

Panel on Administration of Justice and Legal Services
List of outstanding items for discussion
(position as at 18 June 2021)

**Proposed
timing for
discussion**

1. Legal education and training in Hong Kong

Proposed by the Department of Justice ("DoJ"). The independent consultants appointed by the Standing Committee on Legal Education and Training conducted a comprehensive review of legal education and training in Hong Kong and their report was published in May 2018 ("the Report"). The Administration briefed the Panel the contents of the Report in June 2018. DoJ proposes to discuss the latest development since the last meeting.

Q3 2021

2. Implementation of Law Reform Commission of Hong Kong ("LRC") Report on Enduring Powers of Attorney: Personal Care – Continuing Powers of Attorney Bill

On 28 December 2017, the Administration launched a consultation on the proposed Continuing Powers of Attorney Bill ("the proposed Bill") and briefed the Panel on the proposed Bill at its meeting on 22 January 2018. The proposed Bill seeks to implement LRC Report on Enduring Powers of Attorney: Personal Care. The consultation period ended on 28 April 2018. The Administration is now considering the responses received and will take them into account in refining the Bill. DoJ will brief the Panel on the result of the consultation as well as the proposed way forward on a date to be advised.

To be advised
by DoJ

3. LRC Report on Class Actions

Hon Holden CHOW Ho-ding proposed to discuss the work progress of introducing a class action regime in Hong Kong (LC Paper No. CB(4)255/17-18(01)).

To be advised
by DoJ

At the Panel meeting on 27 November 2017, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

4. Abolition of the common law offence of champerty

At the Panel meeting on 25 March 2014, members were briefed by DoJ on the developments of the common law offences of maintenance and champerty in Hong Kong and the Administration's position on this item. Members were generally of the views that these offences were outdated. DoJ was urged to adopt a liberal approach in addressing the issue and come up with ways to enhance access to justice for the middle-income group.

To be advised
by DoJ

On 1 September 2014, a member requested the Panel to discuss the issue again.

In June 2017, the *Arbitration and Mediation Legislation (Third Party Funding) (Amendment) Ordinance 2017* ("the Amendment Ordinance") was enacted to clarify that third-party funding for arbitration and mediation is not prohibited by the common law doctrines of maintenance and champerty, and to provide for related measures and safeguards. Following the issuance of the Code of Practice for Third Party Funding of Arbitration on 7 December 2018, the provisions of the Amendment Ordinance on third party funding of arbitration came into effect on 1 February 2019. The remaining provisions on mediation will commence pending agreement with the stakeholders on the relevant Code of Practice.

In view of the complexity of the issues involved in the proposed abolition of the common law offences of champerty and maintenance in Hong Kong, including those regarding the practice of recovery agents and litigation funding companies, and given the fundamental difference between litigation and consensual dispute resolution (arbitration and mediation), DoJ is taking a cautious approach in that third party funding for litigation should only be considered after at least some experience is gained from the operation of the Amendment Ordinance.

**Proposed
timing for
discussion**

5. Recovery of costs in pro bono cases

Hon Dennis KWOK Wing-hang proposed in his letter dated 30 October 2014 (LC Paper No. CB(4)118/14-15(01)) to discuss the issue of "Recovery of costs in pro bono cases".

To be advised
by DoJ

At the Panel meeting on 24 November 2014, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

6. Implementation of Land Titles Ordinance (Cap. 585) ("LTO")

During the discussion of the item on "LRC Report on Adverse Possession" at the Panel meeting on 22 December 2014, Hon Dennis KWOK Wing-hang proposed that the Administration should be invited to brief members on the implementation progress of LTO enacted in 2004.

To be advised
by DEVB

The Development Bureau ("DEVB") advised the Secretariat on 17 November 2015 that it planned to report the progress of the post-enactment review of LTO to this Panel and the Panel on Development when the full package of necessary legislative proposed amendments to LTO was available.

To enable early implementation of title registration system in Hong Kong, DEVB is actively pursuing the proposal of implementing title registration on newly granted land first ("new land first" proposal). DEVB has been engaging major stakeholders through meetings of the LTO Steering Committee and the LTO Review Committee, briefing sessions and discussion meetings, etc. for seeking a consensus on the major issues for implementing the "new land first" proposal. The full package of necessary legislative amendments would only be available subject to a consensus on these major issues being reached with the major stakeholders and in consultation with the LTO Steering Committee and the LTO Review Committee.

**Proposed
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discussion**

In view of the complexity of the issues involved, it would be difficult for DEVB to commit to a definite timeframe for report to members on the package of necessary legislative amendments at this stage; but DEVB and Clerk to Panel will keep in touch with each other should there be any update to such timeframe.

7. Financial Eligibility Limits for legal aid

The Hong Kong Bar Association Standing Committee on Legal Aid Reform submitted a submission relating to the Financial Eligibility Limits for legal aid (LC Paper No. CB(4)41/17-18(01)). At the request of the Panel, the Administration has provided its response to the submission and the response was circulated to members on 30 October 2017 (LC Paper No. CB(4)130/17-18(01)).

To be advised
by the Chief
Secretary for
Administration's
Office

At the Panel meeting on 30 October 2017, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

8. Introducing codes of conduct for counsel and solicitors providing services to incorporated owners of buildings

Members noted that several submissions were received from property owners urging that the Hong Kong Bar Association and The Law Society of Hong Kong should introduce codes of conduct for counsel and solicitors providing services to incorporated owners of buildings.

To be confirmed

At the Panel meeting on 28 May 2018, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

9. Outcome of consultation on gender recognition by the Inter-departmental Working Group on Gender Recognition ("IWG")

IWG reported to the Panel the progress of its work on 18 July 2017. The Panel held a public hearing on 20 November 2017 to listen to stakeholders' views on the Consultation Paper on Gender Recognition issued by IWG in June 2017. At the Panel meeting on 11 October 2018, Hon CHAN Chi-chuen proposed to discuss the outcome of consultation on gender recognition by IWG.

To be advised
by DoJ

As advised by DoJ in April 2019, a meticulous count has revealed that, during the consultation period, IWG in fact received about 18 800 responses to the consultation paper which covers only recognition (as opposed to post-recognition) issues being the first part of its study. Divided and opposite views on a whole range of issues from different perspectives were received which IWG is analysing and considering with a view to compiling a report. IWG will brief the Panel on the results of the consultation on a date to be advised.

The next (second) part of the study which concerns post-recognition issues includes the Administration reviewing all the existing legislative provisions and administrative measures in Hong Kong that may be affected by legal gender recognition so that the relevant bureaux and departments can take forward any required legislative or procedural reform.

10. Length of remands

The Hong Kong Bar Association submitted a submission urging the Panel to examine whether a system could be devised to maintain records relating to the length of remands (LC Paper No. CB(4)1592/17-18(01)).

To be confirmed

At the Panel meeting on 29 October 2018, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

**Proposed
timing for
discussion**

11. Arrangement between Hong Kong and the Mainland for reciprocal recognition and enforcement of judgments in civil and commercial matters

Proposed by Hon Dennis KWOK Wing-hang at the Panel meeting on 28 January 2019. He suggested that the Panel should discuss the issues relating to the information paper on Arrangement on Reciprocal Recognition and Enforcement of Judgments in Civil and Commercial Matters by the Courts of the Mainland and of the Hong Kong Special Administrative Region provided by DoJ (LC Paper No. CB(4)433/18-19(01)).

To be advised
by DoJ

At the above Panel meeting, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

12. Consultations on archives law and the access to information by LRC

Proposed by Hon Tanya CHAN at the Panel meeting on 20 January 2020. She requested that the Panel be updated on the latest progress regarding the consultation papers issued by the Archives Law Sub-committee and the Access to Information Sub-committee of LRC, which were discussed at the Panel meeting in February 2019.

To be advised
by DoJ

At the above Panel meeting, members agreed that the issue should be included in the Panel's list of outstanding items for discussion.

13. Work of the Coroner's Court

Hon HUI Chi-fung proposed in his letter dated 19 April 2018 (LC Paper No. CB(4)952/17-18(02)) to discuss the work of the Coroner's Court. Mr HUI was concerned that there was a big difference between the number of death inquests held and the number of further death investigation reports ordered, and that the average waiting time of cases from the date of listing to hearing was too long.

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At the Panel meeting on 30 April 2018, members agreed that the topic should be included in the Panel's list of outstanding items for discussion. An information paper on death investigations and inquests by the Coroner's Court (LC Paper No. CB(4)44/19-20(01)) provided by Jud Adm was circulated to members on 25 October 2019.

In a joint letter dated 28 October 2019 to the Panel Chairman, Members of the pro-democracy camp requested that priority should be given to discuss the work of the Coroner's Court (LC Paper No. CB(4)293/19-20(01)).

14. Special courts to handle prosecutions for public order related offences

Proposed by Hon Elizabeth QUAT and Hon Holden CHOW Ho-ding. In their joint letter dated 28 February 2020 to the Panel Chairman (LC Paper No. CB(4)375/19-20(01)), it was proposed that the Panel should discuss matters relating to the setting up of special courts to handle prosecutions for public order related offences due to the backlog of the cases arising from anti-extradition law amendments incidents. --

At the Panel meeting on 27 April 2020, members agreed to include this topic in the Panel's list of outstanding items for discussion. As invited by the Panel Chairman, Jud Adm provided a written reply to the joint letter on 23 April 2020 (LC Paper No. CB(4)501/19-20(01)).

15. Technological advancement in the judicial process

Proposed by Hon Dennis KWOK Wing-hang. In his letter dated 20 March 2020 (LC Paper No. CB(4)432/19-20(01)), Mr KWOK proposed that the Panel should invite submissions on the need and expectation on technological advancements in the judicial process, so as to inform the sufficiency or insufficiency of the Court Proceedings (Electronic Technology) Bill, especially in view of the recent experience of the General Adjourned Period. --

At the Panel meeting on 27 April 2020, members agreed to include this topic in the Panel's list of outstanding items for discussion.

16. Matters relating to outside work of prosecutors of DoJ

Proposed by Hon Elizabeth QUAT. In her letter dated 20 March 2020 (LC Paper No. CB(4)433/19-20(01)), Ms QUAT requested DoJ to brief the Panel on matters relating to the approval by DoJ for the application of conducting outside work by its staff, and the mechanism to prevent conflicts of interests. --

At the Panel meeting on 27 April 2020, members agreed to include this topic in the Panel's list of outstanding items for discussion. As invited by the Panel Chairman, the Administration provided a written reply to Ms QUAT's letter on 8 Sep 2020 (LC Paper No. CB(4)891/19-20(01)).

17. Explaining the starting points of sentencing

Proposed by Dr Hon CHIANG Lai-wan. In her letter dated 27 April 2020 (CB(4)522/19-20(01)), Dr CHIANG suggested that in the light of the varying severity of sentences imposed by the courts for various criminal cases recently, there was a need for DoJ to explain the starting points of sentencing for different offences to the public. --

At the Panel meeting on 27 April 2020, members agreed to include this topic in the Panel's list of outstanding item for discussion. As invited by the Panel Chairman, the Administration provided a written reply to Dr CHIANG's letter on 8 Sep 2020. (LC Paper No. CB(4)891/19-20(01)).

18. Reform of the current system to determine whether an offence is to be tried by judge and jury or by judge alone

At its meeting on 22 June 2015, the Panel discussed the topic where members agreed to follow up the subject in due course. In a joint letter dated 27 April 2020 to the Panel Chairman (LC Paper No. CB(4)522/19-20(02)), five members requested the Panel to follow up this topic.

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At the Panel meeting on 27 April 2020, members agreed to include this topic in the Panel's list of outstanding item for discussion.

19. Policy on instituting prosecution of animal cruelty cases

Proposed by Hon Elizabeth QUAT. In her letter dated 21 October 2020 (LC Paper No. CB(4)71/20-21(01)), Ms QUAT requested DoJ to brief the Panel on matters relating to the policy on instituting prosecution of animal cruelty cases.

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At the Panel meeting on 23 November 2020, members agreed to include this topic in the Panel's list of outstanding items for discussion. Some members suggested that the topic should be discussed at a joint meeting to be held with the Panel on Food Safety and Environmental Hygiene.

20. Legal education and training in Hong Kong

Proposed by Dr Hon Priscilla LEUNG Mei-fun. At the Panel meeting on 2 November 2020, Dr LEUNG proposed to discuss this topic and requested that representatives of law schools in Hong Kong be invited to give views on the subject.

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At the Panel meeting on 23 November 2020, members agreed to include this topic in the Panel's list of outstanding items for discussion. At the meeting, Hon YUNG Hoi-yan and Dr LEUNG suggested that education and training on the constitutional order of Hong Kong as provided in the Basic Law and on the Law of the People's Republic of China on

Safeguarding National Security in the Hong Kong Special Administrative Region should also be covered.

21. Issues relating to the setting up of a sentencing committee

Proposed by Hon Elizabeth QUAT. At the Panel meetings on 2 and 23 November 2020, and in her letters dated 21 October 2020 and 18 December 2020 (LC Paper Nos. CB(4)71/20-21(01) and CB(4)313/20-21(01)) to the Panel Chairman, Ms QUAT requested the Panel to invite representatives of the Judiciary to discuss the setting up of a sentencing committee to address public concern. --

At the Panel meeting on 23 November 2020, members agreed to include the topic in the Panel's list of outstanding items for discussion. As invited by the Panel Chairman, Jud Adm provided written replies dated 26 November 2020 and 19 January 2021 to this and other topics raised by members (LC Paper Nos. CB(4)235/20-21(01) and CB(4)401/20-21(01)).