立法會 Legislative Council

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Ref: CB2/BC/25/00

Bills Committee on Fire Services (Amendment) Bill 2001

Minutes of meeting held on Monday, 15 July 2002 at 10:45 am in Conference Room A of the Legislative Council Building

Members: Hon IP Kwok-him, JP (Chairman)

Present Hon Cyd HO Sau-lan

Ir Dr Hon Raymond HO Chung-tai, JP

Hon James TO Kun-sun

Hon Ambrose LAU Hon-chuen, GBS, JP

Hon Abraham SHEK Lai-him, JP Hon Michael MAK Kwok-fung Hon LEUNG Fu-wah, MH, JP Hon Audrey EU Yuet-mee, SC, JP

Members : Hon Miriam LAU Kin-yee, JP

Absent Hon CHOY So-yuk

Hon Frederick FUNG Kin-kee

Public Officers: Mrs Jennie CHOK

Attending Deputy Secretary for Security (2)

Mr David WONG

Principal Assistant Secretary for Security (B)

Mr KWOK Jing-keung

Chief Fire Officer (Headquarters)

Fire Services Department

Mr TAM Chi-chung, Simon Acting Chief Fire Officer (Licensing and Certification) Fire Services Department

Mr K P LAI, Allen Senior Government Counsel Department of Justice

Mr Damian CHAN Assistant Secretary for Security (B2)

Clerk in : Miss Flora TAI

Attendance Chief Assistant Secretary (2)2

Staff in : Miss Connie FUNG Attendance : Assistant Legal Adviser 3

Mr Stanley MA

Senior Assistant Secretary (2)6

Action

I. Election of Chairman

Mr IP Kwok-him was elected Chairman of the Bills Committee.

II. Meeting with the Administration

- 2. The Bills Committee deliberated (Index of proceedings attached at **Annex**)
- 3. The Bills Committee requested the Administration to respond in writing to the following so as to facilitate future discussions -

An overview relating to fire hazard abatement

(a) the rationale for the existing provisions which would be amended by the Bill and the justifications (including operational experience) for amending each of these provisions;

- (b) whether direct prosecution against offences as proposed in the Bill would be initiated on the basis of individual circumstances, and if yes, the criteria for initiating such direct prosecution;
- (c) a comparison between the existing powers of the Director of Fire Services under the Fire Services Ordinance and the powers which would be given to the Director of Fire Services under the various proposed provisions in the Bill;
- (d) whether an appeal mechanism would be available;
- (e) the persons to be held liable for criminal offence under various proposed provisions in the Bill and the rationale for holding these persons liable;

Improper stowage or conveyance of motor vehicles (including motorcycles) and motor vehicles' spare parts containing residual fuel in an enclosed freight container or goods compartment

- (f) operation of the proposed provisions against improper stowage or conveyance of motor vehicles and motor vehicles' spare parts containing residual fuel in an enclosed freight container or goods compartment, including the detailed procedures for inspection, enforcement and direct prosecution as well as the legal responsibilities of the parties involved, i.e., whether the driver and/or the owner of the vehicle and/or owner of the vehicles/vehicles' spare parts would be prosecuted;
- (g) the measures which would be taken to prevent such improper stowage or conveyance;
- (h) the quantity of residual fuel to be found in motor vehicles or motor vehicles' spare parts in the freight container in such improper stowage or conveyance which would constitute an offence in the Bill;

Power of Director of Fire Services

(i) a review on the scope of authorities and powers of the Director in the operation of proposed new section 9 within the context of fire hazard abatement, and the scope of "any person" under the provision, i.e. the power to serve a notice on or recover the expenses incurred from any person under the proposed new sections 9 (a) and 9 (b) respectively;

Coverage of insurance against fire

(j) whether the Consumer Council would be consulted on the adequacy of consumer protection as a result of extending the scope of the protection under the proposed section 21 to cover any damage done by the Fire Services Department on the occasion of a fire or an incident that might pose an immediate danger of fire;

Power to make regulations

(k) the effectiveness of the proposed new section 25(1)(hk) as presently worded and proof of the *mens rea* of "a person who lets, or agrees to let, whether as principal or agent of another person, any premises with the knowledge that an offence under this Ordinance is to be committed in or on the premises";

Fire service installation works

(l) whether provisions requiring certification of fire safety improvement works by registered professional engineers (building services) would be included in the Bill or the Regulations to be made;

Liquefied petroleum gas filling station

(m) whether refuelling stations specified in the Bill included liquefied petroleum gas filling stations;

Fire hazard abatement

- (n) statistics in respect of the issue of fire hazard abatement notices and subsequent prosecutions, statistics on incidents of fire reported after the issue of fire hazard abatement notices and the deterrent effects of the penalties imposed;
- (o) justifications for the proposed increase in the level of fines; and

Overseas experience

(p) overseas legislation on storage of dangerous goods in domestic premises.

III. Any other business

Date of next meeting

4. <u>Members</u> agreed to hold the next meeting on Thursday, 10 October 2002 at 8:30 am to discuss the Administration's response to the issues raised by members at the meeting.

(*Post-meeting note*: The next meeting has been re-scheduled for Tuesday, 15 October 2002 at 10:45 am)

Consultation on the Bill

- 5. <u>Members</u> agreed that the Bills Committee would receive views from organisations concerned on the Bill at a future meeting.
- 6. There being no other business, the meeting ended at 11:30 am.

Council Business Division 2
<u>Legislative Council Secretariat</u>
5 September 2002

Bills Committee on Fire Services (Amendment) Bill 2001 Meeting on Monday, 15 July 2002 at 10:45 am. in Conference Room A of the Legislative Council Building

Time	Speaker	Subject(s)	Action required
000000 - 000119	Mr Michael MAK	Election of Chairman	
000119 - 000427	Chairman	Welcoming remarks	
000427 - 001903	Administration	Briefing on the proposals of the Bill	
001903 - 002041	Chairman	Invite views from members on the Bill	
002041 - 002152	Mr LEUNG Fu-wah	Enforcement against improper loading or conveyance of motor vehicles (including motorcycles) and motor vehicles' spare parts in freight containers as a fire hazard.	see para 3(f), 3(g) and 3(h) of the minutes
002152 - 002201	Chairman	Invite views from members	
002201 - 002438	Ms Audrey EU	Public consultation on the effects of the Bill on those who would be affected by the Bill, such as the power of the Director of Fire Services to serve a prescribed notice under proposed new section 9(a), etc.	see para 3(i) of the minutes
002438 - 002444	Chairman	ditto	
002444 - 002546	Administration	ditto	
002546 - 002624	Chairman	ditto	
002624 - 002640	Ms Audrey EU	ditto	
002640 - 002650	Chairman	ditto	

002650 -	Mr James TO	Background and justifications for	see para
002030 -	Will Jailles 10	the proposals in the Bill and	3(a), 3(b)
003149		enforcement of proposed new	and $3(k)$
		section 25(1)(hk).	of the
		section 23(1)(fik).	minutes
			of the
003149 -	Ma Card HO	Additional anthonity airron to the	meeting
003149 -	Ms Cyd HO	Additional authority given to the Director of Fire Services in	see para
			3(c),
		enforcement of the proposals of the	3(d), 3(e)
		Bill, justifications for the proposed	and 3(j) of the
		offences and direct prosecutions,	
		and the availability of an appeal	minutes
		mechanism, and the views of the	
		Consumer Council in relation to	
		the proposed expansion of the	
		scope of the protection under	
002405	L. D. D 1110	proposed new section 21.	
003405 -	Ir Dr Raymond HO	Certification of fire services	see para
003454		installation works, and whether	3(1) and
		liquefied petroleum gas filling	3(m) of
		stations were included under the	the
002454	NAUNC 1 ALAKATZ	Bill	minutes
003454 -	Mr Michael MAK	Statistics on the issue of fire hazard	see para
003555		abatement notices and subsequent	3(n) and $3(n)$
		prosecutions, incidents of fires	3(o) of the
		reported after the issue of fire hazard abatement notices and the	minutes
			iiiiiutes
		deterrent effects of the penalties	
003555 -	Mr Ambrose LAU	imposed.	soo noro
003333 -	Wil Allibrose LAC	Scope of application and the	see para 3(i) of
003729		powers of the Director of Fire Services in respect of proposed	the
			minutes
003729 -	Chairman	new sections 9(a), 9(b) and 9(c). Overseas legislation on	
003729 -	Chamilan	unauthorised storage of dangerous	see para 3(p) and
003040		goods in domestics premises and	5 of the
		meeting with deputations at a	minutes
		future meeting.	mmutes
003846 -	Ms Audrey EU	ditto	
003846 -	Wis Audiey EU	ditto	
	Chairman	ditto	
003918 -	Chairman	ditto	
003920			

003920 -	Ms Audrey EU	ditto	
003927			
003927 -	Chairman	Date of next meeting	
004021			
004021 -	Ms Cyd HO	ditto	
004026			
004026 -	Chairman	ditto	
004034			
004034 -	Administration, Chairman	ditto	
004043			
004043 -	Chairman	ditto	
004142			

Council Business Division 2 <u>Legislative Council Secretariat</u> 5 September 2002