Legislative Council Panel on Welfare Services

Two New Integrated Rehabilitation Services Centres for Persons with Disabilities

Purpose

This paper informs Members of the Administration's plan to set up two new Integrated Rehabilitation Services Centres (IRSCs) for persons with disabilities (PWDs) at A Kung Kok Shan Road in Shatin (the Sha Tin IRSC) and Lei Yue Mun Estate in Kwun Tong (the Kwun Tong IRSC). Following consultation with this Panel, we propose to seek the approval of the Finance Committee (FC) for the two new centres in December 2007.

Background

- 2. The overall objective of our rehabilitation policy is to support full integration of PWDs into the community. To this end, the Administration provides a series of rehabilitation services, community support and training to facilitate PWDs to live independently, and/or to live with their families and friends in the community. For those who cannot live on their own and cannot be adequately cared for by their families, the Administration has taken measures to meet their residential care needs, to improve their quality of life and to help them develop independent living skills.
- There is a considerable number of PWDs, particularly those with mental and physical handicap, who are in need of day training, vocational rehabilitation and residential care services. As reflected by the data captured by the Central Referral System for Rehabilitation Services (CRSRehab) of the Social Welfare Department (SWD), there is a substantial demand for Day Activity Centre cum Hostel for Severely Mentally Handicapped Persons (DAC cum HSMH), Hostel for Moderately Mentally Handicapped Persons (HMMH), Hostel for Severely Physically Handicapped Persons (HSPH), Care and Attention Home for Severely Disabled Persons (C&A/SD) and Integrated Vocational Rehabilitation Services Centre (IVRSC). The latest position on the overall

provisions, waiting list and waiting time for the above services is set out below-

Service Type	Provisions as at September 2007	Total no. of persons on the waiting list as at end September 2007	Average waiting time in 2006-07 (in months)
Residential Services			
HSMH	2940	1761	83
HMMH	2054	1260	46
HSPH	461	356	78
C&A/SD	765	316	40
<u>Day Services</u>			
DAC	4370	751	23
IVRSC	3234	2186	18

- 4. In accordance with the 2007 Rehabilitation Programme Plan the Administration has adopted a three-pronged approach to encourage participation from different sectors in providing diversified residential care services for PWDs. The three directions are set out below:
 - (a) regulating all residential hostels for PWDs, including those privately run, to ensure the quality of the residential services and to encourage the development of residential services of various types and different operational modes in the market;
 - (b) supporting the development of self-financed hostels by non-government organizations (NGOs); and
 - (c) steadily developing subvented residential cares services for persons with genuine needs.
- 5. Following the direction in (c), the Administration has secured additional funding in the 2005 and 2006 Resource Allocation Exercises for providing 490 new subvented residential care places for PWDs. Half of these new places will be provided in the two new IRSCs introduced in this paper. The remaining 245 new places will come on stream through six smaller scale projects

located in various districts across the territory, for which funding has been secured and premises identified. In fact, one of them has already commenced services and the rest are in advanced stages of implementation.

Details of the New Centres

The Sha Tin IRSC

- 6. The set of premises of the Sha Tin IRSC is located at 45 A Kung Kok Shan Road, Shatin. The premises were allocated to the SWD in 1997 and had been used as the former Sha Tin Boys' Home for providing residential training and custodial care for young offenders since 1999. With a view to enhancing the service quality and utilization of resources, the Sha Tin Boys' Home was relocated to the newly purpose-built residential complex "Tuen Mun Children and Juvenile Home" at San Shek Wan North Road in Tuen Mun in July 2007, following its merging with the other five correctional homes under the management of SWD. After internal consultation, the Lands Department approved the change of the use of relevant land allocation in August 2007. The set of premises is thus ready for conversion into an IRSC.
- 7. The premises are a 4-storey building in good condition, with an open ground area and an internal floor area of 6 079 square metres. The site is located in a relatively quiet environment and is accessible by public transport. It is therefore considered very suitable for the provision of rehabilitation services. A location map is at Annex A. The future operator will be required to provide the following services:

Canacity

Facility

Capacity
Not applicable (N.A.)
N.A.
50
80
70
70
N.A.

30
40
N.A.
N.A.
N.A.

The Kwun Tong IRSC

- 8. The set of premises of the Kwun Tong IRSC is located on the Lower G/F and Upper G/F of Lei Lung House and Level 1 of Lift Tower Block in Lei Yue Mun Estate in Kwun Tong. The premises were allocated to SWD by the Housing Authority. The construction work was completed and the premises are ready for handover to SWD for welfare purpose. The intake of residents for the housing estate is now in train, and the residents are informed of the project at the stage of intake.
- 9. The premises have an internal floor area of 2 259 square metres. A location map is at Annex B. The future operator of the proposed Kwun Tong IRSC will be required to provide the following services:

Facility	Capacity
Lower G/F of Lei Lung House	
Central Administration Office	N.A.
Dining Hall	N.A.
IVRSC	170
Upper G/F of Lei Lung House	
HMMH	40
HSPH	15
TV / Common Room	N.A.
Level 1 of Lift Tower Block	
Extended Training Area for IVRSC	N.A.

10. Within an IRSC, various day and residential services are co-located to offer the opportunity for service integration and shared use of common support facilities, and to promote the concept of continuum of care for service users. Service users of the residential care units can be provided with one-stop residential care and day training services. Given these benefits, the

Administration plans to operate both projects in the form of IRSC. A brief description of the proposed services in the two IRSCs is at <u>Annex C</u>.

11. The two IRSCs are targeted to commence operation in the second quarter of 2008-09. The right to operate each of these rehabilitation facilities will be allocated through a competitive quality-based system with NGOs to be invited to submit project proposals. The Administration will look for innovation in service delivery mode and value-added services for users and their families when evaluating the proposals received. To allow ample time for the selected operator to fit out the premises and prepare for operation, the Administration plans to invite NGOs to submit proposals for operation in December 2007.

Funding Arrangement

- The endorsement of the Lotteries Fund (LF) Advisory Committee was obtained on 17 July 2007 and 18 September 2007 for the capital funding of \$16,223,300 for the Kwun Tong IRSC (\$14,831,500 for fitting out works and \$1,391,800 to meet the cost of furniture and equipment) and \$38,367,000 for the Sha Tin IRSC (\$33,633,700 for fitting-out works and \$4,733,300 to meet the cost of furniture and equipment) respectively.
- 13. The estimated recurrent subventions of \$27,600,000 and \$10,110,000 for the operation of the Sha Tin IRSC and the Kwun Tong IRSC respectively on a full year basis will be required. The sums will be included in the 2008-09 Draft Estimates. Breakdown of the subventions for the two Centres is as follow:

The Sha Tin IRSC

		\$'000
(a)	Personal Emoluments	25,261
(b)	Other Charges (OC) (including Employee	4,321
	Compensation Insurance, Public Liability	
	Insurance & Special OC)	
(c)	Rates & government rent	1,051
(d)	Visiting Medical Practitioner Scheme	192
	Sub-total	30,825
	Less Income from users' fees	3,256
	Total Subvention Required	27,569
	Say_	27,600

The Kwun Tong IRSC

		\$ '000	
(a)	Personal Emoluments	7,242	
(b)	Other Charges (including Employee	2,064	
	Compensation Insurance & Public		
	Liability Insurance)		
(c)	Rates & government rent	1,610	
(d)	Visiting Medical Practitioner Scheme	56	
	Sub-total	10,971	
	Less Income from users' fees	865	
	Total Subvention Required	10,107	
	Say_	10,110	

The above funding estimates are based on a notional staffing of 141 professional, care and ancillary staff for the Sha Tin IRSC and 41 staff for the Kwun Tong IRSC. The subventions will be allocated in a lump sum mode to give the operators greater flexibility in resource deployment.

14. Meanwhile, the Administration will continue to actively bid for more resources and to identify suitable venues for providing additional residential care services to PWDs in the coming years.

Advice Sought

- 15. Members are invited to note the plan of the setting up of the two new IRSCs. Comments are welcome.
- 16. The setting-up costs of the two IRSCs will be funded under LF. Under Section 6(4) of the Government Lotteries Ordinance, the Financial Secretary has the authority to approve payments from LF to finance the development of social welfare services. However, in line with that established practice, we will seek the approval of the FC for any proposal with recurrent financial implication exceeding \$10 million. Subject to Members' views, we plan to seek FC's approval for the proposed projects in December 2007.

Social Welfare Department November 2007

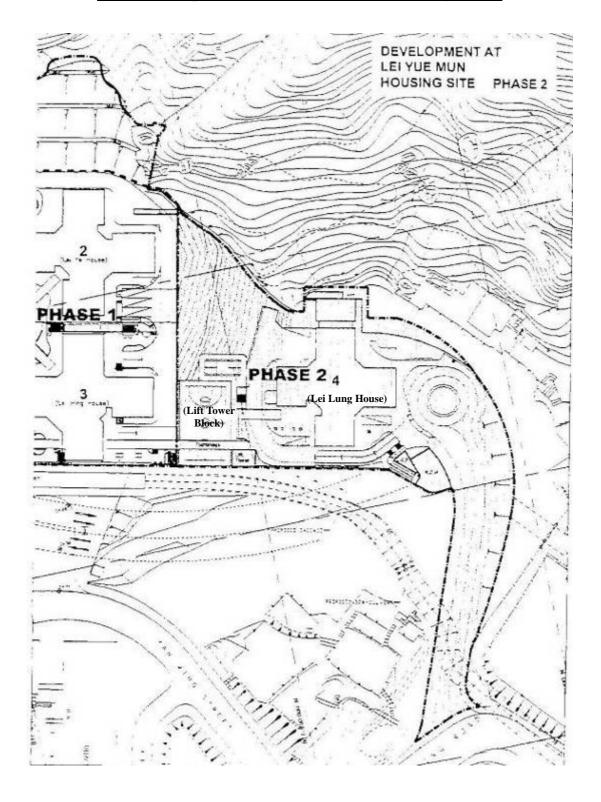
Annex A

Location Map of Shatin IRSC



Annex B

Location Map of IRSC at Lei Yue Mun Housing Estate



Information Brief on IRSC Services

Care and Attention Home for Severely Disabled Persons (C&A/SD)

C&A/SD provides residential care and facilities for persons with severe mental or physical disabilities who are unlikely to benefit from a regular day training placement, and are in need of nursing and intensive personal care to maintain their health and to assist them in routine personal care tasks and daily living activities.

Hostel for Severely Physically Handicapped Persons (HSPH)

HSPH provides home living for persons with severe physical disabilities with or without mental handicap who lack basic self-care skills and require assistance in personal and nursing care.

Hostel for Severely Mentally Handicapped Persons (HSMH)

HSMH provides home living for persons with severe mental handicap who lack basic self-care skills and require assistance in personal and nursing care.

Hostel for Moderately Mentally Handicapped Persons (HMMH)

HMMH aims to provide home living for persons with moderate mental handicap who are capable of basic self-care but lack adequate daily living skills to live independently in the community.

Day Activity Centre (DAC)

DAC provides day care and training to adults with severe mental handicap who are unable to benefit from vocational training or sheltered employment. The programmes include training on motor skills, self-help skills, communication skills, domestic skills, community living skills, simple work skills, social and interpersonal skills, and provision of social and recreational activities.

Integrated Vocational Rehabilitation Services Centre (IVRSC)

IVRSC provides people with disabilities with one-stop integrated and seamless vocational services specially designed to accommodate the limitations arising from their disabilities, in which they can be provided work opportunity, develop their social and economic potential, achieve upward mobility in vocational rehabilitation, and prepare for potential advancement to open employment where possible.