立法會 Legislative Council

LC Paper No. CB(2) 2685/01-02 (These minutes have been seen by the Administration)

Ref: CB2/BC/10/00

Bills Committee on Fire Safety (Buildings) Bill

Minutes of the meeting held on Monday, 29 April 2002 at 2:30 pm in Conference Room A of the Legislative Council Building

Members : Hon IP Kwok-him, JP (Chairman)

Present Hon Cyd HO Sau-lan

Ir Dr Hon Raymond HO Chung-tai, JP

Hon Mrs Sophie LEUNG LAU Yau-fun, SBS, JP

Hon CHOY So-yuk

Hon Audrey EU Yuet-mee, SC, JP

Members : Hon James TO Kun-sun Absent Hon CHAN Yuen-han, JP

> Hon Abraham SHEK Lai-him, JP Hon Frederick FUNG Kin-kee

Hon LAU Ping-cheung

Public Officers: Mr David WONG

Attending Principal Assistant Secretary for Security

Mr LEE Chee-chung

Chief Fire Officer (Fire Safety)

Mr LAM Tat-wah

Senior Divisional Officer (Building Improvement & Support)

Mr TSANG Cheung-chuen

Assistant Director

Existing Building 2 Mr HO Cham Chief Building Surveyor Fire Safety

Mr Sunny CHAN Senior Government Counsel

Ms Stella CHAN Government Counsel

Mr Damian CHAN Assistant Secretary for Security

Clerk in Attendance

: Mrs Sharon TONG

Chief Assistant Secretary (2) 1

Staff in Attendance

: Miss Anita HO

Assistant Legal Adviser 2

Miss Mary SO

Senior Assistant Secretary (2) 8

I. Meeting with the Administration

<u>The Bills Committee</u> deliberated (Index of proceedings attached at **Annex**).

- 2. <u>The Bills Committee</u> requested the Administration to provide a response to the following issues raised by members at the meeting
 - a) To consider amending clause 19(1)(b) so that any neglect on the part of a person concerned in the management of an owners' corporation would not commit an offence; or alternatively, to consider adding the word "gross" before "neglect" in clause 19(1)(b);
 - b) To consider deleting the words "or apparently employed by" referred to in clause 23(b)(i); or alternatively, to consider qualifying the person apparently employed by the body corporate referred to in clause 23(b)(i); and
 - c) To consider adding a provision to the Bill to enable the resolution of disputes among owners of non-domestic parts of composite buildings

arising from the need to comply with a fire safety requirement of improving the staircases in terms of their width and number; or alternatively, to consider putting in place a mechanism to achieve the same effect.

3. At the request of members, <u>Assistant Legal Adviser</u> undertook to provide information on which legislation governing construction and building works and related matters in Hong Kong also contained provision similar to clause 19.

II. Date of next meeting

- 4. <u>Members</u> agreed that the next meeting originally scheduled for 10 May 2002 at 8:30 am be re-scheduled to 15 May 2002 at 10:45 am to discuss the outstanding issues. <u>Members</u> requested the Administration to provide its outstanding responses to issues raised by members at previous meetings and at this meeting, and a full set of Committee Stage amendments to be proposed by the Administration one week before the next meeting.
- 5. There being no other business, the meeting ended at 4:38 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 9 August 2002

Proceedings of the meeting of the Bills Committee on Fire Safety (Buildings) Bill on Monday, 29 April 2002, at 2:30 pm in Conference Room A of the Legislative Council Building

| Time | Speaker | Subject(s) | Action required |
|-------------|--------------------|---|-----------------|
| 0000 - 0214 | Chairman | Welcoming remarks | |
| | | Clause 19 - Offences by persons concerned in management of body corporate | |
| 0215 - 0336 | Admin | Ditto | |
| 0337 - 0351 | Chairman | Ditto | |
| 0352 - 0421 | Ms Audrey EU | Subjecting members of a management committee to sanction if they had negligently failed to carry out their prescribed duties | |
| 0422 - 0445 | Admin | Ditto | |
| 0446 - 0459 | Chairman | Ditto | |
| 0500 - 0515 | Ms Audrey EU | Ditto | |
| 0516 - 0542 | Admin | Ditto | |
| 0543 - 0656 | ALA2 | Ditto | |
| 0657 - 0818 | Ms Audrey EU | Ditto | |
| 0819 - 0828 | Chairman | Ditto | |
| 0829 - 0926 | Admin | Ditto | |
| 0927 - 1314 | Dr Raymond HO | Ditto | |
| 1315 - 1358 | Chairman | Ditto | |
| 1359 - 1523 | Admin | Ditto | |
| 1524 - 1623 | Dr Raymond HO | Ditto | |
| 1624 - 1808 | Admin | Ditto | |
| 1809 - 1815 | Chairman | Ditto | |
| 1816 - 2021 | Admin | Examples on what would constitute negligence by members of a management committee in carrying out their prescribed duties | |
| 2022 - 2043 | ALA2 | Ditto | |
| 2044 - 2056 | Dr Raymond HO | Number of legislation containing provisions for vicarious liability of directors of a company engaging in building and construction works | |
| 2057 - 2101 | ALA2 | Ditto | |
| 2102 - 2104 | Dr Raymond HO | Ditto | |
| 2105 - 2140 | ALA2 | Ditto | |
| 2141 - 2212 | Dr Raymond HO | Ditto | |
| 2213 - 2225 | ALA2/Dr Raymond HO | Ditto | |

| Time | Speaker | Subject(s) | Action required |
|-------------|---------------------|--|---------------------|
| 2226 - 2235 | ALA2 | Ditto | |
| 2236 - 2255 | Dr Raymond HO/ALA2/ | Ditto | |
| | Chairman | | |
| 2256 - 2424 | Dr Raymond HO | Members of a management committee should not be sanctioned if the fire safety work which they entrusted to a contractor failed to meet the requirements set out in a fire safety direction | |
| 2425 - 2604 | Admin | Ditto | |
| 2605 - 2630 | Dr Raymond HO | Ditto | |
| 2631 - 2752 | Admin | Ditto | |
| 2753 - 3036 | Ms Audrey EU | Members of a management committee should not be sanctioned for neglecting their prescribed duties, as their work was voluntary in nature Whether other legislation had provisions for vicarious liability of officers of an owners' corporation (OC) or owners' committee | |
| 3037 - 3630 | Admin | Ditto | |
| 3631 - 3840 | Ms Audrey EU | Acceptable if members of a management committee were only sanctioned for gross negligence in carrying out their prescribed duties | |
| 3841 - 3955 | Mrs Sophie LEUNG | Ditto | |
| 3956 - 4227 | Miss CHOY So-yuk | Disagreed that members of a management committee should be sanctioned for negligence in carrying out their prescribed duties | |
| 4228 - 4421 | Chairman | Shared members' concern that clause 19 would discourage people to work for OCs. Informed members that OCs were exempted from sanction under the Noise Control (Amendment) Bill 2001 | |
| 4422 - 4552 | Ms Cyd HO | Whether the Administration had consulted the Home Affairs Department on clause 19(1)(b) | |
| 4553 - 4647 | Miss CHOY So-yuk | Reiterated her views | |
| 4648 - 4753 | Admin | The Administration would consider amending clause 19(1)(b) so that any neglect on the part of a person concerned in the management of an OC would not constitute an offence; or alternatively, to consider adding the word "gross" before "neglect" in clause 19(1)(b) | (Admin to provide a |
| 4754 - 4855 | Chairman | Clause 20 - Government not liable for certain matters | |
| 4856 - 4857 | Admin | Ditto | |
| 4858 - 4926 | Chairman | Clause 21 - Authorised officers not personally liable for certain acts and omissions | |
| 4927 - 5015 | Admin | Ditto | |

| Time | Speaker | Subject(s) | Action required |
|-----------------|-------------------|--|-----------------|
| 5016 - 5023 | Ms Audrey EU | Ditto | |
| 5024 - 5044 | Chairman | Ditto | |
| 5045 - 5223 | Admin | Ditto | |
| 5224 - 5259 | Ms Audrey EU | Similar provision in other legislation | |
| 5300 - 5506 | Admin | Ditto | |
| 5507 - 5529 | Miss CHOY So-yuk | Whether the Government would be liable for certain acts and omissions of an authorised officer | |
| 5530 - 5540 | Admin | Ditto | |
| 5541 - 5708 | Ms Cyd HO | Provisions similar to clauses 20 and 21 in other legislation | |
| 5709 - 5938 | Admin | Ditto | |
| 5939 - 5958 | Chairman | Clause 22 - Offence to disclose information obtained officially | |
| 5959 - 010025 | Admin | Ditto | |
| 010026 - 010124 | Miss CHOY So-yuk | Whether information obtained while exercising or performing a function conferred or imposed on the person by this Bill could be disclosed to bank | |
| 010125 - 010145 | Admin | Ditto | |
| 010146 - 010157 | Miss CHOY So-yuk | Under what circumstances would information obtained while exercising or performing a function conferred or imposed on the person by this Bill be disclosed | |
| 010158 - 010237 | Admin | Ditto | |
| 010238 - 010256 | Chairman | Clause 23 - How documents are to be served for purposes of this Ordinance Whether sending documents by mail was acceptable | |
| 010257 - 010324 | Admin | Ditto | |
| 010325 - 010339 | | Ditto | |
| 010323 - 010339 | | Ditto | |
| | Miss CHOY So-yuk | Ditto | |
| 010408 - 010423 | _ | Ditto | |
| | Miss CHOY So-yuk/ | Ditto | |
| 010120 010730 | Chairman | | |
| 010439 - 010516 | | Considered serving documents to people who "or apparently employed by" referred to in clause 23(b)(i) were too wide | |
| 010517 - 010521 | Admin | Ditto | |
| 010522 - 010544 | Ms Audrey EU | Ditto | |
| 010545 - 010605 | Admin | Ditto | |

| Time | Speaker | Subject(s) | Action required |
|-----------------|------------------------------|---|---------------------------------------|
| 010606 - 010610 | Chairman | Ditto | |
| 010611 - 010641 | Admin | Ditto | |
| 010642 - 010710 | Chairman | Ditto | |
| 010711 - 010750 | Admin | Ditto | |
| 010751 - 010756 | Chairman | Ditto | |
| 010757 - 010805 | Admin | Ditto | |
| 010806 - 010840 | Chairman | Ditto | |
| 010841 - 010909 | Admin | Ditto | |
| 010910 - 011030 | Miss CHOY So-yuk | Ditto | |
| 011031 - 011101 | Admin | Ditto | |
| 011102 - 011211 | Ms Audrey EU | Ditto | |
| 011212 - 011327 | Admin | The Administration would consider deleting the words "or apparently employed by" referred to in clause 23(b)(i); or alternatively, to consider qualifying the person apparently employed by the body corporate referred to in clause 23(b)(i) | (Admin to provide a written response) |
| 011328 - 011356 | Chairman | Clause 24 - Chief Executive in Council may make regulations Clause 25 - Effect of substituted or amended codes of practice | |
| 011357 - 011444 | Chairman | Schedule 1 - Fire safety measures to be complied with by owners of composite buildings in respect of parts intended for non-domestic purposes | |
| 011445 - 011539 | Admin | Ditto | |
| 011540 - 011634 | Miss CHOY So-yuk | Ditto | |
| 011635 - 011751 | Admin | Ditto | |
| 011752 - 011828 | Miss CHOY So-yuk | Ditto | |
| 011829 - 011925 | Admin | Ditto | |
| 011926 - 011942 | Miss CHOY So-yuk | Ditto | |
| 011943 - 011959 | Chairman | Ditto | |
| 012000 - 012105 | Ms Cyd HO | Role of the Government to settle disputes among owners arising from the need to comply with a fire safety requirement of improving the staircases in terms of their width and number | |
| 012106 - 012117 | Admin | Ditto | |
| 012118 - 012122 | Admin/Ms Cyd HO/ Chairman | Ditto | |
| 012123 - 012322 | Admin | Ditto | |
| 012323 - 012403 | Ms Cyd HO | Ditto | |
| 012404 - 012525 | Admin | Ditto | |
| 012526 - 012652 | Ms Cyd HO | Ditto | |

| Time | Speaker | Subject(s) | Action required |
|-----------------|-------------------|------------|-----------------|
| 012653 - 012727 | Chairman | Ditto | |
| 012728 - 012747 | Ms Cyd HO | Ditto | |
| 012748 - 012757 | Chairman | Ditto | |
| 012758 - 012853 | Ms Cyd HO | Ditto | |
| 012854 - 013018 | Admin | Ditto | |
| 013019 - 013033 | Ms Cyd HO | Ditto | |
| 013034 - 013103 | Admin | Ditto | |
| 013104 - 013134 | Ms Cyd HO | Ditto | |
| 013135 - 013145 | Chairman | Ditto | |
| 013146 - 013233 | Ms Cyd HO | Ditto | |
| 013234 - 013456 | Admin | Ditto | |
| 013457 - 013744 | Miss CHOY So-yuk | Ditto | |
| 013745 - 013829 | Admin | Ditto | |
| 013830 - 013850 | Miss CHOY So-yuk/ | Ditto | |
| | Admin/Chairman | | |
| 013851 - 013912 | Miss CHOY So-yuk | Ditto | |
| 013913 - 014031 | Admin | Ditto | |
| 014032 - 014111 | Miss CHOY So-yuk | Ditto | |
| 014112 - 014214 | Admin | Ditto | |
| 014215 - 014232 | Miss CHOY So-yuk | Ditto | |
| 014233 - 014238 | Admin | Ditto | |
| 014239 - 014252 | Miss CHOY So-yuk | Ditto | |
| 014253 - 014307 | Admin | Ditto | |
| 014308 - 014316 | Miss CHOY So-yuk/ | Ditto | |
| | Admin/Chairman | | |
| 014317 - 014359 | Admin | Ditto | |
| 014400 - 014458 | Miss CHOY So-yuk | Ditto | |
| 014459 - 014522 | Admin | Ditto | |
| 014523 - 014717 | Ms Cyd HO | Ditto | |
| 014718 - 014720 | Chairman | Ditto | |
| 014721 - 014838 | Ms Audrey EU | Ditto | |
| 014839 - 015140 | Admin | Ditto | |
| 015141 - 015330 | Chairman | Ditto | |
| 015331 - 015448 | Miss CHOY So-yuk | Ditto | |
| 015449 - 015457 | Chairman | Ditto | |

| O15458 - O15505 | Time | Speaker | Subject(s) | Action required |
|---|-----------------|--------------------|---|-----------------|
| with by owners of composite buildings in respect of parts intended for domestic purposes and owners of domestic buildings Schedule 3 - Fire safety measures to be complied with by occupiers of composite buildings in respect of parts intended for non-domestic purposes O15740 - 015750 Miss CHOY So-yuk Outstanding Administration's responses on issues raised by members at this and previous meetings O15751 - 015752 Chairman Date of next meeting O15753 - 015803 Miss CHOY So-yuk Ditto O15804 - 015820 Chairman Ditto O15821 - 015856 Admin Ditto O15827 - 015925 Chairman Ditto O15926 - 015936 Miss CHOY So-yuk/ Ditto Chairman Ditto O20049 - 020100 Admin/Chairman Ditto O20101 - 020155 Miss CHOY So-yuk/ Ditto Chairman Ditto O20156 - 020209 Admin Ditto O20210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ | 015458 - 015505 | Admin | provision to the Bill to enable the resolution of disputes among owners of non-domestic parts of composite buildings arising from the need to comply with a fire safety requirement of improving the staircases in terms of their width and number; or alternatively, to consider putting in | |
| raised by members at this and previous meetings | 015506 - 015739 | Chairman | with by owners of composite buildings in respect of parts intended for domestic purposes and owners of domestic buildings Schedule 3 - Fire safety measures to be complied with by occupiers of composite buildings in respect of parts intended for non-domestic | |
| 015753 - 015803 Miss CHOY So-yuk Ditto 015804 - 015820 Chairman Ditto 015821 - 015856 Admin Ditto 015857 - 015925 Chairman Ditto 015926 - 015936 Miss CHOY So-yuk/ Chairman Ditto 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ Ditto | 015740 - 015750 | Miss CHOY So-yuk | | |
| 015804 - 015820 Chairman Ditto 015821 - 015856 Admin Ditto 015857 - 015925 Chairman Ditto 015926 - 015936 Miss CHOY So-yuk/ Chairman Ditto 015937 - 020048 Chairman Ditto 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ Ditto | 015751 - 015752 | Chairman | Date of next meeting | |
| 015821 - 015856 Admin Ditto 015857 - 015925 Chairman Ditto 015926 - 015936 Miss CHOY So-yuk/ Chairman Ditto 015937 - 020048 Chairman Ditto 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ Ditto | 015753 - 015803 | Miss CHOY So-yuk | Ditto | |
| 015857 - 015925 Chairman Ditto 015926 - 015936 Miss CHOY So-yuk/ Chairman Ditto 015937 - 020048 Chairman Ditto 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ Ditto | 015804 - 015820 | Chairman | Ditto | |
| 015926 - 015936 Miss CHOY So-yuk/ Ditto 015937 - 020048 Chairman Ditto 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Ditto Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY Ditto So-yuk/Ms Cyd HO/ So-yuk/Ms Cyd HO/ | 015821 - 015856 | Admin | Ditto | |
| Chairman Ditto | 015857 - 015925 | Chairman | Ditto | |
| 020049 - 020100 Admin/Chairman Ditto 020101 - 020155 Miss CHOY So-yuk/ Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ Ditto | 015926 - 015936 | | Ditto | |
| 020101 - 020155 Miss CHOY So-yuk/ Ditto Chairman Ditto 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY Ditto So-yuk/Ms Cyd HO/ Ditto | 015937 - 020048 | Chairman | Ditto | |
| Chairman Ditto | 020049 - 020100 | Admin/Chairman | Ditto | |
| 020156 - 020209 Admin Ditto 020210 - 020757 Chairman/Miss CHOY Ditto So-yuk/Ms Cyd HO/ Ditto | 020101 - 020155 | Miss CHOY So-yuk/ | Ditto | |
| 020210 - 020757 Chairman/Miss CHOY So-yuk/Ms Cyd HO/ | | Chairman | | |
| So-yuk/Ms Cyd HO/ | 020156 - 020209 | Admin | Ditto | |
| | 020210 - 020757 | Chairman/Miss CHOY | Ditto | |
| Ms Audrey EU/Admin | | So-yuk/Ms Cyd HO/ | | |
| , | | Ms Audrey EU/Admin | | |

Note: The audio records of the above proceedings are kept at the LegCo Library

Council Business Division 2 <u>Legislative Council Secretariat</u> 9 August 2002