立法會 Legislative Council

LC Paper No. CB(2)2010/01-02 (These minutes have been seen by the Administration)

Ref: CB2/BC/6/00

Bills Committee on Gambling (Amendment) Bill 2000

Minutes of meeting held on Friday, 19 April 2002 at 10:45 am in the Chamber of the Legislative Council Building

Members: Hon Andrew CHENG Kar-foo (Chairman)

Present Dr Hon David CHU Yu-lin, JP

Hon James TO Kun-sun

Hon Timothy FOK Tsun-ting, SBS, JP

Hon TAM Yiu-chung, GBS, JP Hon Abraham SHEK Lai-him, JP Hon Tommy CHEUNG Yu-yan, JP

Members : Hon Cyd HO Sau-lan Absent Hon CHAN Yuen-han, JP

Hon SIN Chung-kai

Hon Andrew WONG Wang-fat, JP Hon YEUNG Yiu-chung, BBS

Hon CHOY So-yuk

Hon Audrey EU Yuet-mee, SC, JP

Public Officers: Mr Stephen FISHER

Attending Deputy Secretary for Home Affairs (2)

Mr Gilbert MO

Deputy Law Draftsman (Bilingual Drafting and

Administration)
Department of Justice

Mr Stephen WONG Deputy Solicitor General (Advisory) Department of Justice

Mr John READING
Deputy Director of Public Prosecutions
Department of Justice

Ms Esther LEUNG Principal Assistant Secretary for Home Affairs (5)

Mr LO Mung-hung Senior Superintendent, Organized Crime and Triad Bureau Hong Kong Police Force

Mr Llewellyn MUI Senior Government Counsel Legal Policy Division, Department of Justice

Mr David LEUNG Senior Government Counsel, Prosecutions Division Department of Justice

Ms Mabel CHEUNG Government Counsel, Bilingual Drafting Unit Law Drafting Division, Department of Justice

Mr Vic YAU Assistant Secretary for Home Affairs (5)2

Clerk in
Attendance

Miss Flora TAI
Chief Assistant Secretary (2)2

Staff in AttendanceMiss Kitty CHENG
Assistant Legal Adviser 5

Mr Stanley MA Senior Assistant Secretary (2)6

I. Confirmation of minutes

[LC Paper No. CB(2)1637/01-02]

The minutes of the meeting held on 3 April 2002 were confirmed.

II. Meeting with the Administration

- 2. The Committee deliberated on the Administration's responses to the queries raised by members at the meeting on 10 April 2002 [LC Paper Nos. CB(2)1633/01-02(01) and CB(2)1655/01-02(01)] (index of proceedings attached at **Annex**).
- 3. Mr James TO asked whether betting with a bookmaker through an overseas intermediary who was either a relative or a friend of the bettor would constitute an offence under proposed amended section 8 in the Bill. The Administration responded that it was considered that a person in Hong Kong asking his friend or relative in an overseas country to place a bet with an overseas bookmaker would not be caught by the provision, unless the friend or relative (i) was a bookmaker or an agent of a bookmaker who conducted the transactions by way of trade or business; or (ii) was his agent, especially an agent who also placed bets on behalf of many other people in Hong Kong. In any circumstances, conviction of betting with a bookmaker through an intermediary would depend on the availability of substantive evidence showing that the bet was, in substance, placed by the person in Hong Kong.
- 4. Mr James TO expressed grave concern that although the Administration had claimed that it would not monitor online communication on the Internet in enforcement of the proposed provisions against Internet gambling, Legislative Council and the public would not be able to monitor the enforcement since the Administration had all along refused to disclose the number of interception warrants issued. Mr TO also pointed out that he considered that the Bill had substantially expanded the scope of the Gambling Ordinance and did not agree with the Administration's saying that the Bill sought to make it clear that receiving a bet through the Internet fell within the scope of the definition of "bookmaking".
- 5. <u>The Chairman</u> said that the Administration should seek to strike a right balance between the protection of privacy rights of an individual and the need to combat cross-border gambling. To address members' concerns, the Administration was requested to -
 - (a) liaise with the Security Bureau for more details on future issue of interception warrants to enforce the proposed provisions against Internet gambling (including the checks and balances mechanism);
 - (b) give an undertaking to disclose the number of interception warrants and details of relevant court orders issued relating to the enforcement of the provisions of the Gambling Ordinance every year; and

- (c) confirm whether interception warrants had been issued for the purpose of combating unauthorised gambling activities.
- 6. The Committee deliberated on the 17th draft of Committee Stage amendments (CSAs) proposed by the Administration in respect of proposed new sections 16A to 16F [LC Paper No. CB(2)1569/01-02] (index of proceedings attached at **Annex**). The Administration was requested to -
 - (a) replace the word "投" with "賭" when it appeared the first time in proposed new section 16C(1); and
 - (b) reconsider the wording of the English version of proposed new sections 16A(1) and 16B(1) for the purpose of refining the drafting of proposed new section 16C.

III. Any other business

Date of next meeting

- 7. The Committee would hold its next meeting on Tuesday, 30 April 2002 at 10:45 am to continue discussion with the Administration.
- 8. There being no other business, the meeting ended at 12:45 pm.

Council Business Division 2
<u>Legislative Council Secretariat</u>
21 May 2002

Proceedings of the meeting of the Bills Committee on Gambling (Amendment) Bill 2000 on Friday, 19 April 2002 at 10:45 am in the Chamber of the Legislative Council Building

| Time | Speaker | Subject(s) | Action required |
|---------------|------------------|--|-----------------|
| 0000 - 0121 | Chairman | Confirmation of minutes of meeting | |
| 0122 - 1650 | Admin | Briefing on the Administration's papers | |
| 1651 - 1706 | Chairman | Proposed amendment to section 8 | |
| 1707 - 1829 | Admin | Ditto | |
| 1830 - 1999 | Mr TAM Yiu-chung | The significance of deleting section 8 | |
| 2000 - 2124 | Admin | Ditto | |
| 2125 - 2211 | Mr James TO | | |
| 2125 - 2211 | Mr James 10 | Betting with a bookmaker through an intermediary | |
| 2212 - 2336 | Admin | Ditto | |
| 2337 - 2437 | Mr James TO | Ditto | |
| 2438 - 2530 | Chairman | Ditto | |
| 2531 - 2750 | Admin | Ditto | |
| 2751 - 3121 | Mr James TO | Ditto | |
| 3122 - 3224 | Admin | Ditto | |
| 3225 - 3249 | Mr James TO | Ditto | |
| 3250 - 3603 | Admin | Ditto | |
| 3604 - 3736 | Mr James TO | Detection and tracking of Internet Gambling | |
| 3737 - 3846 | Admin | Ditto | |
| 3847 - 4107 | Mr James TO | Ditto | |
| 4108 - 4131 | Admin | Ditto | |
| 4132 - 4244 | Mr James TO | Ditto | |
| 4245 - 4435 | Admin | Ditto | |
| 4436 - 4719 | Mr James TO | Ditto | |
| 4720 - 5009 | Admin | Ditto | |
| 5010 - 5206 | Chairman | Ditto | |
| 5207 - 5258 | Admin | Ditto | |
| 5259 - 5601 | Mr James TO | Internet Gambling and Gambling in | |
| | | social occasions | |
| 5602 - 010048 | Admin | Ditto | |

| 01 0049 - 01 0450 | Mr James TO | Ditto | |
|-------------------|-----------------|-------------------------------------|---------------|
| 01 0451 - 01 0618 | Chairman | Ditto | See paragraph |
| | | | 5(a) |
| 01 0619 - 01 0658 | Mr James TO | Ditto | See paragraph |
| | | | 5(b) |
| 01 0659 - 01 0710 | Chairman | Ditto | |
| 01 0711 - 01 0727 | Mr Tommy CHEUNG | Ditto | |
| 01 0728 - 01 0733 | Chairman | Ditto | |
| 01 0734 - 01 0735 | Admin | Ditto | |
| 01 0736 - 01 0737 | Chairman | Ditto | |
| 01 0738 - 01 0833 | Mr Tommy CHEUNG | Ditto | |
| 01 0834 - 01 0838 | Chairman | Ditto | |
| 01 0839 - 01 0841 | Mr Tommy CHEUNG | Ditto | |
| 01 0842 - 01 0853 | Chairman | Ditto | |
| 01 0854 - 01 0931 | Admin | Ditto | |
| 01 0932 - 01 0946 | Mr James TO | Ditto | See paragraph |
| | | | 5(c) |
| 01 0947 - 01 0949 | Admin | Ditto | |
| 01 0950 - 01 0952 | Mr James TO | Ditto | |
| 01 0953 - 01 0956 | Admin | Ditto | |
| 01 0957 - 01 0999 | Mr James TO | Ditto | |
| 01 1000 - 01 1117 | Chairman | Adding the term "agent" in proposed | |
| | | section 8 | |
| 01 1118 - 01 1308 | Admin | Ditto | |
| 01 1309 - 01 1430 | Chairman | Clause-by-clause examination of the | |
| | | 17 th draft CSAs | |
| 01 1431 - 01 1852 | Admin | Clause 8 - Part added | |
| 01 1853 - 01 1936 | Chairman | Ditto | |
| 01 1937 - 01 1951 | Admin | Ditto | |
| 01 1952 - 01 2039 | Chairman | Ditto | |
| 01 2040 - 01 2315 | | Ditto | |
| 01 2316 - 01 2402 | Chairman | Ditto | |
| 01 2403 - 01 2544 | Admin | Ditto | |
| 01 2545 - 01 2728 | Chairman | Ditto | |
| 01 2729 - 01 2826 | Admin | Ditto | |
| 01 2827 - 01 3004 | Chairman | Ditto | |
| 01 3005 - 01 3147 | Admin | Ditto | |
| 01 3148 - 01 3203 | Chairman | Ditto | |
| 01 3204 - 01 3226 | Admin | Ditto | |
| 01 3227 - 01 3230 | Chairman | Ditto | |

| 01 3231 - 01 3337 | Mr Tommy CHEUNG | Ditto | |
|-------------------|------------------|---|---------------|
| 01 3338 - 01 3340 | Admin | Ditto | |
| 01 3341 - 01 3344 | Chairman | Ditto | |
| 01 3345 - 01 3422 | Mr TAM Yiu-chung | Ditto | |
| 01 3423 - 01 3537 | Admin | Ditto | |
| 01 3538 - 01 3699 | Chairman | Ditto | |
| 01 3700 - 01 3706 | Admin | Ditto | |
| 01 3707 - 01 3720 | Chairman | Ditto | See paragraph |
| | | | 6 (a) |
| 01 3721 - 01 3730 | Admin | Ditto | |
| 01 3731 - 01 3745 | Chairman | Ditto | |
| 01 3746 - 01 3832 | Admin | Ditto | |
| 01 3833 - 01 3945 | Chairman | Ditto | See paragraph |
| | | | 6 (b) |
| 01 3946 - 01 3854 | Admin | Ditto | |
| 01 3855 - 01 3918 | Chairman | Ditto | |
| 01 3919 - 01 3928 | Admin | Ditto | |
| 01 3929 - 01 3948 | Chairman | Ditto | |
| 01 3949 - 01 4002 | Admin | Ditto | |
| 01 4003 - 01 4400 | Chairman | Ditto | |
| 01 4401 - 01 4530 | Chairman | Any other business - date of next meeting | Clerk |

Note: The audio records of the above proceedings are kept at the LegCo Library

Council Business Division 2 <u>Legislative Council Secretariat</u> 21 May 2002