立法會 Legislative Council

LC Paper No. CB(1)939/04-05 (These minutes have been seen by the Administration)

Ref: CB1/BC/3/04

Bills Committee on Companies (Amendment) Bill 2004

Minutes of the fourth meeting held on Thursday, 3 February 2005, at 8:30 am in Conference Room A of the Legislative Council Building

Members present: Hon Audrey EU Yuet-mee, SC, JP (Chairman)

Hon CHAN Kam-lam, JP Hon SIN Chung-kai, JP

Hon Miriam LAU Kin-yee, GBS, JP Hon Abraham SHEK Lai-him, JP Hon WONG Ting-kwong, BBS Hon Ronny TONG Ka-wah, SC

Hon TAM Heung-man

Members absent: Hon Albert HO Chun-yan

Dr Hon LUI Ming-wah, JP Hon CHIM Pui-chung

Public officers attending

: Miss Emma LAU

Deputy Secretary for Financial Services and the Treasury

(Financial Services)

Mr Alan LO

Principal Assistant Secretary for Financial Services and

the Treasury (Financial Services)

Mr Jackie LIU

Assistant Secretary for Financial Services and the Treasury

(Financial Services)

Mr K F CHENG

Senior Assistant Law Draftsman

Department of Justice

Attendance by invitation

: Hong Kong Institute of Certified Public Accountants

Mr Roger BEST

Immediate Past President

Mr Paul F Winkelmann

Chairman, Financial Accounting Standards Committee

Ms Elsa HO

Assistant Director (Financial Reporting)

Clerk in attendance: Miss Salumi CHAN

Chief Council Secretary (1)5

Staff in attendance: Miss Mona LAI

Assistant Legal Adviser 7

Ms Connie SZETO

Senior Council Secretary (1)4

I. Confirmation of minutes of meeting

(LC Paper No. CB(1)826/04-05

— Minutes of third meeting held on 13 January 2005)

The minutes of the meeting held on 13 January 2005 were confirmed.

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II.

Meeting with the Administration (LC Paper No. CB(1)825/04-05(01) "Follow-up to the third meeting on 13 January 2005" prepared Legislative Council by the Secretariat LC Paper No. CB(1)825/04-05(02) Paper provided by the Administration on "Follow-up actions arising from discussion at the meeting on 13 January 2005" LC Paper No. CB(1)843/04-05(01) Sample Consolidated Financial Statements provided by Hong Kong Institute of Certified **Public Accountants** LC Paper No. CB(1)162/04-05(02) Letter dated 1 November 2004 from the Assistant Legal Adviser to the Administration LC Paper No. CB(1)453/04-05(17) Reply dated 23 November 2004 from the Administration to the Assistant Legal Adviser Letter dated 24 December 2004 LC Paper No. CB(1)668/04-05(04) from the Assistant Legal Adviser to the Administration LC Paper No. CB(1)825/04-05(03) — Reply dated 27 January 2005 from the Administration to the Assistant Legal Adviser LC Paper No. CB(1)853/04-05(01) — Letter dated 2 February 2005 from the Assistant Legal Adviser to the Administration)

2. <u>The Bills Committee</u> deliberated (Index of proceedings attached at **Appendix**).

Follow-up actions to be taken by the Administration

Admin 3. At the request of the Bills Committee, the Administration agreed to take the following actions:

(a) Determination of parent and subsidiary relationship between entities

- (i) The Administration had undertaken to move a Committee Stage amendment (CSA) to the definition of "undertaking" in section 1(1) of the proposed Twenty-third Schedule to the Companies Ordinance (CO) (proposed 23rd Schedule) to reflect the policy intent that the definition did not cover "an individual" (paragraph 9 of LC Paper No. CB(1)825/04-05(02)).
- (ii) The Administration had undertaken to move a CSA to recast the drafting of section 2(3) of the proposed 23rd Schedule to reflect the policy intent that the subsection was to cater for a "grandparent-parent-subsidiary" situation (paragraph 11 of LC Paper No. CB(1)825/04-05(02)).
- (iii) According to paragraph 3 of the Administration's reply dated 27 January 2005 to the Assistant Legal Adviser (LC Paper No. CB(1)825/04-05(03)), it was hypothetically possible under section 2(1) of the proposed 23rd Schedule that more than one undertaking could satisfy the various criteria under which an undertaking was defined to be a parent undertaking in relation to another undertaking (i.e. subsidiary undertaking). The Administration was requested -
 - to clarify the obligation of these parent undertakings under the CO in preparing group accounts; and
 - to consider the need for setting out clearly in the Bill provisions dealing with the occurrence of the above hypothetical possibility, and to provide information on whether similar provisions were contained in relevant legislation of other jurisdictions.
- (iv) To address the points of concern raised by members on section 3(3) of the proposed 23rd Schedule at the third and fourth meetings, the Administration had undertaken to research into the intent and application of paragraph 10 of Schedule 10A of the UK Companies Act 1985 on which section 3(3) was modelled. The Administration was requested to clarify the purpose(s) to be achieved by section 3(3) and to respond to the points of concern set out in item 1(e) of the list of follow-up actions to the third meeting (LC Paper No. CB(1)825/04-05(01)).

(b) <u>Proposed "true and fair view override" provisions</u>

To address members' concern about the difficulty for company directors to apply the proposed "true and fair view override" provisions and that directors who failed to comply with the provisions would be subject to criminal sanction under section 124(3) of the CO, the Administration

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had undertaken to take the following actions and report the outcome to the Bills Committee:

- (i) To discuss with the Hong Kong Institute of Certified Public Accountants on how the proposed provisions could be improved; and
- (ii) To review, in consultation with the Department of Justice, the liability provision (i.e. section 124(3) of the CO) relating to non-compliance with the requirement to give a "true and fair view" of the state of affairs and profit and loss of the company in the accounts or group accounts.

Date of next meeting

4. <u>The Chairman</u> reminded members that the next meeting of the Bills Committee would be held on Thursday, 24 February 2005, at 8:30 am to discuss with organizations and academics on the impact of the Bill on the development of asset-securitization market in Hong Kong.

III. Any other business

5. There being no other business, the meeting ended at 10:35 am.

Council Business Division 1
<u>Legislative Council Secretariat</u>
23 February 2005

Proceedings of the fourth meeting of the Bills Committee on Companies (Amendment) Bill 2004 on Thursday, 3 February 2005, at 8:30 am in Conference Room A of the Legislative Council Building

Time marker	Speaker	Subject(s)	Action Required
000000-000208	Chairman	Confirmation of minutes of meeting on 13 January 2005	•
000209-003542	Administration Mr Ronny TONG Chairman Hong Kong Institute of Certified public Accountants (HKICPA)	Matters relating to the proposed Twenty-third Schedule to the Companies Ordinance (CO) (proposed 23 rd Schedule) (Paragraphs 1 – 8 and 12 of LC Paper No. CB(1)825/04-05(02)) (a) Administration's briefing on the operation of the "dominant influence test" under various possible scenarios (b) Member's concern that the policy intent and application of section 3(3) of the proposed 23 rd Schedule were unclear (c) Administration's undertaking to research into the intent and application of paragraph 10 of Schedule 10A of the UK Companies Act 1985 on which section 3(3) of the proposed 23 rd Schedule was modelled	Administration to take follow-up action under paragraph 3(a)(iv) of the minutes
		(d) Request for the Administration - (i) to clarify the purpose(s) to	Administration to take follow-up action under paragraph 3(a)(iv)

Time marker	Speaker	Subject(s)	Action Required
		be achieved by section 3(3); and (ii) to respond to the points of concern set out in item 1(e) of the list of follow-up actions to the third meeting (LC Paper No. CB(1)825/04-05(01)) Sample consolidated financial statements (LC Paper No. CB(1)843/04-05(01)) HKICPA's briefing on the sample	of the minutes
		consolidated financial statements in a "grandparent-parent-subsidiary" situation where the grandparent undertaking (Company A) owned a partnership (Partnership B) which held certain share capital of the grandparent undertaking and in turn was the parent undertaking of another undertaking (Company C)	
003543-004635	Chairman Assistant Legal Adviser 7 (ALA7) Mr Ronny TONG	Application of section 3(3) of the proposed 23 rd Schedule (LC Paper No. CB(1)853/04-05(01)) Concern about the policy intent and application of section 3(3) of the proposed 23 rd Schedule	
004636-010138	Administration Ms Miriam LAU HKICPA Chairman Mr Ronny TONG	Definition of "undertaking" in section 1(1) of the proposed 23 rd Schedule (Paragraph 9 of LC Paper No. CB(1)825/04-05(02)) (a) Administration's proposed	Administration to
		Committee Stage amendment	

Time marker	Speaker	Subject(s)	Action
		(CSA) to the definition of "undertaking" in section 1(1) of the proposed 23 rd Schedule to reflect the policy intent that the definition did not cover "an individual" (b) Administration's and HKICPA's advice that "unincorporated association" in the proposed CSA would include cooperatives and trust arrangements (c) Members' support for the	Required paragraph 3(a)(i) of the minutes
010139-014044	Administration Mr Ronny TONG HKICPA Chairman ALA7	proposed CSA Section 2(1) of the proposed 23 rd Schedule (Paragraph 10 of LC Paper No. CB(1)825/04-05 (02) and paragraph 3 of LC Paper No. CB(1)825/04-05 (03))	
		 (a) Administration's view that - (i) it was hypothetically possible for more than one undertaking to meet the criteria set out in section 2(1) of the proposed 23rd Schedule under which an undertaking was defined to be a parent undertaking in relation to another undertaking (i.e. subsidiary undertaking) but such possibility was remote in practice; (ii) such a hypothetical 	

Time marker	Speaker	Subject(s)	Action
			Required
		possibility already existed under the existing section 2(4)(a) of the CO;	
		(iii) it was not necessary to set out in the law to deal with the occurrence of such a hypothetical possibility; and	
		(iv) should the hypothetical possibility in item (i) above occurred, the concerned parent undertakings were required to prepare group accounts	
		(b) The Chairman's request for the Administration -	Administration to take action under
		(i) to clarify the obligation of concerned parent undertakings to prepare group accounts under the CO; and	paragraph 3(a)(iii) of the minutes
		(ii) to consider the need for setting out clearly in the Bill provisions dealing with the occurrence of the hypothetical possibility in item (a)(i) above	
		(c) Administration's undertaking to take follow-up action and provide information about whether there were similar provisions in relevant legislation of other jurisdictions	Administration to take action under paragraph 3(a)(iii) of the minutes

Time marker	Speaker	Subject(s)	Action Required
		Preparation of group accounts in a "joint control" situation HKICPA's advice that an undertaking having a "joint control" together with others over a jointly controlled entity was not required to prepare group accounts, but its interests in the jointly controlled entity were accounted for by proportionate consolidation or equity accounting methods under Hong Kong Accounting Standard 31	
014045-014125	Chairman ALA7	Section 2(3) of the proposed 23 rd Schedule (Paragraph 11 of LC Paper CB(1)825/04-05(02)) (a) Administration's proposed CSA to recast the drafting of section 2(3) of the proposed 23 rd Schedule to reflect the policy intent that the subsection was to cater for a "grandparent-parent-subsidiary" situation (b) Members' support for the proposed CSA	Administration to take action under paragraph 3(a)(ii) of the minutes
014126-014148	Chairman	Impact of the Bill on the asset securitization market in Hong Kong (Paragraph 13 of LC Paper CB(1)825/04-05(02)) Members noted that the Administration was collating relevant information to facilitate the Bills Committee's discussion with	

Time marker	Speaker	Subject(s)	Action
		organizations and academics of the subject at the fifth meeting to be held on 24 February 2005	Required
014149-020418	Chairman Administration Mr Ronny TONG HKICPA Ms Miriam LAU	Consequential amendments to section 128 of the CO (Paragraphs 14 and 15 of LC Paper CB(1)825/04-05(02)) (a) Administration's explanation on the policy intent for introducing the proposed "true and fair view override" provisions as new sections 126(4) and 126(5) of the CO in relation to the preparation of group accounts (b) Member's concern about the difficulty for company directors to apply the proposed "true and fair view override" provisions and that directors who failed to comply with the provisions would be subject to criminal sanction under section 124(3) of the CO	
		 (c) Administration's undertaking to take the following actions and report the outcome to the Bills Committee- (i) To discuss with HKICPA on how the proposed "true and fair view override" provisions could be improved; and (ii) To review, in consultation with the Department of Justice, the liability 	Administration to take action under under paragraph 3(b) of the minutes

Time marker	Speaker	Subject(s)	Action Required
		provision (i.e. section 124(3) of the CO) relating to non-compliance with the requirement to give a "true and fair view" of the state of affairs and profit and loss of the company in the accounts or group accounts	Kequireu
020419-020548	Chairman	Date of next meeting	

Council Business Division 1 <u>Legislative Council Secretariat</u> 23 February 2005