# Replies to initial written questions raised by Finance Committee Members in examining the Estimates of Expenditure 2004-05

# Controlling Officer : Commissioner, Independent Commission Against Corruption

#### Session No. : 7

## File name : ICAC-e1.doc

Reply	Question	Name of Member	Head	Programme
Serial	Serial No.			
No.				
ICAC001	0267	EU Yuet-mee, Audrey	72	Enlisting Support
ICAC002	0268	EU Yuet-mee, Audrey	72	Operations
ICAC003	0393	CHAN Bernard	72	Operations
ICAC004	0442	YEUNG Sum	72	Operations
ICAC005	0482	TO Kun-sun, James	72	Operations
ICAC006	0483	TO Kun-sun, James	72	Operations
<u>ICAC007</u>	0489	TO Kun-sun, James	72	Operations
ICAC008	0490	TO Kun-sun, James	72	Operations
<u>ICAC009</u>	0567	TO Kun-sun, James	72	Operations
ICAC010	0568	TO Kun-sun, James	72	Corruption Provention
ICAC011	0573	TO Kun-sun, James	72	Operations
ICAC012	1697	SIN Chung-kai	72	Operations

Reply Serial No.
ICAC 001
Question Serial No.
0267

<u>Head</u>: 72 – Independent Commission Against Corruption Subhead (No. & title): -

Programme: (4) - Enlisting Support

<u>Controlling Officer</u>: Commissioner, Independent Commission Against Corruption

Director of Bureau: -

- <u>Question</u>: What is the estimated expenditure earmarked for producing and broadcasting ICAC's Announcements of Public Interest (APIs) for the year 2004-05? How would the ICAC assess if the APIs could significantly enhance the public's support to the ICAC?
- Asked by: Hon EU Yuet-mee, Audrey

Reply :

The ICAC plans to produce for release an Announcement of Public Interest (API) in 2004-05 at an estimated cost of \$700,000. This includes the production costs of the API for release on television and radio, and expenditure for poster production and supporting media. The API is broadcast free on televisions and radios through the arrangement of the Information Services Department.

Over the years, the ICAC has made use of various channels, including the mass media, the internet and direct contact with the public, to publicise and promote the anti-corruption messages. Such publicity work has proven to be effective. Through its annual surveys, the ICAC systematically monitors the public's views on corruption-related issues and assesses the effectiveness of its publicity strategy. Findings of the 2003 Annual Survey revealed that up to 99% of respondents considered that the ICAC deserved their support, while over 70% expressed an willingness to reveal their identities when lodging corruption complaints. The ICAC will continue to use different media to publicise the evils of corruption and ensure a high level of public awareness to the problem.

Reply Serial No.	
ICAC 002	
Question Serial No.	
0268	
	_

<u>Head</u>: 72 – Independent Commission <u>S</u> Against Corruption

Subhead (No. & title):

Programme: (2) - Operations

<u>Controlling Officer</u>: Commissioner, Independent Commission Against Corruption

Director of Bureau: -

- <u>Question</u>: It is mentioned that during 2004-05, the Operations Department will conduct a full review of ICAC's standing orders on working practices and procedures with a view to enhancing supervision and improving the quality of investigations. What are the details of such review and what kind of operational procedures will it focus upon?
- Asked by: Hon EU Yuet-mee, Audrey
- <u>Reply</u>: The operational part of the ICAC's standing orders covers various facets of investigation work and procedures. It contains up-to-date information on essential aspects of investigation work and serves as an operational manual for investigators.

Over the years, ad hoc amendments to these standing orders have been made on account of changes in government policies or legislation, important judgments handed down by the courts, internal management or policy reviews, organisational re-structuring, and professional experience. To ensure that front-line investigators are provided with the most up-to-date and well-coordinated guidance available, the Operations Department plans to conduct a comprehensive review of this part of the standing orders to make them more cohesive, consistent and user-friendly. With such improvements, we expect the professional application by investigators and the quality of investigations would be enhanced. It would also facilitate the management and supervision of investigation cases.

<u>Head</u>: 72 – Independent Commission Against Corruption

Subhead (No. & title):

Programme: (2) - Operations

<u>Controlling Officer</u>: Commissioner, Independent Commission Against Corruption

Director of Bureau: -

- <u>Question</u>: Para 5 of Details of Expenditure by Subhead The *Investigation Expenses* in year 2002-03 was \$7,920,000; the revised figure was reduced to \$4,500,000 in 2003-04, and the estimate for 2004-05 would be further decreased to \$4,234,000. What would be the reasons for the decrease of expenses? Would that affect both the quantity and quality of investigation?
- Asked by: Hon. CHAN Bernard
- <u>Reply</u>: Provision under *Investigation Expenses* is to cater for overseas enquiries; charges levied by banks, clearing houses, share registrars and similar bodies for information, documents and services supplied to the ICAC in connection with investigations and enquiries; fees for professional services (e.g. accountancy and surveying services); and other minor expenses incurred during investigations. Our annual estimates are prepared on the basis of known or anticipated operational requirements. As investigation expenses are largely operational driven, the actual level of expenditure would fluctuate from year to year.

The actual expenditure for 2002-03 included the hiring of additional professional services in connection with a number of huge and complex fraud-related corruption cases we dealt with in that year.

3
2

Reply Serial No.
ICAC 004
Question Serial No.
0442

Head : 72 – Independent Commission Subhead (No. & title): – Against Corruption

Programme : (2) - Operations

Controlling Officer : Commissioner, Independent Commission Against Corruption

Director of Bureau : -

- Question : Under Programme (2) Operations, the number of investigations completed dropped by 10% from 3 509 in 2002 to 3 100 in 2003 while the number of persons prosecuted in 2003 was only 416, a decrease of 30% compared to 600 persons in 2002. What are the reasons for the decrease in these two figures? Is there anything to do with the budget cut?
- Asked by : Hon YEUNG Sum
- <u>Reply</u>: The decrease in the number of completed cases was due partly to the increased complexity of cases received in 2003 which took longer time to investigate, and partly to the increase in workload arising from the District Council and Village Representatives elections held during the year. As regards the number of persons prosecuted, the decrease was largely attributed to lesser court cases with multiple defendants during the year compared with 2002.
  - By re-deploying manpower resources, streamlining work procedures and restructuring support services, the Operations Department has achieved the required efficiency savings while maintaining the usual professional standards and service quality.

Signature : \_\_\_\_\_ Name in block letters : Raymond HC WONG Post title : Commissioner, ICAC Date : 26 March 2004

Reply Serial No. ICAC 005 Question Serial No. 0482 103-Rewards and Special Services

<u>Head</u>: 72 – Independent Commission Against Corruption

Subhead (No. & title):

Programme : (2) - Operations

### <u>Controlling Officer</u> : Commissioner, Independent Commission Against Corruption

Director of Bureau : -

<u>Question</u>: (a) What is the number of persons who received rewards/special services fee in 2003-04? Please state the number of cases involved and the amount of such expenditure?

- (b) Please list out the cases attracting wanted persons rewards, the amount of rewards offered, the number of occasions where payment were made, the actual expendiuture and the number of rewards recipients in 2003-04.
- (c) Under Subhead 103, what is the amount of expenditure in 2003-04 for procurement and maintenance of equipment?
- (d) Among the provision of \$14,768,000 under Subhead 103 for 2004-05, what will be the respective amount allocated for rewards on wanted persons and procurement and maintenance of equipment?
- <u>Asked by</u> : Hon TO Kun-sun, James
- <u>**Reply</u></u> : Subhead 103 caters for expenditure on rewards and procurement of special services and equipment of a confidential nature. This subhead provides an essential source of funding for covert operational activities and intelligence gathering. Disclosure of such expenditure details is therefore not appropriate.</u>**

The total expenditure of Subhead 103 (Rewards and Special Services) for 2003-04 is estimated to be \$14.768M. Rewards were provided on 123 occasions so far this financial year.

Signature :	
Name in block letters :	Raymond HC WONG
Post title :	Commissioner, ICAC
Date :	25 March 2004

Reply Serial No. ICAC 006 Question Serial No. 0483 103-Rewards and Special

<u>Head</u>: 72 – Independent Commission <u>Subhead</u> (I Against Corruption

Subhead (No. & title): 103-Rew Services

Programme : (2) - Operations

### <u>Controlling Officer</u> : Commissioner, Independent Commission Against Corruption

Director of Bureau : -

- <u>Question</u>: (a) Under Subhead 103, the actual expenditure in 2002-03 was \$15,684,000 while the revised estimate for 2003-04 has dropped to \$14,768,000. What is the reason for this change?
  - (b) As for the estimates for 2004-05, why does the proposed provision remain at \$14,768.000? The provision proposed by the Hong Kong Police Force under this Subhead far exceeds the actual expenditure. Why does the ICAC adopt a different approach from the Hong Kong Police Force in making provision for Subhead 103?
- Asked by : Hon TO Kun-sun, James
- <u>Reply</u>: (a) Subhead 103 caters for expenditure on rewards and procurement of special services and equipment of a confidential nature. As expenses under this subhead are largely operational driven, the actual level of expenditure would fluctuate from year to year. Our annual estimates are prepared on the basis of anticipated operational requirements and with reference to past expenditure pattern.
  - (b) As the ICAC is entrusted with functions and responsibilities different from those of the Hong Kong Police Force, our resource requirements would also be different.

Reply Serial No. ICAC 007

Question Serial No.

0489

<u>Head</u>: 72 – Independent Commission <u>Subhead</u> Against Corruption

<u>Subhead</u> (No. & title): 103-1

103-Rewards and Special Services

Programme: (2) - Operations

<u>Controlling Officer</u>: Commissioner, Independent Commission Against Corruption

Director of Bureau: -

<u>Question</u> : Concerning this Subhead, please provide the following details for 2003-04 :

- the rank of officers who have conducted surprise inspections on the expenditure under this Subhead;
- the number of inspections conducted; and
- the number of occasions when irregularity was discovered.
- Asked by: Hon. TO Kun-sun, James
- <u>Reply</u>: The ICAC exercises strict control over the expenditure under Subhead 103 'Rewards and Special Services'. All claims under the Subhead are scrutinized by senior officers. Apart from the inspections carried out by the Director of Audit, the Commissioner, the Head of Operations, and the Assistant Director (Administration) also conducted surprise inspections on the accounts of this Subhead. In 2003-04, six such surprise inspections were carried out with no anomalies found.

Reply Serial No. ICAC 008 Question Serial No. 0490

Head:	72	_	Independent	Commission
			Against Corru	iption

Subhead (No. & title):

103-Rewards and Special Services

Programme : 2 - Operations

<u>Controlling Officer</u> : Commissioner, Independent Commission Against Corruption

Director of Bureau : -

- <u>Question</u>: (a) Please provide the amount of expenditure in 2001-02, 2002-03 and 2003-04 on information obtained from abroad in connection with investigations and enquiries as well as the overseas places involved.
  - (b) Please provide the amount of expenditure in 2001-02, 2002-03 and 2003-04 on information obtained locally in connection with investigations and enquiries.
  - (c) Among the proposed provision for 2004-05, what is the estimated percentage of expenditure on information obtained from abroad in connection with investigations and enquiries?

<u>Asked by</u> : Hon TO Kun-sun, James

<u>Reply</u>: Subhead 103 caters for expenditure on rewards and procurement of special services and equipment of a confidential nature. This subhead provides an essential source of funding for covert operational activities and intelligence gathering. Disclosure of such expenditure details is not appropriate.

Signature :	
Name in block letters :	Raymond HC WONG
Post title :	Commissioner, ICAC
Date :	25 March 2004
-	

Reply Serial No.		
ICAC 009		
Question Serial No.		
0567		

<u>Head</u>: 72 – Independent Commission <u>Subhea</u> Against Corruption

Subhead (No. & title):

<u>Programme</u>: (2) – Operations

Controlling Officer: Commissioner, Independent Commission Against Corruption

Bureau Secretary:

<u>Question</u> :

- (a) During the past year, on how many occasions did ICAC officers visit the Mainland for investigation or testifying in court? Please state the number of such cases and the expenditure incurred.
- (b) When testifying in court in the Mainland, were these ICAC officers required to give evidence? If yes, how many cases were involved?
- (c) Please state the number of occasions on which Mainland officials were invited to Hong Kong for investigation or testifying in court and the expenditure incurred in the past year.
- (d) When testifying in court in Hong Kong, were the Mainland officials required to give evidence? If yes, how many cases were involved?

Asked by: Hon. TO Kun-sun, James

Reply:

- (a) In 2003-04, ICAC officers made 29 visits to the Mainland involving 20 cases for the purpose of investigation. The total expenditure involved was \$167,122, mainly for the payment of travelling expenses, board and lodging incurred by the officers concerned.
- (b) In 2003-04, no ICAC officer was required to give evidence in Mainland courts.
- (c) & (d) In 2003-04, no Mainland official was invited to Hong Kong by the ICAC for investigation or testifying in court.

Signature :	
Name in block letters :	Raymond HC WONG
Post title :	Commissioner, ICAC
Date :	26 March 2004
-	

Reply Serial No.			
ICAC 010			
Question Serial No.			
0568			

Head: 72 – Independent Commission Against Subhead (No. & title): – Corruption

Programme: (3) – Preventive Education

Controlling Officer: Commissioner, Independent Commission Against Corruption

**Bureau Secretary:** 

<u>Question</u>:

- (d) Please state the number of occasions on which ICAC officers visited Mainland organisations and attended forums/talks in the Mainland in 2003-04, and the number of ICAC officers involved and the expenses incurred. Please also state the related estimated expenditure in 2004-05.
- (e) Please state the number of occasions on which Mainland officials were invited to visit the ICAC and attend forums/talks in Hong Kong 2003-04, and the number of Mainland officials involved and the expenses incurred. Please also state the related estimated expenditure in 2004-05.

Asked by: Hon. TO Kun-sun, James

	Visit to the Mainland by ICAC Officer		Mainland Officials invited to visit ICAC	
	2003-04 (Actual)	2004-05 (Estimate)	2003-04 (Actual)	2004-05 (Estimate)
Number of visits/forums/talks/ liaison activities attended	5	2	1	2
Number of ICAC officers/Mainland officials involved	26	7	2	4
Expenses covering passage/ subsistence allowance for ICAC officers and transport/liaison management for Mainland officials	\$222,300	\$62,500	\$2,011	\$7,400

The related statistics are tabulated below -Reply:

The ICAC also organises, on request, visits and talks for Mainlanders including Mainland officials. In 2003-04, 184 talks were conducted for 6 506 Mainland visitors, and the expenses incurred were \$2,580.

> Signature : Name in block letters : \_\_\_\_\_Raymond HC WONG Post title : Commissioner, ICAC Date : 25 March 2004

Reply Serial No.
ICAC 011
Question Serial No.
0573

<u>Head</u>: 72 – Independent Commission Against Corruption Subhead (No. & title):

Programme: (2) - Operations

#### Controlling Officer: Commissioner, Independent Commission Against Corruption

Director of Bureau: -

- <u>Question</u>: (a) Please set out the establishment of the Technical Services Division by rank and the resources allocated to the Division for 2004-05.
  - (d) Please provide a detailed list of the work undertaken by the Technical Services Division in 2003-04, including the types of support services it has provided.
- Asked by: Hon TO Kun-sun, James

Reply:	(a)	Establishment	2004-05
		Senior Commission Against Corruption Officer	2
		Commission Against Corruption Officer (Upper)	6
		Commission Against Corruption Officer (Middle/Lower)	24
		Assistant Commission Against Corruption Officer	21
		Senior Personal Secretary / Personal Secretary II	2
		Clerical Assistant / Workman II	2
			57
		Resources (\$M)	
		Personal Emoluments	26.011
		Capital projects for major system and equipment	1.900
		Minor equipment, consumables, maintenance services, etc.	3.367
			31.278

(b) The main role of Technical Services Division is to provide technical support to the Operations Department of the ICAC in the investigation of corruption. To disclose the details of the technical support provided by the Technical Services Division will inevitably compromise the effectiveness and efficiency as well as the strategic approach of the ICAC investigative work. It is hence not in the public interest to disclose such details.

Raymond HC WONG
Commissioner, ICAC
25 March 2004

Reply Serial No.
ICAC 012
Question Serial No.
1697

Head : 72 – Independent Commission Subhead (No. & title): -Against Corruption

Programme : (2) - Operations

Controlling Officer: Commissioner, Independent Commission Against Corruption

Director of Bureau : -

Question :

Concerning "Developing a comprehensive information technology strategy that would help enhance the Commission's operational efficiency and effectiveness", please advise -

- (a) The details of this information technology strategy;
- (b) The estimated expenditure for each of the projects related to this strategy and how would operational efficiency and effectiveness be enhanced by implementing this strategy?
- (c) Of the projects related to this strategy, which would be undertaken by in-house staff of the ICAC and which would be contracted out to private contractors?

Asked by : Hon. SIN Chung-kai

The ICAC plans to enhance its operational efficiency and effectiveness through the Reply : development of a comprehensive information technology strategy. The strategy would cover enhancements to our business processes, systems integration, information-sharing capacity, support for front-line investigations, communications in field operations and computer forensics capability. We shall hire an outside contractor to develop the strategy and the estimated expenditure involved is \$5M. The estimated expenditure for the subsequent implementation would depend on the final blueprint of the strategy to be developed.

> Signature : Name in block letters : Raymond HC WONG Post title : Commissioner, ICAC Date : \_\_\_\_\_26 March 2004