立法會 Legislative Council

LC Paper No. CB(2)1409/02-03 (These minutes have been seen by the Administration)

Ref: CB2/SS/6/02

Subcommittee on Ocean Park Bylaw

Minutes of meeting held on Tuesday, 18 February 2003 at 3:30 pm in Conference Room B of the Legislative Council Building

Members : Hon James TO Kun-sun (Chairman)

Present Hon Mrs Selina CHOW LIANG Shuk-yee, GBS, JP

Hon Henry WU King-cheong, BBS, JP

Member : Hon LEUNG Fu-wah, MH, JP

Absent

Public Officers : Ms Lolly CHIU

Attending Deputy Secretary for Home Affairs (3)

Ms Miranda YEAP

Assistant Secretary for Home Affairs (Recreation and

Sport)

Mr Dominic LAI

Senior Government Counsel

Department of Justice

Miss Leonora IP

Senior Government Counsel

Department of Justice

Attendance by Invitation

Ocean Park Corporation

Mr Matthias LI

Deputy General Manager

Mr Alan CHAN Operations Director

Mr Doman KWAN

Corporate Services Manager

Mr TSO Chi-keung Engineering Director

Johnson Stokes & Master

Mr Brian Gilchrist

Legal Adviser of Ocean Park Corporation

Clerk in Attendance

: Miss Flora TAI

Chief Assistant Secretary (2)2

Staff in Attendance

: Miss Monna LAI

Assistant Legal Adviser 7

Miss Lolita SHEK

Senior Assistant Secretary (2)7

I. Election of Chairman

Mr James TO was elected Chairman of the Subcommittee.

II. Meeting with the Administration

[L.N.1 of 2003, LC Paper Nos. LS40/02-03, CB(2)1182/02-03, CB(2)1189/02-03 and CB(2)1218/02-03(01) to (03)]

2. The Subcommittee deliberated the response from the Administration and the Ocean Park Corporation to issues raised by Assistant Legal Adviser 7 (ALA7) on 15 and 16 January 2003 and Members at the meetings of the House Committee on 24 January and 7 February 2003 (index of proceedings attached at **Annex**.).

3. <u>Mr Henry WU</u> declared interest as Director of the Board of the Ocean Park Corporation.

Legal status of the Bylaws made by the Ocean Park Corporation in 1988 (the 1988 Bylaws)

- 4. Members noted that back in April 1997, the Administration had already been aware that the 1988 Bylaws had not been gazetted or tabled at the Legislative Council (LegCo) for negative vetting in accordance with the proper legislative procedure and that the Ocean Park Corporation had agreed in September 1997 to arrange for a new set of Bylaw to go through the negative vetting procedure. They considered that the Administration and the Corporation should not have taken more than five years to take remedial action and table the 2002 Bylaw for LegCo's scrutiny. Members were of the view that the Administration should be held responsible for such a delay and that the drafting of the 2002 Bylaw should have been expedited. They held the view that the Administration should be responsible for reminding the relevant statutory bodies to follow the proper procedures and should bear some responsibility for the 1988 Bylaw not being tabled. To prevent similar incidents from occurring, the Subcommittee recommended that the House Committee should relay the concern of the Subcommittee to the Director of Administration and request that Policy Bureaux should –
 - (a) ensure that all statutory organisations within their purview should follow the proper legislative procedure in the making of bylaws and other legislative instruments; and
 - (b) take remedial action once the Bureau concerned became aware of any non-compliance with the proper legislative procedure.

Members' concerns and queries about the provisions of the 2002 Bylaw

5. <u>Members</u> requested the Administration and the Ocean Park Corporation to -

Section 5

(a) review the acts prohibited under each provision in the section and consider whether a "reasonable excuse" clause should be included;

Section 5(3)(f)

(b) to exclude baby food so that a person would not be required to seek permission of the Corporation for bringing baby food into Ocean Park for feeding purposes;

Adm

Section 5(3)(k)

(c) review the section in the light of the technical needs for prohibiting the use of a television receiver;

Section 5(3)(m)

- (d) amend the section to reflect accurately the intention of prohibiting entry of visitors to certain restricted areas for safety or other reasons;
- (e) ensure that adequate signage warning visitors that trespassing into prohibited areas was liable to prosecution was displayed prominently in those areas;

Section 5(7)(k)

(f) review the section in the light of members' view that visitors should be allowed to conduct a public prayer in Ocean Park and that it might not be necessary to require them to pray in a designated area;

Section 9

(g) consider amending the section to prohibit photography for selling or publishing for gain only;

Section 13

(h) review and amend the section so that a person who failed to produce proof of his age should be requested to leave the Park instead of committing an offence;

Section 14(*5*)

(i) review the section in the light of members' concern that the Bylaw and its enforcement should not be harsher than other laws and regulations and that a person who contravened the Bylaw for the first time should be given a warning instead of being detained; and

Section 22(5)

(j) review the section in the light of members' views that it might be necessary to include a "reasonable excuse" clause to cater for emergency situations under which a person was allowed to open

the door of a cable car without authority of the Ocean Park Corporation, if a "reasonable excuse" defence was not available in such emergency situations under common law.

Drafting amendments to the 2002 Bylaw

Adm

6. <u>Members</u> noted that the Administration and the Ocean Park Corporation had indicated in the former's letters dated 21 January and 7 February 2003 that they would introduce the following amendments to the Bylaw -

Section 11(3)(b)

(a) deleting the word "other" in the English text;

Section 14(1)

(b) amending the section to read "If an attendant reasonably suspects that a person in Ocean Park has contravened any provision of this Bylaw, the attendant may, on advising the person of the act or omission which constitutes the suspected contravention, request that person to produce proof of his identity and his true address".

Schedule

(c) amending the Chinese text of the maximum capacity of ferris wheel as "106 名乘客(每一普通吊船不多於 6 名乘客;每一供傷殘人士使用的吊船則不多於 4 名乘客)".

Members supported these amendments.

Way forward

7. In view of technical and procedural reasons and the fact that time was required to further consider the issues and concerns about the Bylaw, members agreed that the 2002 Bylaw should be repealed first. The Ocean Park Corporation should confirm by noon on 19 February 2003 whether it preferred to have the whole Bylaw repealed or to enact those provisions which had been agreed upon by the Subcommittee so as to facilitate the operation and management of the Park. Subject to the confirmation from the Corporation, the Chairman would move a motion on 26 February 2003 to repeal the Bylaw. Members further recommended that after the Bylaw had been repealed, the House Committee should form a subcommittee to study the new Bylaw to be gazetted.

(*Post-meeting note*: the Administration confirmed on 19 February 2003 that it preferred to gazette the new Bylaw in a once-off exercise after consultation with members.)

8. Mr Henry WU suggested that the Subcommittee should clarify in its reports to the House Committee and the Council that the decision to repeal the 2002 Bylaw had been made not because the Bylaw was problematic or badly drafted. The decision had been made purely on technical and procedural grounds as more time was required for the scrutiny of the Bylaw.

III. Any other business

9. There being no other business, the meeting ended at 5:20 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 6 March 2003

Proceedings of the meeting of the Subcommittee on Ocean Park Bylaw on Tuesday, 18 February 2003 at 3:30 am in Conference Room B of the Legislative Council Building

Time marker	Speaker	Subject(s)	Action
			required
0000 - 0211	Mr James TO	Election of Chairman	
	Mr Henry WU		
	Mrs Selina CHOW		
0212 - 0253	Chairman	Welcoming remarks	
0254 - 2756	Chairman	Legal status of the Bylaws made by the Ocean Park	
	Admin	Corporation in 1988	
	Ocean Park Corp		
	Mrs Selina CHOW		
	ALA7		
2757 - 3251	Chairman	Scrutiny of the 2002 Bylaw	Adm
	Mrs Selina CHOW		(see para.
	ALA7	Section 5(3)(f)	5(b) of the
	Ocean Park Corp	Permission for a person to bring baby food into Ocean	minutes of
		Park	meeting)
3252 - 3855	Chairman	Section 5(3)(m)	Adm
	Ocean Park Corp	Prohibition of entry of visitors into restricted areas in	(see para.
	Mrs Selina CHOW	the Park	5(d) and (e)
	Mr Henry WU		of the
	ALA7		minutes of
			meeting)
3856 - 3920	Chairman	Section 14(1)	Adm
	Mrs Selina CHOW	Production of proof of identity and true address by	(see para.
		visitors upon request of attendants of the Park	6(b) of the
			minutes of
			meeting)
3921 - 5206	Chairman	Section 22(5)	Adm
	Ocean Park Corp	Opening of the door of a cable car by a visitor in an	(see para.
	Mrs Selina CHOW	emergency	5(j) of the
	ALA7		minutes of
	Admin		meeting)
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5207 - 5331	Chairman	Amendments to be proposed by Adm and Ocean Park	Adm
	Mrs Selina CHOW	Corp as advised in Adm's letters dated 21 January and 7	(see para.
		February 2003	6(a) and (c)
			of the
			minutes of
			meeting)
5332 - 5612	Chairman	Section 5	Adm
	Admin	Incorporation of a "reasonable excuse" clause to cater	(see para.
	Mrs Selina CHOW	for emergency situations under which a person might	5(a) of the
		contravene the provisions	minutes of
			meeting)
5613 - 5834	Chairman	Section 5(3)(k)	Adm
	Mr Henry WU	Use of a television receiver	(see para.
			5(c) of the
			minutes of
			meeting)
5835 - 010033	Chairman	Section 5(7)(k)	Adm
	Ocean Park Corp	Conduct of public prayers	(see para.
	Mr Henry WU		5(f) of the
			minutes of
			meeting)
010034 - 010741	Chairman	Section 9	Adm
	Ocean Park Corp	Photography	(see para.
	Admin		5(g) of the
			minutes of
			meeting)
010742 - 011356	Chairman	Section 13	Adm
	Ocean Park Corp	Production of proof of age by visitors upon request of	(see para.
	Mr Henry WU	attendants of the Park	5(h) of the
			minutes of
			meeting)
011357 - 011546	Chairman	Section 14(5)	Adm
		Contravention and enforcement of the Bylaw	(see para.
			5(i) of the
			minutes of
			meeting)

011547 - 014355	Chairman	Decision to repeal the 2002 Bylaw and scrutiny of the	
	Ocean Park Corp	new Bylaw to be gazetted	
	Admin		
	Clerk		
	ALA7		
	Mr Henry WU		

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