For information

Bills Committee on Revenue Bill 2003 Administration's comments on trade submissions in early June after seeing Administration's paper dated 30 May 2003

(I)	(I) Motor Traders Association of Hong Kong			
•	Projection that the	• Latest figures show that private car and		
	revised Government	motorcycle registrations have continued to pick		
	proposal would yield	up three months after Budget announcement.		
	\$421 million of			
	additional revenue is	• In the first month after Budget announcement,		
	based on static and	the number of registrations of private cars was		
	unrealistic economic	898, representing 36% of the monthly of 2002-		
	models that naively	03. In the second month after Budget		
	assume a market	announcement, the number rose to 1 353,		
	decline of 19%.	representing 55% of the 2002-03 monthly		
		average. In the third month, the number rose		
•	A market decline of	further to 1 783, representing 72% of the 2002-		
	50% is the current and	03 monthly average. There were 456		
	prospective reality.	registrations for the week beginning 26 May,		
	The latest May sales as	representing 80% of the 2002-03 weekly		
	compared to 2002	average.		
	monthly average are	C		
	down 50%.	• In the first month after Budget announcement,		
		the number of registrations of motorcycles was		
•	Pick up in new car	316, representing 81% of the monthly of 2002-		
	registration after	03. In the second month after Budget		
	Budget announcement	announcement, the number rose to 321,		
	was due to dealers off-	representing 82% of the 2002-03 monthly		
	loading old stocks at a	average. In the third month, the number rose		
	loss rather than	further to 413, representing 105% of the 2002-		
	registrations from	03 monthly average. There were 118		
	revenue-generating	registrations for the week beginning 26 May,		
	new inventory. Loss-	representing 131% of the 2002-03 weekly		
	making sales cannot	average.		
	meaningfully be used	č		
	. 1 11	• No evidence of significant adverse impact on		
	strength of the motor	car sales.		
	trade.			
		• In the aftermath of the SARS outbreak, having		
•	MTA urge the	considered the general state of the economy		
	Government to accept	and the views expressed by the motor trade as		
	the Bills Committee's	well as Members, the Government revised its		

revised tax rate (35- 55-75-95%) since this would give relief to motor traders, protect sales and underpin Government revenue.	 proposal regarding FRT adjustments to ensure that, on the one hand, the motor trade's business will not be unduly affected and on the other, significant revenue will be raised to help improve the budget deficit situation. The impact on retail prices for private cars in different tax bands will be more progressive and equitable under the Government's revised proposal than under the Bills Committee's counterproposal.
	• The Bills Committee's counterproposal is expected to yield \$181 million of additional revenue. It is not likely to yield more additional revenue than Government's revised proposal, taking into account the extent of market elasticity and possible changes in the pricing strategy of vehicle dealers pursuant to the inclusion of the formerly-exempted items in the calculation of taxable value.

(II) Hong Kong Right Hand	Drive Motors Association Limited
 The value of the formerly-exempted items for cars in the third marginal tax band (i.e. \$300,001 - \$500,000) in the Government's impact analysis does not reflect the fact. The value should be around \$96,000, not as \$68,656 as quoted by the Government. Would wish to know the car models sampled by the Government. 	The Government's impact analysis is based on the Transport Department's database of all private cars registered in 2002-03. The taxable value (including the value of formerly exempted-items) of 3 408 private cars registered in 2002-03 fell into the third marginal tax band. We have put in the Government analysis the tax payable under the pre-Budget FRT regime and the new marginal tax regime. We have presented the percentage increase in retail price projected based on the published retail prices as we believe that it is more convenient to understand from the car buyer's perspective.
• The impact on retail price under the trade's counterproposal	

should be therefore 5% increase for cars in the third marginal tax band (not 1% as calculated by the Government).	
• Comparison should be made on the taxable payable (not the retail price as in the Government's paper). The trade's proposal, based on Government's calculations, would lead to increases by 46-31-4-30%.	

(III) Stuttgart Motors Ho	ldings Ltd
 The Government's impact analysis is not equitable in a number of places. Stuttgart has re-run the analysis based on actual car prices. (Stuttgart changed the taxable value under the old FRT regime for the third tax band from \$306,478 to \$295,000, and that for the fourth tax band from \$589,486 to \$850,000. The value of the exempted item for the fourth tax band was changed from \$93,631 to \$125,000. The resultant impact on retail prices is smooth and progressive under 	• The Government's impact analysis is based on the Transport Department's database of all private cars registered in 2002-03. The taxable value (including the value of formerly exempted-items) of 3 408 private cars registered in 2002-03 fell into the third marginal tax band. The taxable value of 1860 private cars fell into the fourth marginal tax band.

the trade's	
counterproposal.)	

(IV) Taxation Institute of Hong Kong			
only results in relatively mild increase in the effective tax rates.	•	Slow-down in car sales should only be temporary. Car sales should pick up after the initial psychological impact of the tax increase on consumers has faded. This should have a limited impact on the business and employment situation of trade.	
• No further comments, although it has been our position that any increases in FRT are not appropriate under	•	Private car registration numbers are gradually rising to 80% of the weekly average of 2002-03 in the week commencing 26 May. No evidence of significant adverse impact on car sales.	
the current economic circumstances.		According to a study carried out by the Government Economist, the Budget proposals on FRT would not have a significant effect on the economy as a whole. The effect of the increases on GDP growth is estimated to be very insignificant, amounting to less than a hundredth of a percentage point.	

(V) Motorcycle Union, Hong Kong Motorcycle Association and Hong Kong Motorcycle of Commerce

• Figures of	•	Motorcycles normally do not have air-
motorcycle		conditioners and audio-equipment. According
registrations in		to a survey we conducted, motorcycles are
March - April partly		usually provided with one or two of the items
reflects the sales in		exempted under the old taxation regime.
January or before.		Compared with private cars which are usually
They cannot fully		fitted with three to four such items, the impact of
reflect the sale		abolishing exemptions is significantly higher on
situation after		private cars than on motorcycles.
Budget		
announcement.	•	Based on the published retail price of the
		motorcycles registered in 2002-03, their price
• The motorcycle trade		inclusive of the tax component should rise by
is facing difficulties		8%, or \$2,771, on average after the abolition of

rr	
• The sale performance of the more expensive motorcycles (e.g. those worth \$30,000 - \$60,000) has been sluggish after Budget	 the exempted items, assuming no change in pricing strategies. This is smaller than the projected increase in retail price of 11% for the representative models of lower-priced private cars with taxable value below \$150,000. According to the Transport Department's registration statistics, there is no apparent trading down in the motorcycles first registered after Budget announcement. All four tax exempted items apply to motorcycles as well under the old tax system.
 The Government has neglected the demands of the motorcycle trade. It was unfair to the motorcycle trade by giving only two tax concession items to motorcycles under the old system, while private cars were given four. 	

(VI) Hong Kong Vehicle Repair Merchants Association Ltd			
• The Association thanks the Government for its understanding of public opinion in moving CSAs.	• Noted.		

(VII) The Experience Group (Mr Paul Zimmerman)			
• The Government's impact analysis is	• The Government's impact analysis is based on the Transport Department's database of all		

	hypothetical, using		private cars registered in 2002-03.
	commercially		
		•	Latest figures show that private car and
	points with effective		motorcycle registrations have continued to pick
	taxation rates and the		up three months after Budget announcement.
	taxable values		
	skewered to	•	In the first month after Budget announcement,
	demonstrate the		the number of registrations of private cars was
	lowest possible retail		898, representing 36% of the monthly of 2002-
	price increases.		03. In the second month after Budget
			announcement, the number rose to 1 353,
•	The temporary 75%		representing 55% of the 2002-03 monthly
	recovery of car sales		average. In the third month, the number rose
	since the Budget has		further to 1 783, representing 72% of the 2002-
	merely been the		03 monthly average. There were 456
	result of the		registrations for the week beginning 26 May,
	liquidation of		representing 80% of the 2002-03 weekly
	existing stock by		average.
	motor traders at pre-		
	FRT rates, while	•	In the first month after Budget announcement,
	paying the		the number of registrations of motorcycles was
	Government the new		316, representing 81% of the monthly of 2002-
	tax rates.		03. In the second month after Budget
			announcement, the number rose to 321,
•	The price elasticity		representing 82% of the 2002-03 monthly
	in the motor vehicle		average. In the third month, the number rose
	market, which is		further to 413, representing 105% of the 2002-03
	regularly quoted by		monthly average. There were 118 registrations
	the Administration as		for the week beginning 26 May, representing
	"inelastic", is		131% of the 2002-03 weekly average.
	increasing		
	significantly with the	•	No evidence of significant adverse impact on car
	global deflationary		sales.
	trends and ongoing		
	loss in income	•	We have not commented that the motor vehicle
	opportunities for		market is inelastic. In fact, though the sales
	individuals.		situation is expected to pick up gradually, our
			estimate of additional revenue has taken into
•	The tax increase		account the possibility of distributors changing
	proposed by the trade		their pricing strategy (drop in average tax
	is expected to		payable by 10%) and possible drop in sales (by
	increase tax revenues		15%).
	by at least \$181		
	million, assuming		
	only 85% recovery		
	of the sales volume,		

which is a significant contribution to	
Government	
revenue.	

budget03-04/frt/trade-response-jun.doc