# 立法會 Legislative Council

LC Paper No. CB(1)741/09-10 (These minutes have been seen by the Administration)

Ref: CB1/PS/1/08/1

### **Panel on Transport**

## **Subcommittee on Matters Relating to Railways**

Minutes of meeting on Thursday, 4 June 2009, at 8:30 am in the Chamber of the Legislative Council Building

**Members present**: Hon Miriam LAU Kin-yee, GBS, JP (Chairman)

Hon LAU Kong-wah, JP

Hon Andrew CHENG Kar-foo

Hon Abraham SHEK Lai-him, SBS, JP

Hon LI Fung-ying, BBS, JP Hon WONG Kwok-hing, MH

Hon LEE Wing-tat

Hon Jeffrey LAM Kin-fung, SBS, JP

Hon LEUNG Kwok-hung

Hon CHEUNG Hok-ming, SBS, JP

Hon KAM Nai-wai, MH Hon WONG Sing-chi Hon IP Wai-ming, MH

Hon Mrs Regina IP LAU Suk-yee, GBS, JP

**Members attending**: Hon Audrey EU Yuet-mee, SC, JP

Hon Tanya CHAN

Hon IP Kwok-him, GBS, JP

**Members absent**: Ir Dr Hon Raymond HO Chung-tai, SBS, S.B.St.J., JP

Hon Albert CHAN Wai-yip Hon Ronny TONG Ka-wah, SC **Public Officers** attending

Agenda item I

:

Ms Eva CHENG

Secretary for Transport and Housing

Mr Philip YUNG

Deputy Secretary for Transport & Housing

(Transport) 1

Mr C S WAI

Director of Highways

Mr WAN Man-lung

Principal Government Engineer/Railway Development, Highways Department

Attendance by invitation

Agenda item I

MTR Corporation Limited

Mr Russell BLACK Projects Director

Mr Malcolm GIBSON

Head of Project Engineering

Miss Maggie SO

Senior Manager - Projects and Property

Communications

**Clerk in attendance**: Ms Joanne MAK

Chief Council Secretary (1)2

**Staff in attendance**: Ms Julien CHU

Council Secretary (1)2

Miss Winnie CHENG Legislative Assistant (1)5

## I. Further discussion on West Island Line (WIL) funding arrangement

(File Ref: THB(T)CR 11/1016/99 Administration's paper Mass Transit Railway West Island Line **Funding** (Legislative Arrangement Council Brief) LC Paper No. CB(1)1804/08-09(01) Administration's paper West Island Line Ventilation Shafts LC Paper No. CB(1)1804/08-09(02) Administration's paper on West Island Line Use of **Explosives** LC Paper No. CB(1)1804/08-09(03) Administration's paper West Island Line Checking of Cost Estimate LC Paper No. CB(1)1804/08-09(04) Administration's paper on West Island Line Comparison of 2007 and 2009 Estimate LC Paper No. CB(1)1804/08-09(05) Administration's paper on West Island Line Assessment of Funding Gap LC Paper No. CB(1)1804/08-09(06) Submission from 寶翠園業 主委員會 LC Paper No. CB(1)1804/08-09(07) MTR Corporation Limited's response to two submissions from Action Group for the Pursuit of MTR in the Western District Administration's LC Paper No. CB(1)1758/08-09(01) paper funding support and essential public infrastructure works of the MTR West Island Line LC Paper No. CB(1)1758/08-09(02) **Joint** reply from the Administration and the MTR Corporation Limited to issues raised at the meeting on 31 March 2009)

The Subcommittee deliberated (index of proceedings attached at **Annex**).

2. <u>Mr Abraham SHEK</u> declared interests as an independent non-executive director of the Board of the MTR Corporation Limited (MTRCL).

- 3. Further to its meeting on 1 June 2009, the Subcommittee continued discussion on the funding arrangements for WIL. Members in general expressed grave concern whether MTRCL had under-estimated the revenue of WIL and over-estimated the funding support required. The Administration explained that the revenue had been estimated based on input assumptions including projected population and employment figures, fare structure and so on. The Administration pointed out that with the Rail Merger in 2007, a series of fare reduction took effect in December 2007. When the original project cost estimate for WIL was prepared in October 2007, these fare reductions were not taken into account. Moreover, the increase in population and employment projection for 2016 according to the latest forecast would slow down, and this also had impact on the revenue from WIL.
- 4. <u>Members</u> including Mr Andrew CHENG, Mr WONG Kwok-hing and Ms LI Fung-ying expressed concern whether the projected population/employment data were on the conservative side without taking into account the development in the district brought about by WIL. <u>Ms LI Fung-ying</u> considered that the Rail Merger had achieved an overall staffing synergy for MTRCL, which should also be taken into account in calculating the cost estimate.
- 5. In response to members' concern, the Administration advised that the non-fare revenue of WIL had been checked by an independent engineering consultant whereas the fare revenue had been checked using the well-established Railway Development Study computer model. The Administration also invited members to a proposed claw-back mechanism whereby the funding gap would be re-assessed within two years after WIL had commenced operation. Any over-estimation of the contracts leading to over-assessed funding support, if any, would be returned to Government with interest. In case of overshooting in expenditure, the excess would be borne by MTRCL.
- 6. <u>Members</u> also urged the Administration to actively address the concerns expressed by the local community, particularly the air and visual impacts of proposed ventilation shafts at Hill Road and Bonham Road, and the effects of blasting. <u>MTRCL</u> undertook that it would explore all possible ways to minimize the size of the Hill Road ventilation shaft to address residents' concern. MTRCL would also enforce stringent risk control and measures to ensure safe delivery, use and storage of explosives.
- 7. <u>Mr KAM Nai-wai</u> moved the following motion which was seconded by Mr Andrew CHENG -

本會強烈要求立即動工興建港鐵西港島線,並要求港鐵 承擔更高的建造工程費用。並督促港鐵重新檢視處理通 風井及爆破工程的方法,以回應居民的憂慮。

#### (Translation)

That this Subcommittee strongly requests the immediate implementation of the Mass Transit Railway West Island Line project and requests the MTRCL to shoulder a greater share of the project cost, and urges the MTRCL to re-examine the way it handles the issues in connection with the ventilation shafts and blasting works, so as to address the worries of the residents.

- 8. Mr LAU Kong-wah proposed to amend the above motion by substituting "並要求港鐵承擔更高的建造工程費用" with"政府與港鐵依據合理方程式達成財務協議,並以不影響至提高西港島線票價為宗旨" ("and the Government to reach financial agreements with the MTRCL according to a reasonable formula on the basis that its impact will not result in an increase in the fares of the West Island Line" (translation)). The proposed amendment was seconded by Mr CHEUNG Hok-ming.
- 9. <u>Mrs Regina IP</u> also proposed to amend the motion moved by Mr KAM Nai-wai by substituting "並要求港鐵承擔更高的建造工程費用" with"特區政府重新檢視與港鐵的財務安排,作為長遠工作目標". ("and the re-examination of its financial arrangement with the MTRCL by the HKSAR Government as its long-term work objectives" (translation)). The proposed amendment was seconded by Ms LI Fung-ying.
- 10. Mr KAM's motion as amended by Mr LAU Kong-wah was put to vote. The Chairman declared that four members voted for and six members voted against the motion. The Chairman declared that the motion was negatived.
- 11. Mr KAM's motion as amended by Mrs Regina IP was put to vote. The Chairman declared that seven members voted for and four members voted against the motion. The Chairman declared that the motion was carried.

# Admin. 12. After discussion, the Administration was requested to -

- (a) deposit the Final Report of the Consultancy for the Checking of the Estimated Construction and Operation Costs of WIL prepared by the Independent Engineering Consultant at the LegCo Secretariat for members' perusal; and
- (b) make available a sample set of model run showing the projected patronage in 2021 for members' perusal.

(Post-meeting note: the following two documents were received from the Administration on 8 June 2009 and were then deposited at the LegCo Secretariat for members' perusal: Final Report of the Consultancy for the Checking of the Estimated Construction and Operation Costs of WIL and an Executive Summary, and a sample set of model run showing the projected patronage in 2021 with an explanatory note on the computer model print-out.)

## II. Any other business

13. There being no other business, the meeting ended at 10:45 am.

Council Business Division 1
<u>Legislative Council Secretariat</u>
21 December 2009

# **Panel on Transport**

# **Subcommittee on Matters Relating to Railways**

# Proceedings of the meeting on Thursday, 4 June 2009, at 8:30 am in the Chamber of the Legislative Council Building

Time marker	Speaker	Subject(s)	Action required			
Agenda Item I – Further discussion on West Island Line (WIL) funding arrangement						
000000 -	Chairman	Opening remarks				
000737						
000738 – 003154	Administration	Briefing of the papers on blasting, ventilation shafts and funding arrangements of WIL by the Administration.				
003155 – 003918	Mr WONG Kwok-hing Administration	Mr WONG Kwok-hing's concerns on the capital grant proposed by the Administration and the Administration's response.				
003919 – 005026	Mr KAM Nai-wai Administration MTR Corporation Limited (MTRCL)	Mr KAM Nai-wai's queries on the number and size of ventilation shafts and the impacts of blasting operations. The Administration and MTRCL's response that efforts had been made to reduce the number and size of ventilation shafts.				
005027 – 010023	Mr Andrew CHENG Administration	Mr Andrew CHENG's request and the Administration's agreement to make available the Final Report of the Consultancy for the Checking of the Estimated Construction and Operation Costs of WIL prepared by the consultant and a sample set of model run showing the projected patronage in 2021 for members' perusal.				
010024 – 010656	Ms LI Fung-ying Administration	Ms LI Fung-ying's query about the increased funding support for the project proposed by the Administration. The Administration's explanation that WIL was financially infeasible without the Government's funding support, and its briefing on the proposed claw-back mechanism.				
010657 – 011352	Mrs Regina IP Administration MTRCL	Mrs Regina IP's queries on the mitigation measures on the operation of ventilation shafts and the safety measures on Bonham Road.  The Administration's response that the ventilation shafts would not cause air or noise pollution. The contractor to be commissioned by the MTRCL would refine the design to address residents' concerns.				
011353 – 012056	Mr LAU Kong-wah Administration	Mr LAU Kong-wah's expression of concern about the funding mechanism for railway projects.  The Administration's explanation on the computation of the project estimate.				
012057 – 012709	Mr CHEUNG Hok-ming Administration	Mr CHEUNG Hok-ming's enquiries on MTRCL's investment in the WIL, and the storage and contingency				

Time marker	Speaker	Subject(s)	Action required
		plan in the use of explosives.  The Administration's response -  a. the funding support by the Government would be capped whereas MTRCL would bear the risk of deficit operations under the proposed claw-back mechanism; and  b. the storage, transportation and usage of explosives, and the risk associated were all included in the Environmental Impact Assessment report. The explosives for the WIL project would be stored in a cave adjacent to the Victoria Road and Mount Davis Road.	
012710 – 014459	Chairman Mr Abraham SHEK Mr IP Kwok-him Miss Tanya CHAN	Moving of motion and amendments to the motion by members.  Mr IP Kwok-him's request for explanation of the environmental impact of the ventilation shafts and the mechanism for claiming compensation for damages caused by blasting operations.  MTRCL's response -  a. the quality of the air taking in and emitting from the ventilation shafts would be the same as that on the road; and  b. comprehensive third party insurance would be procured to cover damages caused by the project.  Discussion on the feasibility of alternative locations proposed by residents for establishment of the ventilation shafts.	
014500 – 014824	Mr KAM Nai-wai MTRCL	Mr KAM Nai-wai's further queries on whether the ventilation shafts could be relocated and MTRCL's response assuring members that it would continue to refine design options for the ventilation shafts to address residents' concerns.	
014825 – 015228	Mr Andrew CHENG Administration	Mr Andrew CHENG's reiteration of his suggestion to introduce a fare stabilization fund.	
015229 – 015525	Mr LAU Kong-wah	Mr LAU Kong-wah's explanation of the rationale of his proposed amendment to the motion.	
015526 – 015916	Mr Jeffrey LAM Administration	Mr Jeffrey LAM's enquiry on the number of jobs that would be created by the WIL project.  The Administration's response that some 3 000 jobs would be created. The economic development of the districts along the WIL would also be boosted.	

Time marker	Speaker	Subject(s)	Action required
015917 – 020920	Mrs Regina IP Mr LAU Kong-wah Mr LEUNG Kwok-hung Mr Andrew CHENG	Mrs Regina IP's explanation of the rationale of her proposed amendment to the motion.	
020921 - 021551	Chairman Mr Jeffrey LAM	Voting on the motion as amended by members	

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