# 立法會 Legislative Council

LC Paper No. CB(2)2742/07-08 (These minutes have been seen by the Administration)

Ref: CB2/PL/HA

#### **Panel on Home Affairs**

# Minutes of meeting held on Friday, 9 May 2008, at 10:00 am in the Chamber of the Legislative Council Building

**Members** : Hon CHOY So-yuk, JP (Chairman)

**present** Hon Albert HO Chun-yan (Deputy Chairman)

Hon James TIEN Pei-chun, GBS, JP

Hon James TO Kun-sun Hon CHEUNG Man-kwong Hon CHAN Yuen-han, SBS, JP Hon WONG Yung-kan, SBS, JP Hon Emily LAU Wai-hing, JP Hon Andrew CHENG Kar-foo

Hon Tommy CHEUNG Yu-yan, SBS, JP

Hon Albert CHAN Wai-yip Hon LI Kwok-ying, MH, JP

Hon Daniel LAM Wai-keung, SBS, JP Dr Hon Fernando CHEUNG Chiu-hung

Hon WONG Ting-kwong, BBS

Prof Hon Patrick LAU Sau-shing, SBS, JP

Member attending

Hon Mrs Sophie LEUNG LAU Yau-fun, GBS, JP

Members absent

Dr Hon Philip WONG Yu-hong, GBS Hon LAU Wong-fat, GBM, GBS, JP Hon Timothy FOK Tsun-ting, GBS, JP Hon CHEUNG Hok-ming, SBS, JP

Hon TAM Heung-man

**Public Officers** attending

Item III

Home Affairs Bureau

Mrs Agnes ALLCOCK

Deputy Secretary for Home Affairs (2)

Miss Janet WONG Chin-kiu

Principal Assistant Secretary (Recreation & Sport)

Leisure and Cultural Services Department

Miss Olivia CHAN Yeuk-oi

Assistant Director (Leisure Services)2

<u>Architectural Services Department</u>

Mr CHAN Wing-tak

Chief Technical Advisor/Subvented Projects

**Hong Kong Sports Institute** 

Dr Eric LI Ka-cheung

Chairman, Hong Kong Sports Institute Limited

Mr Tommy YIM

Member, Hong Kong Sports Institute Redevelopment Project Steering Committee

Dr Trisha LEAHY

Chief Executive, Hong Kong Sports Institute Limited

Mr Kevin YIP

Project Manager (Redevelopment), Hong Kong Sports Institute Limited

Mr Joel CHAN

Project Director, P&T Architects and Engineers Limited

Mr William SIU

Associate Director, Northcroft Hong Kong Limited

Mr C C LAI

Director, Northcroft Hong Kong Limited

## Item IV

# Home Affairs Bureau

Mr Raymond TAM Chi-yuen Deputy Secretary for Home Affairs (3)

Ms Winnie SO Chui-ying Principal Assistant Secretary (Culture)1

## Labour and Welfare Bureau

Mr Stephen SUI Wai-keung Commissioner for Rehabilitation

## **Education Bureau**

Dr Catherine CHAN Ka-ki Principal Assistant Secretary (Curriculum Development)

# Commerce and Economic Development Bureau

Miss Ida LEE Bik-sai Principal Assistant Secretary (Communications & Technology)B

# Leisure and Cultural Services Department

Mr CHUNG Ling-hoi Deputy Director of Leisure and Cultural Services (Culture)

# Hong Kong Arts Development Council

Mr Louis YU Chief Executive

# Hong Kong Academy for Performing Arts

Professor Kevin THOMPSON Director

Dr Herbert HUEY Associate Director (Administration) and Registrar

**Attendance by :** <u>Item IV</u> **invitation** 

# Museum of Site, Ltd

Mr Andrew LAM Hon-kin Curator

Spring-Time Stage Productions Ltd

Mr KO Chi-sum Chief Executive Office & Producer

The Ink Society Ltd

Mrs Nancy LEE Director

Mr Charles WONG Administration Officer

Hong Kong Fringe Club

Mr Benny CHIA Director

Zuni Icosahedron

Mr Mathias WOO Yan-wai Executive Director

**Hong Kong Curators Association** 

Dr Raymond TANG Man-leung Vice Chairman

The Hong Kong Philharmonic Society Ltd

Mr Timothy Calnin Chief Executive

Hong Kong Arts Administrators' Association and

**Hong Kong Arts Festival Society** 

Ms Tisa HO Chairman and Executive Director - Hong Kong Arts Festival Society The Association of Managers, Cultural Services

Miss Irene LAM Tsz-tsui Chairlady

The Composers & Authors Society of Hong Kong

Professor CHAN Wing-wah Chairman

**Clerk in** : Miss Flora TAI

attendance Chief Council Secretary (2)2

**Staff in** : Ms Joanne MAK

attendance Senior Council Secretary (2)2

Ms Anna CHEUNG Legislative Assistant (2)2

Action

# I. Information paper(s) issued since the last meeting

[LC Paper Nos. CB(2)1801/07-08(01), CB(2)1806/07-08(01), CB(2)1834/07-08(01) and CB(2)1870/07-08(01)]

Members noted that the following information papers had been provided by the Administration after the last regular meeting -

- (a) information paper on the "Aldrich Bay Park" (LC Paper No. CB(2)1801/07-08(01));
- (b) information paper on "Revision of Fees and Charges under the Registration of Local Newspapers Ordinance (Cap. 268)" (LC Paper No. CB(2)1806/07-08(01));
- (c) information paper on "Design and installation of an integrated exhibition system for the Hong Kong Space Museum" (LC Paper No. CB(2)1834/07-08(01)); and
- (d) information paper on "Centre for Youth Development" (LC Paper No. CB(2)1870/07-08(01)).

# II. Items for discussion at the next meeting

[Appendices I and II to LC Paper No. CB(2)1805/07-08]

- 2. At the suggestion of the Administration, <u>members</u> agreed to discuss the issue of "Streamlining court procedures and setting up an intermediary body for the effective enforcement of maintenance order" at the next regular meeting scheduled for 13 June 2008 at 10:45 am.
- 3. At the suggestion of Miss CHAN Yuen-han, <u>members</u> also agreed to discuss the Administration's paper on "Revision of Fees and Charges under the Registration of Local Newspapers Ordinance (Cap. 268)" (LC Paper No. CB(2)1806/07-08(01)).

(*Post-meeting note*: Miss CHAN Yuen-han wrote to the Legislative Council Secretariat on 26 June 2008 suggesting that there was no need for the Panel to discuss the above issue as she noted that it had already been resolved between the Administration and the sector concerned.)

- 4. <u>Ms Emily LAU</u> suggested that, given the recent spate of incidents of the loss of USB memory sticks containing personal data by Government bureaux/departments as well as the Hospital Authority, the Administration and the Privacy Commissioner for Personal Data should be invited to brief members on the progress of the review of the Personal Data (Privacy) Ordinance. Members agreed to discuss this issue as soon as possible.
- 5. The Chairman informed members that the Panel would receive the reports to be submitted by the Subcommittee on Heritage Conservation and the Subcommittee on Human Rights Protection Mechanisms respectively at the next regular meeting. She informed members that the Subcommittee on Human Rights Protection Mechanisms was planning to seek the Panel's support for it to make a request to the House Committee for the allocation of a debate slot to the Subcommittee Chairman, under Rule 14A(h) of the House Rules, to move a motion on the Subcommittee's report for debate at the Council meeting on 2 July 2008.
- 6. <u>The Chairman</u> said that, given the numerous proposed discussion items, it might be necessary for the Panel to convene special meetings in addition to the next regular meeting. She said that she would discuss the meeting arrangements with the Clerk, who would issue notices of meetings to consult members as soon as possible.

(*Post-meeting note*: members subsequently agreed to hold two special meetings on 30 June 2008 at 4:30 pm and on 4 July 2008 at 10:00 am respectively.)

III. Further discussion on redevelopment of the Hong Kong Sports Institute (HKSI)

[LC Paper Nos. CB(2)1805/07-08(01) and (02)]

Clerk

7. <u>Deputy Secretary for Home Affairs (2)</u> (DSHA(2)) briefed members on the salient points of the Administration's paper [LC Paper No. CB(2)1805/07-08(01)].

## **Discussion**

Additional costs for extra works items not originally envisaged

- 8. Mr CHEUNG Man-kwong considered that the Administration's failure to include in the paper submitted to the Panel for the last meeting held on 11 April 2008 the original estimate and the large increase in project cost was a major negligence, even if the Administration had no intention to hide the fact. He also expressed doubt as to whether the previous paper had been prepared carefully as the estimate of the main works cost proposed to be \$1.8 billion in that paper had been lowered substantially to \$1,707.5 million in money-of-the-day (MOD) prices in the current proposal.
- 9. Mr James TIEN also considered that the increase in project cost was a very large amount. DSHA(2) responded that the original estimate in the submission to the Public Works Subcommittee (PWSC) in May 2007 was only a rough estimate for the purpose of providing PWSC with an indicative figure. She briefed members on the factors accounting for the difference between the original and the updated estimates of the main works cost of the redevelopment of HKSI (the Project) as set out in paragraph 5(a) to (c) and elaborated in paragraphs 9 to 16 of the Administration's paper.
- 10. Referring to paragraph 11 of the Administration's paper, Ms Emily LAU requested the Administration to provide justifications to the proposed complete replacement of existing building services systems, which had led to an increase of \$36.3 million in cost. Mr James TIEN expressed doubt as to the cost-effectiveness of spending such a large sum of \$188.6 million on the replacement of the systems. He said that as HKSI was only a sports training institute, there was no need for its refurbishment to be too extravagant. Miss CHAN Yuen-han said that, while she supported enhancing sports facilities for elite athletes, it was necessary for the Administration to provide more detailed justifications for the large amount of additional cost incurred by the extra refurbishment works.
- 11. <u>DSHA(2)</u> responded that, with the approval of the Finance Committee (FC) of funding of \$52.9 million in MOD prices in June 2007 to proceed with the preparatory works required for the planning and detailed designs of the main works of the Project, HKSI had appointed consultants to undertake such pre-construction works. The preparatory works had included detailed ground investigation and a detailed condition survey on the existing sports complex. Taking into account findings of the relevant studies, the consultants had recommended that there was a need for a complete replacement of existing building services systems as the existing systems were too old and unfit for

HKSI's long-term use. She further pointed out that HKSI had been established for about 26 years and no major refurbishment had been carried out. She added that it would be more cost-effective to take this opportunity to refurbish the facilities in HKSI.

12. <u>DSHA(2)</u> assured members that the updated estimate concerning additional refurbishment and piling works was made on the basis of the professional advice of HKSI's consultants. In response to Miss CHAN's question, <u>Chief Technical Advisor/Subvented Projects</u> (CTA/SP) confirmed that before HKSI's appointing the consultants, no detailed condition survey on the existing sports complex or ground investigation had been conducted. <u>CTA/SP</u> explained that the original estimate was only a rough estimate for the purpose of providing PWSC with an indicative figure and it was made based on very preliminary inspection. The extra works items could not be envisaged at that initial stage until after the detailed surveys had been conducted by HKSI's consultants.

Tender Price Escalation between 2006 and 2007

- 13. <u>Ms Emily LAU</u> requested the Administration to explain the Tender Price Escalation between 2006 and 2007 indicating an increase of 20.6% in building work costs. She also requested the Administration to explain more clearly the figures in paragraph 16. <u>Principal Assistant Secretary (Recreation & Sport)</u> briefed members on the effect of price adjustment factors on the estimated main works cost of the Project as set out in paragraph 16 of and Annex B to the Administration's paper.
- 14. On the Tender Price Escalation between 2006 and 2007, <u>CTA/SP</u> said that ArchSD had been monitoring the Tender Price Index closely and it noted that, between September 2006 and September 2007, the price index for building works had increased by 20.6%. <u>Prof Patrick LAU</u> requested more detailed information explaining the key factors contributing to the tender price escalation during the said period. <u>CTA/SP</u> agreed to provide the information in writing.

Admin

## **Contingencies**

15. Mr James TIEN questioned why it was still necessary to make provision of contingencies since the Administration could call for tender immediately after approval was given by FC to the current funding proposal. As such, there should be no need to make provision of contingencies to cover cost increases caused by inflation in future. CTA/SP clarified that the contingency was not provided to cater for changes in the building cost caused by inflation, but the possible changes and construction risk factors that were specific to the Project. He said that the key factors included the possible changes related to the piling works and the refurbishment works.

- 16. Mr CHEUNG Man-kwong queried why a substantial amount of contingency provision of \$130.2 million was still included to cater for possible changes related to the piling works and the refurbishment works, as the updated estimate had already included additional costs for extra piling and refurbishment works items envisaged in the light of findings of detailed surveys.
- 17. <u>CTA/SP</u> explained that although site investigation had already been carried out, there were still possible changes related to the piling works as the real ground situation would not be completely known until the piling work was actually carried out. He further said that as a normal practice, a contingency provision in the range of 7% to 10% was generally included in the project estimate for subvented projects. <u>Mr CHEUNG Man-kwong</u> questioned why the proposed contingency level was not set out at 7% of the capital cost of the Project since it had already taken into account the many factors set out in paragraph 5(a) to (c) of the Administration's paper.
- 18. <u>CTA/SP</u> said that the proposed contingency level (i.e. about 9% of the capital cost of the Project) was set according to the professional advice of HKSI's consultants, and was considered by ArchSD as reasonable. <u>DSHA(2)</u> explained that the contingencies could not be used for purposes other than those explained. Besides, HKSI had to apply for the use of provision for contingencies with justifications, and the Administration would release funding through a reimbursement arrangement. <u>Project Director</u> of P&T Architects and Engineers Limited supplemented that it was considered reasonable to set the contingency level above 7% for this Project because, unlike many other building projects, the construction and refurbishment works of which would be carried out in-situ at the 26-year old HKSI buildings.

Construction unit cost, Consultants' fees and progress

19. Mr Albert CHAN requested information on the construction unit cost of reference projects for comparison with the estimated construction unit cost of the major facilities of this Project in order to facilitate members' consideration of the funding proposal of this Project. DSHA(2) agreed to provide the information before PWSC considered the current proposal.

Admin

20. <u>Prof Patrick LAU</u> asked about the progress of the Project and requested more information on the Consultants' fees, which had decreased from \$54.9 million in the original estimate to \$43.8 million in the updated estimate. <u>Project Director</u> responded that the general building plan for the Project had already been approved and it was at the stage of preparing a detailed design. He said that ground investigation had been conducted and it was based on the investigation findings that the quantities of the foundation works had been increased. As for the Consultants' fees, <u>Project Director</u> said that the tendering price submitted by his company was a competitive one.

# Provision of sport facilities

- 21. Mr Albert CHAN expressed dissatisfaction with the scattered distribution of sports facilities in Hong Kong. He considered that the Administration should provide a large-scale integrated sports village with all the necessary training facilities, which he considered would be a better approach of planning for the sports development in Hong Kong. He also expressed dissatisfaction with the Administration's unfair allocation of resources. He said that on the one hand, the Administration was willing to devote such a huge amount of funding to this Project and, on the other hand, had been so mean in the provision of community sports facilities. He pointed out that Tin Shui Wai, as an example, still had only one 7-a-side hard surface soccer pitch despite the large population there. DSHA(2) said that the Administration would take note of Mr CHAN's views in the planning of sports facilities in future.
- 22. <u>Dr Fernando CHEUNG</u> expressed concern about the provision of adequate sports and ancillary facilities in the redeveloped HKSI for disabled athletes and requested the Administration to ensure that the project design would comply with the revised design requirements in the Design Manual Barrier Free Access 2008 (DM 2008). He said that, other than necessary sports facilities, the Administration should attach importance to the provision of training and support for elite disabled athletes who, in his view, made no less effort than elite able-bodied athletes in striving for sports achievements. He was of the view that the two should be given equal treatment in terms of the provision of sports facilities and training software.
- 23. The Chairman of HKSI responded that concerning the main works of the Project, HKSI had consulted the key stakeholders of the sports sector including national sports associations (NSAs) of the elite sports as well as sports for the disabled. They had uniformly expressed support for the Project and would like to see its early implementation for the betterment of elite training and sports development in Hong Kong. He pointed out that the design of the main works of the Project included the provision of integrated sports facilities as well as additional ancillary facilities to support training of disabled athletes. He assured members that the project design would comply with the revised design requirements in DM 2008. Dr Fernando CHEUNG suggested that NSAs of sports for the disabled should be further consulted at various stages of the implementation of the Project to ensure that their needs could be accommodated.

## Summing up

24. <u>The Chairman</u> said that the Panel had no in-principle objection to the Project. She requested the Administration to provide supplementary information in response to concerns raised by members before submitting the proposal to PWSC for consideration at its meeting on 21 May 2008.

(*Post-meeting note*: the supplementary information provided by the Administration was issued vide LC Paper No. CB(2)1990/07-08(01).)

IV. Strengthening the software and humanware in culture and the arts [LC Paper Nos. CB(2)1805/07-08(03) and (04)]

The Administration's response to the deputations' views expressed at the meeting held on 15 February 2008

25. The Chairman said that when this issue was last discussed at the meeting held on 15 February 2008, there was inadequate time for the Administration to respond to the views given by the deputations. She invited members to note that the Administration had already provided a paper setting out its response [LC Paper No. CB(2)1805/07-08(03)]. At the invitation of the Chairman, Deputy Secretary for Home Affairs (3) (DSHA(3)) briefed members on the salient points of the Administration's paper.

Views presented by deputations and the Administration's initial response

Museum of Site

26. Mr Andrew LAM Hon-kin suggested that the Administration should put in place a proper mechanism for the allocation of funding to support the promotion of the arts in the 18 districts, including the criteria for determining the funding amounts and the policy direction in this regard. He also suggested that community museums which showcased collections with local characteristics should be set up in each district. He urged the Administration to set up the statutory museums board and to provide funding to support the development of community museums.

Spring-time Stage Productions Ltd

27. Mr KO Chi-sum considered that the current policy of subsidizing the nine major performing arts groups had resulted in resource mismatch and led to unfair competition within the sector, which was not conducive to the development of the arts. He said that the non-subsidized drama groups were at a disadvantage in competing with the established ones which were heavily subsidized by the Government in their administrative overhead and production cost. As a result, these established groups could attract more easily private investors to collaborate with them in expanding overseas market. Mr KO expressed dissatisfaction that it was tantamount to using public money to subsidize entertainment businessmen.

(*Post-meeting note*: the speaking note of Mr KO Chi-sum was issued vide LC Paper No. CB(2)2055/07-08(02))

# Hong Kong Fringe Club

Mr Benny CHIA requested the Administration to explain its long-term policy and strategy to develop culture and the arts as well as the creative industry in Hong Kong. He suggested that district councils (DCs) should make use of the additional funding allocated to them for the implementation of community involvement projects to implement more arts education and community arts activities. He also suggested that, in order to promote arts in the community, the Administration should take the lead in including more cultural and arts activities in the programme of major events, e.g. the East Asian Games, and explore the feasibility of covering cultural and arts news in daily news reports on TV. He suggested that the Administration should also encourage arts publication and research work.

The Ink Society Ltd [LC Paper No. CB(2)1805/07-08(05)]

29. Mrs Nancy LEE said that one of the most effective ways of instilling culture was through education by enhancing the cultural and artistic content of school curricula of subjects such as History, Language, Literature and Drama. She said that the use of Putonghua as the medium of teaching Chinese should be considered. She considered that an emphasis on the creative expression of ideas in visual arts programmes in schools would help students formulate their own views and ideas about the world and express them in individual ways. She stressed that highly trained and qualified teachers were essential to quality arts education and they could be recruited from local and overseas universities.

#### Zuni Icosahedron

30. Mr Mathias WOO Yan-wai considered that the Administration should formulate a blueprint for the long-term development of culture and arts which should be able to address the concerns raised by some deputations about the funding policy for arts groups. He agreed that there was a need to strengthen arts education and provide a culture and arts channel. He pointed out that there was no allocation of resources for arts education and also no expertise in arts education in the Education Bureau (EDB). He considered that the positioning and direction of some of the major performing arts organisations were unclear. These organisations should explain such issues to the public since they were heavily subsidized with public money.

Hong Kong Curators Association (HKCA) [LC Paper No. CB(2)2395/07-08(01)]

31. <u>Dr Raymond TANG Man-leung</u> said that the M+ of the West Kowloon Cultural District (WKCD) would pose a large demand for professionals of museum management. It was estimated that the manpower demand arising

from the implementation of the M+ would be about four times of the existing museum staff establishment of the Leisure and Cultural Services Department (LCSD). He urged the Administration to conduct a manpower survey for mapping out a long-term manpower training programme to meet the manpower needs for the implementation of the museum facilities in WKCD.

The Hong Kong Philharmonic Society Ltd (HKPS)

32. Mr Timothy Calnin considered it necessary for the Administration to strengthen the nurturing of Hong Kong's resident performing arts companies in order to realise the vision of WKCD. He briefed members on the role of HKPS and highlighted that, in the past four years, HKPS had achieved tremendous growth in artistic quality and launched an expanded program of education and outreach activities which were offered free of charge to both school students and the general public.

Hong Kong Arts Administrators' Association and Hong Kong Arts Festival Society

- 33. Referring to the Administration's response that the Clore Leadership Programme would be brought in from the United Kingdom in October 2008 to engage arts administrators in a four-day symposium, Ms Tisa HO welcomed this programme but added that, even with this, it would still be necessary for the Administration to provide training opportunities for arts administrators, as actual working experience in this field was important training to an art administrator.
- 34. Ms Tisa HO further said that, before completion of the implementation of WKCD, the Administration should alleviate the venue shortage by allowing arts groups to make use of unconventional performance venues. She quoted the recent staging of a performance at a vacant government land in Hung Hom Bay as an example. She suggested that the Administration should facilitate the use of such land by arts groups by streamlining the relevant land use application and approval procedures.

The Association of Managers, Cultural Services

35. <u>Miss Irene LAM Tsz-tsui</u> said that the promotion of culture and the arts in the community had been hindered by the manpower shortage of cultural services managers and called on the Administration to strengthen the staff establishment of that staff grade. She said that the existing staff establishment could not meet service demands. She pointed out that, with DCs being allocated additional funding for the implementation of community involvement projects, it was an opportune time for cultural services managers to collaborate more with DCs in promoting cultural and arts activities in the community. She urged the Administration to strengthen the staff establishment of cultural

services managers so that they could enhance their collaboration with DCs in the promotion of culture and the arts in the community.

The Composers & Authors Society of HK

36. Professor CHAN Wing-wah considered that creative talents in culture and the arts in Hong Kong lacked social recognition and the monetary rewards to them were also inadequate to support a living. As a result, they only participated in creative work mostly on a part-time basis. He called on the Administration to provide support for creative talents who wished to pursue a career in creative work. Referring to the Administration's response on Continuing Education Fund (CEF), Professor CHAN pointed out that if a wished pursue continuing education solely administration/cultural management without covering administration studies in other fields, he was not eligible to apply for subsidy from CEF. Professor CHAN also suggested that consideration should be given to enhancing the dissemination of information on culture and the arts through the Internet and electronic media and enhancing the provision of audio visual arts promotional/educational materials at public libraries, in order to promote culture and the arts to the public.

Administration's initial response to concerns raised by deputations

- 37. At the invitation of the Chairman, <u>DSHA(3)</u> made the following initial response to the concerns raised by the deputations -
  - (a) the Hong Kong Arts Development Council (HKADC) had already set up a working group to study the proposal for providing an arts channel with a view to advising the Government on the best way forward; and
  - (b) the Administration provided funding to the existing publicly-funded arts groups to meet their needs for long-term development. However, a number of other arts groups were also supported by government funding through HKADC, which supported the diversified development of local artists and arts groups through its various schemes.

Admin

38. To facilitate follow-up on the concerns raised by some deputations, <u>the Chairman</u> requested the Administration to provide further information on the amounts of annual subvention to the 10 major professional performing arts groups, the numbers of performances staged by them annually and their future development for members' reference.

Admin

(*Post-meeting note*: the Chairman's subsequent request for additional information on the subsidized items covered by the government funding provided to the 10 major professional performing arts groups was

relayed to the Administration on 11 June 2008.)

## Discussion

Cultural policy, resource deployment and manpower requirement

- 39. Mr CHEUNG Man-kwong said that while the Government's annual recurrent expenditure on culture and the arts was around \$2.5 billion, the amount of funding provision for LCSD was about \$2 billion, i.e. 80% of the Government's annual recurrent expenditure on culture and the arts. He said that of the remaining annual recurrent expenditure, the subvention for the major professional performing arts groups amounted to \$223.7 million, out of which \$180 million were used by five of the major professional performing arts groups. He sought the Administration's response to the following issues -
  - (a) while he agreed that Hong Kong should have some high quality professional performing arts groups, the Administration should, in providing funding for them, ensure that there was a reasonable and fair distribution of funding resources amongst arts groups;
  - (b) whether the Administration considered it necessary to require the professional performing arts groups not to use the government funding in such a way that it would stifle the development of other non-subvented commercial arts groups as raised by Mr KO Chi-sum; and
  - whether the Administration considered it appropriate that LCSD, being responsible for promotion of culture and the arts, used up a large majority of the resources allocated for this area.
- 40. <u>DSHA(3)</u> said that, as set out in the Administration's paper, the Home Affairs Bureau (HAB) was planning to develop a new set of assessment criteria for the major professional performing arts groups and to develop a new funding mechanism for them. The study would also examine the need for support to the non-subvented sector to bring about a sustainable performing arts sector. <u>Mr CHEUNG Man-kwong</u>, however, queried whether the study could address the concern that the existing mode of providing subsidies for the professional performing arts groups had led to stifling the development of other non-subvented commercial arts groups. He further suggested that the Administration should consider making reference to the provision of financial assistance for candidates participating in direct elections and offer subsidy to commercial arts groups based on the number of tickets they sold so that, the more popular an arts group was, the more funding support it would receive.
- 41. <u>DSHA(3)</u> said that apart from government funding, some local arts groups relied on other sources of income, such as revenue generated from ticket sale and commercial sponsorship. The Administration was exploring

ways to encourage more commercial sponsorship for these arts groups and to expand their market by promoting publicity of their performances to tourists and Mainland visitors. He said that Mr CHEUNG's suggestion of offering subsidy based on the number of tickets sold could be considered in the relevant study.

- 42. The Chairman said that the Administration should address the issue raised by Mr KO Chi-sum that the commercial arts groups were at a disadvantage in competing with the professional performing arts groups in opening up overseas market, as the latter had government funding to cover their various administrative expenses (e.g. hotel expenses).
- 43. <u>DSHA(3)</u> reiterated that the relevant study would examine the need for support to the non-subvented sector to bring about a sustainable performing arts sector. In addition, local artists and art groups were welcome to apply for funding from the Arts Development Fund for outbound cultural exchange activities, and such applications would be considered on the basis of merits.
- 44. <u>Dr Fernando CHEUNG</u> expressed concern as to how the existing uneven distribution of resources could achieve the policy goal of encouraging diversified and balanced development. He considered that the amount of funding allocated to HKADC which supported the diversified development of local artists and arts groups and the Administration's support for nurturing talents of creative arts were far from adequate. He asked whether the Administration would consider releasing the bulk of resources for supporting cultural and arts development to be managed by the community in line with the principle of "community-driven". <u>Miss CHAN Yuen-han</u> criticized the Administration for failing to formulate a cultural policy. She said that the Administration should consider increasing its overall allocation of funding for culture and the arts, given the imminent need to materialize the vision of WKCD.
- 45. Concerning the annual recurrent expenditure on culture and the arts allocated to LCSD, <u>Deputy Director of Leisure and Cultural Services (Culture)</u> explained that the provision of about \$2 billion for LCSD was spent on areas including venue management and programming expenses relating to performing arts venues, public libraries and museums, as well as associated staffing and administrative expenses.
- 46. <u>Miss CHAN Yuen-han</u> requested the Administration to respond to concerns about manpower training as raised by some deputations. She urged the Administration to enhance the manpower training for culture and the arts such as museum professionals, and to strengthen the staff establishment of cultural services managers in order to meet the manpower demands for materializing the vision of WKCD.
- 47. Referring to an article on "Nylonkong" in the Time magazine, Ms

Emily LAU sought the deputations' views on the standard of the Hong Kong arts and cultural life, and what had, in their view, hindered the development of culture and the arts in Hong Kong. Mr KO Chi-sum considered that the unfair competition within the sector as created by the Administration's outdated funding policy was a problem as it failed to take into account the emergence of new art forms which had also proven to be popular in the market. Mr Benny CHIA considered that there was no level-playing competition in the arts market in Hong Kong as 95% of the resources for development of culture and the arts were controlled by the Government. He said that in the absence of an open market, arts development in Hong Kong could hardly be expected to be balanced and healthy. Professor CHAN Wing-wah and Ms Tisa HO, however, stressed that the discussion at this meeting should not be construed as suggesting the Administration to cut resources for the professional performing arts groups and re-deploy it to others. They said that the Administration should explore enhancing support for arts groups as a whole.

48. Mr Mathias WOO Yan-wai considered that the Administration lacked an arts vision for Hong Kong. He and Professor CHAN Wing-wah both considered that a Cultural Affairs Bureau should be set up to implement active measures to promote culture and the arts as well as creative industries and to oversee implementation of the relevant policies. Dr Raymond TANG Manleung suggested that the Panel should consider devoting more time to the study of the development of cultural software for Hong Kong. Mrs Nancy LEE said that the only way for culture and the arts in Hong Kong to advance further was through education and the formulation of an arts vision on the part of the Government. Miss Irene LAM Tsz-tsui considered that the cultural policy should be integrated with the policy on the development of creative industries so that the economic benefits generated from such an integrated policy would encourage more government spending on the development of culture and the arts.

## Venue shortage

49. <u>Miss CHAN Yuen-han</u> said that there was an inadequate supply of venues for rehearsals and staging performances by small and medium performing arts groups. She urged the Administration to provide more community-based performance venues. She said that the Administration had undertaken to consider opening up facilities in schools on public holidays for use by performing arts groups a few years ago but no progress had been made so far. Pointing out that the additional funding incurred by implementing this new measure would be only a small amount, the Chairman requested the Administration to follow up.

Admin

#### Development of inclusive arts

50. <u>Dr Fernando CHEUNG</u> asked how much of the \$2.5 billion allocated for the development of culture and the arts was provided for supporting artists

with a disability and when the next international festival of inclusive arts would be held.

51. Commissioner for Rehabilitation (C for R) said that under the rehabilitation portfolio, the "Jockey Club Arts for the Disabled Scheme", which was sponsored by the Hong Kong Jockey Club Charities Trust and administered by the Rehabilitation Team, provided funding to non-governmental organisations and special schools for provision of basic training for persons with disabilities in arts and culture, and there were about 6 000 participants each year. He added that the first International Festival of Inclusive Arts in Hong Kong had been held at the end of 2006 and the Administration did not have specific plan on whether to organize another festival in the near future. The Chairman requested C for R to provide further information about the timing for holding the next Festival in writing.

Admin

# Holding a special meeting for further discussion

52. At the suggestion of Miss CHAN Yuen-han, the Panel agreed to hold a special meeting in June 2008 to further discuss funding support for local arts groups and manpower training for culture and the arts. Ms Emily LAU suggested that the major performing arts groups should also be invited to the meeting to provide information on their use of the government funding. The Chairman said that the deputations present were also welcome to attend the special meeting to join the discussion. She requested HAB to provide detailed information on the distribution of resources to address the concerns raised by some deputations and members about the mismatch of resources and unfair competition. She also requested EDB to provide detailed information on the manpower training for culture and the arts for the special meeting.

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53. There being no other business, the meeting ended at 12:45 pm.

Council Business Division 2
<u>Legislative Council Secretariat</u>
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