## 立法會 Legislative Council

Ref : CB2/PL/CA LC Paper No. CB(2)943/07-08

(These minutes have been seen

by the Administration)

#### **Panel on Constitutional Affairs**

Minutes of special meeting held on Wednesday, 12 September 2007, at 9:00 am in Conference Room A of the Legislative Council Building

**Members** : Hon TAM Yiu-chung, GBS, JP (Deputy Chairman)

present Hon James TIEN Pei-chun, GBS, JP

Hon Albert HO Chun-yan

Ir Dr Hon Raymond HO Chung-tai, SBS, S.B.St.J., JP

Hon Martin LEE Chu-ming, SC, JP

Hon Margaret NG

Hon Mrs Selina CHOW LIANG Shuk-yee, GBS, JP

Hon CHEUNG Man-kwong

Hon Mrs Sophie LEUNG LAU Yau-fun, GBS, JP

Hon LEUNG Yiu-chung

Dr Hon Philip WONG Yu-hong, GBS

Hon WONG Yung-kan, SBS, JP

Hon Jasper TSANG Yok-sing, GBS, JP

Dr Hon YEUNG Sum, JP Hon LAU Kong-wah, JP Hon Emily LAU Wai-hing, JP

Hon CHOY So-yuk, JP

Hon Timothy FOK Tsun-ting, GBS, JP Hon Audrey EU Yuet-mee, SC, JP Hon WONG Kwok-hing, MH

Hon LEE Wing-tat

Hon Alan LEONG Kah-kit, SC Hon LEUNG Kwok-hung Dr Hon KWOK Ka-ki

Hon WONG Ting-kwong, BBS Hon Ronny TONG Ka-wah, SC

**Member** : Hon Tommy CHEUNG Yu-yan, SBS, JP

Attending

Members absent Dr Hon LUI Ming-wah, SBS, JP (Chairman)

Hon LEE Cheuk-yan

Hon CHAN Yuen-han, SBS, JP Hon Bernard CHAN, GBS, JP Hon Howard YOUNG, SBS, JP Hon LAU Wong-fat, GBM, GBS, JP Hon Abraham SHEK Lai-him, SBS, JP

Hon LI Fung-ying, BBS, JP

Hon Daniel LAM Wai-keung, SBS, JP Hon CHEUNG Hok-ming, SBS, JP

Hon CHIM Pui-chung

Prof Hon Patrick LAU Sau-shing, SBS, JP

Hon KWONG Chi-kin

**Public Officers** : attending

Item II

The Administration

Mr Stephen LAM Sui-lung

Secretary for Constitutional and Mainland Affairs

Mr Arthur HO Kin-wah

Deputy Secretary for Constitutional and Mainland Affairs

Attendance by invitation

<u>Session One</u> (9:00 am - 11:00 am)

Hong Kong Buildings Management and Security Workers

General Union

Mr IU Chung-yiu Chairperson

Synergy Net

Mr CHAN Chi-kit Executive Officer

Swire Beverages (HK) Employees General Union

Ms LI Kim-man

General Office in Charge

Personal Service Workers General Union

Miss LO Wing-kei Chief Executive

## Hong Kong Beauty and Hair Care Employee's Union

Ms TSOI Lai-ha, Sandra Chairperson

#### **Engineers for Universal Suffrage**

Mr CHAN Kai-yuen Convenor

## **Designing Hong Kong Harbour District**

Mr Paul Zimmerman Executive Director

### 彩石居民服務社

Mr LAM Sum-shing Vice-Chairman

Mr CHUI Pak-tai Member, Wong Tai Sin District Council

## 大圍居民協進會

關建基先生 主席

#### The Professional Commons

Mr Charles MOK Vice-Chairman

## **Hong Kong Democratic Foundation**

Mr George Cautherley Vice-Chairman

## Hong Kong Hair Dressing & Make-up Trade Workers General Union

Mr TONG Kang-yiu Chairman

#### 將軍澳社區發展協會

Mr LAM Wing-yin Vice-Chairman

Mr Raymond HO Man-kit

Member, Sai Kung District Council

Democratic Alliance for the Betterment and Progress of Hong Kong

Mr WONG Ka Wai

Deputy Spokesperson of Constitutional Affairs

Kwai Chung South Resident Association

Mr Peter CHEUNG

Hong Kong Youth Society

Mr LI Chung-kan

Social Affairs Committee Member

Hong Kong Clerical and Professional Employees General Union

Mr NG Chau-pei

Chairman

**Hong Kong Catering Industry Association** 

Mr WOO Chu

Vice-Chairman

Hong Kong New Territories Commercial and Industrial General Association Ltd.

劉效庭先生

秘書長

<u>Hong Kong Chiu Chow Overseas Food Trade Merchants</u> Association Ltd.

Mr CHEUNG Sing-hung

President

廖美恩小姐

南區聯盟

陳思頌先生

主席

<u>Session Two</u> (11:00 am - 1:00 pm)

Lan Kwai Fong Association

Mr Stanley LAW Ming-wah Executive Committee Member

Sha Tin Western Residents Association

Mr TSANG Kwok-keung Chairman

香港百貨、商業僱員總會

Mr WONG Tsz-wan

山林道商會

Mr Marco WONG

**Shatin Tertiary Students' Association** 

Mr YUEN Hoi-cheung Convenor

HK Communication Industry Employees Association

Mr LUI Chan-kam Vice-Chairman

Harbour Transportation Workers General Union

Miss TSE Oi-hung Vice-Chairman

The Association of the Hong Kong Central & Western District

Mr Tommy LI Ying-sang Executive Vice-President

JUSTICE (The Hong Kong Section of the International Commission of Jurist)

Miss Gladys LI Council Member

## Spring-Time Stage Productions Ltd.

Mr KO Chi-sum CEO & Producer

## Hong Kong Tug-of-war Association

Mr LAU Sai-man Chairman

## 九龍東區各界聯會

Mr HUI Chin-pang

## Mr Johnny KONG Shan

#### **Association of Restaurant Managers**

Mr WOO Lun Vice-Chairman

## Hong Kong Youth Development Network

Mr Stanley LUI Convenor

#### Vision Finance Group Limited

Mr HU Yebi Chairman

#### Hong Kong Professionals and Senior Executives Association

Mr Samuel YUNG Wing-ki Founding President

#### The N.T. District Adviser Alumni Association

Mr NGAN Kam-chuen Vice-Chairman

### 關心香港前途小組

Mr Stephen CHAN

#### Hong Kong Federation of Fujian Associations

Mr CHAN Kam-lam

## 九龍地區事務聯會聯席會議

黄志明先生

委員

佘振興先生

伍榮才先生

Mr WONG Kuen-wai 黃權威先生

The Hong Kong Wanchai District Association Ltd.

Mrs Fanny LAI IP Po-ping

Vice-Chairman

Clerk in :

Mrs Percy MA

attendance Chief Council Secretary (2)3

Staff in attendance

Ms Amy YU

Senior Council Secretary (2)3

Mrs Fonny TSANG

Legislative Assistant (2)3

**Action** 

# I. Models, roadmap and timetable for selecting the Chief Executive and for forming the Legislative Council by universal suffrage

(Green Paper on Constitutional Development

Statement by Chief Secretary for Administration on Green Paper on Constitutional Development at the Council meeting on 11 July 2007

LC Paper Nos. CB(2) 2673/06-07(12), CB(2) 2698/06-07-(01) to (25), CB(2) 2710/06-07(01) to (09) - Submissions from organizations/individuals)

#### Oral presentation by deputations/individuals

At the invitation of the Deputy Chairman, the deputations and individuals presented their views on the Green Paper on Constitutional Development (Green Paper). A summary of the views is in **Appendix**.

#### Discussion

Timetable for implementing universal suffrage

- 2. Mr Ronny TONG noted the view of the Hong Kong Hair Dressing & Make-up Trade Workers General Union that universal suffrage for the Chief Executive (CE) should be implemented in 2017 and that for the Legislative Council (LegCo) after 2016, as the community had not yet reached consensus on various issues concerning the implementation of universal suffrage. Mr TONG pointed out that it was not true to say that there was no consensus in the community on the timetable for universal suffrage, as opinion polls conducted in the past decade had consistently shown that some 60% of the public supported implementing dual universal suffrage as early as possible. The recent opinion poll conducted by the South China Morning Post (SCMP) also revealed that 60% of the business leaders supported introducing dual universal suffrage in 2012.
- 3. Mr TONG Kang-yiu of the Hong Kong Hair Dressing & Make-up Trade Workers General Union responded that the majority of the members of his trade union were of the view that conditions were not yet ripe for the implementation of universal suffrage, which should be taken forward in a gradual and orderly manner as laid down in the Basic Law (BL). He further said that whether universal suffrage for the CE election could be implemented in 2017 would depend on the actual situation of Hong Kong then.
- 4. <u>Ms Emily LAU</u> said that support for universal suffrage for the CE in 2007 and that for the LegCo in 2008 had been part of the political platform of the Democratic Alliance for the Betterment and Progress of Hong Kong (DAB) a few years ago. However, DAB now advocated that universal suffrage for the CE should be introduced in 2017, and should precede that for the LegCo. <u>Ms LAU</u> asked Mr WONG Ka-wai of DAB the reasons for his party's change in stance regarding the timetable for universal suffrage.
- 5. Mr WONG Ka-wai responded that back then DAB genuinely believed that 2007/2008 was the right time to introduce universal suffrage. However, this was found to be infeasible as the community had failed to reach consensus on the key issues concerning universal suffrage. The present proposal of DAB on the timetable for universal suffrage was formulated having regard to public views and the requirements of the BL. DAB considered that implementing universal suffrage for the CE in 2017 would strike a right balance among the diverse public views on the issue, ranging from 2012 to some time beyond 2023 on the one hand, and accord with the principle of gradual and orderly progress enshrined in the BL on the other.
- 6. Mr LEUNG Kwok-hung said that if DAB had not changed its stance, there would have been enough support in the LegCo for introducing universal suffrage in 2007/2008.

- 7. <u>Dr YEUNG Sum</u> said that implementing dual universal suffrage in 2012 was in conformity with the two cardinal principles laid down in the BL that democratic development should be taken forward in a gradual and orderly manner and in the light of the actual situation of Hong Kong, despite some deputations' claim to the contrary. The principle of gradual and orderly progress had long been fulfilled having regard to the fact that the democratisation process had started more than twenty years ago, with the introduction of District Board election in 1982, direct election for the Urban Council in 1983 and direct election for returning LegCo Members through geographical constituencies (GCs) in 1991. Furthermore, introducing dual universal suffrage in 2012 also accorded with the actual situation in Hong Kong, as borne out by findings of opinion polls conducted in the past few months which consistently revealed that the majority of the public were in favour of dual universal suffrage in 2012.
- 8. <u>Dr YEUNG</u> further pointed out that the early implementation of dual universal suffrage would help improve the relationship between the Executive and the Legislature and enhance the legitimacy of the Government, thereby leading to more effective governance. He urged the Administration to come up with a concrete timetable for implementing universal suffrage as soon as possible after the close of the current consultation exercise.
- 9. Mr WONG Ka-wai said that if the pan-democratic Members placed such great emphasis on the majority view of the public, they should not have vetoed the package of proposals put forth by the Administration in October 2005 for amending the electoral methods for the 2007 CE election and the 2008 LegCo election, which had the support of the majority of the public as revealed in the opinion polls conducted then. Mr WONG further pointed out that the opinion poll conducted by The Chinese University of Hong Kong in August 2007 showed that only about 40% of the public supported implementing universal suffrage for the LegCo in 2012.
- 10. Mr Ronny TONG said that one opinion poll could not accurately reflect public opinion, which had to be ascertained from a series of opinion polls conducted over a long period of time. He further asked whether DAB had conducted any opinion poll on the Green Paper.
- 11. Mr WONG Ka-wai responded that DAB had conducted an opinion poll, but it was only meant for the internal reference of DAB. He added that DAB would also make reference to the opinion polls conducted by various universities and think tanks.
- 12. <u>Ms Emily LAU</u> asked Mr Charles MOK of the Professional Commons and Mr George Cautherley of the Hong Kong Democratic Foundation how the business and professional sectors viewed the proposal of implementing dual universal suffrage in 2012.
- 13. <u>Mr Charles MOK</u> said that many people in the business field believed that the early implementation of universal suffrage would be beneficial, rather than detrimental, to Hong Kong's economic development. The existing system of functional

constituencies was skewed towards the interests of large business corporations, and neglected the needs of medium and small businesses. Universal suffrage was the only effective means of ensuring balanced participation of people from different sectors and strata of society in the political system.

- 14. <u>Mr George Cautherley</u> said that the Hong Kong Democratic Foundation had published a paper entitled "Democracy for Economy's Sake" several years ago, in which it was argued cogently that economic development would benefit from a democratic system of government. Democracy empowered the public to choose their political leaders, and choice created competition of ideas, hence ensuring better governance.
- 15. Mr LAU Kong-wah said that it was the hope of Hong Kong people that the various political parties and groups could work together to resolve the issue of constitutional development through the present consultation exercise. While the majority of the public favoured implementing universal suffrage in 2012, many of them also found 2017 acceptable. As the difference between the two options was only a matter of a few years, the various political parties should make their best endeavour to strike a compromise rather than debating endlessly on the issue.
- 16. Mr Martin LEE said that the Central Authorities had been deliberately withholding the implementation of universal suffrage in Hong Kong. After the handover, there was consensus among all the major political parties on implementing universal suffrage in 2007/2008. However, the Standing Committee of the National People's Congress (NPCSC) made the decision on 26 April 2004, without consulting the people of Hong Kong, that the elections of the CE in 2007 and the LegCo in 2008 should not be by means of universal suffrage. Mr LEE further asked whether the mainstream proposal to be put forward by the CE in his report to the Central Authorities would comply with the International Covenant on Civil and Political Rights (ICCPR).
- 17. <u>Secretary for Constitutional and Mainland Affairs</u> (SCMA) responded that universal suffrage was to be implemented in Hong Kong because of the BL, and not the ICCPR. Hong Kong would develop a democratic electoral system that suited the actual situation of Hong Kong and at the same time complied with the international principles of universal and equal suffrage.

#### Nomination method of CE candidates

18. <u>Ms Emily LAU</u> noted that Mr LI Chung-kan of the Hong Kong Youth Society had commented that the model for selecting the CE by universal suffrage should be in line with the Central Authorities' substantive power of appointment of the candidate elected from universal suffrage, so as to avert a constitutional crisis. <u>Ms LAU</u> asked Mr LI whether he meant that there should be prior consultation with the Central Authorities on the nomination of CE candidates to ensure that the CE elect would be acceptable to the Central Authorities.

- 19. Mr LI Chung-kan replied in the negative, and said that what he meant by the remark was that the Central Authorities' substantive power of appointment of the CE should be taken into account when designing the model for selecting the CE by universal suffrage. For instance, when considering the method for the nomination of CE candidates by the nominating committee (NC), it was important to ensure that the nominees had wide support and sufficient legitimacy so that they would likely be appointed by the Central Authorities.
- 20. Mr Ronny TONG noted DAB's proposal of expanding the electorate base of the Election Committee (EC) in 2012, and implementing universal suffrage for the CE in 2017. He pointed that when the pan-democratic Members proposed to broaden the electorate base of the EC in 2005, DAB had expressed objection to the proposal then. He asked Mr WONG Ka-wai the reason for the change in DAB's position on the issue.
- 21. Mr WONG Ka-wai responded that the current political situation was different from that a few years ago, and reiterated that DAB had come up with the present proposal having regard to current public views and the requirements of the BL.
- 22. Noting that Miss Gladys LI of JUSTICE had remarked that the Frontier's proposal on the nomination of CE candidates was not consistent with BL 45, Ms Emily LAU said that the Frontier's proposal, which suggested that all members of the NC should be returned by direct election on the basis of one-person-one-vote, was in fact compatible with BL 45 and within the parameters set out in paragraph 3.10 of the Green Paper, albeit it had not been included among the options set out in the Green Paper. Ms LAU sought explanation from Miss LI for her remark.
- 23. <u>Miss Gladys LI</u> explained that she had probably misunderstood the Frontier's proposal as one suggesting that CE candidates should be nominated by ordinary voters. Such a proposal would not be consistent with BL 45, as it did not involve the setting up of a NC to nominate candidates. <u>Miss LI</u> further said that while the Frontier's proposal of forming NC by direct election on the basis on one-person-one-vote would comply with BL 45, it should be pointed out that the very concept of a NC was not in accord with the essence of the ICCPR which required that every ordinary voter should have the right to nominate.
- 24. <u>SCMA</u> said that the proposals of the Frontier had been included in full in the Appendices to the Green Paper.

Functional constituencies (FCs)

25. <u>Dr YEUNG Sum</u> noted that some deputations from the labour sector supported retaining the FC system on the ground that it had played an important role in safeguarding the interests of the sectors concerned. <u>Dr YEUNG</u> asked Mr IU Chung-yiu of the Hong Kong Buildings Management and Security Workers General Union why he, unliked other representatives from the labour sector, supported the abolition of FCs.

- 26. <u>Mr IU Chung-yiu</u> responded that the system of FCs should be abolished as it contravened the principle of universal suffrage. He was confident that the interests of the labour sector would not be overlooked in a LegCo constituted solely by directly-elected Members.
- 27. <u>Ms Emily LAU</u> said that the Administration had set out in the Green Paper under the option of retaining FC seats a proposal of allowing FCs to nominate candidates for election by all voters. <u>Ms LAU</u> invited deputations present at the meeting to give their views on whether such a proposal was compliant with the principles of universal and equal suffrage.
- 28. Mr Charles MOK responded that apart from depriving the general electorate of the rights to nominate and to stand for election, such a proposal would also place the general electorate in a difficult position as they would be asked to elect representatives of FCs of which they might have little knowledge. Furthermore, it would raise the question as to whether the FC Members so elected should be held accountable to the FC voters who nominated them or to the general electorate who voted them into office. Mr MOK pointed out that retaining FC seats in whatever form was fundamentally in breach of the principles of universal and equal suffrage and the proposal was merely a tactic to delay the implementation of universal suffrage in Hong Kong.
- 29. Mr LI Chung-kan said that the Hong Kong Youth Society supported preserving the FC system. Mr LI further said that the proposal of allowing FCs to nominate candidates for election by all voters would not be complex to administer if each voter was asked to elect LegCo Members on the basis of "one-person-two-votes" (i.e. one vote to return directly elected GC Members, and the other to return FC Members) rather than "one-person-multiple votes" (i.e. one vote to return directly elected GC Members, and multiple votes to return FC Members). He saw no reason why the FC Members so elected could not be answerable to both the FCs concerned and the voters who elected them into office.
- 30. <u>Mr James TIEN</u> said that the Liberal Party was of the view that FC seats should be abolished in phases after the implementation of universal suffrage for the CE, as this would accord with both the principle of gradual and orderly progress and the ultimate goal of universal suffrage enshrined in the BL. <u>Mr TIEN</u> further said that those FCs which would find it easier to adapt to such changes, such as the labour FCs, should be abolished first.
- 31. In response to Ms Audrey EU, <u>Mr James TIEN</u> further elaborated on the Liberal Party's proposal of abolishing FC seats in phases. <u>Mr TIEN</u> said that the Liberal Party suggested phasing out FC seats in three LegCo terms. The number of FC seats could be reduced from 30 to 20 in the first phase, and further reduced to 10 in the second phase. Finally all seats would be returned by universal suffrage.

#### Response of the Administration

- 32. <u>SCMA</u> thanked the deputations and Panel members for their views and said that he would like to respond to some of the specific comments made by them.
- 33. Responding to Mr IU Chung-yiu's view that there should not be a prescribed limit to the number of CE candidates, <u>SCMA</u> pointed out that no matter what nomination procedures were eventually adopted, there was bound to be a limit on the number of CE candidates.
- 34. <u>SCMA</u> disagreed with the remark of Mr CHAN Chi-kit of Synergy Net that the current CE lacked public mandate, pointing out that during the last CE election, opinion polls conducted by various universities revealed that Mr Donald TSANG received about 70% public support.
- 35. In response to the remark of Miss LO Wing-kei of Personal Service Workers General Union on the absence of specific proposals on democratic procedures for nomination of the CE in the Green Paper, <u>SCMA</u> said that specific proposals on such would be presented when the Administration proposed amendments to Annexes I and II to the BL concerning the two electoral methods.
- 36. Noting that Mr CHAN Kai-yuen of the Engineers for Universal Suffrage had emphasised that the implementation of universal suffrage should be compliant with the ICCPR, <u>SCMA</u> said that while he agreed that universal suffrage should be implemented in accordance with the principles of universal and equal suffrage, it should be noted that the ultimate aim of universal suffrage for Hong Kong's constitutional development originated from the BL, and not the ICCPR.
- Referring to the comment of Mr LAM Sum-shing of 彩石居民服務社 that Hong Kong was already endowed with the conditions for implementing universal suffrage, <u>SCMA</u> said that he generally agreed with Mr LAM, having regard to the fact that Hong Kong had in place such institutions as the rule of law, constitutional and statutory guarantees for human rights and a clean government. What was lacking was consensus among the various political parties and groups on the models, roadmap and timetable for implementing universal suffrage.
- 38. In response to Mr LAM Wing-yin of 將軍澳社區發展協會, <u>SCMA</u> said that achieving the ultimate goal of universal suffrage was undoubtedly the common wish of Hong Kong people. However, universal suffrage should be achieved on the basis of certain objective requirements and in accordance with the constitutional framework. By the constitutional design of the BL, any change to the electoral system required consensus among the three parties concerned, i.e. two-thirds majority support in the LegCo, consent of the CE, and endorsement by the NPCSC. The Administration also hoped that any proposal for implementing universal suffrage would receive support from at least 60% of the public.

- 39. In response to Mr Raymond HO Man-kit, <u>SCMA</u> said that there was no fundamental conflict between democracy and a capitalist economy. Otherwise, it would not have been stipulated in the BL that the capitalist system in Hong Kong should be preserved and that universal suffrage was the ultimate goal of constitutional development. That being said, the implementation of universal suffrage should not lead to any changes to the fundamental fiscal policies of maintaining a low-tax regime and keeping public expenditure within the limits of revenues.
- 40. <u>SCMA</u> said that while Dr YEUNG Sum, Mr Charles MOK and Mr George Cautherley had put much emphasis on the fact that recent opinion polls had shown that some 60% of the public supported dual universal suffrage in 2012, it was noteworthy that the survey conducted by SCMP had indicated that no model on universal suffrage had yet received the support of 60% of the public. <u>SCMA</u> further said that although opinion polls indicated that the majority of the public supported implementing universal suffrage in 2012, the 22-24 pan-democratic Members in favour of such proposal would need to garner the support of another 16-18 Members of other political affiliations to obtain a two-thirds majority in the LegCo for taking forward the proposal.
- 41. <u>SCMA</u> noted that some deputations, including Mr Stanley LAW Ming-wah of Lan Kwai Fong Association, had expressed support for preserving the FC system. <u>SCMA</u> reminded these deputations that they should consider whether such proposal was consistent with the principle of universal suffrage.
- 42. In response to the comment of Mr YUEN Hoi-cheung of Shatin Tertiary Students' Association that the Administration should legislate on political parties, <u>SCMA</u> said that the Administration did not consider it appropriate to legislate at the present stage so as to provide greater room for the development of political parties.
- 43. Responding to Miss Gladys LI's comment that the Hong Kong Special Administrative Region (HKSAR) Government could no longer rely on the reservation entered into by the United Kingdom (UK) Government in 1976 in respect of Article 25 of the ICCPR and had the obligation to give effect to the rights to universal and equal suffrage recognized therein, <u>SCMA</u> stressed that the Central People's Government had notified the United Nations Secretary-General in clear terms in June 1997 that the reservation entered into by the UK Government would continue to apply to the HKSAR after the handover, which was also consistent with what was laid down in BL 39. <u>SCMA</u> further said that the Administration had not tried to cover up the fact that the existing FC system did not fully comply with the ultimate goal of universal suffrage, and the same had been pointed out in the Green Paper.
- 44. <u>SCMA</u> shared the view of Mr KO Chi-sum of Spring-Time Stage Productions Limited that there was a need to broaden the avenues for those who wished to pursue a career in politics. To this end, the Administration would shortly put forth a proposal on further development of the political appointment system by creating the two new tiers of positions of Deputy Directors of Bureau and Political Assistants to enable more political talents to gain public administration experience and play a part in the governance of Hong Kong.

#### **Action**

- 45. In response to Mr Johnny KONG Shan and Mr HU Yebi of Vision Finance Group Limited, <u>SCMA</u> said that he believed that the ultimate goal of universal suffrage would be realized after the community had reached consensus on the most appropriate pace for realizing such goal.
- 46. <u>SCMA</u> said that he agreed with Mr WONG Kuen-wai that the achievements of Hong Kong were hard-earned and was confident that Hong Kong people would be able to resolve the issue of constitutional development.
- 47. The meeting ended at 12:55 pm.

Council Business Division 2 <u>Legislative Council Secretariat</u> 25 January 2008

## **Panel on Constitutional Affairs**

Special meeting on Wednesday, 12 September 2007

Models, roadmap and timetable for selecting the Chief Executive and for forming the Legislative Council by universal suffrage-Green Paper on Constitutional Development (Green Paper)

## Summary of views of deputations/individuals

No.	Deputation/ Individual	© .	Models for forming the Legislative Council LegCo) by universal suffrage	Other issues raised
Sessio	on 1			
1	Hong Kong Buildings Management and Security Workers General Union	<ul> <li>Supports dual universal suffrage in 2012</li> <li>To enhance the representativeness of the nominating committee (NC), its membership should be expanded to 1 200 by adding about 400 elected District Council (DC) members</li> <li>There should not be a prescribed limit to the number of CE candidates</li> <li>Objects to the introduction of a screening process in the nomination of CE candidates by NC</li> </ul>	The system of functional constituencies (FCs) should be abolished as it contravenes the principle of universal suffrage  All LegCo seats should be elected on the basis of one-person-one-vote	
2	Synergy Net [LC Paper No. CB(2)2698/06- 07(01)]	• The underlying cause for the current unhealthy political situation in Hong Kong, as manifested by the lack of trust between the Executive and the Legislature, lies in the fact that CE was elected by less than 10% of the electorate and hence does not have popular mandate. The problem can only be resolved by implementing universal		

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage	
		suffrage for the election of CE as early as possible, i.e. in 2012, to enhance the		
		legitimacy of CE and improve the		
		governance of the Hong Kong Special		
		Administrative Region (HKSAR)		
		Government		
		NC should be formed from 800 members		
		of the Election Committee (EC) plus 400		
		elected DC members preferably in 2012, and failing that, in 2017		
		• The nomination threshold should be set		
		at 150 to 200 members of NC. (i.e. $^{1}/_{6}$ to $^{1}/_{8}$ of the size of NC). There should not		
		be any "filtering out" of potential		
		candidates by NC		
3	Swire		Objects to retaining the system of FCs as it	
	Beverages		contravenes the principle of universal	
	(HK)		suffrage and Article 25 of the Basic Law	
	Employees General Union		(BL) which guarantees the equality of all Hong Kong residents before the law	
			• Since LegCo Members returned by FCs	
			are not elected on the basis of	
			one-person-one-vote, they are not broadly	
			representative of the interests of the	
			general public	
4	Personal	NC should comprise 800 members of EC		
	Service	plus 400 elected DC members. The	is inconsistent with the principles of	
	Workers General Union	inclusion of the latter will ensure that the people of Hong Kong are better	universal and equal suffrage	
	General Onion	represented in the CE election		

No.	Deputation/	<u>c</u>	Models for forming the Legislative Council	Other issues raised
	Individual	<ul> <li>(CE) by universal suffrage</li> <li>The "democratic procedures" for the nomination of CE candidates by NC, as stipulated in BL 45, should be spelt out clearly</li> <li>The nomination threshold should be set at 50 members of NC</li> </ul>	(LegCo) by universal suffrage	
		• There should not be any pre-set limit on the number of CE candidates		
5	Hong Kong Beauty and Hair Care Employee's Union	<ul> <li>Supports universal suffrage</li> <li>The CE election should not be a "small-circle election". All eligible candidates who have met the requisite requirements should qualify for participating in the election</li> </ul>		
6	Engineers for Universal Suffrage [LC Paper No. CB(2)2698/06- 07(02)]	2012, which is a valid option set out in the	the implementation of dual universal suffrage in Green Paper  The system of FCs is not acceptable as it is inconsistent with the principles of universal and equal suffrage in ICCPR	<ul> <li>The definition of "universal and equal suffrage" should be consistent with Article 25 of the ICCPR</li> <li>There are too many options in the Green Paper, resulting in over 100 different combinations. This renders consensus-building difficult. If no mainstream view with the</li> </ul>

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage	
				support of 60% of the public emerges after the close of the consultation, the Administration should conduct a second round of consultation on specific proposals
7	Designing Hong Kong Harbour District		isted to decide who will be the best candidates for bould not be any restrictions on the nomination of	The people of Hong Kong and their elected representatives in LegCo have limited power in influencing urban planning policies, vis-à-vis the Government and the property developers. A radical reform of the Town Planning Ordinance and the composition of the Town Planning Board are urgently required to address such imbalance. Failing that, Designing Hong Kong Harbour District supports direct elections in 2012 to ensure that the public, through their directly-elected representatives, can have a greater say in land planning policies

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage (LegCo) by universal suffrage	Other issues raised
8	彩石居民服務社	<ul> <li>Supports dual universal suffrage in 2012 as Hong Kong is already endowed with the conditions to implement universal suffrage for the two elections and the majority of the public support the implementation of universal suffrage as soon as possible</li> <li>NC should be formed from 800 members</li> <li>The system of FCs should be abolished</li> </ul>	• The current consultation exercise is a fake one, as revealed by the earlier remarks made by Mr CHENG Yiu-tong,
		of EC plus 400 elected DC members  • All LegCo seats should be returned by	member of the Executive Council, that it is
		• Any person who secures the support of at least 50 members of NC should qualify to run for the CE election direct elections on the basis of one-person-one-vote as soon as possible	impossible to implement universal suffrage in 2012
		There should not be any mechanism to screen out potential CE candidates nor limit the number of candidates	
9	Mr CHUI Pak-tai,	Supports dual universal suffrage in 2012, which is already long overdue	
	Member of Wong Tai Sin DC	• The view that dual universal suffrage should be implemented in/after 2017 to ensure gradual and orderly progress is unjustified, as Hong Kong's constitutional development has been progressing towards democracy for more than twenty years	
	[LC Paper No. CB(2)2710/06- 07(01)]	• To further delay the implementation of universal suffrage will create discord within the society and bring about heavy social costs, since the majority of the Hong Kong population supports the implementation of dual universal suffrage as early as possible	
10	大圍居民協進 會 [LC Paper No. CB(2)2698/	• Supports the implementation of dual universal suffrage no later than 2012, which is the common wish of the majority of Hong Kong people. Implementing universal suffrage will not hamper economic development; on the contrary, it will enhance the legitimacy of CE and provides a foundation for more effective governance	
	06-07(03)]	<ul> <li>NC should comprise directly elected members of LegCo and DC as they are elected representatives of the people of Hong Kong</li> <li>All seats to be returned on the basis of one-person-one-vote, using a proportional representation system; or a single-seat-single-vote system; or a combination of both</li> </ul>	

No.	Deputation/	Models for electing the Chief Executive Models for forming the Legislative	Council Other issues raised
	Individual	(CE) by universal suffrage (LegCo) by universal suffrage	
		• The nomination procedures should be drawn up in accordance with the principles of universal and equal suffrage in Article 25 of the ICCPR	
		There should be no restrictions on the number of CE candidates. Neither should there be any mechanism to screen out potential CE candidates	
		The nomination threshold should be set at 50 members of NC	
11	The Professional Commons	The actual situation in Hong Kong warrants the implementation of dual universal by 2012	The format of the Green Paper appears to reduce the whole consultation
	[LC Paper No. CB(2)2698/06-	To attain genuine universal suffrage, an electoral system must ensure that -	process to a "box-ticking" exercise, rather than an
	07(04)]	(a) the electoral constituencies are not formed in such a way as to favour intention political group;	· · · · · · · · · · · · · · · · · · ·
		(b) the candidate nomination procedures are not discriminatory in nature so a unduly the range of choices available to voters; and	
		(c) each voter's ballot should have approximately equal value	
		● NC should in principle be formed in a ● The system of FCs should be about	
		democratic manner so as to represent the one go in their entirety as it is in	
		public in the broadest possible way.  However, as a practical option, the Instead of ensuring balanced part	
		Professional Commons also supported the FC system actually entrenched	•
		minimal change to the present sectoral interests to the detriment	
		composition of EC, i.e. NC may comprise public interests. Hence, the	e present

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
	Individual	800 members, or may be expanded to 1 200 members through the addition of 400 directly elected DC members  The nomination threshold should not be any more stringent than the existing level, i.e. a candidate will only require the support of 100 members of NC. It will be preferable to further lower the threshold	electoral system is untenable and should be replaced by an open electoral system where everyone gets to have a say in Hong Kong's governance	
12	Hong Kong Democratic Foundation [LC Paper No. CB(2) 2698/06-07 (05)]	<ul> <li>Hong Kong has been progressing towards with the introduction of elected membersh in District Boards and the Regional Cour</li> </ul>	osal of implementing dual universal suffrage in 2012  a democratic system of governance for decades, hip in 1936 in the Urban Council, direct elections ancil in the 1980s, and direct election for some lementation of dual universal suffrage in 2012 orderly progress.  ■ Supports the pan-democratic Members' proposal of returning all LegCo seats by direct elections, with half of the seats returned by a "single-seat-single-vote" system on a district basis, and the other half by a proportional representation system, under which the whole of Hong Kong will form a single constituency	The development of Hong Kong's constitutional system should take due account of the concepts of equality and fairness underpinning a democratic system. These concepts, as recognised in BL 45 and 68, are translated into the mechanism of election through universal suffrage, where each voter's vote is equal in value and no sector of the society should be accorded disproportionate
13	Hong Kong Hair Dressing & Make-up Trade Workers General Union [LC Paper No.	<ul> <li>Universal suffrage for CE should be implemented in 2017 so as to ensure gradual and orderly progress</li> <li>The composition of NC should be modelled upon that of the existing EC</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented by phases after 2016</li> <li>The system of FCs is essential for meeting different interests in society</li> </ul>	representation

No.	Deputation/	O .	Models for forming the Legislative Council	Other issues raised
	Individual		(LegCo) by universal suffrage	
	CB(2)2710/ 06-07(02)]	<ul> <li>NC should comprise not more than 800 members, with the size of the Labour subsector to be increased to 50 members</li> <li>The maximum number of CE candidates should be no more than three, so as to facilitate voters to gain a more in-depth understanding of the candidates' platform</li> </ul>		
14	將軍澳社區發 展協會		rich conforms with the provisions of the BL and rderly progress, having regard to the fact that it by then	
		<ul> <li>NC should be expanded to 1 200 members by adding about 400 elected DC members</li> <li>The nomination threshold should be set low, at 50 NC members. No further restrictions should be imposed on CE candidates</li> </ul>	To pursue the ultimate aim of forming LegCo by universal suffrage, the Government should be more proactive in putting forward a proposal on the abolition of FCs	
15	Mr Raymond HO Man-kit, Member of Sai Kung DC [LC Paper No. CB(2)2698/ 06-07(06)]	CE returned by universal suffrage will have	age for CE should precede that for LegCo, as a a stronger public mandate than a LegCo which by weakening the powers of LegCo to act as an authorities	
	\ -7J		<ul> <li>The system of FCs should be abolished in one go</li> <li>All LegCo seats should be returned by universal suffrage, with reference being</li> </ul>	

	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
Ir	ndividual	(CE) by universal suffrage	(LegCo) by universal suffrage	
			drawn from the electoral system in Germany, i.e. half of the seats to be returned by direct elections on a district basis, and the other half to be allocated on the basis of the overall proportion of votes received by political parties in the direct elections held on a district basis	
A B Pr H	Democratic Alliance for the Betterment and Progress of Hong Kong DAB)	<ul><li>latter involves more complex issues such a</li><li>In line with the principle of gradual and of</li></ul>	<ul> <li>Orderly progress, and having regard to the actual of the for CE should be held in 2017, with transitional</li> <li>DAB recognises the important role of FCs in meeting the interests of different sectors of the society</li> </ul>	

No.	Deputation/	Models for electing the Chief Executive		Other issues raised
	Individual	candidates for election by universal suffrage on a one-person-one-vote basis	(LegCo) by universal suffrage	
17	Kwai Chung South Resident Association	package of proposals for amending t Administration in 2005 were voted down gradual and orderly progress to implement	I suffrage for CE before that for LegCo, as the	
		<ul> <li>Universal suffrage for CE should be implemented in 2017</li> <li>The electorate base of EC should be broadened, and its composition can serve as reference for NC</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented only when conditions in Hong Kong are ripe for its introduction, and after the community has reached consensus on how the FC seats should be dealt with</li> </ul>	
18	Hong Kong Youth Society [LC Paper No. CB(2)2698/06- 07(07)]	<ul> <li>NC should be formed by 800 members, modelling on the composition of the existing EC</li> <li>NC should nominate two to four CE candidates for election by all eligible voters on the basis of one-person-one-vote</li> <li>Proposes to enhance the democratic elements of EC in 2012 to pave the way for the introduction of universal suffrage for CE in or after 2017. The actual time frame will depend on the prevailing situation in Hong Kong</li> </ul>	<ul> <li>FCs should be retained as they have brought the voices of different professional sectors into LegCo and are conducive to Hong Kong's long term development. However, the electoral method should be changed by allowing each FC to nominate two to three candidates for election by all voters. Each eligible voter may cast up to two votes in the LegCo elections, i.e. one vote to return directly elected geographical constituencies (GC) Members, and the other to return FC Members</li> <li>Universal suffrage for LegCo should be implemented in phases in or after 2016</li> </ul>	• Constitutional development in Hong Kong should be taken forward within the framework of "one country, two systems" and in accordance with the principles of gradual and orderly progress and balanced participation, in the light of the actual situation in Hong Kong

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
19	Hong Kong Clerical and Professional Employees General Union [LC Paper No. CB(2)2698/06- 07(08)]	<ul> <li>As constitutional development has been impeded by LegCo's rejection in 2005 of the package of proposals for amending the electoral methods for the 2007 CE election and the 2008 LegCo election, a transitional period is required before implementing universal suffrage, in accordance with the principle of gradual and orderly progress. Hence, the appropriate time for implementing universal suffrage for CE is after 2017</li> <li>The composition of NC should be based on that of the existing EC which already has broad representation. The size of the Labour subsector of NC should be expanded</li> <li>NC should function collectively to nominate two to four candidates for election by all eligible voters on the basis of one-person-one-vote</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented after that for CE, i.e. after 2020</li> <li>The system of FCs should be retained as it facilitates the principle of balanced participation</li> <li>Objects to replacing FC seats with seats returned by members of DC electing among themselves, in view of the different roles of DC members and FC Members</li> </ul>	Supports the principles of constitutional development set out in Chapter 2 of the Green Paper
20	Hong Kong Catering Industry Association [LC Paper No. CB(2)2698/06- 07(09)]		<ul> <li>The system of FCs should be retained as it -</li> <li>(a) facilitates balanced participation and meets the interests of different sectors of society; and</li> <li>(b) brings the expertise of the business and professional sectors into LegCo, thereby facilitating LegCo in carrying out its legislative function and in monitoring the Government's work</li> </ul>	• Universal suffrage should be implemented in accordance with the provisions of the BL and the actual situation in Hong Kong

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
	muriduar	(CE) by universal surfrage	Suggests increasing the number of seats returned by FCs in view of the valuable contributions of FC Members	
21	Hong Kong New Territories Commercial and Industrial	"resolving the simple issues before the diff		• The implementation of universal suffrage should comply with the BL, the principle of balanced
	General Association Limited [LC Paper No. CB(2)2698/06- 07(10)]	<ul> <li>Suggests implementing universal suffrage for CE in 2017</li> <li>NC should be formed for nomination of CE candidates</li> <li>The nomination threshold should be set at 50 NC members</li> </ul>	<ul> <li>The timetable for implementing universal suffrage for LegCo should be discussed after universal suffrage for CE had been implemented</li> <li>The FC system fulfils the principle of balanced participation, an essential component of democratic development</li> </ul>	participation and proceed in a gradual and orderly manner, in order to preserve the prosperity and stability of Hong Kong
22	Hong Kong Chiu Chow Overseas Food Trade Merchants Association Ltd.		<ul> <li>The system of FCs should be retained as it brings in a wide range of expertise into LegCo, and ensures balanced participation</li> <li>Expresses concern that if the FC system is abolished, it will be difficult for their trade to channel their views into the policy-making process</li> </ul>	• Emphasizes that constitutional development should be taken forward in a gradual and orderly manner and in the light of the actual situation in Hong Kong, in order to preserve its prosperity
23	廖美恩小姐 [LC Paper No. CB(2)2698/ 06-07(11]	<ul> <li>Suggests expanding the size of EC in 2012 by including members who are directly elected by the public to enhance its representativeness</li> <li>Depending on conditions at the time, 2017 can be a possible time frame for implementing universal suffrage for CE</li> </ul>	• To comply with the principle of an executive-led system, universal suffrage for LegCo should only be dealt with after universal suffrage for CE has been implemented	Constitutional development must comply with the BL as well as the principles of universal and equal suffrage as generally understood internationally, and proceed in a gradual and orderly manner

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage  Models for forming the Legislative Council (LegCo) by universal suffrage
24	Hong Kong Southern District Alliance [LC Paper No. CB(2)2673/ 06-07(37)]	<ul> <li>Supports dual universal suffrage as the ultimate aim of constitutional development and emphasizes that its implementation must be consistent with provisions of the BL and the principles of balanced participation, an executive-led system, and gradual and orderly progress in the light of the actual situation in Hong Kong</li> <li>Conditions in Hong Kong are not yet ripe for the implementation of universal suffrage in the short run. There is a need to raise the awareness of Hong Kong people on their civic rights and responsibilities and to achieve a broad consensus on the major issues (e.g. the future of FCs) before universal suffrage can be implemented</li> <li>The timetable for implementing universal suffrage for CE should precede that for LegCo and should be in line with the principle of gradual and orderly progress</li> </ul>
Sessio	on 2	
25	Lan Kwai Fong Association	The system of FCs should be retained in view of the different roles of Members returned by FCs and those returned by GCs. The FC system provides a dedicated platform for different trades and sectors of the community to exchange views with the Administration on public policies and brings in different professional expertise to assist LegCo in carrying out its legislative function and in monitoring the Government's work
26	Sha Tin Western Residents Association [LC Paper No. CB(2)2710/ 06-07(03)]	<ul> <li>Objects to dual universal suffrage in 2012 as there is no broad consensus among political parties and in society at large on the timetable for universal suffrage.</li> <li>In line with the principle of gradual and orderly progress, universal suffrage for CE should precede that for LegCo</li> <li>Emphasizes that universal suffrage should be implemented within the framework of the BL, on the basis of "one country, two systems", and in</li> </ul>

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
		<ul> <li>Universal suffrage for CE to be held in 2017</li> <li>The size of NC should be the same as that of EC, i.e. 800 members</li> </ul>	The system of FCs should be retained as it ensures balanced interests and is conducive to preserving the prosperity of Hong Kong	accordance with the actual situation of Hong Kong, so as to preserve its prosperity and stability
27	香港百貨、商業 僱員總會[LC Paper No. CB(2)2698/ 06-07(12)]	<ul> <li>Universal suffrage for CE should be implemented in 2017 or beyond</li> <li>The size and composition of NC should be modelled upon that of the existing EC, i.e. 800 members from four sectors</li> <li>The maximum number of CE candidates should be four to optimise the use of resources</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented after that for CE</li> <li>With their specialist expertise, FC Members have provided valuable contributions to the work of LegCo and play an important role in balancing sectoral interests. Hence, the system of FCs should be retained.</li> </ul>	<ul> <li>In the face of stiff competition from other Asian countries, Hong Kong people and the HKSAR Government should focus their energy on economic development, rather than channelling resources and efforts into reforming the political system</li> <li>To pave the way for universal suffrage, the Government should groom more political talents in the next ten years</li> </ul>
28	山林道商會		• Supports the retention of the FC system as it can ensure that the views and interests of different trades and sectors of society can be represented in LegCo	
29	Shatin Tertiary Students' Association	<ul> <li>Objects to dual universal suffrage in 2012 orderly progress</li> </ul>	which goes against the principle of gradual and	• All appointed DC seats should be abolished in 2015

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
	[LC Paper No. CB(2)2710/06-07(04)]	<ul> <li>Universal suffrage for the CE election should be implemented in 2017 or beyond</li> <li>The size of NC should be 1 200</li> <li>The nomination threshold should set at 100 members of NC</li> <li>The maximum number of CE candidates should be seven</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented in 2020 or beyond</li> <li>The number of LegCo seats should be increased from 60 to 70 in 2012, with 35 seats to be returned by GCs through direct elections and 35 by FCs.</li> <li>The number of FC seats representing DCs should be increased to 6 in 2012, and then to 15 in 2016. All 35 FC seats to be replaced with seats returned by DCs in 2020</li> <li>After all FC seats have been abolished, an advisory body known as "評議會" should be set up to ensure balanced participation of different sectors of society in public policy making. The composition of the advisory body can be modelled upon that of the existing FCs</li> </ul>	Before the implementation of universal suffrage, the Administration should —  (a) legislate on political parties. Alternatively, the Administration should enact laws to regulate political donations and prohibit anonymous and overseas political donations; and  (b) broaden the tax base so that the public will become more aware of the importance of adhering to prudent fiscal policies, hence preventing Hong Kong from turning into a form of welfare state after the introduction of universal suffrage
30	Hong Kong Communication Industry Employees Association [LC Paper No.	• Given that the package of proposals for amending the two electoral methods for the 2007 CE election and the 2008 LegCo election put forward by the Administration has been voted down, it would be too hasty to implement	<ul> <li>More time is needed for the community to reach consensus on the model for forming LegCo by universal suffrage, which involves the interests of different sectors and strata of society. It will be more appropriate to first proceed with the</li> </ul>	

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual CB(2)2710/06- 07(05)]	(CE) by universal suffrage universal suffrage for the CE election in 2012 having regard to the principle of gradual and orderly progress	<ul> <li>(LegCo) by universal suffrage</li> <li>implementation of universal suffrage for the CE</li> <li>The system of FCs should be retained as it</li> </ul>	
		The composition of NC should be based on that of the existing EC	ensures that consideration will continue to be given to the interests of different sectors of society	
		• The size of NC should initially be 800 and gradually expanded according to the actual circumstances of Hong Kong in subsequent elections	<ul> <li>Seats returned by the Labour FC should be increased from three to five as it is a substantial sector of society</li> </ul>	
		The maximum number of CE candidates should be four		
		• The nomination threshold should be set at 50% of the size of NC. Each NC member may only nominate a maximum of two candidates		
31	Harbour Transportation Workers General Union [LC Paper No. CB(2)2710/06-	2012 will not be an appropriate time to introduce universal suffrage for the CE election. 2017 will be a more suitable time having regard to the principle of gradual and orderly progress	• Since the model for forming LegCo by universal suffrage is more complex and contentious than that for the CE election, universal suffrage for LegCo should be implemented after that for CE, i.e. after 2016	<ul> <li>Constitutional development should be taken forward in a gradual and orderly manner in the light of the actual situation of Hong Kong,</li> </ul>
	07(06)]	• As the existing EC facilitates participation of different sectors of society and has been operating effectively, the size and composition of NC should be modelled upon that of EC	The system of FCs must be preserved to ensure balanced interests	and be conducive to maintaining the long-term prosperity and stability of Hong Kong
		The maximum number of CE candidates should be four		

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	<ul> <li>(CE) by universal suffrage</li> <li>The nomination threshold should be set at 50% of the size of NC. Each member of NC may only nominate a maximum of two candidates</li> </ul>	(LegCo) by universal suffrage	
32	Association of the Hong Kong Central and Western District [LC Paper No. CB(2)2698/06-07(13)]	<ul> <li>Universal suffrage for CE should be dealt complex and contentious than the latter</li> <li>It will be too hasty to implement universal suffrage for the CE in 2012. 2017 will be a more appropriate time frame</li> <li>Suggests forming NC by modelling on the existing EC, but with membership expanded to 1 200</li> <li>The nomination threshold should be maintained at 12.5% of the size of NC, i.e. 150 NC members</li> </ul>	<ul> <li>with before that for LegCo, as the former is less</li> <li>The time frame for implementing universal suffrage for the formation of LegCo should be 2020 or beyond</li> <li>The system of FCs, which ensures balanced interests and balanced participation of various sectors of the community, should be retained</li> </ul>	• Supports the four principles on constitutional development as set out in paragraph 2.10 of the Green Paper
33	JUSTICE (the Hong Kong Section of the International Commission of Jurists) [LC Paper No. CB(2)2698/06- 07(14)]	<ul> <li>Only an electoral system whereby the ordinary voters are entitled to nominate will comply fully with ICCPR. Such a system will not, however, comply with BL 45 which requires the nomination of CE candidates by a broadly representative NC</li> <li>If a NC has to be set up, its members should be returned by direct elections to ensure that it is broadly representative; and the nomination threshold level</li> </ul>	• The United Nations Human Rights Committee (UNHRC) has repeatedly expressed the view that the system of FCs is fundamentally incompatible with ICCPR. The system confers a small percentage of the electorate with more voting power than the rest of the general electorate and is therefore fundamentally unequal and unfair	• The HKSAR Government has a legal obligation under the ICCPR to put in place electoral systems which comply with the ICCPR and to accord the people of Hong Kong the full measure of their rights under Article 25 of the ICCPR (i.e. the rights of every citizen to vote and be elected at genuine

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage	
	Individual	should be set by reference to (a) the number of nominations that will be required if the ordinary voters are allowed to vote; and (b) the number of votes which a NC member represents. For example, if NC has 800 members all of whom are returned by direct elections and there is a general electorate of 3 million, a nomination from one NC member should be recognised as being equivalent to the support of 3 750 votes or the actual number of voters who elected him onto NC. If the nomination threshold is set at, say, 50 000 ordinary voters, then a nomination by 13 to 14 NC members should be sufficient or by reference to the number of votes which the NC member has secured (paragraphs 22 and 23 of the submission)  To impose an upper limit on the number of CE candidates or a high nomination threshold are restrictions on the right to stand for election and contrary to the	(LegCo) by universal surrage	periodic elections which shall be by universal and equal suffrage)  The Green Paper has not kept the public informed of "the whole truth". It has not told the public that the current electoral systems do not comply with ICCPR, and the UNHRC has expressed the view that the Government can no longer rely on the reservation entered by the British Government in 1976 in respect of sub-paragraph (b) of Article 25 of the ICCPR
34	Spring-Time Stage Productions Limited [LC Paper No. CB(2)2710/06-	<ul> <li>Supports universal suffrage but consider implementing such, as Hong Kong lacks a and Hong Kong people are politically immediated to place too much emphasis on the "</li> </ul>	rs 2012 to be an inappropriate time frame for a solid foundation in civic and national education nature. In political elections, Hong Kong people packaging" of a candidate instead of focusing on ork, a testimony to the political immaturity of the	

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage  Models for forming the Legislative Council (LegCo) by universal suffrage
35	Hong Kong Tug-of-war Association [LC Paper No. CB(2)2698/06- 07(15)]	<ul> <li>The model for universal suffrage should be designed having regard to -         <ul> <li>(a) the core values of a modern society, such as democracy, rule of law, freedom, equality, openness and transparency, pluralism and respect for different values and views;</li> <li>(b) the principle of balancing the interests of different sectors and strata of society; and</li> <li>(c) the political reality, i.e. the need to comply with the Sino-British Joint Declaration, the BL, basic policies of the State pertaining to Hong Kong, stance of the CE and views of LegCo Members</li> </ul> </li> <li>NC should be constituted by more than 800 members</li> </ul>
36	九龍東區各界 聯會 [LC Paper No. CB(2)2698/ 06-07(16)]	<ul> <li>The implementation of universal suffrage should be consistent with the principle of gradual and orderly progress laid down in the BL and ensures "balanced interests" among the different sectors of society, so as to preserve the economic prosperity of Hong Kong</li> <li>Supports universal suffrage for CE to be implemented in 2017</li> <li>The size of NC can be set at 1 200 members</li> <li>Supports the retention of the FC system as it is conducive to maintaining Hong Kong's economic prosperity</li> <li>The nomination threshold should be no less than 300 members of NC</li> </ul>
37	Mr Johnny KONG Shan [LC Paper No. CB(2)2698/06- 07(17)]	<ul> <li>Universal suffrage is a significant responsibility for each member of the public and brings many changes to the society. Introducing universal suffrage in 2012 will be too hasty as Hong Kong has yet to reach a general consensus on the way forward and conditions are not yet ripe for its implementation. 2017 will be a more realistic time frame.</li> </ul>

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage	
38	Association of Restaurant Managers		<ul> <li>Supports the retention of the system of FCs as it facilitates balanced participation of different sectors of society. Without such a system, the needs and concerns of individual sectors and trades may not be adequately channelled into the policy-making process</li> <li>Suggests expanding the number of FC seats to bring the voices of more trades/professions into LegCo</li> </ul>	
39	Hong Kong Youth Development Network [LC Paper No. CB(2)2698/06- 07(18)]	fostering consensus in the community.	plemented in 2017 to allow sufficient time for As the LegCo election by universal suffrage is for the CE election, universal suffrage for LegCo E	• Universal suffrage should be implemented within the "one country, two systems" framework and in accordance with the principles of meeting the interests of different sectors of society, gradual and orderly progress and the actual situation of Hong Kong. The maturity of political parties is also an important prerequisite for the introduction of universal suffrage

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
40	Vision Finance Group Limited [LC Paper No. CB(2) 2698/06-07 (19)]	• As the existing EC has broad representation and has been working well, the NC can be formed by modelling on the composition of EC	The system of FCs should be retained to facilitate balanced participation of different sectors of society and in view of the important contributions of the commercial and industrial sectors to Hong Kong's economy	• Universal suffrage should be implemented in accordance with the actual situation of Hong Kong and the principle of gradual and orderly progress
41	Hong Kong Professionals and Senior Executives Association [LC Paper No. CB(2)2698/ 06-07(20)]	<ul> <li>in taking forward constitutional developmented before that for the LegCo</li> <li>2017 is a more appropriate time for implemented before that for the LegCo</li> </ul>	nest before the difficult ones" should be followed ment and universal suffrage for CE should be menting universal suffrage for the CE than 2012, nsus within the community, developing political on	
		As a transitional arrangement, the size of EC should be expanded to 1 600 in 2012, by adding all DC members, all Hong Kong members of the National Committee of the Chinese People's Political Consultative Conference, and sectors which are not currently represented in EC	<ul> <li>The system of FCs should be retained to balance the interests of different sectors of society</li> <li>The following arrangements are proposed for implementation in 2020 -</li> <li>(a) broadening the electorate base of FCs;</li> </ul>	
		<ul> <li>The size and composition of NC should be modelled upon that of the EC formed in 2012</li> <li>The nomination threshold for the first CE election by universal suffrage should be 25% of all members of NC. The nomination threshold may be reduced in subsequent elections</li> </ul>	<ul> <li>(b) increasing the total number of LegCo seats to 65, i.e.</li> <li>(i) 30 seats to be returned by GCs;</li> <li>(ii) 35 seats to be returned by FCs, with the 5 new FC seats to be returned by voters who are not entitled to vote at any of the</li> </ul>	

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised	
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage		
		• The maximum number of candidates	existing FCs, and from among		
		should range from two to four	DC members in 5 constituencies		
			(i.e. Hong Kong Island; Kowloon		
			East; Kowloon West; New		
			Territories North and New		
			Territories South); and		
			(c) each voter will elect LegCo Members		
			on the basis of "one-person-two-votes",		
			i.e. one vote to return directly elected		
			GC Members, and the other to return		
			FC Members		
42	New Territories District Adviser	In the spirit of "resolving the simple issue CE should precede that for LegCo	s before the difficult ones", universal suffrage for		
	Association [LC Paper No. CB(2)2698/06- 07(21) & CB(2)2710/	[LC Paper No. CB(2)2698/06-CD(2			
	06-07(08)]	• Setting the size of NC at 800 members by modelling on that of EC. The membership of NC can be gradually expanded to 5 000 members	• The system of FCs should be retained as it ensures balanced interests. However, the electorate base of FCs should be expanded to enhance the representativeness of FC		
		• A high nomination threshold should be set, at, say, 25% of all members of NC	Members		
		There should be no more than four CE candidates			
		To be elected as CE, a candidate has to secure at least half of the valid votes cast			

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
	Individual	The election proceedings should continue if there is only one candidate	(Deget) by universal surfrage	
43	關心香港前途 小組		universal suffrage in 2012 given the strong public having regard to the fact that democracy is the	
44	Hong Kong Federation of Fujian Associations [LC Paper No. CB(2)2698/06- 07(22)]	<ul> <li>Supports the option of going through a transitional phase and attaining universal suffrage after 2017</li> <li>NC should be constituted by 800 members</li> <li>There should be two to four candidates at most</li> </ul>	<ul> <li>Supports the option of attaining universal suffrage in phases after 2016</li> <li>Supports retaining FC seats, but changing their electoral method</li> </ul>	• Emphasizes that constitutional development must be taken forward in a gradual and orderly manner, in compliance with the BL and the "one country, two systems" principles and having regard to the actual situation of Hong Kong. It should also be conducive to the participation of different sectors of society and maintaining Hong Kong's long-term stability and prosperity
45	九龍地區事務 聯會聯席會議 [LC Paper No. CB(2)2698/ 06-07(23)]	<ul> <li>Universal suffrage for the election of CE st</li> <li>Universal suffrage for CE to be held in 2017</li> </ul>	<ul> <li>Universal suffrage for the LegCo to be held after 2020</li> <li>Favours the retention of the system of FCs</li> <li>Each voter will have two votes: one vote to return directly elected GC members, and</li> </ul>	• The implementation of universal suffrage should comply with the BL, the principles of gradual and orderly progress and balanced participation and in the light of the actual situation of Hong Kong

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage  the other to return FC Members. Voters who are currently not eligible to vote at FCs will vote for the "DC" FC to ensure that all voters will have two votes	Other issues raised
46	佘振興先生 [LC Paper No. CB(2)2698/06- 07(24)]	<ul> <li>of gradual and orderly progress nor the act</li> <li>There is no need to pre-set a timetable naturally emerge after consensus has limplementing universal suffrage under the</li> <li>If a timetable has to be set, the option of</li> </ul>	for universal suffrage, because a timetable will been reached on the model and roadmap for	

No.	Deputation/ Individual	Models for electing the Chief Executive (CE) by universal suffrage	Models for forming the Legislative Council (LegCo) by universal suffrage	Other issues raised
47	伍榮才先生 [LC Paper No. CB(2)2698/06- 07(25)]	<ul> <li>Supports implementing universal suffrage in 2017 at the earliest after going through a transitional phase</li> <li>The composition and size of NC should</li> </ul>	<ul> <li>Universal suffrage for LegCo should be implemented in phases after 2020, after universal suffrage for CE has been implemented</li> <li>FC seats should be retained, but their electorate base should be broadened</li> </ul>	
48	黃權威先生 [LC Paper No. CB(2) 2710/06-07 (09)]	<ul> <li>be modelled upon that of the 800-member EC</li> <li>The number of CE candidates should range from two to four</li> <li>Supports the option of going through a transitional phase and attaining universal suffrage after 2017</li> </ul>	<ul> <li>Supports the retention of FCs as it facilitates balanced interests and brings in the expertise of the business and professional sectors to assist LegCo in its legislative work</li> <li>Supports the option of attaining universal suffrage in phases after 2016</li> </ul>	
49	Hong Kong Wanchai District Association	2017 will be a suitable time to introduce timetable for implementing universal su universal suffrage for CE has been implementation.	ffrage for LegCo should be determined after	

No.	Deputation/	Models for electing the Chief Executive	Models for forming the Legislative Council	Other issues raised
	Individual	(CE) by universal suffrage	(LegCo) by universal suffrage	
	Limited [LC		• Supports retaining the FC system as it	
	Paper No.		enables different sectors of society to be	
	CB(2)2673/06-		represented in the legislature, but the	
	07(12)]		electoral method of FC seats should be	
			changed	

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