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For discussion On 15 December 2000

#### ITEM FOR FINANCE COMMITTEE

# HEAD 92 – DEPARTMENT OF JUSTICE Subhead 243 Hire of legal services and related professional fees

Members are invited to approve supplementary provision of \$35 million.

# **PROBLEM**

The approved provision of \$169,107,000 under Head 92 Department of Justice Subhead 243 Hire of legal services and related professional fees is insufficient to meet anticipated expenditure on fees for legal and other professionals for the remainder of the financial year.

## **PROPOSAL**

2. We propose supplementary provision of \$35 million under this Subhead.

## **JUSTIFICATION**

3. We have reviewed the financial position of Subhead 243 Hire of legal services and related professional fees. In the light of expenditure to date and commitments for the remainder of the financial year, we estimate that expenditure under this Subhead for the whole of the financial year will exceed the approved provision of \$169,107,000 by \$35 million, calculated as follows-

				\$IVI
	(a)	Actual expenditure up to 31 October 2000		93.1
	(b)	Commitment as at 31 October 2000		74.9
Add	(c)	Estimated additional expenditure from 1 November 2000 to 31 March 2001		36.0
	(d)	Estimated expenditure for 2000-01 [(a)+(b)+(c)]		204.0
<u>Less</u>	(e)	Approved provision for 2000-01		169.1
	(f)	Additional requirement [(d)-(e)]	say	34.9 35 M

- 4. The estimated additional requirement of \$35 million is mainly due to additional/unforeseen/slippage of requirements on hire of legal services in respect of civil cases. For Members' reference, we list out at the Enclosure brief description of major civil cases (those with estimated expenditure not less than \$1 million). Members are invited to note the following items of additional/unforeseen/slippage of expenditure incurred/to be incurred in the current financial year -
  - (a) Campenon Bernard/Maeda Corporation J.V. v The Government of the Hong Kong Special Administrative Region: it is necessary to increase the estimated expenditure by \$16.4 million mainly because of additional work required to respond to the actions of the opposite party, in particular their substantial revision of their case, the introduction of additional evidence, and generation of a large volume of daily correspondence;
  - (b) The Secretary for Justice v The HK & Yaumati Ferry Co Ltd & Another: it is necessary to increase the estimated expenditure by \$4.1 million mainly because of extensive work generated by the opposite party's various interlocutory applications;
  - (c) The Government of the HKSAR v Hyder Consulting Ltd: it is necessary to increase the estimated expenditure by \$4.3 million mainly because of additional work arising from extension of hearing from two weeks to four and a half weeks, including issues on discovery and other technical points;
  - (d) **The Cyberport Project:** \$4 million has been carried over from the last financial year, as time is needed to clarify and verify the bills;
  - (e) Kowloon Canton Railway Corporation v Director of Environmental Protection (Sheung Shui Lok Ma Chau spur line case): the estimated expenditure of \$2 million is unforeseen during the preparation of the 2000-01 draft Estimates;
  - (f) estimated expenditure of \$5.5 million in respect of Right of Abode Cases (including items (9) & (10) in the Enclosure) was unforeseen during the preparation of the 2000-01 draft Estimates; and
  - (g) estimated expenditure of \$1.7 million in respect of the legal proceedings on land resumption for the West Rail project was unforeseen during the preparation of the 2000-01 draft Estimates.

#### FINANCIAL IMPLICATIONS

5. If Members approve the proposal, we shall offset the supplementary provision of \$35 million by deleting an equivalent amount under Head 106 Miscellaneous Services Subhead 251 Additional commitments.

#### **BACKGROUND INFORMATION**

- 6. Provision under Head 92 Department of Justice Subhead 243 Hire of legal services and related professional fees is to cover expenditure on
  - (a) engaging lawyers (local or overseas) to advise or act for the Government of the Hong Kong Special Administrative Region in any matter or proceeding whether criminal or civil (including arbitration) or to appear in such connection in any Hong Kong Court, Commission of Inquiry, Tribunal or Board;
  - (b) engaging lawyers for overseas work;
  - (c) engaging expert witnesses and consultants;
  - (d) engaging accountants and arbitrators; and
  - (e) engaging other services directly related to legal matters or proceedings.
- 7. Out of the estimated expenditure of \$204 million for the Subhead, \$58 million is for the Prosecutions Division, which is at a similar level as in previous years, while the bulk of the remaining sum is for the Civil Division.
- 8. Briefing out is mainly to meet operational needs. In general, the Department of Justice may resort to briefing out when
  - (a) there is a need for expert assistance where the requisite skill is not available in the department;
  - (b) there is no suitable in-house counsel to appear for the Government;
  - (c) there is a need for advice or proceeding involving members of the department who are in conflict or dispute with the Government;

- (d) there is a need for continuity and economy; and
- (e) the size, complexity, quantum and length of a case so dictate.
- 9. The work of the Department of Justice is demand led. The Department has to be able to provide or procure the necessary services efficiently and effectively to meet the demands placed upon it. These demands vary from day to day both in quantitative and qualitative terms. Therefore, estimating the briefing out costs required for a particular financial year cannot be an exact science.

Department of Justice November 2000

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# **Estimated Expenditure of Cases Briefed Out in 2000-01**

Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
I. Estimated Expenditure of the Civil Division		
(a) Cases with estimated expenditure not less than \$1 million		
(1) Campenon Bernard/Maeda Corporation J.V. v The Government of the Hong Kong Special Administrative Region (HKSAR)	24	42.4
Fees and expenses incurred in relation to arbitration proceedings following the termination and re-entry of two Strategic Sewage Disposal Scheme deep tunnelling contracts, Drainage Services Department (DSD) contract Nos. DC/93/13 and DC/93/14, with an estimated combined claim value of the parties claims and counterclaims of approximately \$2.5 billion.		
(2) The Government of the HKSAR v Swire Properties Ltd and others (Taikoo Shing Development)	9	11.5
Fees and expenses incurred in relation to arbitration proceedings arising from a dispute with the Swire Properties Group over the liability for premium in respect of the redevelopment at Taikoo Shing. Hearing of the liability stage concluded on 1 November 2000 and the parties are now awaiting the award on liability.		

Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
(3) The Secretary for Justice (SJ) v The HK & Yaumati Ferry Co Ltd (HYF) & Another	5	12.1
Fees and expenses incurred in relation to court proceedings for recovery of additional costs from HYF under an Indemnity Agreement between Government and HYF with an estimated combined claim value of the parties' claims and counterclaims of \$480 million.		
(4) The Government of the HKSAR v Hyder Consulting Ltd	8	5.2
Fees and expenses incurred in relation to arbitration proceedings between the Government and the Consulting Engineers in DSD Contract No. DR/89/04 with an estimated claim value of \$80 million.		
(5) The Cyberport Project	1	4.0
Fees and expenses incurred in relation to briefing solicitors in providing legal advice to this Project and, where appropriate, assistance with the negotiation, preparation and drafting of the whole or significant parts of the Project documentation.		

Brief Description of case	e/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
(6) Tsing Shan Monastery and Kun	Tsing Wan	3	3.0
Fees and expenses incurred briefing leading counsel and to appear on behalf of SJ against the Judgment of Mr 26 November 1998 adjudging Kun belonged to the To Ka Y Clan of Tuen Mun. The concerning charitable trus customary law, and SJ had j representing the interests of concerning the interest of concerning the concerning the interest of concerning the concerning the concerning the concerning the concerning the conce	d junior counsel in her appeal Justice Yam of g that Tsing Wan i Tso and the To is is a matter t and Chinese oined as a party		
(7) Appeal against Tranche 2 A Campenon Bernard/Maeda J.V. v The Government of t	Corporation	1	2.0
Fees and expenses incurred appeal against Tranche Campenon Bernard/Maeda v The Government of the HK	2 Award for Corporation J.V.		
(8) Kowloon Canton Railway ( Director of Environmental (Sheung Shui – Lok Ma Ch case)	Protection	around 5	2.0
Fees and expenses incurred appeal by Kowloon and Corporation in respect of the Protection Department's deciline to Lok Ma Chau.	Canton Railway Environmental		

	Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
(9)	Sin Hoi Chu & others v Director of Immigration	4	1.7
	Fees and expenses incurred in relation to briefing leading counsel and junior counsel on behalf of the Director of Immigration as Respondent in the appeal of judicial review proceedings involving right of abode issues including whether the appellants are parties to the proceedings referred to in the last paragraph of the National People's Congress Standing Committee's Interpretation and are therefore unaffected persons, and the scope and application of the Concession Decision.		
(10)	Ng Siu Tung & others v Director of Immigration	4	1.7
	Fees and expenses incurred in relation to briefing leading counsel and junior counsel on behalf of the Director of Immigration as Respondent in the appeal of judicial review proceedings involving right of abode issues including whether the appellants are parties to the proceedings referred to in the last paragraph of the National People's Congress Standing Committee's Interpretation and are therefore unaffected persons, and the scope and application of the Concession Decision.		
(11)	Peter Kwong, Yeung Kwok Ching and Wong Wai Kwan v Director of Fire Services and Commissioner of Customs and Excise	6	1.5
	Fees and Expenses incurred in relation to briefing leading counsel and junior counsel on behalf of the Director of Fire Services and Commissioner of Customs and Excise in disability discrimination claims brought by the Plaintiffs with the assistance of the Equal Opportunities Commission.		

	Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
(12)	UDL Contracting Ltd v The Government of the HKSAR (Hei Ling Chau Typhoon Shelter case)	3	1.4
	Fees and expenses incurred in relation to arbitration proceedings relating to the Government's termination and re-entry of Civil Engineering Department contract No. CV/94/11 with an estimated combined claim value of the parties claims and counterclaims of \$262 million.		
(13)	Shiu Wing Ltd & 2 others v Commissioner of Estate Duty	1	1.4
	Fees and expenses incurred in relation to briefing leading counsel to advise and appear on behalf of the Commissioner of Estate Duty on an appeal regarding estate duty anti-avoidance to the Court of Final Appeal.		
(14)	Cheng Ho Kee & others v Secretary for Justice	3	1.3
	Fees and expenses incurred in relation to briefing leading and junior counsel to advise and appear on behalf of SJ in these proceedings which were instituted by over 3000 Correctional Services Department officers on 27 October 1999 against the Government claiming for overtime allowance.		
(15)	Tobishima Corporation v The Government of the HKSAR	3	1.3
	Fees and expenses incurred in relation to arbitration proceedings relating to the Contractor's claim for general site clearance works in DSD Contract No. DC/94/08 with an estimated claim value of \$78 million inclusive of interest.		

inclusive of interest.

	Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated Expenditure \$M
(16)	Chan Wah v Hang Hau Rural Committee, Sai Kung District Office & Cheung Kam Chuen	2	1.3
	Fees and expenses incurred in relation to briefing leading counsel and junior counsel to appear on behalf of the Sai Kung District Office and SJ in the appeal before the Court of Final Appeal. This appeal related to the election rights of non-indigenous villagers in the New Territories.		
(17)	Leung Man Cheung and others v the Secretary for Planning and Lands and the Chief Executive in Council	2	1.1
	Fees and expenses incurred in relation to briefing leading and junior counsel to appear on behalf of the Secretary for Planning and Lands and the Chief Executive in Council in relation to an application for judicial review by the Applicants to set aside the recommendation of the Secretary to recommend the resumption of their properties for urban re-development and the decision of the Chief Executive in Council to order the resumption of their properties.		
(18)	Privatisation of Mass Transit Railway Corporation (MTRC)	1	1.0
	Fees and expenses incurred in relation to briefing solicitors in providing legal advice on international law aspects of the partial privatisation of the shareholding of the Government in the MTRC.		
			95.9
<b>(b)</b>	Cases with estimated expenditure below \$1 million (about 320 cases)		48.0
	Civil Division Total		143.9

	Brief Description of case/matter	Number of counsel/legal firms/other professionals involved	Estimated expenditure \$M
II.	<b>Prosecutions Division</b>		58.0
III.	Other Divisions		2.1
	Total		204.0