

選定地方對流浪動物的控制和處理

RT07/18-19

2019年5月24日

1. 引言

1.1 流浪動物一般指被遺棄動物、野生動物和因走失而流落街頭的寵物，當中大多是生活在公共地方的貓狗。¹ 流浪動物或會影響公共衛生和社區安全，而動物權益和福利的保障亦引起關注。在這方面，推廣盡責動物主人及鼓勵領養流浪動物被認為是有效控制流浪動物數量的關鍵。在香港，政府一直採取措施控制流浪動物數目，² 包括為狗隻進行辨識及登記³和加強教育公眾以負責任的態度飼養寵物。

1.2 然而，政府對流浪動物的工作被批評為力度不足。例如，有意見指出本港缺乏網上平台，未能利便寵物資料更新和就已植入晶片的狗隻追蹤主人資料，⁴ 亦有意見認為當局應進一步促進流浪動物的領養。此外，在政府動物管理中心無人認領⁵、沒有動物福利團體表示能安排領養或因健康或性情理由而被評估為不適合領養的動物，最終會使用安樂死人道處理，部分人士對此表示關注，並認為政府應更人道對待動物。

1.3 部分海外地方的政府訂有針對性措施，以減少寵物因走失而流浪的機會／數目，同時盡量避免將收容所的流浪動物使用安樂死人道處理。應陳克勤議員的要求，資料研究組就 4 個選定地方(即德國、台灣、英國和美國)對流浪動物的控制和處理進行研究，聚焦於(a)控制流浪動物數量的措施，(b)對收容所流浪動物的處理。有關工作現已完成，而相關文件經整理後已收納於資料套，下文概述主要的研究結果。

2. 選定地方對流浪動物的控制和處理

2.1 在**德國**，當地對飼養寵物訂有較高門檻，確保寵物主人有充分準備，願意長遠照顧其寵物，減少因一時意興而購買／領養寵物。例如，柏林除了

¹ 在這項研究中，對流浪動物控制和處理的研究範圍主要集中於貓狗。

² 據政府表示，本港動物福利和管理的政策目標是確保在香港社區內，人與動物能夠和諧共存。

³ 狗主須確保其超過 5 個月大的狗隻已接種疫苗、植入微型晶片和領取牌照。

⁴ 現時狗主只能親身或以郵寄方式申請更改狗隻擁有權。

⁵ 據政府所述，一般來說，已植入晶片的動物會留在中心約 10 至 20 日，未有植入晶片的動物則會逗留至少 4 日。

強制狗隻登記外，狗主亦須**就其狗隻繳稅**⁶和**購買責任保險**。此外，下薩克森州(State of Lower Saxony)規定狗主須通過理論和實習考試，取得**領犬員牌照**，才可飼養狗隻。寵物主人除了須履行這些義務，棄養寵物亦會面臨重罰，罰款可達 25,000 歐羅(222,300 港元)。根據當地的《動物保護法令》(Animal Protection Act)，流浪動物一般不會被安樂死人道處理。除非在合理情況下，例如該動物患有末期疾病或相關人員為控制疫情，否則收容所的動物即使無人領養或因性情而被評為不宜領養，仍**不可**將其人道處理。

2.2 台灣設有中央網上平台**"寵物登記管理資訊網"**，綜合載列不同城市的寵物主人資料，以便管理和追蹤。⁷ 寵物主人亦可到平台查閱登記情況和報失寵物。此外，自 2017 年 2 月起，台灣根據一項修訂法例推行**零撲殺政策**，**停止人道撲殺公立動物收容所無人領養的健康動物**。⁸ 為配合新政策，台灣推出各項多元化服務，鼓勵民眾領養收容所的動物。例如，當地成立**"全國動物收容管理系統"**網上平台，整合台灣各地收容所的流浪動物資料，供市民查閱，以增加動物獲領養的機會。部分地方政府與有關商戶(例如寵物用品店)合作，劃出**"認養小棧"**領養區，讓動物留在店鋪內，接觸更多民眾。

2.3 在**英國**，寵物主人須確保狗隻在**政府認可的資料庫**登記。當地有 13 個政府認可資料庫，當中大多數已連接互聯網，方便寵物主人更新資料(例如更改寵物擁有權)和自願地登記其他寵物(例如貓隻和兔子)。為推廣流浪動物領養，某些城市已推出計劃，將流浪狗訓練成工作犬／服務犬，讓狗隻學習不同技能，預備日後領養。例如，諾域治(Norwich)推出一項**拯救更新人士計劃**(Rescue Re-hab project)，由囚犯負責訓練無家可歸的狗隻，增加狗隻獲領養的機會。另外，英國政府最近**禁止第三方售賣不足 6 個月大的貓狗**，作為控制流浪動物數量的措施之一。市民如擬飼養這些寵物，必須直接聯絡**動物繁育者或動物領養中心**。

2.4 同樣地，**美國**多個城市如芝加哥和紐約提供網上登記系統，規定寵物主人須登記其狗隻。當地不同城市均有新計劃，鼓勵市民領養動物收容所的動物，例如芝加哥的**救贖重生狗隻訓練計劃**(Tails of Redemption Dog Training Program)⁹，以及紐約市布隆克斯(Bronx)的**流動領養中心**。此外，部分地方限制寵物店店主繁育／買賣動物的活動。例如，為終止不道德的商業繁育活動，**加利福尼亞州**頒布新規例，禁止寵物店售賣狗隻、貓隻和兔子，**除非這些動物來自動物收容所或拯救動物組織**。

⁶ 飼養首隻狗的稅款為 120 歐羅(1,070 港元)，其後每隻狗為 180 歐羅(1,600 港元)。

⁷ 地方政府可利用整合的寵物主人資料，就其管轄地區制訂針對性措施。

⁸ 修訂法例訂明，只有經註冊獸醫檢查患有傳染病、重病無法治癒或嚴重影響環境衛生的動物，或在其他緊急狀況下，才可對其進行人道處理。

⁹ 這項計劃類似英國的拯救更新人士計劃，由被羈留者訓練收容所的狗隻。

Stray animal control and treatment in selected places

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