

LC Paper No. CB(1)60/03-04 (These minutes have been seen by the Administration)

Ref : CB1/BC/9/02/2

# **Bills Committee on Buildings (Amendment) Bill 2003**

# Minutes of fourth meeting held on Tuesday, 23 September 2003, at 2:30 pm in Conference Room A of the Legislative Council Building

Members present	:	Hon Cyd HO Sau-lan (Chairman) Ir Dr Hon Raymond HO Chung-tai, JP Hon Margaret NG Hon Andrew WONG Wang-fat, JP Hon Miriam LAU Kin-yee, JP Hon TAM Yiu-chung, GBS, JP Hon Abraham SHEK Lai-him, JP Hon Albert CHAN Wai-yip Hon LAU Ping-cheung Hon Audrey EU Yuet-mee, SC, JP
Members absent	:	Dr Hon TANG Siu-tong, JP Hon LI Fung-ying, JP Hon WONG Sing-chi
Public officers attending		<ul> <li>Miss CHEUNG Siu-hing Deputy Secretary for Housing, Planning and Lands (Planning and Lands)2</li> <li>Mr Rick CHAN Assistant Secretary for Housing, Planning and Lands (Buildings)1</li> <li>Mr AU Choi-kai Assistant Director (Support) Buildings Department</li> </ul>

	Mr HO Kwok-hung Chief Building Surveyor (Legal) Buildings Department
	Mr CHENG Kim-fung Senior Assistant Law Draftsman Department of Justice
Clerk in attendance :	Miss Odelia LEUNG Chief Assistant Secretary (1)4
Staff in attendance :	Mr LEE Yu-sung Senior Assistant Legal Adviser 1
	Ms Connie SZETO Senior Assistant Secretary (1)4

#### Action

I.

## **Confirmation of minutes**

(LC Paper No. CB(1)2477/02-03 -- Minutes of meeting on 9 September 2003)

The minutes of the third meeting held on 9 September 2003 were confirmed.

II.	Meeting with the Administration	
	(LC Paper No. CB(1)2476/02-03(01)	 List of follow-up actions
		arising from the discussion at
		the meeting on 9 September
		2003
	LC Paper No. CB(1)2292/02-03(01)	 Information paper provided by
		the Administration on the
		minor works control regime)

2. <u>Members</u> agreed to hold the next four meetings of the Bills committee as follows :

Time

Thursday, 16 October 2003	10:45 am - 12:45 pm
Tuesday, 28 October 2003	2:30 pm - 4:30 pm
Tuesday, 11 November 2003	2:30 pm - 4:30 pm
Thursday, 27 November 2003	2:30 pm - 4:30 pm

3. <u>The Bills Committee</u> deliberated (Index of proceedings attached at the **Appendix**).

# Follow-up actions to be taken by the Administration

- 4. The Administration was requested to:
  - (a) re-assess the minor works control scheme with respect to the following aspects -

### <u>Need</u>

- whether it is necessary to impose control over the carrying out of works which are very minor in nature, such as erection of metal supporting frame for air-conditioning unit and of drying rack. Members are concerned whether such minor works are exempted under section 41(3) of the existing Buildings Ordinance (BO);
- (ii) how the submission of as-built plans and certificate of completion to the Building Authority (BA) after completion of Category III minor works enhances safety of the works;

### **Feasibility**

- (iii) whether it is feasible to implement the proposed minor works control regime, in particular in respect of Category III minor works as some contractors currently engaged in those works may not be able to provide as-built plans of the works done;
- (iv) whether it is practicable and cost-effective on the part of BA to keep and manage a huge amount of as-built plans expected to be submitted for Category III minor works;

### Impact

- (v) how the minor works control regime would affect existing contractors engaged in minor works;
- (vi) how existing contractors engaged in minor works could be consulted on the minor works control regime;
- (vii) whether the provision of top-up courses for contractors who do not have the appropriate academic qualifications for registration as minor works contractors is sufficient to meet the

demand for such courses; the number of places in such courses and the amount of course fees contemplated;

(viii) how members of the public could be informed of the minor works control regime and its implications;

#### **Liability**

- (ix) whether it is an offence for owners who have appointed with or without knowledge unregistered contractors to carry out minor works; and
- (x) whether it is appropriate that conviction of offences in relation to minor works and of offences of a serious nature under the BO attracts the same levels of fines and imprisonment terms.
- (b) provide a sample of an as-built plan for erection of supporting frame for air-conditioning unit under Category III minor works;
- (c) compile a list of building works which will be regarded as exempted works under the BO;
- (d) give examples of existing laws which provide for a fine of \$1,500,000 and imprisonment for three years for conviction of offences. There has been concern that the three years' imprisonment for the offence of failure to notify BA of contravention of regulations resulting from carrying out buildings works shown in approved plans is too severe; and
- (e) advise whether the present drafting of the proposed section 40(2AA) imposes a strict liability.

#### III. Any other business

5. The meeting ended at 4:35 pm.

Council Business Division 1 Legislative Council Secretariat 14 October 2003

# Proceedings of the fourth meeting of the Bills Committee on Buildings (Amendment) Bill 2003 on Tuesday, 23 September 2003, at 2:30 pm in Conference Room A of the Legislative Council Building

Time marker	Speaker	Subject(s)	Action required
000000 - 000028	Chairman	Confirmation of minutes of the third meeting held on 9 September 2003	
000029 - 000758	Chairman Ms Miriam LAU Mr LAU Ping-cheung Ms Audrey EU	Schedule of meetings for October and November 2003	
000759 - 001210	Administration	Briefing on the information paper on the minor works (MW) control regime (LC Paper No. CB(1) 2292/02-03(01))	
001211 - 002400	Mr LAU Ping-cheung Administration Chairman Mr TAM Yiu-chung	<ul> <li>Scope of the MW control regime</li> <li>(a) enquiry about whether small-scale new buildings, and temporary building structures would be regarded as MW</li> <li>(b) need to consult the building professionals and the construction industry on details of the categories of MW</li> </ul>	
002401 - 003840	Ms Audrey EU Administration Miss Margaret NG SALA1 Chairman	<ul> <li>Responsibilities and legal liabilities of property owners to comply with control requirements of the MW control regime</li> <li>(a) concern about how the public could be informed of the MW control regime and its implications</li> <li>(b) concern about legal liabilities of property owners for appointing unregistered MW contractors to carry out the works and where the appointed contractors failed to comply with specified requirements</li> </ul>	action under paragraph 4(a)(viii) and (ix) of the

ime marker Speaker Subject(s)	Action required
	requireu
<ul> <li>41 - 005153 Ms Miriam LAU Chairman Administration</li> <li>(a) concern about the need to consumption of the supporting frame for conditioning unit and drying the burden and cost implication property owners</li> </ul>	metal action under air- paragraph rack, 4(a)(i) of the
54 - 005700Ms Audrey EU Administration Ms Miriam LAUScope of exemptions of building w under the Buildings Ordinance (BC (a) concern that the scope "exempted works" would narrowed by proposed amend to section 41(3)	D) e of l be
Mr Andrew WONGAuthority (BA) after compl of the MW would enhance safety of the works(b) concern as to whether exi MW contractors would be at provide as-built plans of the v done(c) concern about the practica and cost-effectiveness for the 	ate of action under paragraphs 4(a)(ii), (iii), (iii), (iv), (v), (vi), and (b) of the minutes billity e BA large for of the isting these d
(e) reques	

Time marker	Speaker	Subject(s)	Action required	
		supporting frame for air- conditioning unit under Category III MW		
011755 - 013641	Ir Dr Raymond HO Administration Miss Margaret NG Mr Abraham SHEK Ms Audrey EU	<ul> <li>Level of fines for offences</li> <li>(a) concern that the proposed increase in fines to \$1,500,000 under section 40(2AA) of the BO for the offence concerning failure to notify the BA of contravention of regulations resulting from carrying out building works shown in approved plans was too high and the existing imprisonment term of three years was too severe</li> <li>(b) request for examples of existing laws with comparable penalty as section 40(2AA)</li> <li>(c) concern about the appropriateness of imposing the same level of</li> </ul>	action under paragraph 4(a)(x), (d) and (e) of the minutes	
		penalty for offences relating to MW and other building works Grandfather provision for authorized persons and registered structural engineers for registration as geotechnical engineers		
013642 - 014548	Chairman Administration	<ul> <li>Registration of MW contractors</li> <li>(a) concern about the provision of top-up courses for contractors who did not meet the academic qualification requirement for registration as MW contractors</li> <li>(b) concern that existing MW contractors who were not qualified for registration would be forced out of job or end up working for registered contractors</li> </ul>	action under	

Time marker	Speaker	Subject(s)	Action required
014549 - 015416	Chairman Ms Audrey EU Administration	<ul> <li>Scope of exemptions of building works under the BO</li> <li>(a) concern that the scope of "exempted works" would be narrowed by proposed amendment to section 41(3)</li> </ul>	
015417 - 015539	Chairman	Provision of top-up courses for MW contractors         (a) request for information on the number of training places and course fees	Admintoprovide-information-under-paragraph-4(a)(vii)ofthe minutes
015540 - 020438	Mr Albert CHAN Administration Chairman	<ul> <li>Scope of exemptions of building works under the BO</li> <li>(a) concern whether MW carried out partly outside a building would be regarded as exempted works</li> <li>(b) request to provide a list of building works which would be regarded as exempted works</li> </ul>	provide information under paragraph

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