these persons could have a lot of variations. Currently, there was no age requirement for</p>	

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		<p>the provision of some services, such as the Visiting Medical Practitioner Scheme and the provision of bus services to and from the centres concerned to cater for the service users' needs.</p>	
021559 – 022024	Chairman Admin	<p>The Chairman asked the Administration to better address the ageing of persons with disabilities by taking into account members and deputations' suggestions, including but not limited to the provision of services according to the needs of recipients instead of their age, enhancement of the provision of case management services, development of medical-social collaboration in welfare sector and collection of statistics on persons with intellectual disabilities. Noting that a working group would be set up under RAC to follow up the formulation of the new HKRPP, he questioned about:</p> <ul style="list-style-type: none"> (a) when the formulation of the new HKRPP would commence and complete; (b) whether a task group would be set up under the working group to discuss issues relating to the ageing of persons with disabilities; and (c) when and how the Administration would conduct public consultation on the formulation of the new HKRPP. <p>The Administration advised that the public engagement process of the new HKRPP would be divided into three stages, namely scoping, formulation and consensus building. Relevant preparatory work would be carried out in the fourth quarter of 2017 and the report on the new HKRPP was expected to be submitted to the Administration in end 2019. The Administration would brief members on the progress of the formulation of the new HKRPP at the regular meeting of the Panel on Welfare Services in December 2017, and the public engagement exercise would be conducted in early 2018.</p>	