

立法會
Legislative Council

Ref : CB2/PL/HA

LC Paper No. CB(2)601/18-19
(These minutes have been seen
by the Administration)

Panel on Home Affairs

**Minutes of policy briefing cum meeting
held on Monday, 22 October 2018, at 8:30 am
in Conference Room 3 of the Legislative Council Complex**

Members present :

- Hon KWOK Wai-keung, JP (Chairman)
- Hon AU Nok-hin (Deputy Chairman)
- Hon Jeffrey LAM Kin-fung, GBS, JP
- Hon CHAN Hak-kan, BBS, JP
- Hon Steven HO Chun-yin, BBS
- Hon Frankie YICK Chi-ming, SBS, JP
- Hon YIU Si-wing, BBS
- Hon MA Fung-kwok, SBS, JP
- Hon CHAN Chi-chuen
- Hon LEUNG Che-cheung, SBS, MH, JP
- Hon Christopher CHEUNG Wah-fung, SBS, JP
- Dr Hon Fernando CHEUNG Chiu-hung
- Hon IP Kin-yuen
- Hon Andrew WAN Siu-kin
- Hon CHU Hoi-dick
- Hon Jimmy NG Wing-ka, JP
- Hon Holden CHOW Ho-ding
- Hon SHIU Ka-fai
- Hon SHIU Ka-chun
- Hon Wilson OR Chong-shing, MH
- Hon YUNG Hoi-yan
- Dr Hon Pierre CHAN
- Hon CHAN Chun-ying, JP
- Hon Tanya CHAN
- Hon HUI Chi-fung
- Hon LUK Chung-hung, JP
- Hon LAU Kwok-fan, MH
- Hon Kenneth LAU Ip-keung, BBS, MH, JP
- Hon KWONG Chun-yu
- Hon Vincent CHENG Wing-shun, MH

- Member attending** : Hon WU Chi-wai, MH
- Members absent** : Hon Claudia MO
Dr Hon Junius HO Kwan-yiu, JP
Hon Tony TSE Wai-chuen, BBS
- Public Officers attending** : Item III
Mr LAU Kong-wah, JP
Secretary for Home Affairs

Mrs Cherry TSE LING Kit-ching, JP
Permanent Secretary for Home Affairs

Mr Patrick LI Pak-chuen, JP
Deputy Secretary for Home Affairs (1)

Mrs Angelina CHEUNG FUNG Wing-ping, JP
Deputy Secretary for Home Affairs (2)

Mr YEUNG Tak-keung, JP
Commissioner for Sports
Home Affairs Bureau

Miss Janice TSE Siu-wa, JP
Director of Home Affairs

Ms Michelle LI Mei-sheung, JP
Director of Leisure and Cultural Services
- Clerk in attendance** : Ms Joanne MAK
Chief Council Secretary (2) 3
- Staff in attendance** : Miss Connie AU
Senior Council Secretary (2) 6

Mr Richard WONG
Senior Council Secretary (2) 8

Mrs Fonny TSANG
Legislative Assistant (2) 3

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I. Information papers issued since the last meeting

[LC Paper Nos. CB(2)57/18-19, IN01/18-19 and CB(2)117/18-19(01)]

Members noted that the following papers had been issued after the last meeting:

- (a) Guidelines on Election-related Activities in respect of the Rural Representative Election issued by the Electoral Affairs Commission;
- (b) information note on "Regulation of home-stay lodging in selected places" prepared by the Research Office of the Legislative Council Secretariat; and
- (c) letter dated 15 October 2018 from Hon MA Fung-kwok.

II. Items for discussion at the next meeting

[LC Paper Nos. CB(2)51/18-19(01) to (02)]

2. The Panel agreed to discuss the following items proposed by the Administration at the next regular meeting on 26 November 2018 at 8:30 am:

- (a) participation in sports by people with disabilities; and
- (b) sale of tickets for events held at venues of Leisure and Cultural Services Department ("LCSD").

III. Briefing by the Secretary for Home Affairs on the Chief Executive's 2018 Policy Address

[LC Paper No. CB(2)32/18-19(01)]

3. At the invitation of the Chairman, the Secretary for Home Affairs ("SHA") briefed members on the salient points of the Administration's paper [LC Paper No. CB(2)32/18-19(01)].

Discussion

Youth innovation and entrepreneurship and the Youth Development Fund

4. Mr LAU Kwok-fan and Mr Holden CHOW expressed support for the pilot scheme to be launched by the Administration in collaboration with a non-governmental organization ("NGO") to encourage Hong Kong young

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people to capitalize on the entrepreneurial bases in the Guangdong-Hong Kong-Macao Greater Bay Area ("the pilot scheme"). Mr LAU enquired about the assistance available under the pilot scheme to help the aspiring young entrepreneurs overcome the difficulties encountered during the start-up process. Mr CHAN Chi-chuen considered it important for the young entrepreneurs to understand the opportunities and the risks involved, and questioned whether NGOs were best suited to provide the relevant entrepreneurial training.

5. SHA said that the Hong Kong United Youth Association was engaged for this pilot scheme and three suitable entrepreneurial bases in Luohu, Futian and Nanshan districts of Shenzhen respectively had been identified for the pilot scheme. SHA agreed that Hong Kong young people might not be familiar with the innovation and entrepreneurship policies in other cities of the Guangdong-Hong Kong-Macao Greater Bay Area ("the Greater Bay Area"). Hence, a series of concessionary measures associated with business start-up would be provided to help Hong Kong young people to settle in the entrepreneurial bases. The NGO concerned would also arrange entrepreneurial mentors to keep close and direct contact with the young entrepreneurs and provide them with continual support and guidance.

6. SHA further said that drawing reference from the experience of the pilot scheme, the Administration would invite the Youth Development Commission ("YDC") to explore the setting up of a new scheme to subsidize Hong Kong NGOs to provide Hong Kong young people starting their businesses in Hong Kong and other cities of the Greater Bay Area with start-up support and incubation services which best met their needs, including helping them settle in the entrepreneurial bases. In response to the enquiry of Mr CHAN Chi-chuen, SHA said that all along there was no geographical restriction on the start-up business projects to be funded by the Entrepreneurship Matching Fund under the Youth Development Fund and hence start-up businesses in the Greater Bay Area were within the original funding scope.

7. Noting that the shared space under the Space Sharing Scheme for Youth ("SSSY") would be leased to young users of different industries, particularly the innovation and technology industry, the creative industry as well as culture and the arts, Mr CHAN Chun-ying enquired if there was any specific target in terms of the proportion of such industries. Mr Wilson OR hoped that more supporting services could be provided to the young users and the processing of applications under SSSY could be handled expeditiously.

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8. SHA responded that SSSY was premised upon tripartite partnership among the private sector, NGOs and the Government. The property owners/NGOs operating the shared space would determine the use of the property concerned having regard to their own expertise and experience as well as the need of the intended users. In addition to leasing the shared space at concessionary rental, property owners and NGOs concerned would provide entrepreneurship guidance and support services to users.

Youth life planning

9. Mr LUK Chung-hung suggested that the funding criteria of the Funding Scheme for Youth Life Planning Activities ("the Funding Scheme") should be fine-tuned to enable more organizations, including trade unions, to organize the funded life planning activities. SHA responded that YDC would adopt multifarious means to promote youth life planning work, such as through enhancing collaboration amongst the Education Bureau ("EDB"), the Labour and Welfare Bureau ("LWB") and the Home Affairs Bureau ("HAB") and strengthening support to schools, etc. SHA also advised that any organization, including trade unions, which met the prescribed criteria, could apply for funding under the Funding Scheme. The Administration would work with YDC to study and optimize the Funding Scheme, such as through reviewing the funding criteria to refine the division of work between schools and NGOs to achieve synergy.

Youth engagement activities and youth summit

10. Mr Wilson OR said that in view of the enthusiastic response of the "Be a Government Official for a Day" programme, the Administration should expand the scale of the programme to enable more young people to participate. SHA responded that the Government planned to arrange more government officials, including the Chief Executive, to participate in the programme in the coming year.

11. In response to Mr LEUNG Che-cheung's enquiry about the Administration's effort in cultivating a sense of national identity and an international perspective in young people, SHA said that efforts on various fronts were made to nurture a sense of national identity, an affection for Hong Kong and an international perspective in the young people. The Committee on the Promotion of Civic Education was also tasked to promote national education outside schools.

12. Mr Frankie YICK suggested that in order to further enhance students' participation in uniformed groups, the Administration should provide subsidies to needy students for purchase of uniforms and strengthen support

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to schools for conducting activities of uniformed groups. Mr SHIU Ka-chun said that apart from increasing the recurrent subvention to uniformed groups, the Administration should also provide suitable permanent venues for them to hold events and training.

13. The Deputy Secretary for Home Affairs (1) ("DSHA(1)") responded that subsidies were provided to needy students to cover various expenses including uniform purchase. In addition, HAB would liaise with EDB to enhance support to schools for conducting activities of uniformed groups where appropriate. SHA said that the Administration had identified vacant sites in the past few years for application by interested uniformed groups for use as permanent venues.

14. Referring to Report No. 70 of the Director of Audit, Mr SHIU Ka-chun enquired whether the Administration had taken forward the recommendations in respect of the management of funding schemes for youth exchange and internship. SHA said that HAB had taken forward Audit's recommendations and all follow-up actions and improvement measures had either been completed or were being implemented on an ongoing basis. In response to Mr SHIU Ka-chun's further enquiry, SHA said that under the Youth Hostel Scheme, the rental level should not exceed 60% of the market rent of flats of similar sizes in nearby areas. The NGO concerned would be required to meet the maintenance costs for the hostel and should establish a "mandatory reserve" at a level sufficient to cover the cost of maintenance of the hostel. The first youth hostel was expected to be completed and open for use in 2019.

Culture and the arts

15. Mr YIU Si-wing said that there should be a clear division of roles among different public museums in Hong Kong. To promote tourism and a wider appreciation of the Intangible Cultural Heritage ("ICH") of Hong Kong, Mr YIU considered it desirable to set up exhibition centres, similar to the Tai Hang Fire Dragon Heritage Centre, for a few notable items on the Representative List of ICH of Hong Kong, including the Cheung Chau *Jiao* Festival, the Tai O Dragon Boat Water Parade and the Yu Lan Ghost Festival of the Hong Kong Chiu Chow Community. In response, the Director of Leisure and Cultural Services ("DLCS") said that each public museum had its unique positioning, for example the Hong Kong Museum of Art was a museum for preserving the cultural heritage of China, promoting Hong Kong art and providing a platform for international artistic exchange while M+ was a museum for visual culture in Hong Kong, focusing on 20th and 21st century art, design and architecture and moving image. DLCS further said

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that the Hong Kong Intangible Cultural Heritage Centre at Sam Tung Uk Museum was a display and resource centre for ICH. The Administration would closely liaise with the respective organizations and bearers to promote ICH to a wider community.

16. Ms YUNG Hoi-yan said that many arts groups found it difficult to book the facilities at Sha Tin Town Hall to stage their performances and asked whether measures were in place to facilitate booking. Ms Tanya CHAN enquired about the details of the Hong Kong City Hall's expansion plan and suggested making use of the City Gallery nearby, which had a relatively low patronage, for City Hall's expansion. Mr MA Fung-kwok suggested that the Administration should review its policy on culture and the arts and strengthen support for arts groups to enable them to retain talents.

17. SHA said that with the construction of the East Kowloon Cultural Centre and the New Territories East Cultural Centre, more performance venues would become available for use by art groups. He further said that the Administration would continue to enhance support for arts groups of different scales. DLCS said that at present, the Administration did not have a timetable for the expansion of the City Hall but relevant bureaux/departments ("B/Ds") and stakeholders, including the Central and Western District Council, would be consulted in due course.

18. Mr Vincent CHENG enquired whether a licensing mechanism would be introduced for the management of street performances. SHA responded that currently the Police already had a permit system for performers to apply. The Administration would keep in view the situation, including the actual operation of the Street Performance Scheme in the West Kowloon Cultural District.

19. Regarding the development of a new Smart Library System ("SLS"), Mr MA Fung-kwok enquired whether the Administration would make use of the big data to enhance the library services and whether it would make available such data for public use. Mr CHAN Chun-ying was concerned how SLS could fit in young people's general preference for interactive and graphical interfaces.

20. DLCS said that LCSD planned to develop a new system for wider application of new technology (e.g. Radio Frequency Identification and smartphones) and provision of innovative services. With SLS, the entire library network would be more integrated, efficient and customer-friendly.

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SLS would also improve the user experiences and enable the community to enjoy easier and wider access to the library's collection including e-books and digitized resources and an array of self-services at any time and place. DLCS further said that the Administration would endeavor to use new technology, including big data analysis, to assist in the acquisition of library materials and readership analysis, etc. Such big data could be accessed by the public in accordance with the Government's Code on Access to Information.

Leisure and recreational facilities

21. Mr Holden CHOW enquired about the progress of the proposed construction of a park in Tung Chung Town Centre. Mr KWONG Chun-yu said that more pet gardens should be provided and suggested that a large pet garden should be provided in the Kwai Chung Park.

22. DLCS said that LCSD had all along adopted a proactive approach to address the demand of dog owners for more pet gardens by designating specific areas in parks as pet gardens after obtaining the support of the respective District Councils ("DCs") and the local community. DLCS further said that the Administration had engaged in active discussion with the Kwai Tsing DC regarding the development options of the Kwai Chung Park and any suggestion on the facilities to be provided in the Park was welcome. Regarding the proposed construction of a park in Tung Chung Town Centre, DLCS said that it would be taken forward in accordance with the established procedures.

23. Noting that all public beaches under the management of LCSD were temporarily closed for repair work after Super Typhoon Mangkhut, Ms Tanya CHAN expressed concern about the affected kiosks and asked when the beaches would be reopened. DLCS responded that 13 public beaches had been reopened while some others were still closed for repair and clearance of debris. LCSD had maintained close contact with the relevant kiosk operators. Ms CHAN reiterated that the Administration should draw up a schedule for reopening the beaches.

Sports development

24. Mr IP Kin-yuen enquired about the details of the territory-wide Physical Fitness Survey ("the Survey"). Mr Holden CHOW suggested that the Administration should enhance the provision of sports facilities in the light of the findings of the Survey. Pointing out that there were a number of fitness-related mobile applications available in the market, the Chairman suggested that the Administration should promote the use of mobile

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applications to the public so that they could keep track of their physical fitness and keep regular exercising.

25. The Commissioner for Sports ("C for S") responded that the Survey, consisting of questionnaire survey and a series of physical fitness test, would target different age groups and would be of a larger scale than previous ones conducted in 2005 and 2011. The data collected in the Survey would provide useful reference in the provision of training opportunities and facilities for sports activities.

26. Mr Vincent CHENG said that the Opening up School Facilities for Promotion of Sports Development Scheme ("the Scheme") should be expanded to cover local universities and small-scale sports organizations. In response, C for S said that the overall implementation of the Scheme was satisfactory but the Administration would endeavor to further enhance the Scheme to encourage more collaboration between sports organizations and schools. C for S further said that as the sports facilities at universities were generally in high demand, in particular during weekday evenings and weekends, it might be difficult for local universities to participate in the Scheme.

27. Pointing out that e-sports would be added as an official event in the 2022 Asian Games and that Hong Kong rope skipping teams had won a number of awards in recent years, the Deputy Chairman said that the Administration should take a forward-looking approach in its support for elite sports. He asked if there was any measure to promote the development of sports which were not covered by the Sports Subvention Scheme ("SSS"). Mr MA Fung-kwok requested the Administration to consult the relevant "national sports associations" ("NSAs") and sports organizations regarding the initial measures to enhance SSS.

28. C for S said that the Administration provided support for the promotion and development of various sports through respective NSAs. Any individuals/organizations interested in establishing an NSA for a particular sport, including emerging new sports, might submit applications to the Sports Federation and Olympic Committee of Hong Kong, China in accordance with the established procedures. C for S added that subsidy would be provided for all athletes of the Hong Kong Delegation participating in any official events of Asian Games. DLCS said that relevant stakeholders would be consulted on the proposed enhancement of SSS. It was hoped that by strengthening the governance of and increasing the resources for NSAs, NSAs would be in a better position to attract and retain talents.

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29. Mr LUK Chung-hung considered that the Administration should make arrangements for live broadcast of local sports events (including the Hong Kong Premier League ("HKPL") football matches) on the Radio Television Hong Kong ("RTHK"). C for S responded that RTHK had gradually increased the broadcast of local sports events. However, HKPL matches could not be broadcasted on RTHK as the Hong Kong Football Association and the HKPL clubs had already made arrangements with a private media organization for the broadcasting of HKPL matches.

District administration

30. Mr LAU Kwok-fan suggested that the reimbursement for the operating expenses of DC members, which was adjusted annually in accordance with the Consumer Price Index (A), should be reviewed. Mr WU Chi-wai asked whether the Administration would review the District Councils Ordinance (Cap. 547) with a view to strengthening the role and functions of DCs. SHA responded that the Administration was conducting a review on the remuneration of DC members and would brief the Panel on the outcome in due course. SHA stressed that at present, the Administration had no plan to contemplate any fundamental change in the role and functions of DCs.

31. Mr LAU Kwok-fan said that given the rising trend of construction costs, he suggested that the Administration should consider adjusting the financial ceiling (\$30 million) for projects under the District Minor Works ("DMW") programme upward, so that district minor projects could be implemented by DCs in a more efficient manner. The Chairman said that with the limited funding available to each DC for carrying out projects under the DMW programme, DCs might not be able to take on board those worthwhile initiatives but with a lower priority, such as the proposed improvement works for the Leaping Dragon Walk. He asked whether the Administration could provide alternative funding for such projects. Mr LEUNG Che-cheung said that a considerable portion of the funding under the DMW programme was spent on routine maintenance works. He asked whether the Administration could take up the routine maintenance works so that DMW funding could be saved for projects to provide new or improved facilities. Mr HUI Chi-fung suggested that the Administration should consider providing dedicated funding for DCs to promptly address local issues in situations of emergencies or natural disasters.

32. SHA explained that any proposed change in the financial ceiling of DMW project would require the approval of the Legislative Council. SHA

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added that the Secretary for Security was tasked to coordinate a review of the handling of strong typhoons and would come up with recommendations in due course.

(The Chairman directed that the meeting be extended for not more than 15 minutes.)

33. Mr YIU Si-wing asked whether the Administration would step up enforcement actions to combat home-stay lodgings without a guesthouse licence before the Hotel and Guesthouse Accommodation (Amendment) Bill 2018 was enacted. The Director of Home Affairs ("DHA") responded that the Office of the Licensing Authority ("OLA") under the Home Affairs Department ("HAD") had stepped up enforcement in respect of unlicensed guesthouses. In particular, OLA had strengthened intelligence collection by forming a dedicated team to search information and intelligence on suspected unlicensed hotels/guesthouses through browsing webpages, mobile applications, social media, etc. To further enhance the deterrent effect, for successful prosecution cases, OLA would inform relevant departments/organizations, e.g. the Rating and Valuation Department, the Inland Revenue Department and banks, of the addresses of the premises concerned so as to facilitate their consideration of necessary follow-up actions under their respective purviews. In addition, the Administration had strengthened publicity advising visitors to patronize licensed hotels/guesthouses particularly during peak season for travel.

Building management

34. Ms YUNG Hoi-yan expressed concern about the support for individual property owners in discharging their building management responsibilities as she noted that both the Pilot Scheme on Advisory Services to Owners' Corporations and the Pilot Scheme on Free Outreach Legal Advice Service on Building Management mainly targeted owners' corporations ("OCs") instead of individual owners. DHA responded that support services and educational activities were made available to assist both OCs and individual property owners in better managing their buildings.

Support services for ethnic minorities

35. Mr Wilson OR and Mr Frankie YICK expressed concern about the support services for ethnic minorities ("EMs"). Mr OR suggested that the Administration should provide a platform, similar to the YDC youth summit, to gauge the views of EMs. Mr YICK said that both HAB and LWB should enhance their measures in motivating EM workers to learn the Chinese

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language as this would improve their employability. DSHA(1) responded that EMs were represented in YDC and the Administration would gauge the views of youths, including EM youths, in the YDC youth summit scheduled for the second half of 2019. DHA said that various B/Ds were providing a range of services to meet the needs of EMs and help them adapt to Hong Kong society. The Permanent Secretary for Home Affairs added that while HAD provided funding to non-profit-making organizations to operate eight support service centres for EMs to facilitate their integration into the community, employment services for EMs were basically within the purview of LWB. In addition, the Employees Retraining Board offered various language courses (including workplace Cantonese and workplace Chinese) for EMs to meet their needs.

IV. Any other business

36. There being no other business, the meeting ended at 10:39 am.

Council Business Division 2
Legislative Council Secretariat
14 January 2019