# Bills Committee on Adoption (Amendment) Bill 2003 

## Response to the Submissions from The Caritas - Hong Kong

## Purpose

This paper sets out our response to the two submissions from the Caritas - Hong Kong (Caritas) to the Bills Committee on 24 and 25 March 2004.

## Background

2. We note that Caritas has indicated its keen interest in resuming its programme for placing children with special needs to overseas families and it would like to be involved in the related discussion of the Adoption (Amendment) Bill (the Amendment Bill). Caritas has also suggested that :
(a) some alternatives and flexibilities should be developed such that the rights of birth mothers to make choices and decisions for their children can be entertained;
(b) all children regardless of their health condition or social background should be able to enjoy equal opportunity to be adopted overseas;
(c) overseas Chinese adoptive parents with existing strong linkage/tie with Hong Kong should have equal chance as those expatriates residing in Hong Kong to adopt children in Hong Kong;
(d) more adoptive agencies should be entrusted as guardians of children available for adoption to expedite the adoption process and handling of matters related to the care and attention of the children, especially the disabled ones; and
(e) open adoption, i.e. making arrangements upon request for the birth and adoptive parents to meet and know each other for the best interest of the prospective adoptive children, should be allowed.

The two submissions from Caritas are at Annexes A and B respectively.

## Response to the Submissions

## Involvement of Caritas in the Discussion of the Amendment Bill

3. Caritas has been a member of the Revamped Working Group since its establishment in 1999. We had consulted Caritas and the other NGOs through a series of meetings of the Revamped Working Group and other exchanges before introduction of the Amendment Bill to the Legislative Council in June 2003. We have continued our dialogue with Caritas, through the Revamped Working Group, after introduction of the Amendment Bill. Their views, similar to those expressed by the other NGOs, have been duly taken into account in the process. We will continue to involve Caritas and other relevant NGOs in future discussion relating to other issues, such as the administrative details for the proposed accreditation system.

## More Flexibility in allowing Adoption of Hong Kong Children by Overseas Families

4. As we have previously explained to the Bills Committee, in arranging adoption placement, it is in the children's best interests if they are placed in a family of the same ethnic or cultural background. Intercountry adoption should therefore be considered only if local homes cannot be found. This is a worldwide-accepted principle, and is also in line with the United Nations Convention on the Rights of the Child (the UNCRC) ${ }^{1}$ and the Convention on Protection of Children and Cooperation in respect of Intercountry Adoption (the Hague Convention) ${ }^{2}$.
5. Adoption is a serious matter and represents a complete severance of ties with the birth parents. At present, birth parents may give specific

[^0]consent and designate prospective adoptive parents. However, if we accept that birth parents could impose conditions in relation to prospective adoptive parents, then it is likely that there would be less adoption opportunities or that the waiting time to identify prospective adoptive parents for their children would be longer. In fact, out of similar considerations and other factors, we have proposed and Members have agreed that the birth parents' rights to specify the religious persuasion in which the child is to be brought up should be removed as proposed in clause 11 of the Amendment Bill. Together with the overriding consideration of placing children in the same ethnic or cultural background as far as possible, we consider that adoption of children by overseas families should continue to be explored only for children where local adoptive homes cannot be found for them.
6. As regards the proposal about adoption of children by overseas Chinese adoptive parents, Members may note that even in local adoption, priority is given to adoptive parents who are of the same ethnic and cultural background of the child ${ }^{3}$. Though some of the Chinese children are placed in non-Chinese families in Hong Kong, these children can still maintain a high degree of community and cultural linkage with children of their own race and develop a sense of identity during their stay in Hong Kong. Besides, as the time required for local adoption is shorter than that for overseas adoption, local adoption has the advantage of finding children a home at the earliest possible time and shortening his/her stay in an institution/foster home, which is in his/her best interests. That said, we are always open to opportunities for overseas Chinese to adopt Hong Kong children, should a local adoptive home cannot be found for them.

## More Adoptive Agencies

7. As Members are aware, upon the introduction of the Hague Convention in Hong Kong, an accreditation system will be put in place to allow NGOs duly accredited by the DSW to perform, inter alia ${ }^{4}$, certain functions and procedural duties in relation to intercountry adoption, including assessment of the suitabilty of the applicants as prospective adoptive parents

[^1]as well as making arrangements for adoption placements and monitoring such placements. The proposed accreditation system has been well deliberated at the meetings of the Revamped Working Group. Representatives from NGOs, including Caritas, are supportive of the proposal.
8. Caritas, like all the other NGOs which may or may not be providing adoption services, can apply to become an Accredited Body (AB) when the accreditation system is put in place for services relating to intercountry adoption on a non-profit making and self-financing basis ${ }^{5}$. At present, the accreditation system is still in its formative stage. When the accreditation system is put in place and ready to receive application, SWD will assess each application on a case-by-case basis upon receiving applications from NGOs. The number of ABs to be involved in intercountry adoption would naturally depend on the number of NGOs demonstrating interest and capability of providing such services, as well as the demand for the services.

## Open adoption

9. Openness in adoption has been encouraged in Hong Kong throughout the adoption process. The prospective adoptive parents are advised at an early stage of the importance of revealing the adoption to the adopted child once an adoption order is made. Upon the granting of adoption order, a copy of information containing the child's family background, circumstances leading to his/her parent's relinquishment and other non-identifying information of the birth parents will also be given to the adoptive parents for sharing with the adopted child.
10. In determining an application for an adoption order, the best interests of the child, instead of those of the birth parents or adoptive parents, shall be the guiding consideration ${ }^{6}$. Hence, where the birth parents or the adoptive parents make a request to know each other, such arrangements should only be made having regard to the best interests of the child. For adoption cases handled by SWD, where a request is made by the birth parents, SWD will assist the prospective adopters and birth parents to get in touch with each other on a voluntary basis to discuss issues relating to the prospective adoptive child if it is considered to be in the child's interest to do so having regard to his/her age, understanding and other relevant factors. SWD has

[^2]received such a request and made the arrangements before. Moreover, as explained in the paper titled "Response to the Submission from Ms Amelia ROBERTS" (ref : LC Paper No. CB(2)/1729/03-04(03)), if a birth parent intends to maintain post-adoption contact with the adoptee, he/she may apply to the Court who may impose such terms and conditions it thinks fit under section 8(2) of the Adoption Ordinance ${ }^{7}$.
11. In this connection, Article 29 of the Hague Convention ${ }^{8}$ prohibits contact between prospective adoptive parents and the child's birth parents or any other person who has care of the child until certain basic requriements on the adoptability of the child and the suitability of the prospective adoptive parent(s) are met, unless the adoption takes place within a family or unless the contact is in compliance with the conditions established by the competent authority of the State of origin. Such a provision aims to prevent trafficking and any other kinds of practices that may be contrary to the purposes of the Convention, in particular, to avoid that the consents required for the granting of the adoption are induced by payment or compensation, as is expressly forbidden by the Convention. With the introdution of the Hague Convention in Hong Kong, suitable arrangements for Convention adoptions as appropriately modified will be considered.

[^3]Article 5 of the Convention provides that an adoption within the scope of the Convention shall take place only if the competent authorities of the receiving State, among others, "have determined that the prospective adoptive parents are eligible and suited to adopt".

## Presentation

12. Members may wish to take note of the contents of this information note.

Health, Welfare and Food Bureau
May 2004

香港明愛
CARITAS－HONG KONG
the officlat social service agency of the roman catholic chlirch in hong konc


Our Ltr．Ref．CSW／G／0124／2004

24 March 2004

The Hon．Miss Margaret Ng
Chairwoman
Bills Committee on
Adoption（Amendment）Bill 2003
11／F，Rm 116
New Henry House
10 lce House Street，Central
Hong Kong

## Re：Adoption（Amendment）Bill 2003

Dear Hon．Miss Ng
Yesterday we learned from Ms Gretchen Ryan of Mother＇s Choice that you are the chairperson of the Bills Committee．We believe that we have the obligation to present some information to provide you with the whole picture．We would like to share our concern with you and the Committee of the overseas adoption work done by our agency and some of our viewpoints on this Adoption（Amendment）Bill 2003.

Caritas－Hong Kong has been working with 21 overseas partners in the States for over 40 years and successfully placed more than 400 children to overseas homes with good feedbacks from adoptive families and adoption agencies．Please refer to Annex 1 for the background information of our Overseas Adoption Service and Annex 2 for a list of agencies that are our partners in placing children to an overseas nurturing home．We also attached a copy of a letter（Annex 3）addressing our points of view dated March 18， 1997 for your attention．

In response to the Adoption（Amendment）．Bill 2003，we agree with the introduction of accreditation mechanism to guard adoptions in Hong Kong and that it has put the child＇s interests as the primary focus．But we would like to stress that some altematives／flexibilities should be developed such that natural mother＇s right to make choices and decisions for her child can be entertained（Please refer to Annex 3 for details）．We are always concerned about empowerment but this Bill seems to discourage the natural mother to exercise her own power and ignore the former Hong Kong Chinese citizens who live abroad and may be potential adoptive parents．If the natural
mother's reasons for choosing overseas adoption are rational and understandable, we should respect her own will. In addition, all children regardless of their health condition or social background should be able to enjoy equality, sharing equal opportunity to be adopted overseas. As for those overseas Chinese adoptive parents with existing strong linkage/tie with Hong Kong should have the equal chance as those expatriates residing in Hong Kong to offer their home to our children. We believe that these Chinese families can maintain: the child's heritage and offer the same or even stronger sense of cultural connectedness to our children who need a home than some of the expatriates who eventually will return to their home country for good. We do appreciate if you and your committee to look into this issue and provide broader opportunities to the three parties, the natural mother, the adoptee and the adoptive parents involved in adoption.

We also suggest that the government can entrust more adoptive agencies as guardians of children who are available for adoption. This will expedite the adoption process and matters related to the care and attention of the children, especially the disabled ones.

We have also read the information stated in LC Paper No. CB(2) 1729/03-04(01) "Policy on overseas adoption and measures for facilitating overseas adoption" for the meeting on March 18, 2004. It states that ISS and Mother's Choice are working for placements of special needs children. In fact, we have indicated our interests in early 1990's to Social Welfare Department for the purpose of expediting the placement of children hard to place. Unfortunately, we have received no positive response from them.

We are available anytime to discuss with you and the Committee about the issues mentioned above and or anything related to this Bill if necessary.

Yours sincerely


Dr Joyce S.H. Chang, J.P. Director Social Work Services

TW/cl
c.c. Ms. Gretchen Ryan

Mr. Dak Man Pung
Ms. Cyl Ho

## The hackeround information of Caritas' overseas adontion service

In the fifties, Catholic Relief Service (CRS) worked closely with Social Welfare Department on placing children to overseas families. In 1968, Caritas - Hong Kong took up CRS's work. We continued the co-operation with SWD which regularly referred children to us for overseas adoption.

Since 1974, we ran an unwed mothers home in Hang Hau and assisted young teenagers who relinquished their babies. For some, they gave up their babies for local adoption. For others, we followed through the mothers' decision for overseas adoption. In 1987, SWD suggested that there was no need for Caritas to forward approved adoptive homes for their approval. We received no more subvention from SWD in 1988. At the recommendation of our consultants, the Adoption Service bas continued and become almost self sufficient financially with fees charged to adoptive parents.

This Service processes placement of relinquished children to families overseas. Most of the children are the results of unwed pregnancy. Services rendered include matching these children with prospective adoptive parents and liaison with governments and voluntary agencies at an intemational level. 425 cases have been done successfully and happily. Attached is our statistics for reference.

The Birth Right Society entrusts Caritas to take care of about 50 cases per year. Adoption has been an alternative to abortion for many teenagers. About half of those decide to relinquish their babies for adoption overseas and $90 \%$ are destined for USA. The rest will go to Australia or Canada.

The Social Welfare Department is recently exploring with Caritas whether it can help in placing special needs children overseas. Caritas has accordingly conferred with the Catholic Charities of USA and other adoption agencies that it maintains regular contact over the past years, and favorable responses on our possible involvemem in such programme were received. Copies of correspondences are attached as Annex 4 for reference.

Pertinent to the Government's present review of the adoption ordinance, Caritas is currently consulting its lawyer who has been responsible for legal procedures on its overseas adoption cases to gauge the effect of such review on the present adoption programmes. Widen consultation will also be made with concerned legal professionals as well as legislators in due course.

Remarks: During 1997-2000, we wrote to the Director of Social Welfare Department to express our view points on the review of the adoption ordinance and we stressed the following six viewpoints:-
(1) the natural mother's right to choose and make decision for the future of her child;
(2) the children's right to enjoy equality;
(3) concern over children with physical and mental disability;
(4) maintain the child's heritage in overseas home;
(5) open adoption; and
(6) stringent screening and court procedures.

## Statistics of overseas adoption cases from 1954 to 2003

| Year | Total no. of <br> completed cases | Accuraulation <br> of completed cases |
| :---: | :---: | :---: |
| $1954-1960$ | 62 | 62 |
| $1961-1970$ | 208 | 270 |
| $1971-1980$ | 35 | 305 |
| $1981-1990$ | 12 | 317 |
| $1991-2000$ | 107 | 424 |
| $2001-2003$ | 1 | 425 |

Remarks: In 1997, we were advised by Asst. Director of Social Welfare Department to discontinue our program due to the review of the Bill. Since we had had a list of approved adoptive homes pending for matching, we carried on our service and cleared the list in the year of 2003. Then we discontinued the program


Our Lir．Ref．CSW：G：0068．97
18 March 1997

The Director of Social Welfare

Social Wielfare Department
T．F．Wiu Chung House
213 Queen＇s Road East
Hianchai
Hong Kong
（Arm：Aiss Ann Lan）

Dear Sit／Madam，

## Re：Overseas adoption byunrelated persons

Thank you for your lemer dated 22 June 1996 and brief information on＂Orerseas adoption by uncelated persons＂．On this subject after due consultation wie like to submit for your consideration the following six viexpoints which we hope would assist you in the formulation of the funure adoption policies in Hong Kong．

## 1．The nanural mother＇s right to choose and make decision for the funte of her child

Much has been spoken about human rights and equaliry in Hong Kong during these past few years under Government auspices and we as Caritas have always championed the same causes．Naturally，such principles are also embraced by our adoption programme．

We strongly believe that it is the nanural mother＇s inherent right to make her own decision as to the furure of her child．In our adoption programe，social workers ensure that the natural mother has sufficient time and guidance to consider her choices before she makes up her mind to relinquish her child and her desire for the child to be adopted either locally or overseas．According to the procedures in your reference paper，the natural mocher＇s right is over ridden．

2．The children＇s right to enjov equality
Based on the concepts of human rights and equality，the children should anjoy equal opportunity of being adopted either localty or overseas as long as their funure well being is closely guarded by stringent screening procedure and proper court rulings．In your reference paper；the disabled children enjoy greater oppornanity to be adopted overseas． while the normal children are deprived of this opportunity．

## 3. Concem over children with physical and mental disability

We found it disurbing that in your reference paper, overseas adoption arrangement is onk considered for wards with special needs atho cannot be placed locally e.g. children mith physical or mental disability, health problems or older chiidren. Indeed these groups could encounter far more difficulties in adjustment overseas in comparison with normal healthy babies, not to mention such arrangement itself constiutes discriminatory practice depriving the normal and healthy ones of suitable homes aboard. As shown from our experience, it is doubtful that the overseas recerving countries would issue entry visas to the disabled children. Are we increasing the children's difficulties to adaptation? The proposed amendment gives people the impression that we are dumping unvanted children with disability to overseas and this adversely affects the intemational reputation on Hong Kong

## 4. Maintain the ctrild's heritage in overseas home

The spinit of Aricie 21 of the Cinited Sations Comiction on the Rights of the Child is that the best interests of the child shall be the paramount consideration. We apply this into our program too. If the nanural mother chooses overseas adoption for her child adoption proceedings are done in the relevant overseas Country and the child must go through proper Court hearing procedures in Hong Kiong before he'she is removed. The child's mell-being is alprays put in the forefront.

In order to ensure that the child does nor lose his her own culnure heritage, we do require that at least one party of the prospective adoptive parents should be of Chinese origin. Studies have shown that 1 in 12 women of child bearing age in U'S where 0 ver $90 \%$ of our cases were placed may have an impaired ability to bear cheir oxn children. It is safe to assume that a proportion of these groups are women of Chinese ethnic origin and thus are our potencial adoptive homes who meet our basic criteria. Indeed these cases would probably be inclined to adopt Chinese babies instead of Caucasians. It is also noted from our past records chat at least one partner of the many overseas adoptive partots has origin from Hong kong thus making such adoptions one step closer to home.

It is noteworthy here that in fact due to the increased rate in ennigration overseas in the past 20 years, some locally adopted babies stand a fairly good chance of moving to another Counry eventually. This renders overseas adoption to parents of Chinese origin all the more acceptable as such parents arc often mors sentled socially, psychologically and economically than nex emigrants.
5. "Open adopion"

We believe in "open adoption": ie. should both the nanural and adoptive parents request, arrangement could be made by the social worker for them to meet and know each other for the best interest of the chrild to be adopted. This would defeat the secrecy that has offen clouded adoption and indeed put both parties psychologically at ease in the transivion Recent researches have shown that open adoption have great and positive impacts on the child's adjustment.

## 6. Stringent screening and court procedures

We have been working with a number of reliable licensed adoption agencies in overseas countries which always refer reliable adoptive families. (Please see the attached list). In addition, as we have always been applying a stringent screening process in reviewing applications, all of our past placements fumed out to be very successful. Moreover, the adopted children are under good protection as they must go through proper court hearing procedures before leaving Hong Kong.

As we have built up a good reputation among overseas adoptive families and adoption agencies by rendering good services, therefore, we now make a formal request for Caritas to be a recognised agency to arrange overseas adoption.

We look forward to our continued partnership in this very worthwhile cause and await the opportunity to further discuss with you on the subject.

Yours sincerely,


Dr. Joyce S.H. Chang, J.P. Director
Social Work Services
cl
Encl.
C.G. Ms. Patricia Chu

Deputy Director of Social Welfare


# Christian Adoption Services, Inc. 

624 Marthews-Mint Hill Road * Suite 134 • Matthews, North Carolina 28105-1775

April 10, 2003

Dr. Joyce S.H. Chang, J.P., Director, Social Work Services<br>Room 602 Caritas House<br>2 Caine Road<br>Hong Kong

Dear Dr. Chang:
I am appreciative of your letter in which you informed me of the forthcoming policy changes by the Hong Kong Government that will allow Caritas-Hong Kong to handle overseas adoptions, especially of special needs children.

I am excited to learn of this good news since we have always enjoyed working with your program. As you know, it often takes an asserted effort of several child-placing agencies to recruit the most appropriate family for any child, especially if the child is beyond infancy, physically or mentally challenged or with a negative social history. During this agency's twentyfour year history, we have witnessed some remarkable placements of special needs children. We welcome the opportunity to be part of your network of licensed NGO's to find permanency for orphaned children.

With this letter, I am enclosing a notarized copy of the agency's most current license which is valid until October 1, 2004. Should any additional information be needed from Christian Adoption Services as we work to renew a cooperative agreement for the placement of special needs children. please do not hesitate to ask.

Thanks again for your letter and the opportunity work in partnership with Caritas-Hong Kong.
Most sincerely,


James M. Woodward<br>Executive Director

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客作者: <JandDWoodward@aol.com>
收件覴: <swsho@cariassws.org.hk>
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主旨: Greetings for Dr. Joyce Chang
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Dear Dr．Chang
I am hopeful that you received the fax that I sent to you earlier this week．Although we have not communicated recently，I was wondering what progress that Caritas might be making towards being allowed to process adoptions out of country．

I assume that you did receive my letter dated April 10， 2003 in which I expressed the interest that I have for Christian Adoption Services to be recognized as a partner agency with Caritas for adoptive placements of children，the majority of which are likely to be with special needs．

Since I will be in the Philippines to attend a conference the first week of October，I may be able to visit with you on Friday，October 10 before I return to the United States to discuss the program more fully．I will be making my flight itinerary soon so any input that you might have or the issues I have address will be most helpful．

Most sincerely，

James Woodward
Executive Director
Christian Adoption Services，Inc．
Mathews，North Carolina

141 Willis Avenue
Mineola. New York 11501
Felephone (516) 7.47.2204
Fax (516) 747-2505
TIMOTHY SUTFIN
Execurive Directur
May 23, 2003
Dr. Joyce S.H. Chang, J.P., Director
Social Work Services
CARITAS - HONG KONG
Room 602 Caritas House
2, Caine Road, Hong Kong
G.P.O. Box 3522, Hong Kong

Re: Your letter Ref. CSW/G/0290/2003
Dear Dr. Chang:
Thank you for your kind letter of March 2003. It was very informative, and I would like to know more about the changes in the local policy on overseas adoption. I would like to introduce myself to you, simee my mother, Pooja Park, MSW, has relocated to Vietoam to serve as a lay missionary for a three-year stint. My name is Pauline Park, and I have been working at New'Beginnings for almost ten years, as a social worker, and now most recently, as Coordinator for our China programs. I hope that any future working relationship with you will be as fuitful as previous years. New Begionings Fawily and Children's Services may be able to find good families to place waiting special needs children. As you may know, our agency is licensed in New York, Now Jersey, Conneoticut, Pennsylvania and Florida, and we have placed children in many other states.

However, we are interested to know whether the requirements remsin the same for prospective adoptive applicants. For example, must one or bot parents be of Hong Kong/Chinese background? Are there marriage or age restrictions? Is there any way to estimate the waiting time for assigoment and arrival? Also, would the prospective applicants be allowed a sex and/or age preference? We have a high number of applicants who are of Chinese descent who may be open to a special needs child, but we would need to inform them of the severity of the special need in order to educate them for a successful placement.

New Beginnings would appreciate any further information you could give regarding the above questions. Our past cooperation with you has resulted in several happy families with beautiful thriving children from your agency. These adoptive families could not speak more highly of the facilities there and the loving care given to the children. New Beginnings could proceed with the full confidence that the children are well cared for there. We look forward to receiving any other information you might have. Thank you.

Yours truly,


NBFCS' -

耍件者：《Newberimeach．com＞
收件者：＜swhoecanirassws．orgho
傳送日期：2004年1月13日 AM 04：32
主旨：Intemational Adoption－Dr．Joyce S．H．Chang，J．P．
January 12， 2004
Dr．Joyce S．H．Chang，J．P．

## Director

Social Work Service

## Dear Dr．：Chang：

I hope this letter finds you well．We are writing this email in regards to your overseas adoption program． We received a letter from you in March 2003，informing us that changes in local policy have restricted placement of adoptees to only special needs children．We would be grateful for further information on your program，so that we can guide our adoptive families to the most appropriate program for them and for the children they adopt．We receive an average of $2-5$ inquiries per month on the Hong Kong program，mostly from couples who have Chinese descent and who are originally from Hong Kong．We are not certain at this time whether adopting from Hong Kong would be a viable option for them because we are unclear of waiting times，children available，age and sex preferences，and any restrictions in the program．
We have had a wonderfully cooperative relationship in the past few years with CARITAS，and would appreciate any feedback you can give regarding the Hong Kong adoption program．
Hoping to hear from you soon，and wishing you a most healthy and prosperous Lunar New Year to come， I remain，

Sincerely yours，
Pauline Park
New Beginnings Family \＆Children＇s Services，Inc．


## CATHOLIC SOCIAL SERVICES ARCHDIOCESE OF PHILADELPHIA

Holy Family Center
227 North Eighteenth Street * Philadelphia, Pennsylvania 19103 - (215) 587-3900 - Fax (215) 854-7100

March 19, 2003

Dr. Joyce S.H. Chang, J.P.
Director
Social Work Services
Room 602 Caritas House
2-8 Caine Road
Hong Kong
Dear Dr. Chang,
We are pleased to be of assistance in placing special needs children.
We will make every effort to find appropriate homes that are able to provide stimulation and nurture for these special children as well as the necessary cultural competency to assist the child in developing a strong, healthy self-esteem and a love for and appreciation of Chinese heritage.

We look forward to our continuing association.
Sincerely,


Mary Lark Merman, MSS, LSW
Administrator
Adoption Services

## Caritas - Hong Kong

## ATTEN: Dr. Joyce S.H. Chang, J.P.

Director Social Work Services
Room 602 Caritas House
2, Caine Road
Hong Kong
Helping Dear Dr: Chang,
children We were delighted to receive your recent letter informing us that your agency will soon be
: families
worldwide
ince 1976 accredited by the Hong Kong Government to handle overseas adoptions, especially those of children with special needs.

Please accept this letter as confirmation that World Association for Children and Parents (WACAP) is pleased to accept your invitation to work with you to find families for special needs children. We have valued our past working relationship, and look forward to continuing this work as soon as you are allowed to do so by the Hong Kong Government.

As you know, WACAP has a long history of finding families for special needs children. We have developed a new program within the agency called the Family Finder's Project that $I$ am sure will benefit your children with special needs.

As you have requested, enclosed is a copy of WACAP's current license. Please let me know what other information you need at this time. We look forward to partnering with you and serving those children in greatest need.

Sincerely,

Oiling Adders:
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et Address:
¿S Second se.
yon, WA 98055
35754550
. 3.575 .4148 fax Barbara Knowles
Assistant Executive Director
enc.
cc: Mary K Duncan
Janice Nelson

Dr Joyce S.H. Chang, J.P.
Director
Social Work Services
Caritas - Hong Kong
2, Caine Road
Hong Kong

Contact: Rebecca Lau
Secrion: Intercountry Telephone No: (02) 98655916

## Dear Dr Chang,

## RE: Adoption and Placement of Special Needs Children

I am writing in relation to the letter that you sent to Rt. Rev. Pell of Caritas Australia dated 29.1.99 and which we received on 24.5.99.

Our Department has established adoption programmes with a number of overseas countries and Hong Kong is one of them. Under our adoption agreement with Hong Kong, we have to work through the Hong Kong Social Welfare Department in cooperation with International Social Service - Hong Kong Branch. All children entering Australia for the purpose of adoption have to meet the medical standards that the Australian Commonwealth Government sets before our Department of Immigration and Multicultural Affairs would issue an entry visa to them. These medical requirements may preclude some of the special needs children coming to Australia if they have health problems.

Presently, we do not have any prospective adoptive applicants in New South Wales who have expressed an interest in adopting special needs children from Hong Kong specifically, however, we do have applicants who are willing to consider adopting older children from other overseas countries. If you have particular children that need families, we could write to all our prospective applicants to see if any of them are willing to consider those particular children. We would need some details about the children of course for the prospective couples to think about. It would also be necessary for the adoption procedure to be handled through the Hong Kong Social Welfare Department.

If you wish to speak to us on the telephone about this, one of our social workers speaks Cantonese and could ring you at your convenience. Please do not hesitate to write to us further if you wish. If you have internet access our email address is :
adoption@community.nsw.gov.au.
We look forward to hearing from you if you wish to have further discussions regarding your special needs children.

Yours sincerely,


25 Jul 1999

# 香 港 明 疋 <br> CARITAS－HONG KONG 

TEIE OFFICIAL SOCLAL SEREICE AGENCY OF THE ROMAN CATHOLIC CHERCH IN hONG KONG


Our Lir．Ref．CSW／G／0127／2004
25 March 2004
Mr Fund Yak Yank
Asst Director，Family \＆Child Welfare
Social Work Department
8／F Wu Chung House
213 Queen＇s Road East
Wanchai
Hong Kong

## Dear Mr Fang

## Adoption of Special Needs Children

We are writing to express our disappointment of being excluded in the current discussion of placement of special needs children in relation to the Adoption （Amendment）Bill 2003．We believe that we can make positive contribution on the ground that we have been involved in the adoption service for over forty years．We also express once again our keen interest in working on placing hard－to－placed children to overseas families．

We have offered our service to find homes for special needs children in the early nineties and requested to have a list of children available．However，our request has never been entertained．We feel disappointed that our interest was not mentioned in the information on special needs children placement provided to the Bills Committee． Furthermore，we have already developed our networking overseas for the placement of special needs children and our partners show eagerness to find a caring home for the children．Attached please find some correspondences for your reference．We would like to draw your attention that one of our partners even received $2-5$ enquiries monthly about our program．You can see that there is an urge to provide positive links to those who are interested in offering a home for our Hong Kong children．Therefore，we appreciate if you could update us on the progress of the accreditation mechanism and when we could start to discuss in details about placement of special needs children．

Yours sincerely


Dr Joyce S．H．Chang，J．P．
Director
Social Work Services
Encl
TW／cl

## c．c．Hon．Margaret Mg




# Christian Adoption Services, Inc. 

624 Mathews-Mint Hill Road - Suite 134 • Matthews, North Carolina 28105-1775

April 10, 2003

Dr. Joyce S.H. Chang, J.P., Director, Social Work Services<br>Room 602 Caritas House<br>2 Caine Road<br>Hong Kong

## Dear Dr. Chang:

I am appreciative of your letter in which you informed me of the forthcoming policy changes by the Hong Kong Govermment that will allow Caritas-Hong Kong to handle overseas adoptions, especially of special needs children.

I am excited to leam of this good news since we have always enjoyed working with your program. As you know, it often takes an asserted effort of several child-placing agencies to recruit the most appropriate family for any child, especially if the child is beyond infancy, physically or mentally challenged or with a negative social history. During this agency's twentyfour year history, we have witnessed some remarkable placements of special needs children. We welcome the opportunity to be part of your network of licensed NGO's to find permanency for orphaned children.

With this letter, I am enclosing a notarized copy of the agency's most current license which is valid until October 1,2004 . Should any additional information be needed from Christian Adoption Services as we work to renew a cooperative agreement for the placement of special needs children, please do not hesitate to ask.

Thanks again for your letter and the opportunity work in partnership with Caritas-Hong Kong.
Most sincerely,


James M. Woodward<br>Executive Director

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Social Work Services（03）

毒件者：＜JandDWoodward＠aol．com＞
收件者：＜swsho＠caritassws．org．ho
侮送日期：2003年9月5日 上午11：42
主旨：Greetings for Dr．Joyce Chang
Dear Dr．Chang
I am hopeful that you received the fax that I sent to you earlier this week．Although we have not communicated recently，I was wondering what progress that Cantas might be making towards being allowed to process adoptions out of country．
assume that you did receive my letter dated April 10， 2003 in which I expressed the interest that I have for Christian Adoption Services to be recognized as a partner agency with Caritas for adoptive placements of children，the majority of which are likely to be with special needs．

Since I will be in the Philippines to attend a conference the first week of October，I may be able to visit with you on Friday，October 10 before 1 return to the United States to discuss the program more fully．I will be making my fiight itinerary soon so any input that you might have on the issues I have address will be most helpful．

Most sincerely，

James Woodward
Executive Director
Christian Adoption Services，Inc
Matthews，Norih Carolina

NEW BEGINNINGS
Net
Family and Children's Services. Inc.

1+1 Willis Avenue
Mineola. New York 11501
:Telephone (516) 747-2204
Fax (516) 7+7-2505
TIMOTHY SUTFIN
Erecurice Direstor

Dr. Joyce S.H. Chang, J.P. Director<br>Social Work Services<br>CARTTAS - FONG KONG<br>Room 602 Caritas House<br>2, Caine Road, Hong Kong<br>G.P.O. Box 3522, Hong Kong

Dear Dr. Chang:
Re: Your letter Ref. CSW/G/0290/2003

Thank you for your kind letter of March 2003. It was very informative, and I would like to know more about the changes in the local policy on overseas adoption F would like to introduce myself to you, since my mother, Pooja Park, MSW, has relocated to Viétom to serve as a lay missionary. for a three-year stint. My name is Pauline Park, and I have been working at New Begindings for almost ten years, as a social worker, and now most recently, as Coordinator for our China programs. I hope that any future working relationship with you will be as fruitful as previous years. New Beginnings Family and Children's Services may be able to find good families to place waiting special needs children. As you may know, our agency is licensed in New York, New Jersey, Connecticut, Pennsylvania and Florida, and we have placed children in many other states.

However, we are interested to know whether the requirements remain the same for prospective adoptive applicacts. For example, must one or both parents be of Hong Kong/Chinese background? Are there marriage or age restrictions? Is there any way to estimate the waiting time for assignment and arrival? Also, would the prospective applicants be allowed a sex and/or age preference? We have a high number of applicants who are of Chinese descent who may be open to a special needs child, but we would need to inform them of the severity of the special need in order to educate them for a successful placement.

New Beginnings would appreciate any further information you could give regarding the above questions. Our past cooperation with you has resulted in several happy families with beautiful thriving children from your agency. These adoptive families could not speak more highly of the facilities there and the loving care given to the childrea. New Begionings could proceed with the full confidence that the children are well cared for there. We look forward to receiving any other infomation you might have. Thank you.

Yours truly,


## 徛性者：＜Newbegim＠acicom＞

收件者：＜swsho＠cantassws．orghi＞
愽茳日期：2004年1月13日 AM 04：32
主旨：［nternational Adoption－Dr．Joyce SH．Chang J．P．
January 12， 2004

Dr．Ioyce S．H．Chang，J．P．<br>Director<br>Social Work Service

## Dear Dr Chaug：

I hope this letter finds you well．We are writing this email in regard＇s to your overseas adoption prograra． We received a letter from you in March 2003，informing us that changes in local policy have restricted placement of adoptees to only special needs children．We would be grateful for further information on your program，so that we can guide our adoptive families to the most appropriate program for them and for the children they adopt．We receive an average of 2－5 inquiries per month on the Hong Kong program，mostly from couples who have Chinese descent and who are originally from Hong Kong．We are not certain at this time whether adopting from Hong Kong would be a viable option for them because we are unclear of waiting times，children availabie，age and sex preferences，and any restrictions in the program．

We have had a wonderfully cooperative relationship in the past few years with CARITAS，and would appreciate any feedback you can give regarding the Hong Kong adoption program．

Hoping to hear from you soon，and wishing you a most healthy and prosperous Lunar New Year to come， Iremain，

Sincerely yours，
Pauline Park
New Beginnings Family \＆Children＇s Services，Inc．

# CATHOLIC SOCIAL SERVICES <br> ARCHDIOCESE OF PHILADELPHIA 

Holy Family Center
227 North Eighteenth Street - Philadelphia, Pennsylvania 19i03 - (215) 587-3900 - Fax (215) 854-7100

March 19, 2003

Dr. Joyce S.H. Chang, J. P.<br>Director<br>Social Work Services<br>Room 602 Caritas House<br>2-8 Caine Road<br>Hong Kong

Dear Dr. Chang,
We are pleased to be of assistance in placing special needs children.
We will make every effort to find appropriate homes that are able to provide stimulation and nurture for these special children as well as the necessary cultural competency to assist the child in developing a strong, healthy self-esteem and a love for and appreciation of Chinese heritage.

We look forward to our continuing association.
Sincerely,


Mary Lark Merman, MSS, LSW
Administrator
Adoption Services

April 10, 2003

Caritas - Hong Kong<br>ATTEN: Dr. Joyce S.H. Chang, J.P. Director Social Work Services<br>Room 602 Caritas House<br>2, Caine Road<br>Hong Kong

Helping Dear Dr. Chang,
We were delighted to receive your recent letter informing us that your agency will soon be accredited by the Hong Kong Government to handle overseas adoptions, especially those of

Please accept this lerter as confirmation that. World Association for Children and Parents (WACAP) is pleased to accept your invitation to work with you tolinad families for special needs children. We have valued our past working relationship, and look forward to continuing chis work as scon as you are allowed to do so by the Hong Kong Govermment.

As you know, WACAP has a long history of finding families for special needs children. We have developed a new program within the agency called the Family Finder's Project that I am sure will benefit your children with special needs.

As you have requested, enclosed is a copy of WACAP's currant license. Please let me know what other information you need at this time. We look forward to partnering with you and scrving those children in greatest need.

Sincerely,

| aling Address: |  |
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| ) Ecx 88948 | Barbara Kaowles |
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| 6.5784550 | Janice Neilson |

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Dr Joyce S.H. Chang, J.P.
Director
Social Work Services
Caritas - Hong Kong
2, Caine Road
Hong Kong

Contact: Rebecca, Lau
Section: intercountry. Telephone No: (0.2) 98655916

## Dear Dr Chang,

## RE: Adoption and Placement of Special Needs Children

1 am writing in relation to the letter that you sent to Rit. Rev. Pell of Caritas Australia dated 29.1.99 and which we received on 24.5.99.

Our Department has established adoption programmes with a number of overseas countries and Hong Kong is one of them. Under our adoption agreement with Hong Kong; we have to work through the Hong Kong Social Welfare Department in cooperation with: International Social Service - Hong Kong Branch. All children entering Australia for the purpose of adoption have to meet the medical standards that the Australian Commonwealth Government sets before our Department of Immigration and Multicultural Affairs would issue an entry visa to them. These medical requirements may preclude some of the special needs children coming to Australia if they have health problems.

Presently, we do not have any prospective adoptive applicants in New South Wales who have expressed an interest in adopting special needs children from Hong Kong specifically, however, we do have applicants who are willing to consider adopting older children from other overseas countries. If you have particular children that need families, we could write to all our prospective applicants to see if any of them are willing to consider those particular children. We would need some details about the children of course for the prospective couples to think about. It would also be necessary for the adoption procedure to be handled through the Hong Kong Social Welfare Department.

If you wish to speak to us on the telephone about this, one of our social workers speaks Cantonese and could ring you at your convenience. Please do not hesitate to write to us further if you wish. If you have internet access our email address is :
adoption@community.nsw.gov,au.
We look forward to hearing from you if you wish to have further discussions reardina your special needs children.

Yours sincerely,

โ5 Ju月 1999


[^0]:    Article 21 (b) of the UNCRC (which is applicable to the HKSAR) provides that States Parties shall recognize that inter-country adoption may be considered as an alternative means of child's care, if the child cannot be placed in a foster or an adoptive family or cannot in any suitable manner be cared for in the child's country of origin.
    ${ }^{2}$ The preamble of the Hague Convention states, inter alia, that 'each State should take, as a matter of priority, appropriate measures to enable the child to remain in the care of his or her family of origin'. Article 4(b) of the Hague Convention also provides that 'An adoption within the scope of the Convention shall take place only if the competent authorities of the State of origin have determined, after possibilities for placement of the child within the State of origin have been given due consideration, that an intecountry adoption is in the child's best interests'.

[^1]:    ${ }^{3}$ Between 2001/02 to 2003/04 (up to December 2003), 266 DSW wards, who are mainly Chinese, were adopted locally, including 176 by Chinese homes and 90 by non-Chinese homes. Among them, 108 wards were healthy young children with clear background. For these children, 96 (about $90 \%$ ) were placed in local Chinese homes and only 12 (about $10 \%$ ) were placed in non-Chinese homes. On the other hand, of the 90 children placed in local non-Chinese homes, 78 (about $87 \%$ ) of them were children of older age, hard background, ill health or disability where local Chinese adoptive families cannot be found for them.
    ${ }^{4}$ In response to the views of the Bills Committee, further to the discussoins on the paper titled "Local Adoption : Choice for Birth and Prospective Adoptive Parents and the Participation of NGOs" (ref : LC Paper No. CB(2) 1829/03-04(02)), we are also working on the details of a proposed scheme to involve NGOs more in local adoption, also through the accreditation system.

[^2]:    ${ }^{5}$ The AB shall operate on a self-financing basis, except for such activities as may be agreed with DSW under separate agreement.
    ${ }^{6}$ This is in line with Article 21 of the United Nations Convention on the Rights of the Child (which is applicable to the HKSAR) which provides that 'State Parties which recognize and/or permit the system of adoption shall ensure that the best interests of the child shall be the paramount consideration'.

[^3]:    ${ }^{7}$ Section 8(2) of the Adoption Ordinance provides that 'the Court in an adoption order may impose such terms and conditions as the Court may think fit, and in particular may require the adopter by bond or otherwise to make for the infant such provision (if any) as in the opinion of the Court is just and expedient.'
    ${ }^{8}$ Article 29 of the Hague Convention provides that "there shall be no contact between the prospective adoptive parents and the child's parents or any other person who has care of the child until the requirements of Article 4, sub-paragraphs $a$ ) to $c$ ), and Article 5, sub-paragraph $a$ ), have been met, unless the adoption takes place within a family or unless the contact is in compliance with the conditions established by the competent authority of the State of origin."

    Article 4 of the Convention states that 'an adoption within the scope of the Convention shall take place only if the competent authorities of the State of origin -
    a) have established that the child is adoptable;
    b) have determined, after possibilities for placement of the child within the State of origin have been given due consideration, that an intercountry adoption is in the child's best interests;
    c) have ensured that
    (1) the persons, institutions and authorities whose consent is necessary for adoption, have been counselled as may be necessary and duly informed of the effects of their consent, in particular whether or not an adoption will result in the termination of the legal relationship between the child and his or her family of origin,
    (2) such persons, institutions and authorities have given their consent freely, in the required legal form, and expressed or evidenced in writing,
    (3) the consents have not been induced by payment or compensation of any kind and have not been withdrawn, and
    (4) the consent of the mother, where required, has been given only after the birth of the child;
    d) ...."

