Legislative Council Panel on Information Technology and Broadcasting

Current Status of Interconnection in the Telecommunications Market

Introduction

This paper updates Members on the latest state of play in the regulatory framework for interconnection of telecommunications networks and services in Hong Kong.

- 2. In order not to prejudice the fairness of determination proceedings, this paper will not comment on the specific issues concerning cases in progress.
- 3. The existing regulatory framework is based on the Government policy of a light-handed approach in regulation. Operators are encouraged to negotiate interconnection agreements on a commercial basis. Where necessary, the Office of the Telecommunications Authority (OFTA) will also conduct mediations to assist the operators in resolving disputes and conclusion of commercial agreements. If, however, commercial agreements cannot be reached within a reasonable period, or if public interest so justifies, the Telecommunications Authority (TA) may make a determination on the terms and conditions of the interconnection under section 36A of the Telecommunications Ordinance.
- 4. The TA adopts a fair, open and transparent regulatory regime ensure for interconnection. To provide guidance to the industry and transparency, the TA sets out all the key elements for interconnection in his statements including:-
 - (a) the requirements for interconnection between networks and services:
 - (b) the charging principles for the determination of terms and conditions. These were reviewed recently in 2001 and

- subsequently published on 18 March 2002 after industry consultation; and
- (c) procedures for making determinations. These were reviewed recently in 2001 and subsequently published on 27 September 2001 after consultation with the industry.

All statements are published on OFTA's web site which is accessible to all members of the public.

5. It is worth noting that if justified, the TA may also direct that interconnection be made before a determination is made. The determination on charges would then be applied with retrospective effect. The determination process therefore should not affect the flow of communications traffic between the networks or the progress of competition development.

Type I Interconnection

- 6. Type I interconnection is interconnection between gateways of networks to enable the customers connected to one network to communicate with users connected to another network, or to access the services provided by, or connected to, another network. Such interconnection has been achieved from 1 July 1995 when three new entrants entered the local fixed telecommunications network services market to compete with the incumbent operator.
- 7. Upon request by the operators, the TA determined in August 1998 the interconnection charges between the incumbent (now PCCW-HKT Telephone Limited (PCCW-HKTC)) and Wharf New T & T Limited (WNT&T). Such charges, which were determined to be valid until June 1999, have since become the benchmark of the industry. More recently, the TA has been requested by the two operators to determine the interconnection charges from July 1999 onwards.
- 8. For the five new local wireless-based fixed network services operators and the Cable TV operator that entered the market in 2000, Type I interconnection with other networks is required as soon as they provide the fixed telephone line services. In this regard, the TA issued a direction on 25 April 2002 requiring Type I interconnection between the network of one of these new entrants and the other local fixed networks to be effected by 9 May 2002 for local fixed telephony services.

Type II Interconnection

- 9. Type II interconnection is interconnection to the local loops of one network operator to enable another network operator to provide services (e.g. telephone line services) to customers connected to the end of the local loops without duplicating the local loops. Hong Kong is one of the first regulatory regimes to provide for such interconnection, which has been available since the commencement of competition in the local fixed telecommunications network services market in July 1995. The level of charge has been commercially agreed after TA's mediation since 1999.
- 10. In November 2000, after an industry consultation, the TA decided that the Type II interconnection should be available for broadband services as well. The key principles for such interconnection are already set out in the statement published in November 2000. The TA has received the first request for determination on broadband services since the issue of the statement. He is now working on the detailed costing elements including the cost of capital for broadband services. Having considered the views from both parties on the technical feasibility and urgency of interconnection, the TA has directed that the interconnection be effected promptly upon request pending the determination of the terms.

Determinations Made and Determinations in Progress

11. The paper for the Panel meeting on 10 December 2001 provided a list of the determinations for interconnection which had been completed by the OFTA since July 1995 and a list of determinations then in progress. The two lists are updated and attached in the Annex.

Office of the Telecommunications Authority June 2002

Determinations made by the Telecommunications Authority and Determination Proceedings in Progress under Section 36A of the Telecommunications Ordinance

(1) Determination already made by the TA under section 36A of the Telecommunications Ordinance

Date	Parties	Subject Matter
9 Aug 1995	Wharf Cable	Interconnection between subscription
_	Limited and Wo	television network and Satellite Master
	Kee Hong Limited	Antenna Television (SMATV) System
29 Sep 1995	Hong Kong	Delivery fees for interconnection
	Telecom	between international gateway and local
	International and	fixed and mobile networks
	local network operators	
16 Feb 1996	Wharf Cable	Interconnection between subscription
101001770	Limited and	television network and Satellite Master
	Global Satellite	Antenna Television (SMATV) System
	TV Limited	Antenna Television (Sivi211 v) System
13 Jun 1996	Wharf Cable	Interconnection between subscription
	Limited and	television network and Satellite Master
	Global Satellite	Antenna Television (SMATV) System
	TV Limited	
26 Nov	Wharf Cable	Interconnection between subscription
1997	Limited and	television network and Satellite Master
	Global Satellite	Antenna Television (SMATV) System
	TV Limited	
24 Apr 1998	Yieldhost and	Interconnection between mobile
	Public Mobile	networks and integrated radio system at
	Radiotelephone	Hong Kong Convention and Exhibition
	Service Operators	Centre
21 Aug	Hong Kong	Terms and conditions for Type I
1998	Telephone	interconnection between fixed networks
	Company Limited	
	and New T & T	
	Hong Kong	
	Limited	

Date	Parties	Subject Matter
7 Oct 1998	Hong Kong	Delivery fee arrangement for
	Telecom	interconnection between international
	International and	gateway and local fixed and mobile
	local network	networks
	operators	
30 Dec	Hong Kong	Implementation of local access fees and
1998	Telecom	modified delivery fee arrangements
	International and	
	local network	
	operators	
16/4/1999	Hong Kong	Charges for Type II interconnection
(settled by	Telephone	between local fixed network operators
mediation)	Company Limited	
	and New World	
	Telephone Limited	
19 Aug	Hong Kong	Revised gateway prices and delivery fees
1999	Telecom	for Category B routes
	International and	
	local network	
	operators	
10 Dec	Cable & Wireless	Interconnection charges to be paid by
1999	HKT Telephone	fixed network operator providing the
	Limited and New	service chosen by the payphone users
	World Telephone	and to be received by the fixed network
	Limited	operator operating the payphone
12 Jul 2000	Rediffusion	Interconnection between services under
	Satellite Services	satellite television uplink and downlink
	Limited and	licence and Satellite Master Antenna
		Television (SMATV) systems
	Kong Limited	
3 Mar 2001	PCCW-HKT	Level of Operator Number Portability
	_	charges between the networks of fixed
	and Hutchison	telecommunications network services
	Global Crossing	licensees
1635	Limited	
16 Mar	PCCW-HKT	Terms and conditions for the Provision
2001	_	of "Point of Interconnection" capacity
	and New T & T	between fixed networks for value-added
	Hong Kong	service and external telecommunications
	Limited	services

Date	Parties	Subject Matter
30 Nov	PCCW-HKT	Supplementary Determination on the
2001	Telephone Limited	terms and conditions for the Provision of
	and New T & T	"Point of Interconnection" capacity
	Hong Kong	between fixed networks for value-added
	Limited	service and external telecommunications
		services
12 Mar	PCCW-HKT	Terms and conditions for the porting of
2002	Telephone Limited	"Non-level 2" numbers between the
	and Wharf New T	networks of fixed network operators
	& T Limited	
22 Apr 2002	PCCW-HKT	Terms and conditions for the
	Telephone Limited	provisioning of six inter-MDF tie cable
	and Wharf New T	installations between fixed network
	& T Limited	operators

(2) Determination Proceedings in Progress by the TA under section 36A of the Telecommunications Ordinance (May 2002)

Parties	Subject Matter
Two local wireline fixed network	Terms and conditions for Broadband
operators	Type II interconnection
Two local wireline fixed network	Terms and conditions for Broadband
operators	Type II interconnection
Two local wireline fixed network	Level of Operator Number
operators	Portability charges between the
	fixed networks
Two local wireline fixed network	Level of Operator Number
operators	Portability charges between the
	fixed networks
An SMATV operator and a satellite	Interconnection between the systems
television uplink and downlink	of the two operators
operator	
Two local wireline fixed network	Level of Type I interconnection
operators	usage charge
Two local wireline fixed network	Level of charges of inter-MDF tie
operators	cable installation in telephone
	exchanges

Parties	Subject Matter
Two local wireline fixed network	Level of charges of sub-tie cable
operators	and inter-MDF tie cable installations
	in telephone exchanges
Two local wireline fixed network	Provision of sub-tie cables in
operators	telephone exchanges
Two local wireline fixed network	Commercial terms for self-build
operators	point of interconnection between the
	fixed networks
Two local wireline fixed network	Criteria for classification of rural
operators	LALs