

LC Paper No. CB(2) 1026/04-05

Ref : CB2/H/5/04

House Committee of the Legislative Council

Minutes of the 18th meeting held in the Legislative Council Chamber at 4:23 pm on Friday, 4 March 2005

Members present :

Hon Miriam LAU Kin-yee, GBS, JP (Chairman) Hon Fred LI Wah-ming, JP (Deputy Chairman) Hon Albert HO Chun-yan Ir Dr Hon Raymond HO Chung-tai, S.B.St.J., JP Hon Margaret NG Hon James TO Kun-sun Hon CHEUNG Man-kwong Hon CHAN Yuen-han, JP Hon Bernard CHAN, JP Hon CHAN Kam-lam, JP Hon Mrs Sophie LEUNG LAU Yau-fun, SBS, JP Hon LEUNG Yiu-chung Hon SIN Chung-kai, JP Hon WONG Yung-kan, JP Hon Jasper TSANG Yok-sing, GBS, JP Hon Howard YOUNG, SBS, JP Dr Hon YEUNG Sum Hon LAU Chin-shek, JP Hon LAU Kong-wah, JP Hon CHOY So-yuk Hon Andrew CHENG Kar-foo Hon Abraham SHEK Lai-him, JP Hon LI Fung-ying, BBS, JP Hon Tommy CHEUNG Yu-yan, JP Hon Albert CHAN Wai-yip Hon Frederick FUNG Kin-kee, JP Hon Audrey EU Yuet-mee, SC, JP Hon Vincent FANG Kang, JP Hon WONG Kwok-hing, MH

Hon LEE Wing-tat Hon LI Kwok-ying, MH Hon Jeffrey LAM Kin-fung, SBS, JP Hon MA Lik, JP Hon Andrew LEUNG Kwan-yuen, SBS, JP Hon Alan LEONG Kah-kit, SC Hon LEUNG Kwok-hung Dr Hon KWOK Ka-ki Dr Hon Fernando CHEUNG Chiu-hung Hon WONG Ting-kwong, BBS Hon Ronny TONG Ka-wah, SC Hon Patrick LAU Sau-shing, SBS, JP Hon Albert Jinghan CHENG Hon KWONG Chi-kin Hon TAM Heung-man

Members absent :

Hon James TIEN Pei-chun, GBS, JP Hon LEE Cheuk-yan Hon Martin LEE Chu-ming, SC, JP Dr Hon David LI Kwok-po, GBS, JP Dr Hon LUI Ming-wah, JP Hon Mrs Selina CHOW LIANG Shuk-yee, GBS, JP Dr Hon Philip WONG Yu-hong, GBS Hon LAU Wong-fat, GBS, JP Hon Emily LAU Wai-hing, JP Hon Emily LAU Wai-hing, JP Hon Timothy FOK Tsun-ting, GBS, JP Hon TAM Yiu-chung, GBS, JP Dr Hon Joseph LEE Kok-long Hon Daniel LAM Wai-keung, BBS, JP Hon CHEUNG Hok-ming, SBS, JP Hon CHIM Pui-chung

Clerk in attendance :

Mrs Justina LAM

Clerk to the House Committee

Staff in attendance :

| Mr Ricky C C FUNG, JP | Secretary General |
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| Mr Jimmy MA, JP | Legal Adviser |

| Assistant Secretary General 1 |
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| Senior Assistant Legal Adviser 1 |
| Senior Assistant Legal Adviser 2 |
| Principal Council Secretary (Complaints) |
| Chief Public Information Officer |
| Chief Council Secretary (2)5 |
| Chief Council Secretary (3)1 |
| Assistant Legal Adviser 5 |
| Senior Council Secretary (2)7 |
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Action

I. Confirmation of the minutes of the 17th meeting held on 25 February 2005 (*LC Paper No. CB*(2) 984/04-05)

The minutes were confirmed.

II. Business arising from previous Council meetings

Legal Service Division report on subsidiary legislation gazetted on <u>25 February 2005 and tabled in Council on 2 March 2005</u> (LC Paper No. LS 38/04-05)

2. <u>The Legal Adviser</u> said that two items of subsidiary legislation relating to the deletion of two public markets from the Tenth Schedule to the Public Health and Municipal Services Ordinance were gazetted on 25 February 2005, and tabled in the Legislative Council (LegCo) on 2 March 2005.

3. <u>Members</u> did not raise any queries on the two items of subsidiary legislation.

4. <u>The Chairman</u> reminded Members that the deadline for amending these items of subsidiary legislation was 16 March 2005, or 20 April 2005 if extended by resolution.

III. Further business for the Council meeting of 9 March 2005

Tabling of Papers

Report of the Committee on Members' Interests

5. <u>Mrs Sophie LEUNG</u>, Chairman of the Committee on Members' Interests (CMI), said that the report of the CMI's consideration of the cases of Mr James TO's failure to register interests with the Clerk to LegCo pursuant to Rule 83 of

the Rules of Procedure would be tabled at the Council meeting of 9 March 2005. The report would remain confidential until then.

IV. Business for the Council meeting on 16 March 2005

(a) <u>Questions</u>

(LC Paper No. CB(3) 410/04-05)

6. <u>The Chairman</u> said that 20 written questions had been scheduled for the Council meeting on 16 March 2005, as the Financial Secretary (FS) would deliver his Budget speech.

(b) <u>Bills - First Reading and moving of Second Reading</u>

7. <u>The Chairman</u> said that the Administration had advised the Clerk to LegCo that FS would present to the Council the Appropriation Bill 2005 and the estimates of expenditure for the year ending 31 March 2006.

(c) <u>Government motion</u>

The Secretary for Financial Services and the Treasury has given notice to move the proposed Vote on Account Resolution under the Public Finance Ordinance

(LC Paper No. LS 39/04-05)

8. <u>The Chairman</u> explained that the purpose of the proposed resolution was to seek funds on account to enable the Government to carry on existing services between the start of the financial year on 1 April 2005 and the enactment of the Appropriation Ordinance 2005. The wording of the proposed resolution had been issued vide LC Paper No. CB(3) 412/04-05 dated 2 March 2005.

9. <u>Members</u> did not raise objection to SFST moving the proposed resolution at the Council meeting on 16 March 2005.

V. Position on Bills Committees/subcommittees

(LC Paper No. CB(2) 985/04-05)

10. <u>The Chairman</u> said that there were seven Bills Committees and six subcommittees in action.

VI. Report of the Panel on Administration of Justice and Legal Services concerning the factors relevant to determining whether an instrument is subsidiary legislation

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(LC Paper No. CB(2) 990/04-05)

11. <u>Ms Margaret NG</u>, Chairman of the Panel, said that the Panel agreed that there were inherent difficulties in providing a definition for instruments with or without legislative effect. It was also impracticable to review all existing instruments to determine whether or not they should be subsidiary legislation.

12. <u>Ms NG</u> added that the Panel considered that the Administration's practice of including in new legislation an express provision declaring or clarifying the character of an instrument should continue. In cases where Members did not agree with the Administration whether a certain instrument was subsidiary legislation, Members could consider moving amendments to the relevant bill. It would be for the Council to decide whether to pass the amendments. Any disputes over whether or not an instrument was subsidiary legislation would ultimately have to be decided by the court.

13. <u>Members</u> noted the views of the Panel as set out in paragraphs 18 and 19 of the paper.

VII. Any other business

14. There being no other business, the meeting ended at 4:29 pm.

Council Business Division 2 Legislative Council Secretariat 9 March 2005