For discussion on 19 March 2001

Legislative Council Panel on Environmental Affairs

Tolo Harbour sewerage of unsewered areas, stage 1 phases 1D and 2B

Purpose

This paper seeks Members' support for the Administration's proposal to invite Public Work Subcommittee to recommend to Finance Committee on 27 April 2001 to upgrade part of Public Works Project Item 125DS, namely "Tolo Harbour sewerage of unsewered areas, stage 1 phases 1D and 2B", to Category A at an estimated cost of \$170.0 million in money-of-the-day (MOD) prices for implementing sewerage works in unsewered areas in the Tolo Harbour catchment.

Background

At present, domestic sewage from unsewered areas in Sha Tin and Tai Po is partially treated by private treatment facilities before being discharged into Tolo Harbour via stormwater drains and streams. Most of these treatment facilities are septic tanks and soakaway systems in village houses. The effectiveness of these facilities in removing pollutants depends on their size¹, whether they are located in areas where the ground conditions are suitable for the soakaway systems to work properly² and whether there is adequate maintenance of the systems. Sewage discharged from unsewered areas is a source of pollution in Tolo Harbour.

Undersized septic tanks or soakaway systems would affect the pollutant removal efficiency of the system and may even lead to an overflow of effluent.

² Soakaway systems operate by allowing the effluent to percolate through the gravel whereby the pollutants would be removed in a natural manner. However, if the system is located in an area where the underground water table is high, the system cannot function properly.

- 3. As a long-term measure to address the water pollution problem in the Tolo Harbour catchment, we included the project "Tolo Harbour sewerage of unsewered areas" as 125DS in the Public Works Programme in August 1990 with a view to providing public sewerage facilities to 169 unsewered areas in the Tolo Harbour catchment. The project includes constructing public sewers and pumping stations to convey sewage flows from these unsewered areas into the existing sewerage reticulation systems in Sha Tin and Tai Po and providing new communal septic tanks with absorption field³ in unsewered areas situated in remote locations.
- 4. Works under 125DS were divided into two stages. Stage 1 covers works in 85 unsewered areas in Sha Tin and Tai Po which produce large volumes of pollutants. Stage 2 covers works in the remaining 84 unsewered areas. The implementation plan and updated cost estimate of the whole Tolo Harbour sewerage of unsewered areas project is summarised in Annex A.
- To break the works under stage 1 into packages of more manageable size, stage 1 works were further divided into two phases. Stage 1 phase 1 works comprises four sub-phases (namely 1A, 1B, 1C and 1D) while stage 1 phase 2 works includes three sub-phases (namely 2A, 2B and 2C). We have so far completed the works under phases 1A, 1B, 1C and 2A at 46 unsewered areas. Location plans of the 85 unsewered areas covered under stage 1 are set out at Annex B.

Proposal and Justification

- 6. The part of 125DS which we now propose to upgrade to Category A is the stage 1 phases 1D and 2B works. This comprises the following
 - (a) providing public sewerage facilities to 15 500 people in 27 unsewered areas. Sewers will be constructed up to the lot boundary of individual houses at most of these areas;
 - (b) constructing pumping stations in Sheung Wo Che, Lok Lo

³ An absorption field provides the requisite surface area for proper treatment of septic tank effluent.

Ha, Sha Lan, Tai Mei Tuk and Tung Tze to uplift the sewage collected in these areas to existing public sewers. These pumping stations are required as a result of the topography of these areas and the levels of the existing sewers nearby; and

- constructing a new communal septic tank system with an associated pumping station at Yung Shue O to properly treat the sewage on site and discharge the effluent underground through a suitably designed absorption field. Due to the remote and isolated location of Yung Shue O, it would not be cost-effective to extend the public sewerage system to the area. It is considered that building a communal septic tank would be the most appropriate solution, given that a location with suitable ground conditions has been identified to build the septic tanks and absorption field.
- 7. Upon completion, we will be able to improve the water quality of the Tolo Harbour by preventing about 3 600 m³ of sewage which has not undergone proper treatment from entering Tolo Harbour each day. We plan to start the proposed works in September 2001 for completion in April 2004, followed by minor house connection works.

Financial Implications

8. We estimate the capital cost of the proposed works to be \$170.0 million in MOD prices made up as follows –

\$ million

(a)	Sewers	98.3	
(b)	Sewage pumping stations	14	•
	(i) civil works	6.7	
	(ii) electrical & mechanical works	7.7	
(c)	Communal septic tanks and absorption field	1.2	
(d)	Maintenance access	2.8	
(e)	Environmental mitigation measures	0.8	
(f)	Consultants' fees	1.3	
(g)	Resident site staff cost	24.0	
(h)	Contingency	14.2	
	Sub-total	157.0	(in September 2000 prices)
(i)	Provision for price adjustment	13.0	
	Total	170.0	(in MOD prices)

9. We estimate the additional annually recurrent expenditure for maintenance works to be \$3.9 million.

10. Based on the current level of expenditure on operation and maintenance of sewerage facilities, the proposed work by itself would lead to an increase in the recurrent cost of providing sewage services by about 0.29%. This will need to be taken into account in determining sewage charges.

Public Consultation

We consulted the Health and Environment Committee of the then Sha Tin Provisional District Board on 3 September 1998 and 6 May 1999 on the proposed stage 1 phases 1D and 2B works respectively. We also consulted the Tai Po Provisional District Board on 17 July 1998 and 14 May 1999 on these works. They supported the implementation of the proposed works.

Environmental Implications

- We completed the Environmental Impact Assessment (EIA) for the stage 1 phase 1D works and 2B works in October 1993 and November 1996 respectively. As recommended by the EIA, we will provide mitigation devices to control possible odour arising from the operation of sewage pumping stations. For short-term impacts caused by excavation works during construction, we shall control noise, dust and site run-off within established standards and guidelines through implementation of mitigation measures.
- 13. We estimate the cost of implementing the environmental mitigation measures to be \$0.8 million in September 2000 prices. We have included this in the overall project estimate.

Land Acquisition

14. The project requires land acquisition. The land resumption and clearance cost for the project is estimated at \$29 million and will be charged to Head 701 - Land Acquisition. All the statutory procedures for resuming the required land has been completed in accordance with the Water Pollution Control (Sewerage) Regulation.

Advice Sought

15. Members are invited to support our proposal to invite the Public Work Subcommittee to recommend to Finance Committee the upgrading of the "Tolo Harbour sewerage of unsewered areas stage 1 phases 1D and 2B" works to Category A at an estimated cost of \$170.0 million in MOD prices.

Environment and Food Bureau March 2001

Tolo Harbour sewerage of unsewered areas Updated cost estimate and implementation plan

PWP Item No.	Description	No. of unsewered areas	Start Date	Completion <u>Date</u>	Updated Cost Estimate (\$million in Sept 2000 prices)	Estimated Population <u>Served</u>			
Stage 1 Phase 1 (covering 43 unsewered areas)									
137DS	Design consultancy		Aug 1991	June 2001	12.5	-			
163DS	Stage 1 phase 1A	15	Jun 1993	May 1995	56.8	17 300			
177DS	Stage 1 phase 1B	10^{1}	Oct 1994	Aug 1998	72.4	8 200			
284DS	Stage 1 phase 1C	6 ¹	Jun 1997	Feb 1999	28.6	4 800			
(Note 1)	Stage 1 phase 1D	121	Sep 2001	May 2003	46.7	3 400			
				Subtotal:	217.0	33 700			
Stage 1 Phase 2 (covering 42 unsewered areas)									
179DS	Design consultancy		May 1995	Aug 2002	11.6	-			
213DS	Stage 1 phase 2A	15	May 1998	Mar 2001	83.2	11 800			
(Note 1)	Stage 1 phase 2B	15	Nov 2001	Apr 2004	110.3	12 100			
(Note 2)	Stage 1 phase 2C	12	Jun 2003	Jun 2006	101.5	19 200			
				Subtotal:	306.6	43 100			
				Total:	523.6	76 800			
Stage 2 ² (covering 84 unsewered areas)									
(Note 2) Design consultancy			Dec 2002	Dec 2008	40.0	-			
(Note 2)	Construction		2005/2006 ²	2008/2009 ²	395.0	13 000			
	t of 125DS we now prop			Total:	435.0	13 000			

Note 1 Part of **125DS** we now propose to upgrade to Category A. Note 2 The remainder of **125DS** for retention in Category B.

_

Some of these areas are parts of individual unsewered villages.

The original plan for stage 2 works covers 84 unsewered areas which are located in relatively remote locations. We are currently undertaking a Review of North District and Tolo Harbour Sewerage Master Plans (the Review) to update the scope and the implementation programme of the stage 2 works by taking into account latest developments within the catchment and in the light of experience gained in implementing village sewerage schemes under the stage 1 works. We commenced the Review in June 2000 for substantial completion by end 2001. Based on the recommendations of the Review, we would include the updated stage 2 works into the Public Works Programme for implementation in 2002



