

# 政府投放於長者身上的公共開支

RT02/19-20

2019年12月13日

## 1. 引言

1.1 生育率持續偏低，加上預期壽命延長，令香港人口近年急速老化。在人口老化的趨勢下，政府一直視照顧長者為主要政策目標，為長者安排的安老服務、醫療/健康服務及財政支援屬 3 大服務範疇，三者經常開支預算在 2019-2020 年度共佔政府總開支<sup>1</sup> 的 20.8%，達 919 億港元，較 2012-2013 年度的相關開支按年平均增長 11.4%<sup>2</sup> (表)，高於同期政府總開支的 7.7% 年均增長率。應陳沛然議員要求，資料研究組就政府在上述 3 大服務範疇及其他長者所需的服務開支進行研究，現已完成工作。有關文件經整理後收納於一個資料套，下文概述主要的研究結果。

## 2. 政府投放於長者身上的公共開支

2.1 香港的**安老服務**以社區照顧服務為主，院舍服務為輔。2019-2020 年度，政府用於安老服務的經常開支預算佔政府總開支的 2.3%，達 102 億港元，較 2012-2013 年度的開支按年平均增長 11.6%。社區照顧/院舍服務單位成本上漲，再加上政府分別於 2013 年 9 月與 2017 年 3 月推出的"社區照顧服務券試驗計劃"及"院舍住宿照顧服務券試驗計劃"，導致安老服務開支上升。此外，政府增加資助社區照顧服務/安老宿位的數目亦是主因之一。然而，有意見認為本港過分依賴資助院舍服務<sup>3</sup>，但為長者所提供的安老宿位數目有限。<sup>4</sup> 此外，安老事務委員會關注到長者長期護理服務的財政可持續性，建議政府探討其他財政安排。

<sup>1</sup> 除非另有說明，政府總開支是指政府經常運作開支總額。

<sup>2</sup> 根據勞工及福利局的資料，2012-2013 年度之前的數據以不同方式計算，不能與往後年份的數據作直接比較。

<sup>3</sup> 根據安老事務委員會的資料，在 2013 年至 2015 年間，約有 95% 的長者長期護理服務申請人選擇輪候資助安老宿位。

<sup>4</sup> 輪候資助安老宿位的長者申請人數目在 2018 年年底高達 40 569 人，較 2012-2013 年度的 28 818 人增長 41%。截至 2018 年年底，安老宿位的平均輪候時間長達 22 個月。

2.2 **醫療及健康服務**的經常開支預算在 2019-2020 年佔政府總開支的 9.0%，達 399 億港元，較 2012-2013 年度的相關開支按年平均增長 10.2%。開支增長源於醫院管理局資助金的升幅<sup>5</sup>，以及當局優化長者醫療券計劃後<sup>6</sup>，帶動健康服務開支持續上升。在落實優化措施後，仍有意見關注該計劃能否針對特定的基層健康服務需要<sup>7</sup>，尤其是在人口老化的前題下，政府更應進一步加強基層及社區為本的健康服務，以紓緩醫院服務的負擔。

2.3 政府設有多層社會保障制度支援長者生活。在 2012-2013 年度至 2019-2020 年度期間，長者**財政支援**開支估計每年平均增長 12.5%至 418 億港元，佔政府總開支的 9.5%。財政支援開支的雙位數字增長率，反映領取社會保障福利的長者人數上升<sup>8</sup>，以及當局推出長者生活津貼所帶來的額外開支，儘管如此，政策介入後的長者貧窮率<sup>9</sup>近年仍徘徊於 30%至 35%的高位。<sup>10</sup>

2.4 政府亦提供公共交通票價優惠，鼓勵長者融入社區，並支持成立長者學苑，推動長者終身學習。此外，政府利用關愛基金試行多項計劃，以協助有需要的長者。

2.5 根據世界衛生組織的資料，除了社會支援外，長者積極樂頤年亦取決於能否滿足長者的就業和住屋等其他需要。然而，近年長者在尋找適切居所<sup>11</sup> 和工作職位<sup>12</sup> 的時候面對一定困難。

<sup>5</sup> 醫院管理局資助金的升幅部分歸因於長者住院服務需求上升。截至 2018 年年底，長者病人佔公立醫院病人住院日次的 53%。

<sup>6</sup> 長者醫療券計劃在 2009 年 1 月以試驗性質推行，並於 2014 年 1 月成為恆常措施。在 2017 年 7 月，受惠長者的合資格年齡由 70 歲下調至 65 歲。

<sup>7</sup> 在 2017 年，接受預防性及復康護理服務的個案分別只佔長者醫療券申領個案的 13%和 5%。

<sup>8</sup> 在 2012-2013 年度至 2018 年年底，領取社會保障福利的長者人數增加 31%至 919 524 人。

<sup>9</sup> 政策介入後的貧窮率是按政府政策措施介入後的每月住戶收入計算，當中包括長者生活津貼及綜合社會保障援助。

<sup>10</sup> 貧窮線定於政策介入前每月住戶收入中位數的 50%水平，而長者的財政支援則按通脹調整。因此，如收入增幅高於通脹率，長者與其他年齡層人士的貧窮差距或會擴闊。

<sup>11</sup> 截至 2018 年 6 月底，長者一人申請者輪候公共租住房屋平均需時 2.9 年，高於 2012 年 9 月底的 1.4 年。

<sup>12</sup> 在 2017 年，香港的長者勞動人口參與率為 11.0%，相對低於日本(23.5%)、新加坡(26.8%)及南韓(31.5%)等地，原因可能是這些地方向年長僱員提供較吸引的經濟誘因，鼓勵他們繼續就業或重投職場。

表 —— 按主要服務範疇劃分的政府投放於長者身上的經常開支(百萬港元)

	2012-2013 (實際)	2013-2014 (實際)	2014-2015 (實際)	2015-2016 (實際)	2016-2017 (實際)	2017-2018 (實際)	2018-2019 (修訂預算)	2019-2020 (預算)	每年平均 增長
<b>1. 安老服務</b>	<b>4,748.0</b>	<b>5,178.7</b>	<b>5,999.5</b>	<b>6,592.0</b>	<b>7,022.1</b>	<b>7,345.8</b>	<b>8,307.3</b>	<b>10,235.6</b>	<b>11.6%</b>
- 社區照顧服務	1,529.0	1,606.1	1,875.0	2,172.1	2,300.6	2,364.6	2,690.3	3,314.6	11.7%
- 院舍服務	3,062.8	3,409.5	3,952.9	4,243.7	4,538.8	4,793.9	5,424.6	6,714.1	11.9%
- 過渡期護理 <sup>(a)</sup>	156.2	163.1	171.6	176.2	182.7	187.3	192.4	206.9	4.1%
<b>2. 醫療及健康服務</b>	<b>20,254.8</b>	<b>22,005.8</b>	<b>24,597.4</b>	<b>26,729.6</b>	<b>29,229.8</b>	<b>31,889.4</b>	<b>36,575.1</b>	<b>39,867.2</b>	<b>10.2%</b>
- 醫院管理局資助金 <sup>(b)</sup>	20,035.6	21,654.6	23,637.1	25,499.4	27,780.0	29,801.0	33,157.0	35,233.1	8.4%
- 長者健康服務	219.2	351.2	960.3	1,230.2	1,449.8	2,088.4	3,418.1	4,634.1	54.6%
<b>3. 財政支援<sup>(b)</sup></b>	<b>18,303.9</b>	<b>26,084.3</b>	<b>26,190.9</b>	<b>27,891.3</b>	<b>30,328.8</b>	<b>31,450.0</b>	<b>43,473.0</b>	<b>41,842.0</b>	<b>12.5%</b>
- 公共福利金 <sup>(c)</sup>	8139.4	15,872.5	15,205.6	16,482.5	18,076.7	19,311.9	31,652.0	29,713.0	20.3%
- 長者綜合社會保障援助	10,164.5	10,211.9	10,985.3	11,408.8	12,252.1	12,138.1	11,821.0	12,129.0	2.6%
<b>總額</b>	<b>43,306.7</b>	<b>53,268.8</b>	<b>56,787.8</b>	<b>61,212.9</b>	<b>66,580.7</b>	<b>70,685.2</b>	<b>88,355.4</b>	<b>91,944.8</b>	<b>11.4%</b>
- 佔政府總開支百分比	(16.5%)	(18.7%)	(18.6%)	(18.9%)	(19.3%)	(19.5%)	(21.8%)	(20.8%)	

註：(a) 過渡期護理是為公立醫院出院長者提供的過渡期院舍住宿照顧及/或社區照顧和支援服務，以協助他們免於長期入住安老院舍。

(b) 數據來自勞工及福利局就資料研究組相關查詢所作的電郵回覆。

(c) 長者公共福利金包括普通/高額長者生活津貼、高齡津貼、廣東計劃、福建計劃及長者傷殘津貼。

由資料研究組根據 *Budget Estimates (various years)*、*Food and Health Bureau* 及 *Labour and Welfare Bureau* 的數據編製而成。

## Government expenditure on the elderly

### References

#### Overview

1. Census and Statistics Department. (2017) *Hong Kong Population Projections 2017-2066*. Available from: <https://www.statistics.gov.hk/pub/B1120015072017XXXXB0100.pdf> [Accessed December 2019].
2. Census and Statistics Department. (2019a) *Hong Kong Annual Digest of Statistics*. Available from: <https://www.statistics.gov.hk/pub/B10100032019AN19B0100.pdf> [Accessed December 2019].
3. Census and Statistics Department. (2019b) *Women and Men in Hong Kong*. Available from: <https://www.statistics.gov.hk/pub/B11303032019AN19B0100.pdf> [Accessed December 2019].
4. Commission on Poverty. (2015) *Retirement Protection Forging Ahead: Consultation Document*. Available from: <https://www.gov.hk/en/residents/government/publication/consultation/docs/2016/Retirement.pdf> [Accessed December 2019].
5. CUHK Jockey Club Institute of Ageing. (2018) *Report on AgeWatch Index for Hong Kong 2016 and Hong Kong Elder Quality of Life Index*. Available from: [https://www.jcafc.hk/uploads/docs/Report\\_on\\_AgeWatch\\_Index\\_2016.pdf](https://www.jcafc.hk/uploads/docs/Report_on_AgeWatch_Index_2016.pdf) [Accessed December 2019].
6. GovHK. (2017) *The 2017-18 Budget*. Available from: [https://www.budget.gov.hk/2017/eng/pdf/e\\_budgetspeech2017-18.pdf](https://www.budget.gov.hk/2017/eng/pdf/e_budgetspeech2017-18.pdf) [Accessed December 2019].
7. GovHK. (2018a) *The 2018-19 Budget*. Available from: [https://www.budget.gov.hk/2018/eng/pdf/e\\_budget\\_speech\\_2018-19.pdf](https://www.budget.gov.hk/2018/eng/pdf/e_budget_speech_2018-19.pdf) [Accessed December 2019].
8. GovHK. (2018b) *The Chief Executive's 2018 Policy Address*. Available from: <https://www.policyaddress.gov.hk/2018/eng/pdf/PA2018.pdf> [Accessed December 2019].



9. GovHK. (2018c) *LCQ9: Planning for retirement and health protection*. Available from: <https://www.lwb.gov.hk/eng/legco/11072018.htm> [Accessed December 2019].
10. GovHK. (2019a) *The 2019-20 Budget*. Available from: [https://www.budget.gov.hk/2019/eng/pdf/e\\_budget\\_speech\\_2019-20.pdf](https://www.budget.gov.hk/2019/eng/pdf/e_budget_speech_2019-20.pdf) [Accessed December 2019].
11. GovHK. (2019b) *The Chief Executive's 2019 Policy Address Supplement*. Available from: [https://www.policyaddress.gov.hk/2019/eng/pdf/supplement\\_full.pdf](https://www.policyaddress.gov.hk/2019/eng/pdf/supplement_full.pdf) [Accessed December 2019].
12. Labour and Welfare Bureau et al. (2016) *Sustainable Development and Planning for Elderly Services*. LC Paper No. CB(2)1642/15-16(01). Available from: [https://www.legco.gov.hk/yr15-16/english/panels/ws/ws\\_fdes/papers/ws\\_fdes20160611cb2-1642-1-e.pdf](https://www.legco.gov.hk/yr15-16/english/panels/ws/ws_fdes/papers/ws_fdes20160611cb2-1642-1-e.pdf) [Accessed December 2019].
13. Office of the Government Economist. (2019) *Population ageing trend of Hong Kong*. Available from: <https://www.hkeconomy.gov.hk/en/pdf/el/el-2019-02.pdf> [Accessed December 2019].
14. World Health Organization. (2002) *Active Ageing: A Policy Framework*. Available from: [https://www.who.int/ageing/publications/active\\_ageing/en/](https://www.who.int/ageing/publications/active_ageing/en/) [Accessed December 2019].
15. World Health Organization. (2015) *World Report on Ageing and Health*. Available from: [https://apps.who.int/iris/bitstream/10665/186463/1/9789240694811\\_eng.pdf](https://apps.who.int/iris/bitstream/10665/186463/1/9789240694811_eng.pdf) [Accessed December 2019].

### Elderly care

16. Audit Commission. (2014) *Provision of long-term care services for the elderly*. Available from: [https://www.aud.gov.hk/pdf\\_e/e63ch01sum.pdf](https://www.aud.gov.hk/pdf_e/e63ch01sum.pdf) [Accessed December 2019].
17. Elderly Commission. (2017) *Elderly Services Programme Plan*. Available from: [https://www.elderlycommission.gov.hk/en/download/library/ESPP\\_Final\\_Report\\_Eng.pdf](https://www.elderlycommission.gov.hk/en/download/library/ESPP_Final_Report_Eng.pdf) [Accessed December 2019].





18. GovHK. (2018a) *LCQ17: Elderly Services Programme Plan*. Available from: <https://www.info.gov.hk/gia/general/201807/04/P2018070400621.htm> [Accessed December 2019].
19. GovHK. (2018b) *LCQ20: Statistical information on residential care homes for the elderly*. Available from: <https://www.info.gov.hk/gia/general/201807/04/P2018070400673.htm> [Accessed December 2019].
20. GovHK. (2019) *LCQ15: Home and community care services for the elderly and persons with disabilities*. Available from: <https://www.info.gov.hk/gia/general/201902/20/P2019022000632.htm> [Accessed December 2019].
21. Labour and Welfare Bureau. (2016a) *Issues Relating to Community Support and Care Services*. LC Paper No. CB(2)855/15-16(01). Available from: [https://www.legco.gov.hk/yr15-16/english/panels/ws/ws\\_fdes/papers/ws\\_fdes20160216cb2-855-1-e.pdf](https://www.legco.gov.hk/yr15-16/english/panels/ws/ws_fdes/papers/ws_fdes20160216cb2-855-1-e.pdf) [Accessed December 2019].
22. Labour and Welfare Bureau. (2016b) *Residential Care Services for the Elderly*. LC Paper No. CB(2)1105/15-16(01). Available from: [https://www.legco.gov.hk/yr15-16/english/panels/ws/ws\\_fdes/papers/ws\\_fdes20160322cb2-1105-1-e.pdf](https://www.legco.gov.hk/yr15-16/english/panels/ws/ws_fdes/papers/ws_fdes20160322cb2-1105-1-e.pdf) [Accessed December 2019].
23. Labour and Welfare Bureau. (2016c) *The Second Phase of the Pilot Scheme on Community Care Service Voucher for the Elderly*. LC Paper No. CB(2)574/15-16(03). Available from: <https://www.legco.gov.hk/yr15-16/english/panels/ws/papers/ws20160111cb2-574-3-e.pdf> [Accessed December 2019].
24. Labour and Welfare Bureau. (2017) *Elderly Services Programme Plan*. LC Paper No. CB(2)1825/16-17(01). Available from: <https://www.legco.gov.hk/yr16-17/english/panels/ws/papers/ws20170710cb2-1825-1-e.pdf> [Accessed December 2019].
25. Labour and Welfare Bureau. (various years) *Replies to initial written questions raised by Finance Committee Members in examining the Estimates of Expenditure*. Available from: <https://www.legco.gov.hk/yr18-19/english/fc/fc/agenda/fc20190408.htm> [Accessed December 2019].



26. Social Welfare Department. (various years) *Controlling Officer's Report: Head 170 – Social Welfare Department*. Available from: <https://www.budget.gov.hk/2019/eng/previous.html> [Accessed December 2019].
27. Yuen, P. P. (2014) *Financing Health Care and Long-term Care in a Rapidly Ageing Context: Assessing Hong Kong's Readiness*. Available from: [http://journal.hkpaa.org.hk/index.php/paap-journal/spring-2014/doc\\_download/78-financing-health-care-and-long-term-care-in-a-rapidly-ageing-context-assessing-hong-kong-s-readiness](http://journal.hkpaa.org.hk/index.php/paap-journal/spring-2014/doc_download/78-financing-health-care-and-long-term-care-in-a-rapidly-ageing-context-assessing-hong-kong-s-readiness) [Accessed December 2019].
28. 香港社會服務聯會：《從長期護理服務看安老：政策與實踐》，2015年，網址：[http://hkcss.org.hk/uploadFileMgmt/0\\_20151028162336.pdf](http://hkcss.org.hk/uploadFileMgmt/0_20151028162336.pdf) [於2019年12月登入]。

### Medical and health care services

29. Audit Commission. (2014) *Provision of Health Services for the Elderly*. Available from: [https://www.aud.gov.hk/pdf\\_e/e63ch02sum.pdf](https://www.aud.gov.hk/pdf_e/e63ch02sum.pdf) [Accessed December 2019].
30. CUHK Jockey Club Institute of Ageing. (2018) *AgeWatch Index for Hong Kong: Topical Report on Health Status*. Available from: [https://www.jcafc.hk/uploads/docs/AgeWatch\\_Index\\_Topical\\_Report\\_on\\_Health\\_Status.pdf](https://www.jcafc.hk/uploads/docs/AgeWatch_Index_Topical_Report_on_Health_Status.pdf) [Accessed December 2019].
31. Department of Health. (various years) *Controlling Officer's Report: Head 37 – Department of Health*. Available from: <https://www.budget.gov.hk/2019/eng/previous.html> [Accessed December 2019].
32. Food and Health Bureau. (2017) *Dental Care for the Elderly and People with Disabilities*. LC Paper No. CB(2)1186/16-17(01). Available from: <https://www.legco.gov.hk/yr16-17/english/panels/ltcp/papers/ltcp20170419cb2-1186-1-e.pdf> [Accessed December 2019].
33. Food and Health Bureau. (2019a) *Report on the Review of the Elderly Health Care Voucher Scheme*. Available from: [https://www.hcv.gov.hk/files/pdf/Review\\_Report\\_English.pdf](https://www.hcv.gov.hk/files/pdf/Review_Report_English.pdf) [Accessed December 2019].



34. Food and Health Bureau. (2019b) *Review on the Elderly Health Care Voucher Scheme*. LC Paper No. CB(2)962/18-19(01). Available from: <https://www.legco.gov.hk/yr18-19/english/panels/hs/papers/hs20190318cb2-962-1-e.pdf> [Accessed December 2019].
35. Food and Health Bureau. (various years) *Replies to initial written questions raised by Finance Committee Members in examining the Estimates of Expenditure*. Available from: <https://www.legco.gov.hk/yr18-19/english/fc/fc/agenda/fc20190408.htm> [Accessed December 2019].
36. GovHK. (2018) *HK committed to elderly healthcare*. Available from: [https://www.news.gov.hk/eng/2018/05/20180518/20180518\\_234310\\_338.html](https://www.news.gov.hk/eng/2018/05/20180518/20180518_234310_338.html) [Accessed December 2019].
37. Hospital Authority. (2017) *Strategic Plan 2017-2022*. Available from: [http://www.ha.org.hk/haho/ho/ap/HA-SP\\_1.pdf](http://www.ha.org.hk/haho/ho/ap/HA-SP_1.pdf) [Accessed December 2019].
38. Hospital Authority. (2019) *Major Statistics*. Available from: <https://www3.ha.org.hk/Data/HAStatistics/MajorReport> [Accessed December 2019].
39. Hospital Authority. (various years) *Annual Report*. Available from: [https://www.ha.org.hk/visitor/ha\\_visitor\\_index.asp?Content\\_ID=212441&Lang=ENG&Dimension=100](https://www.ha.org.hk/visitor/ha_visitor_index.asp?Content_ID=212441&Lang=ENG&Dimension=100) [Accessed December 2019].
40. Yam, C. H. K. et al. (2019) *What is the long term impact of voucher scheme on primary care? Findings from a repeated cross sectional study using propensity score matching*. Available from: <https://bmchealthservres.biomedcentral.com/articles/10.1186/s12913-019-4707-8> [Accessed December 2019].
41. 香港社區組織協會：《長者基層醫療健康意見書》，2018年，網址：[https://soco.org.hk/wp-content/uploads/2014/10/position-paper-on-elderly-primary-healthcare-2018\\_6\\_5.pdf](https://soco.org.hk/wp-content/uploads/2014/10/position-paper-on-elderly-primary-healthcare-2018_6_5.pdf) [於2019年12月登入]。
42. 香港社會服務聯會：《香港基層醫療：反思與前瞻》，2017年，網址：[http://www.hkcss.org.hk/uploadFileMgmt/0\\_20171010115219.pdf](http://www.hkcss.org.hk/uploadFileMgmt/0_20171010115219.pdf) [於2019年12月登入]。





## Financial assistance

43. GovHK. (2018) *Hong Kong Poverty Situation Report 2017*. Available from: <https://www.statistics.gov.hk/pub/B9XX0005E2017AN17E0100.pdf> [Accessed December 2019].
44. Labour and Welfare Bureau. (2018a) *Implementation of the Higher Old Age Living Allowance*. LC Paper No. CB(2)812/17-18(05). Available from: <https://www.legco.gov.hk/yr17-18/english/panels/ws/papers/ws20180212cb2-812-5-e.pdf> [Accessed December 2019].
45. Labour and Welfare Bureau. (2018b) *Legislative Council Panel on Welfare Services – Follow-up to meeting on 12 February 2018*. LC Paper No. CB(2)1164/17-18(01). Available from: <https://www.legco.gov.hk/yr17-18/english/panels/ws/papers/ws20180212cb2-1164-1-e.pdf> [Accessed December 2019].
46. Labour and Welfare Bureau. (2018c) *Social Security Payments for Elderly Persons Provided by the Government*. LC Paper No. CB(2)1065/17-18(01). Available from: [https://www.legco.gov.hk/yr16-17/english/hc/sub\\_com/hs51/papers/hs5120180324cb2-1065-1-e.pdf](https://www.legco.gov.hk/yr16-17/english/hc/sub_com/hs51/papers/hs5120180324cb2-1065-1-e.pdf) [Accessed December 2019].
47. Labour and Welfare Bureau. (2019a) *Adjusting the Eligible Age for Elderly Comprehensive Social Security Assistance*. LC Paper No. CB(2)701/18-19(01). Available from: <https://www.legco.gov.hk/yr18-19/english/panels/ws/papers/ws20190128cb2-701-1-e.pdf> [Accessed December 2019].
48. Labour and Welfare Bureau. (2019b) *Extension of Old Age Living Allowance to the Guangdong Scheme and Fujian Scheme*. LC Paper No. CB(2)112/19-20(01). Available from: <https://www.legco.gov.hk/yr19-20/english/panels/ws/papers/ws20191030cb2-112-1-e.pdf> [Accessed December 2019].
49. Labour and Welfare Bureau. (various years) *Replies to initial written questions raised by Finance Committee Members in examining the Estimates of Expenditure*. Available from: <https://www.legco.gov.hk/yr18-19/english/fc/fc/agenda/fc20190408.htm> [Accessed December 2019].



## Other elderly services

50. Community Care Fund. (2019) *Index of Assistance Programmes under the Community Care Fund in Progress*. Available from: [https://www.communitycarefund.hk/download/Progress\\_of\\_Assistance\\_Programmes\\_en.pdf](https://www.communitycarefund.hk/download/Progress_of_Assistance_Programmes_en.pdf) [Accessed December 2019].
51. Equal Opportunities Commission. (2016) *Exploratory Study on Age Discrimination in Employment*. Available from: <https://www.eoc.org.hk/eoc/upload/ResearchReport/2016161633111925251.pdf> [Accessed December 2019].
52. GovHK. (2016) *LCQ21: Government Public Transport Fare Concession Scheme for Elderly and Eligible Persons with Disabilities*. Available from: <https://www.info.gov.hk/gia/general/201611/09/P2016110900348.htm> [Accessed December 2019].
53. Home Affairs Bureau. (2019) *Secretary for Home Affairs Incorporated – Financial Statements for the Year ended 31 March 2019*. Available from: [https://www.communitycarefund.hk/fileupload/557006851\\_20191120112331/SHAI%20LegCo\\_ENG\\_18-19.pdf](https://www.communitycarefund.hk/fileupload/557006851_20191120112331/SHAI%20LegCo_ENG_18-19.pdf) [Accessed December 2019].
54. Housing Authority. (2018) *Special Analysis of the Housing Situation of General Applicants for Public Rental Housing as at end-June 2018*. Available from: <https://www.housingauthority.gov.hk/en/common/pdf/about-us/housing-authority/ha-paper-library/SHC67-18-EN.pdf> [Accessed December 2019].
55. Labour and Welfare Bureau. (2014) *Item for Finance Committee – New Item "Injection into the Elder Academy Development Foundation"*. FCR(2013-14)63. Available from: <https://www.legco.gov.hk/yr13-14/english/fc/fc/papers/f13-63e.pdf> [Accessed December 2019].
56. Labour and Welfare Bureau. (various years) *Replies to initial written questions raised by Finance Committee Members in examining the Estimates of Expenditure*. Available from: <https://www.legco.gov.hk/yr18-19/english/fc/fc/agenda/fc20190408.htm> [Accessed December 2019].



57. Office of the Government Economist. (2019) *Elderly Employment: Latest Developments in Hong Kong and Policies in International Perspective*. Available from: <https://www.hkeconomy.gov.hk/en/pdf/el/el-2019-10.pdf> [Accessed December 2019].
58. Transport Department. (various years) *Controlling Officer's Report: Head 186 – Transport Department*. Available from: <https://www.budget.gov.hk/2019/eng/previous.html> [Accessed December 2019].

