說明文件

《2001年銀行業(修訂)條例草案》

全體委員會審議階段建議修訂案

香港金融管理局(金管局)建議如<u>附件 1</u>所載的「全體委員會審議階段建議修訂案」,對《2001年銀行業(修訂)條例草案》作出幾項修訂。下文闡釋有關修訂。

「經理」的定義

- 2. 認可機構將部分業務外判予外聘服務供應商的做法日趨普及。例如,部分認可機構會僱用外聘審計師爲機構進行內部審計工作。由這些外聘服務供應商指派負責重要外判業務的人士可對認可機構的操守和健全運作發揮重大影響。因此,他們的角色與認可機構的高級管理層同等重要。
- 3. 有見及此,金管局認為該等人士也應包括在「經理」的新定義內(見「全體委員會審議階段建議修訂案」經修訂的第 2(a)條,該條文現已淸楚表明這個政策意向)。這即是說,認可機構將須維持足夠的管控制度,以確保該等人士亦為適當人選。

臨時委任經理

- 4. 認可機構可能會不時委任某些人士擔任臨時經理。例如若正式的經理因患病、不在香港或任何其他原因而無法執行經理的職能,認可機構便需要委任臨時經理。
- 5. 根據重新訂定的第72B條,無論任期長短,認可機構均須就委任經理通知金融管理專員。為減輕認可機構的申報負擔,現建議就真誠地委任的臨時經理豁免通知規定。該項豁免只適用於認可機構無意讓有關人士長期或持續履行經理的職務的情況。若基於情況出現變化,以致臨時委任變為長期委任,認可機構應在14天內就有關轉變通知金融管理專員(見「全體委員會審議階段建議修訂案」所載經修訂的第17條)。

嚴格法律責任罪行

6. 香港銀行公會最近提出一項憂慮,因爲「經理」的經修訂 定義比目前的定義所涵蓋的銀行職員廣泛,可能會有較多人士 (包括部分較低級的行政人員)被包括在《銀行業條例》(條例) 下的嚴格法律責任內。

- 7. 首先,應明白修訂「經理」的定義,是因爲現行定義已過時及欠缺成效。現行定義是以統屬制度爲基礎,因此部分並非負責管理認可機構重要業務的人士僅因爲直接向某位董事或行政總裁匯報而被包括在內。另一方面,經修訂的定義是以職能爲基礎,負責執行認可機構重要職務的人士便會被包括在內。雖然在統屬架構中,這些人士的職級可能較低,但他們是否適當人選卻對認可機構的健全和穩妥性有重要影響。經修訂定義所包括爲經理的人員不一定會比現行定義廣泛。金管局較早前就部分認可機構進行的一項調查顯示,在現行定義下被包括爲經理的總人數中,超過50%並非負責管理認可機構的主要業務。
- 8. 儘管如此,金管局明白銀行公會對經修訂定義及條例的刑罰條款的相互作用的憂慮,並建議分兩個階段解決有關問題。
- 9. 第一階段是提出全體委員會審議階段建議修訂案(見經修訂第 2(c)條),以澄淸條例內凡提到認可機構的每位董事、行政總裁或經理對某項罪行負有法律責任,這表示 1位或1位以上的該等人士可能會被檢控。此修訂表明就嚴格法律責任罪行提出檢控時,不一定會對認可機構的每位董事、行政總裁或經理提出起訴。我們相信即使條例沒有就此作出明確規定,情況也會是這

樣。律政司的明確檢控政策,是只會在符合公眾利益的情況下才會提出檢控。因此,向完全沒有涉及違法行爲或完全無需對違法 行爲負責的人士提出檢控是極之不可能發生的事。此點在條例第 126 (1)條下的免責辯護條文內亦有暗示。

- 10. 此外,我們亦建議刪除條例第 126(1)條內「一切」一詞(當 其適用於「合理預防措施」和「應盡的努力」時),以加強此免 責辯護條文。這即是說,被告人只須證明他已採取合理預防措施 和盡力避免該罪行的發生,而不需證明他已採取一切可能被視為 合理的預防措施或步驟,以避免該罪行的發生。我們相信,這項 修訂會使第 126 條下的免責辯護條文更有效。
- 11. 第二階段長遠解決有關問題的方法,是全面檢討條例中所有刑罰條款。檢討的主要目的是檢討嚴格法律責任罪行的應用,包括是否應該把任何該等條文轉爲一般罪行條文,以及有關認可機構應否被列爲任何該等條文下的「第一罪犯」。由於檢討可能會帶來重大影響,並可能會令條例出現重大改變,因此任何建議修訂均須進行廣泛諮詢。
- 12. 鑑於在諮詢中收到的大部分意見均與委任經理的建議制度 有關,因此金管局編製了一份指引,向認可機構說明有關經理的

經修訂定義的應用(見<u>附件2</u>)。在《2001年銀行業(修訂)條 例草案》獲得通過後,金管局打算在有關規定開始生效時發出該 指引。

香港金融管理局

2001年10月

註:由於「全體委員會審議階段建議修訂案」(即附件 1)和有關委任經理的指引(即附件 2)尚在草擬階段,所以暫時未備有中文版本。

CB(1)78/01-02(03) 附件 1

中文文本第 1 工作稿: 19.9.2001 (相當於英文文本 2nd draft: 18.9.2001) 中文文本第 2 工作稿: 17.10.2001

(相當於英文文本 4th draft: 15.10.2001)

中文文本第 1 稿: 18.10.2001

(相當於英文文本 4th draft: 15.10.2001)

《2001年銀行業(修訂)條例草案》

委員會審議階段

由財經事務局局長動議的修正案

《2001年銀行業(修訂)條例草案》

委員會審議階段

由財經事務局局長動議的修正案

條次

建議修正案

2

- (a) 在(a)(vi)段中,在〔建議的〕"經理"的定義中,刪去(a) 及(b)段而代以 —
 - "(a) 除(c)段另有規定外,就在香港成立為法團的 認可機構而言,指獲該機構委任、或獲為該 機構或代該機構行事的人委任、或獲根據與 該機構作出的安排行事的人委任,以擔任(不 論是單獨或與其他人一起擔任)該機構的在 附表 14 指明的任何一項或多於一項的事務 或業務的主要負責人的個人,但該機構的董 事及行政總裁除外;
 - (b) 除(c)段另有規定外,就在香港以外成立為法 團的認可機構而言,指獲該機構委任、或獲 為該機構或代該機構行事的人委任、或獲根 據與該機構作出的安排行事的人委任,以擔 任(不論是單獨或與其他人一起擔任)該機 構在香港的在附表 14 指明的任何一項或多 於一項的事務或業務的主要負責人的個人, 但該機構的行政總裁除外;"。
- (b) 在(c)段中,删去句號而代以分號。

(c) 加入 —

"(d) 加入 —

"(17) 爲免生疑問,現宣布 在本條例中,凡提述認可機構或其他 公司的每名董事、每名行政總裁及每 名經理均屬犯罪(包括該提述的文法 變體或同語族詞句),即指該等董事、 行政總裁及經理中任何一人或多於一 人可被控以該罪行。"。"。

17 在建議的第 72B 條中 —

- (a) 在第(1)款中,在"認"之前加入"除第(1A)及(1B) 款另有規定外,";
- (b) 加入
 - "(1A) 在第(1B)款的規限下,如任何經理的委任是真正的臨時性質的委任,則有關認可機構無須就該經理而遵從第(1)款。
 - (1B) 就委任經理而言,如
 - (a) 認可機構憑藉第(1A) 款而沒有遵從第(1) 款;而
 - (b) 該委任其後不再是臨 時性質的委任,

- (c) 第(1)款自該委任不 再是臨時性質的委任 的日期起就該經理而 適用;而
- (d) 第(1)款所述的該機 構就該經理遵從該款 的限期的起計日期, 是(c)段所述的日期。"。
- - "第 126 條現予修訂
 - (a) 在第(1)款中,廢除兩度出現的"一切";
 - (b) 廢除第(2)款而代以 —"。

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

This module should be read in conjunction with the Introduction and with the Glossary, which contains an explanation of abbreviations and other terms used in this Manual. If reading on-line, click on blue underlined headings to activate hyperlinks to the relevant module.

Purpose

To specify the systems of control that an Al should have for ensuring the fitness and propriety of individuals appointed as managers¹ of the institution

Classification

A statutory guideline issued by the MA under the Banking Ordinance, §16(10)

Previous guidelines superseded

This is a new guideline.

Application

To all Als

Structure

1. Introduction

2. Definition of manager

- 2.1 §2 of the Banking Ordinance
- 2.2 The Fourteenth Schedule
- 2.3 Application of definition
- 2.4 Legal obligations
- 3. Fit and proper criteria

¹ The term "manager" or "managers" referred to in this module is as defined in §2 of the Banking Ordinance.

| HONG KONG MONETARY AUTHORITY 香港金融管理局 | | |
|--------------------------------------|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- 3.1 General
- 3.2 Probity, reputation and character
- 3.3 Knowledge, experience and competence
- 3.4 Financial soundness and independence
- 4. Systems of control
 - 4.1 Major principles
 - 4.2 Major assessment procedures
- 5. Role of the HKMA
 - 5.1 Regular review and examination
 - 5.2 Exercise of powers under the Banking Ordinance
- 6. Notification requirements
 - 6.1 General
 - 6.2 Temporary appointments

1. Introduction

- 1.1 Senior management of an AI, under the supervision of its directors and chief executive, plays a pivotal role in ensuring the financial soundness and efficient operation of the AI. The Board of Directors and the chief executive have the primary responsibility for appointing persons who are fit and proper to manage the AI's key business activities and functions.
- 1.2 The minimum authorization criterion under para. 5A of the Seventh Schedule to the Banking Ordinance provides that the MA should be satisfied that an AI has adequate systems of control to ensure that each individual who is, or is to be, a manager of the AI is fit and proper to hold the particular position he holds or is to hold.
- 1.3 Failure to adhere to the standards and requirements set out in this module may call into question whether the AI continues to satisfy the relevant authorization criterion under the Banking Ordinance. Such failure may also cast doubt on the fitness and propriety of individual directors or the chief executive of the AI.

| HONG KONG MONETARY AUTHORITY 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

2. Definition of manager

2.1 §2 of the Banking Ordinance

- 2.1.1 Under §2 of the Banking Ordinance, a "manager" of a locally incorporated AI means any individual (other than a director or chief executive²) appointed by the AI, or by a person acting for or on behalf of or by arrangement with the AI, to be principally responsible, either alone or with others, for the conduct of any one or more of its affairs or business specified in the Fourteenth Schedule to the Ordinance.
- 2.1.2 For an overseas incorporated AI, a "manager" means any individual (other than the chief executive) appointed by the AI, or by a person acting for or on behalf of or by arrangement with the AI, to be principally responsible, either alone or with others, for the conduct of any one or more of its affairs or business in Hong Kong specified in the Fourteenth Schedule to the Ordinance.
- 2.1.3 The MA may declare in a notice under §2(14)(cb) that an individual, or a class of individuals, is not a manager, or a class of managers, for the purposes of the definition.

2.2 The Fourteenth Schedule

2.2.1 The business or affairs specified in the Fourteenth Schedule for the purposes of the definition of a manager are:

- the carrying on of retail banking, private banking, corporate banking, international banking, institutional banking, treasury or any other business which is material to the Al:
- the maintenance of the accounts or the accounting systems of an AI;
- the maintenance of systems of control of an AI, including those systems intended to manage the risks of the AI;

² As defined in §2 of the Banking Ordinance, the term "chief executive" includes an alternate chief executive.

| HONG KONG MONETARY AUTHORITY 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- the maintenance of systems of control of an AI to protect it against involvement in money laundering;
- the development, operation and maintenance of computer systems for an AI;
- the conduct of internal audits or inspections of the Al's affairs or business; and
- the function of ensuring that an AI complies with laws, regulations or guidelines that are applicable to it (i.e. the compliance function).
- 2.2.2 The terms describing the specific types of business mentioned above are defined in the Fourteenth Schedule (see the table below). Als may use other terms (such as "commercial banking", "wholesale banking" or "investment banking") to define their business activities. What matters is the nature of the underlying activity or function rather than what it is called. Als should therefore ensure that all relevant business activities, however described or named, are identified for the purposes of determining the managers who fall within the definition.

| Type of business | Details |
|-----------------------|---|
| Corporate banking | The provision of banking or other financial services ³ to companies, but excluding such services provided under retail banking |
| Institutional banking | The provision of banking or other financial services to Als, banks incorporated outside Hong Kong which are not Als or other financial institutions |
| International banking | The provision of banking or other financial services through overseas |

³ The term "banking or other financial services" includes the taking of deposits, the provision of payment and remittance services, the issuance of credit, debit or multi-purpose cards, facilities for the purchase or sale of foreign currencies, securities or other financial instruments, the provision of financial advice and the incurring of financial exposure mentioned in §81(2) of the Banking Ordinance (see subsection 2.3 of <u>CR-G-8</u> "Large Exposures and Risk Concentrations" for details).

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment | Consultation |

of Managers

| Type of business | Details |
|------------------|--|
| | offices or subsidiaries of an AI |
| Private banking | The provision of banking or other financial services to individuals who are considered by an Al to be of high net worth, but excluding such services provided under retail banking |
| Retail banking | The provision of banking or other financial services to individuals, firms, partnerships, unincorporated businesses or companies |
| Treasury | The management of the liquidity and funding of an AI and the trading of foreign currencies, securities or other financial instruments |

- 2.2.3 Als should also identify any other business that is material to them but is not specifically defined in the Fourteenth Schedule. Materiality to an Al can be in terms of the size of the business, the profits that it contributes, the risks that it incurs or the resources that it commands. There is no standard measure of materiality as it varies among Als. They may however have regard to the following indicators when comparing the relative significance of each type of business:
 - the proportion of the Al's total operating income (net of interest expense) or net profit before taxation contributed by the business;
 - the value of assets accounted for by the business in relation to the Al's total assets or capital base; or
 - <u>the operating costs (including staff expenditure)</u> attributable to the business in relation to the Al's total operating costs.

2.3 Application of definition

2.3.1 The following paragraphs provide Als with some general guidance on how the definition of manager applies to them. It is however not possible to cover all relevant situations. Als should consult the HKMA or their legal

| HONG KONG MONETARY AUTHORITY 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

advisors if they have any doubt as to how the definition should apply in particular cases.

- 2.3.2 In determining whether an individual falls within the definition of manager, Als may consider whether that individual possesses the following characteristics:
 - he is not a director or chief executive (including an alternate chief executive) of the Al⁴; and
 - he is principally responsible, either alone or with others, on a day-to-day basis for the management of a discrete department, division or other business or functional unit which carries on a business or activity that falls within the categories specified in the Fourteenth Schedule to the Banking Ordinance.
- 2.3.3 That an individual is principally responsible for the conduct of a particular business or activity may be manifested by the following attributes that he may exhibit in relation to that particular business or activity:
 - accountability for the achievement of business objectives or targets set by the Board of Directors or the chief executive:
 - occupying a position within the AI which is of sufficient authority as to enable the individual to exert a significant influence on the conduct of the business or activity in question. For example, if the individual is under the immediate authority of a director or chief executive (including an alternate chief executive) or has a direct reporting line to such persons, that would be indicative of sufficient authority;

⁴ If an individual is principally responsible for the conduct of a particular business or activity of an AI but is also its director, chief executive or alternate chief executive, that individual does not fall within the definition of a manager. Whether any other individual within the AI should be regarded as a manager for the business or activity in question will depend on the facts of the case, i.e. whether such an individual is also principally responsible for the business or activity in question.

| Hong Kong Monetary Authority 香港金融管理局 | <u> </u> |
|---|----------|
| Supervisory Policy Manual | |

CG-2 Systems of Control for the Appointment of Managers

Consultation

- authority to make decisions (e.g. assume business risks within pre-set limits) for that business or activity;
- authority to allocate resources or incur expenditures in connection with the particular department, division or functional unit carrying on the business or activity; or
- authority to represent the particular department, division or function unit within the Al (e.g. in senior management meetings) or in meetings with outside parties.
- 2.3.4 While the above characteristics or attributes are useful indicators of whether an individual is a manager, Als should note that it is not the case that any given manager will possess all these characteristics or attributes. Every case should be judged on its own circumstances.
- 2.3.5 In general, the intention is to capture the layer of management immediately below the level of chief executive, e.g. "head of retail banking", "head of corporate banking", "head of internal audit" etc. It is recognised however that managerial appointments within particular Als may not fall neatly into these categories and that in some cases, it may be necessary to go further down into the organisation. In particular, it should be noted that:
 - there may be more than one manager principally responsible for each of the affairs or business specified in the Fourteenth Schedule. For example, the overall business of "retail banking" in some Als may be split horizontally into two or more separate, parallel units (e.g. retail branch operation and credit card operation) with separate managers appointed for each⁵; and

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Where, however, the credit card operation is part of retail banking and the head of the credit card operation reports to the head of retail banking, it would not be necessary for the head of credit card operation to be appointed as a manager.

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- the responsibilities of a manager may straddle more than one of the affairs or business specified in the Fourteenth Schedule. For example, the responsibilities of an individual appointed as manager of broad business activities such as "domestic banking" or "commercial banking" may cover both retail banking and corporate banking as defined in the Fourteenth Schedule. This is also a case where it may be necessary to go down to a further layer of management within the If, for example, underneath the organisation. "head of domestic banking" there are also heads of retail banking and of corporate banking, all three such individuals should be regarded as managers for the purposes of the Banking Ordinance⁶.
- 2.3.6 If an AI does not engage in a particular business activity specified in the Fourteenth Schedule, no manager needs to be appointed for that particular business.
- 2.3.7 A manager does not have to be an employee of the AI. For example, the manager can be an employee of the AI's parent bank or group company that supports a particular function (such as Internal Audit) of the AI.
- 2.3.8 An AI may also, in some cases, appoint an independent third party to be principally responsible for the conduct of a particular affair or business specified in the Fourteenth Schedule (e.g. the compliance, internal audit or data processing function). If the contracting party is an individual, that individual will be regarded as a manager. If the contracting party is a firm, any individual appointed by the firm (e.g. the designated partner in the case of an external auditing firm) to be principally responsible for that affair or business will be regarded as a manager for the purposes of the definition. The MA may, if there is sufficient justification to do so, exempt any such individuals (or class of individuals) from the definition of

⁶ Assuming that such individuals are not already a director or chief executive (including alternate chief executive) of the AI.

| HONG KONG MONETARY AUTHORITY 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- manager by way of a legal notice issued under §2(14)(cb) of the Banking Ordinance.
- 2.3.9 For an AI incorporated outside Hong Kong, a manager is appointed in relation to his responsibility for the conduct of any of the specified affairs or business in Hong Kong. For a locally incorporated AI, the appointment applies to its overall operation, whether located in or outside Hong Kong.
- 2.3.10 A manager does not need to be ordinarily resident in Hong Kong, although this is expected to be the case in most instances.
- 2.3.11 The length of the appointment is not a factor for determining whether an individual is a manager. Als should not therefore appoint any individual as manager, even for a temporary period, if they have doubt about his fitness and propriety. The notification requirement is however waived if an individual is appointed bona fide on a temporary basis to perform the functions of a manager (see subsection 6.2 below for details).

2.4 Legal obligations

- 2.4.1 In addition to directors and the chief executive, managers of an AI may be held personally accountable for non-compliance with many of the provisions of the Banking Ordinance (see Annex A of <u>CG-1</u> "Corporate Governance of Locally Incorporated Authorized Institutions").
- 2.4.2 It is therefore important for an AI to make sure that those of its staff that are appointed as managers are aware of and fully understand their obligations under the Banking Ordinance.

3. Fit and proper criteria

3.1 General

- 3.1.1 Als should have regard to a number of factors when assessing the fitness and propriety of an individual that they wish to appoint as a manager. The most important considerations of an individual's fitness and propriety are:
 - probity, reputation and character;

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- knowledge, experience and competence; and
- financial soundness and independence.

These considerations are also relevant for assessing the continuing fitness and propriety of a manager.

- 3.1.2 Als should be satisfied that individuals appointed as managers meet the fit and proper criteria on and after appointment. The relevant factors that Als should take into account are detailed in subsections 3.2 to 3.4 below.
- 3.1.3 If an AI becomes aware of any information that may call into question the fitness and propriety of a prospective or existing manager, it should conduct a thorough assessment and/or investigation of such information to determine whether the individual is fit and proper. The assessment, including the results of any investigation, should be properly documented. Any doubt about the individual's fitness and propriety should be cleared before he can be appointed as a manager or allowed to carry on his existing duties as a manager.
- 3.1.4 In considering an individual's fitness and propriety, the weight that Als should attach to adverse events of the types listed in subsections 3.2 to 3.4 below will depend on a number of factors. These include the nature, circumstances and seriousness of, and the extent of the individual's involvement in, the event in question.

3.2 Probity, reputation and character

- 3.2.1 Factors that Als should consider include, but are not limited to, the following:
 - whether the individual has been convicted of any criminal offence or is the subject of unresolved criminal charges which are of direct relevance to fitness and propriety. Particular weight should be given to offences due to dishonesty, fraud, incompetence, malpractice or contravention of any provision of banking, insurance, securities and other legislation designed to protect members of the public against financial loss;

| Hong Kong Monetary Authority 香港金融管理局 | | | |
|---|--|--|--|
| Supervisory Policy Manual | | | |
| CG-2 | Systems of Control for the Appointment | | |

of Managers

 whether the individual has a record of noncompliance with various non-statutory codes or has been reprimanded, censured, disciplined or publicly criticised by professional or regulatory bodies;

Consultation

- whether the individual has been concerned with the management of an institution which has been reprimanded, censured, disciplined, or publicly criticised or whose authorization has been revoked by any regulatory authority;
- whether the individual has been concerned with the management (i.e. as controller, director, chief executive or manager) of an institution which was found guilty of fraud or has been the subject of an investigation by the government, regulatory authorities and professional bodies;
- whether the individual has been disqualified by a court of competent jurisdiction from being a director;
- whether the individual has been a controller, director, chief executive or manager of an institution which has been wound up or adjudicated bankrupt by a court;
- whether the individual has been a controller, director or concerned in the management of any Al which has been wound up by a court or whose licence or registration has been suspended or revoked; and
- whether the individual has been dismissed or requested to resign from any office or employment, subject to disciplinary proceedings by his employer or barred from entry to any profession or occupation.

3.3 Knowledge, experience and competence

3.3.1 Factors that Als should consider include, but are not limited to, the following:

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervis | ory Policy Manual | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- whether the individual has sufficient skill and knowledge to carry out the duties in question or has had experience of similar responsibilities previously;
- whether the individual has appropriate qualifications and training;
- whether the individual, particularly in the case of internal promotion, has demonstrated soundness of judgement (i.e. degree of balance, rationality and maturity) in his conduct and decision-taking. For a new appointee, Als may take into account the individual's past achievements and reputation in the field and references from his previous employers;
- whether the individual has been reprimanded, censured, disciplined or publicly criticised by professional or regulatory bodies for negligence, incompetence and mismanagement; and
- whether the individual has been dismissed or requested to resign from any office or employment for negligence, incompetence or mismanagement.

3.4 Financial soundness and independence

- 3.4.1 Factors that Als should consider include, but are not limited to, the following:
 - whether the individual has failed to satisfy any judgment debt under a court order or made any compromise or arrangement with his creditors;
 - whether the individual has been adjudged bankrupt by court or served with a bankruptcy petition. In the latter case, Als should assess the background, nature and details of the petition to determine whether it is a bona fide dispute regarding the payment of a debt rather than the lack of financial soundness; and
 - whether the individual is free from any business or other relationship which could materially

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

interfere with the exercise of his judgement when acting in the capacity of a manager (i.e. business decisions not made at arm's length or in the Al's best interest).

4. Systems of control

4.1 Major principles

- 4.1.1 Als should identify all managerial positions which fall within the definition of "manager" laid down in §2 of the Banking Ordinance and should have procedures for notifying these to the HKMA (see section 6 below for details). In cases of doubt, Als may wish to discuss the status of a particular position with the HKMA.
- 4.1.2 The responsibilities of managers should be clearly defined and supported by up-to-date job descriptions, organisation charts and levels of authority.
- 4.1.3 The qualities required for individual managerial positions in terms of skills, knowledge, experience, and training etc. should be clearly defined.
- 4.1.4 The responsibilities and procedures for selecting and appointing managers should be clearly defined, including the level at which appointments should be approved and the use and composition of selection panels or promotion boards where appropriate.
- 4.1.5 Als should have clearly defined policies and procedures (see subsection 4.2 below) for satisfying themselves about the fitness and propriety of candidates for managerial positions at the time of appointment or recruitment, taking into account the criteria set out in section 3 above.
- 4.1.6 Als should maintain a list of approved recruitment agencies and should regularly review the performance of such agencies.
- 4.1.7 Als should have clearly defined systems for appraising the performance of managers, including re-assessment where appropriate of the criteria set out in section 3 above. Such systems should not give undue weight to

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

financial performance (e.g. achievement of profitability or market share), but should also take into account other factors, such as compliance with internal guidelines (e.g. on control of risk) and regulatory requirements.

- 4.1.8 Als should have clearly defined policies and procedures for investigating apparent breaches of internal guidelines or regulatory requirements by managers or complaints about the conduct of managers and for taking disciplinary action where this is appropriate.
- 4.1.9 Als should have clearly defined systems for taking action in respect of, and if necessary replacing, managers whose performance is assessed as unsatisfactory.
- 4.1.10 Managerial vacancies should be filled promptly and there should be clearly defined arrangements to provide temporary cover in the case of temporary vacancies.
- 4.1.11 Als should ensure that managers have adequate training for the particular positions that they hold or are to hold.
- 4.1.12 Als should ensure that their systems of control in relation to the appointment of managers are subject to periodic review by Internal Audit.

4.2 Major assessment procedures

- 4.2.1 The assessment procedures may include, but are not limited to, the following:
 - obtaining a self-declaration from the candidate regarding such matters as the existence of any criminal record, public reprimand by any regulatory body or disqualification by any professional body, financial status, personal bankruptcy and judgment debts;
 - inspection of the candidate's original educational or professional qualifications and verification of membership of professional bodies or associations;
 - checking public records for evidence of public reprimands, disciplinary actions, personal bankruptcy and judgment debts;

| | Hong Kong Monetary Authority 香港金融管理局 | |
|------|---|--|
| Supe | ervisory Policy Manual | |

CG-2

Systems of Control for the Appointment of Managers

Consultation

- obtaining details of the candidate's past and present business interests, if any, including particularly those which may give rise to conflicts of interest with the managerial position in question;
- obtaining and verification of references from previous employers and from referees nominated by the candidate; and
- reviewing the record and past performance of the candidate who is an existing employee.
- 4.2.2 If an AI intends to assign an existing manager to a new job or change his responsibilities, it would not normally be necessary for the AI to conduct the above assessment procedures as if this is a new appointment. Nevertheless the AI should be satisfied that the manager has sufficient knowledge, experience and competence to take up the new responsibilities (see subsection 3.3 above).
- 4.2.3 Where a key function or activity of an AI is supported by individuals designated by the AI's parent bank or group company or an external firm, it may not be possible to conduct the above assessment procedures at the time of appointment. In such cases, the AI should be satisfied that it can count on the above parties to ensure the fitness and propriety of those individuals designated to be principally responsible for managing the function or activity in question. This does not however take away the AI's responsibility to monitor the performance of such individuals on a continuing basis.
- 4.2.4 It is not necessary for AIs to conduct the above assessment procedures in respect of those individuals who have already assumed the responsibilities of managers prior to the commencement of Banking (Amendment) Bill 2001, although they may wish to do so for their own purposes.
- 4.2.5 Als are not required to employ the full extent of the above assessment procedures in respect of temporary acting appointments (i.e. appointments that provide temporary cover for existing managers who are away

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

from office). They should however take appropriate steps to satisfy themselves regarding the suitability of the individuals concerned before they are allowed to act as managers on a temporary basis.

5. Role of the HKMA

5.1 Regular review and examination

5.1.1 The role of the HKMA is to verify that Als have adequate systems of control for the appointment of managers. The HKMA will request Als to submit relevant policies and procedures for its review and, if necessary, check the adequacy of the systems in place during on-site examinations.

5.2 Exercise of powers under the Banking Ordinance

- 5.2.1 Where there are significant weaknesses in an Al's systems of control for the appointment of managers, the HKMA's normal reaction will be to request the Al to take appropriate remedial action. Where this is not done or is ineffective, this may call into question whether the Al continues to satisfy the relevant authorization criterion (i.e. para. 5A) under the Seventh Schedule to the Banking Ordinance. At the same time, this may cast doubt on the fitness and propriety of individual directors or the chief executive of the Al. Based on the circumstances of the case, the HKMA could consider whether formal supervisory action should be taken against the Al⁷ or the individuals concerned.
- 5.2.2 The MA may also exercise his powers under §52(1)(c) of the Banking Ordinance, after consultation with the Financial Secretary, if the conditions for exercising such powers are met (e.g. the AI is carrying on its business in a manner detrimental to the interests of its depositors). Where the AI's problems are directly attributable to the conduct or acts of certain managers, the MA may direct

⁷ The MA's power to revoke the authorization of the AI is exercisable when it fails to comply with any authorization criterion under the Seventh Schedule. Whether this power should be exercised will depend on the circumstances of each case.

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

the AI to remove such managers from their present positions or take such other actions as are necessary in the circumstances to protect the interests of its depositors.

6. Notification requirements

6.1 General

- 6.1.1 Als' obligations to notify the MA of the appointment of managers and subsequent changes associated with such appointments are set out in §72B of the Banking Ordinance.
- 6.1.2 Als should review their existing management structure and identify all relevant individuals who fall within the definition of manager under §2. They are expected to agree with the MA a list of existing managers and to ensure that these managers are fully aware of their legal obligations in respect of being a manager before §72B takes effect.
- 6.1.3 After the commencement of §72B, Als should notify the MA of any changes to the list of existing managers within 14 days of the change (see subsection 6.2 below for the treatment of temporary appointments). Such changes will include new appointments, termination of existing appointments or changes in the responsibilities of existing managers (e.g. due to internal transfers, promotion or restructuring).
- 6.1.4 Als should submit to the MA a letter signed by the chief executive containing the following information in respect of new appointments:
 - the name of the manager;
 - the identity or passport number of the manager;
 - the position or title of the manager (together with a job description); and
 - the date of appointment.

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

- 6.1.5 Als should inform the MA, as soon as practicable, of cases in which managers are removed from their positions because of fraud, dishonesty or malpractice.
- 6.1.6 Where necessary, the MA may require further information from the AI in respect of particular appointments. This may include the personal details of a manager (e.g. experience and qualifications) and the evidence of checks conducted on the manager for the purposes of verifying that the systems for appointing managers are working effectively.

6.2 Temporary appointments

- 6.2.1 §72B of the Banking Ordinance does not apply to any appointment of an individual bona fide on a temporary basis to perform the functions of a manager.
- 6.2.2 This exemption is intended to be applicable only to (i) temporary acting appointments of no more than a few months (e.g. to provide cover for managers who are precluded by illness or absence from carrying out their functions, or to fill a position temporarily pending a permanent appointee) and (ii) appointments of independent third parties of a short-term nature.
- 6.2.3 The exemption is applicable only if the AI has no intention of allowing the individual concerned to perform the functions of a manager on a permanent or continuing basis when the appointment is made.
- 6.2.4 If a temporary appointment becomes a permanent appointment due to a change in circumstances, the AI should notify the MA of the change within 14 days.
- 6.2.5 Als should maintain sufficient records of temporary appointments for review by the HKMA upon request.
- 6.2.6 The HKMA will monitor Als' compliance with §72B to ensure that they have not abused the exemption for temporary appointments (e.g. by extending a series of temporary appointments to an individual in order to evade the notification requirement).

18

| Hong Kong Monetary Authority 香港金融管理局 | | |
|---|--|--------------|
| Supervisory Policy Manual | | |
| CG-2 | Systems of Control for the Appointment of Managers | Consultation |

| Contents | Glossary | <u>Home</u> | Introduction |
|----------|----------|-------------|--------------|
| | | | |